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Date: 27 October 2020

## Notice of meeting

### Cabinet

**Date:** Wednesday, 4 November 2020

**Time:** 6.00 pm

**Place:** Skype video conference

<b>The members of the Cabinet</b>	<b>Cabinet member areas of responsibility</b>
J.R. Boughtflower	Leader
J. McIlroy	Deputy Leader
M.M. Attewell	Deputy Leader and Portfolio Holder for Community Wellbeing and Housing
R.O. Barratt	Portfolio Holder for Compliance, Waste and Risk
S. Buttar	Portfolio Holder for Finance
R. Chandler	Portfolio Holder for Leisure Services and New Leisure Centre Development
A.J. Mitchell	Portfolio Holder for Planning and Economic Development
R.J. Noble	Portfolio Holder for Environment, Communications and Corporate Management

*Councillors are reminded to notify Committee Services of any Gifts and Hospitality offered to you since the last Council meeting so that these may be entered in the Gifts and Hospitality Declaration book.*

**Spelthorne Borough Council, Council Offices, Knowle Green**

**Staines-upon-Thames TW18 1XB**

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## AGENDA

Page nos.

- 1. Apologies for absence**  
To receive any apologies for non-attendance.
- 2. Minutes** **5 - 18**  
To confirm the minutes of the meeting held on 23 September 2020 as a correct record.
- 3. Disclosures of Interest**  
To receive any disclosures of interest from councillors in accordance with the Council's Code of Conduct for members.
- 4. Recommendations from the Local Plan Task Group** **19 - 22**  
**Councillor J. McIlroy**  
  
To consider a recommendation from the Local Plan Task Group
- 5. Recommendation of the Audit Committee - Anti-Fraud, Bribery and Corruption Strategy** **23 - 30**  
**Councillor S. Buttar**  
  
To consider the amended Anti-Fraud, Bribery and Corruption Strategy and make a recommendation to Council
- 6. Dog Control Order - Public Space Protection Order** **31 - 86**  
**Councillor R. Barratt**  
  
To consider the proposed Public Space Protection Order (PSPO) relating to dog control and make a recommendation to Council.
- 7. Consultation response on managing Pavement Parking** **87 - 98**  
**Councillor R. Barratt**  
  
To consider the Council's proposed response to the Government's Open Consultation on Managing Pavement Parking
- 8. Playing Pitch Strategy 2020-2035** **99 - 244**  
**Councillor R. Chandler**  
  
To consider the proposed Playing Pitch Strategy for Spelthorne

**9. Leader's announcements**

To receive any announcements from the Leader.

**10. Urgent Actions**

**245 - 246**

To note those urgent actions which have been taken by the Chief Executive in consultation with the Leader since the last Cabinet meeting in September 2020.

**11. Urgent items**

To consider any items which the Chairman considers as urgent.

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**Minutes of Cabinet**

**23 September 2020**

**Present:**

Councillor J.R. Boughtflower, Leader  
Councillor J. McIlroy, Deputy Leader  
Councillor M.M. Attewell, Portfolio Holder for Community Wellbeing and  
Housing  
Councillor R.O. Barratt, Portfolio Holder for Compliance, Waste and Risk  
Councillor S. Buttar, Portfolio Holder for Finance  
Councillor R. Chandler, Portfolio Holder for Leisure Services and New Leisure  
Centre Development  
Councillor A.J. Mitchell, Portfolio Holder for Planning and Economic  
Development  
Councillor R.J. Noble, Portfolio Holder for Communications, Corporate  
Management and Environment

**Councillors in attendance:**

Councillor C. Bateson  
Councillor R.D. Dunn  
Councillor S.A. Dunn  
Councillor K.M. Grant  
Councillor H. Harvey  
Councillor I.T.E. Harvey  
Councillor N. Islam  
Councillor V.J. Leighton  
Councillor L. E. Nichols  
Councillor O. Rybinski  
Councillor D. Saliagopoulos  
Councillor J.R. Sexton

**2754 Minutes**

The minutes of the Cabinet meeting held on 15 July 2020 and the extraordinary meeting held on 22 July 2020 were agreed as correct records.

**2755 Disclosures of Interest**

There were none.

**2756 Leader's announcements**

The Leader gave the following announcements and the latest service updates from various Council departments:

Due to a continued rise in coronavirus cases, Spelthorne has now been placed on the government's COVID-19 watch list and is officially an 'area of concern'. Data shows a sustained rise in coronavirus case numbers

in Spelthorne that is out of step with the rest of Surrey and residents are being advised that their support is needed to prevent more serious interventions.

A leaflet has been sent to all homes in the Borough setting out Spelthorne's response to Surrey County Council's bid to form a single unitary authority. The leaflet includes details regarding the Extraordinary Council Meeting being held on 24 September and gives an email address for residents to share their views on the proposals.

Spelthorne is stepping up its battle against litter with the launch of the #NoRubbishExcuses campaign. The campaign focuses on streets, parks, playgrounds, the river, wildlife and roads and encourages residents to take their litter home with them.

Following concerns about anti-social behaviour, new CCTV cameras have been installed at Orchard Meadow car park in Sunbury. The camera will be monitored 24 hours a day along with cameras in Staines centre and elsewhere in the Borough.

Spelthorne Council's continued efforts to create a cleaner, greener and more colourful borough were recognised as this year's South & South East in Bloom Awards where we picked up four gold awards for Sunbury, Ashford and Staines Cemeteries and the ever-popular Sunbury Walled Garden.

The Council's application for the redevelopment of a car park on Victory Close in Ashford for new affordable homes has been validated. If approved, the development will provide a total of 127 homes comprised of 5 family homes, 8 three-bedroom family flats, 78 two-bedroom flats and 36 one-bedroom flats, all with car parking and amenity spaces. Local key workers will have priority for the new homes.

The Council has been granted a High Court Final Injunction Order against Heathrow Fencing Ltd for various breaches of planning law. The case has been ongoing since 2014, when the Council first advised Heathrow Fencing that they were in breach of planning legislation by unlawfully operating a business and using land to the rear of Gleneagles Close in Stanwell without planning permission. The defendants have been ordered to clear the land within 28 days and pay the Council's full costs of £18,796.

A consultation has been launched on extending the Council's powers to tackle dog-related problems. The new powers would require dog owners/walkers to carry the means to collect any faeces and place dogs on a lead in a public area if required to do so by an authorised officer, and also limit the number of dogs that professional dog walkers can look after in public at any one time. The consultation closes on 1 October. In light of the ongoing threat from Covid-19, the Council has taken the difficult decision to cancel public Remembrance parades and wreath laying ceremonies due to be held across the Borough on Sunday 8 November. Plans are being put in place to ensure the occasion is suitably marked with online commemorations.

Spelthorne's Community Centres are operating socially-distanced outdoor cafés to give members the opportunity to meet up.

Spelthorne is proud to have been awarded the Silver Award as part of the Defence Employer Recognition Scheme. The award is for organisations which demonstrate support for the armed forces community and align their values with the Armed Forces Covenant. Only one other local authority in Surrey (Woking) has achieved the award.

Spelthorne's Leisure Centre reopened their doors on 1 August after four months of closure due to the UK wide lockdown. The reopening measures, including one-way systems, enhanced cleaning regimes and structured sessions have been received with great positivity from members. Numbers through the doors show that members were keen to get back in the gym, with over 8,500 fitness suite visits across both centres since the start of August. The team has also seen upwards of 250 new members joining across both venues.

Thanks to the work of the River Thames Task Group, a new jetty for passenger tour boats has been installed on the river in Staines which the Council hopes will bring more visitors to the town.

The Council is the first borough in Surrey to use Community Protection Warnings and Notices as a way of tackling fly-tipping.

Work is underway on a series of improvements to the Council's visitors' car park to improve safety and accessibility and provide greener travel options for staff.

Despite the challenging economic climate, the Council has collected 94% of the rents due from its commercial property tenants for the second financial quarter (July – September).

The Council honoured a number of local volunteers at this year's Spelthorne Civic Trust Awards. The Trust recognises individuals who have given at least 12 years' service to volunteering in the Borough. Between them, this year's award recipients have given well over 100 years of service to Spelthorne.

The Council's new administration has undertaken a review of Spelthorne's working groups to ensure more cross-party cooperation.

#### **2757 Recommendation of the Audit Committee on Corporate Risk Management**

Cabinet considered the recommendation from the Audit Committee on the Corporate Risk Register.

**Resolved** to approve the Corporate Risk Register as submitted.

**Reason for the decision:**

The Register summarises the Council's most significant risks. It sets out the controls which have been put in place and identifies any further action which might be necessary to mitigate risks.

**2758      \*Recommendation of the Audit Committee - Anti-Fraud, Bribery and Corruption Strategy**

Cabinet considered the recommendation of the Audit Committee on amendments to the Anti-Fraud, Bribery and Corruption Strategy.

**Resolved** to recommend the Anti-Fraud, Bribery and Corruption Strategy, as amended, to Council for approval.

**Reason for Decision:**

The Strategy forms part of the Council's Constitution and is in line with best practice. The Strategy continues to underpin the Council's commitment to prevent all forms of fraud, bribery and corruption, demonstrating the important role it plays in the overall Corporate Governance framework.

**2759      Recommendations from the Local Plan Task Group**

Cabinet considered the recommendation from the Local Plan Task Group to approve the Consultation Response Document for publication.

The Consultation Response Document summarised the representations to the Preferred Options consultation held between November 2019 and January 2020 and included officer responses to the comments made. The Document represented a rearward view by setting out the reasons why policies were drafted and sites selected in the manner agreed upon at the time of the consultation. It does not make any decisions on the future direction of the Local Plan and the sites that will or will not be selected to progress to the next stage.

To reflect some of the comments of the Task Group a section had been added to set out the purpose of the document and explain that it would be for the Task Group to develop the Local Plan in light of the responses to the consultation.

**Resolved** to approve publication of the Consultation Response Document.

**2760      Recommendations from the Property and Investment Committee**

Cabinet considered a recommendation from the Property and Investment Committee on the acquisition of property 'AA', a key retail unit in the High Street, Staines upon Thames providing an opportunity for strategic regeneration within the Borough.

**Resolved to:**

1. Approve the acquisition of the site (property 'AA') for strategic regeneration within the Borough;



2. Agree the offer submitted for the acquisition, and authorise the Chief Executive in consultation with the Chief Finance Officer, the Leader and the Cabinet Member for Finance to undertake any necessary subsequent negotiations (including a further bid if required) and complete the acquisition of the asset;
3. Authorise the Chief Finance Officer to decide (i) the most financially advantageous funding arrangements for the purchase, (ii) the most tax efficient method of holding the asset, and overall to ensure the acquisition is prudentially affordable; and
4. Authorise the Group Head of Corporate Governance to enter into any legal documentation necessary to acquire the asset.

### **Reason for Decision**

This regeneration acquisition directly supports the Council's longer term sustainability vision for the town centre, enabling reduced reliance on mainstream retail and a transition towards more diversified uses including residential. Moreover, it enables the Council to attain control of a key High Street unit that is currently integrated and focal to the shopping centre, and strategically important to the wider Staines-upon-Thames town centre and the Council's regeneration aspirations. The acquisition provides a long term residential led, mixed-use development opportunity for the Council.

### **2761 Affordable housing at the former Brooklands College site, Ashford - Key Decision**

Cabinet considered a report seeking approval for the payment of a grant to A2Dominion to support the provision of 26 homes on the former Brooklands College site, Ashford, for Affordable Rent. This was a complex case concerning liability for the Community Infrastructure Levy as a result of the transfer of the site from Brooklands Helix to A2Dominion.

Alternative options considered and rejected by Cabinet:

- Do nothing
- Consider the use of Neighbourhood CIL to fund the affordable housing.  
This was rejected as it was likely to be a lengthy process

**Resolved** to approve the payment of grant to A2Dominion as detailed in the report, to support the delivery of 26 homes for Affordable Rent, subject to the completion of a legal agreement which will allow the Council to reclaim the grant should Brooklands Helix successfully challenge the Council's decision in relation to the CIL demand.

### **Reason for Decision:**

The Council is committed to enabling the delivery of more affordable homes in Spelthorne, and this will secure the delivery of 26 new homes for Affordable Rent in the centre of Ashford, for local residents in housing need.

**2762 Capital Monitoring Q1 (April to June)**

Cabinet considered a report on the current level of capital spend covering the period April to September 2020.

**Resolved** to note the current level of capital spend.

**2763 Revenue Monitoring Q1 (April to June)**

Cabinet considered a report on the current level of revenue spend for the period April to September 2020.

**Resolved** to note the current level of revenue spend.

**2764 Annual Asset Investment Report**

Cabinet considered the Annual Investment Report (AIR) 2020 which sets out the performance of the investment and regeneration portfolio as at the end of March 2020. It fully reflects the impact of COVID-19 in the last few weeks of March.

Alternative options considered and rejected by Cabinet:

- To not approve the report.

**Resolved** to approve the Annual Investment Report.

**Reason for Decision**

The report sets out a clear picture of the Council's investment and regeneration assets as at the end of the financial year March 2020 ensuring there is full transparency of the portfolio and its performance.

**2765 Asset Management Plan**

Cabinet considered the Asset Management Plan (AMP) which sets out how the Council will support the delivery of its Capital Strategy which was approved by Council in February 2020. The Asset Management Plan was written prior to COVID-19 and subsequently amended to include an opening paragraph regarding this.

The purpose of the Plan is to ensure that the property assets owned by the Council are used, developed, fit for purpose and managed effectively thus representing value for money for the Council's residents.

Alternative options considered and rejected:

Not to approve the AMP – this would result in the Council not being in a position to clearly set out and define its intentions on how it will be managing its assets or development programme.

**Resolved** to:

1. Approve the Asset Management Plan (AMP) for the period 2020 to 2025; and

2. Delegate authority for any annual updates which may be required (excluding any substantive changes in approach) to the Group Head for Regeneration and Growth in consultation with the Deputy Leader who has responsibility for Asset Management.

### **Reason for Decision**

The Asset Management Plan will minimise long term risk and help sustain the local economy and ensure continued and effective delivery of Council services.

### **2766 Community Asset Policy**

Cabinet considered a report on the proposed Community Asset Policy which set out how the Council will advertise any opportunities which arise for the use of its assets to organisations and community groups, and how applications would be assessed in an open and transparent way.

The Leader invited Councillor V.J. Leighton, Chairman of the Overview and Scrutiny Committee, to address the Cabinet on the recommendations from the extraordinary meeting held on 22 September 2020. The recommendations were:

1. This Committee invites Cabinet to order a reconsideration of the policy taking into account Overview & Scrutiny Members' views and come back with a revised report and score card, to better reflect supporting organisations, including small and young organisations, of value to the community, giving Overview & Scrutiny members 10 days to make submissions.
2. That further work is done to collate a full list of all assets to which this policy relates and that this will be appended to the policy.

Councillor Leighton reported that the principle of the introduction of a policy for open and transparent assessment of the borough's municipal assets was welcomed across the Committee.

However, the Committee expressed concern that the points-based system of evaluating applications for leases of assets was weighted towards established organisations with existing funding. Whilst the committee understood the need for a proper assessment of the potential viability of applicants to ensure best use of the Council's assets and resources, smaller or newer organisations with potentially much to offer would not fare so well if the decision rested on the matrix result. The committee therefore felt that score should be balanced by greater weight being placed on criteria such as value to the borough. Councillor Leighton explained the request that Overview and Scrutiny Committee might have an additional opportunity to make submissions before a final decision was made by Cabinet, reflected the depth of concern.

The Committee also agreed that for clarity and transparency, the list of assets should be updated to include all community assets owned by the Council and that this was appended to the policy.

The Deputy Leader, Councillor J. McIlroy, who had attended the Overview and Scrutiny Committee welcomed their comments and agreed they were valid points for consideration.

He was content with the second recommendation which would ensure everyone understood which of the Council's buildings would be offered out to the community.

He agreed there was an opportunity to refine the policy and the scorecard to better reflect supporting smaller and younger organisations of value to the community. However, he felt it was not necessary for the revised policy and scorecard to then be re-circulated back to Overview and Scrutiny Committee members for their views as he and the officers were confident they understood what changes the Committee was seeking.

He said it was important that the policy (as revised) was implemented as soon as possible so that community groups could start to bid for and access these opportunities as soon as they arose.

Councillor McIlroy recommended that the Cabinet did not make a decision on this report at this meeting and instead agreed for it to be deferred.

**Resolved to** defer the item to the next Cabinet meeting on 4 November 2020.

#### **2767 Urgent Actions report**

Cabinet noted urgent actions taken by the Chief Executive in consultation with the Leader since the last Cabinet meeting in July 2020.

#### **2768 Replacement of Spelthorne Leisure Centre**

Cabinet considered a report on the replacement of Spelthorne Leisure Centre.

The current Spelthorne Leisure Centre in Staines-upon-Thames had served the borough well, but was likely to be nearing the end of its useful life by the end of 2021. In view of the importance of this Centre to the community, a feasibility exercise was undertaken to assess options for replacing the current facility. Cabinet had made a decision in January 2020 to pursue the development of a new leisure centre which met modern standards and today's customer expectations.

A consultation exercise on the Council's revised proposals was undertaken from February to April 2020, building on the information gathered from the first consultation undertaken in summer 2018.

Alternative options considered and rejected by Cabinet:

- pursue development of a leisure centre which does not meet the full Passivhaus standard
- propose an alternative option for the development of a new leisure centre
- not to proceed with the development of a new leisure centre

**Resolved to:**

1. Note the results of the consultation exercise on proposals for a new Spelthorne Leisure Centre ('the new centre') undertaken in February – April 2020, seeking the views of residents, businesses and other stakeholders on proposals for:
  - The revised location,
  - The proposed design and facilities mix for the new centre;
2. Approve the amendments to the design of the new centre as outlined in Appendix 4;
3. Approve modifications to the design of the new centre to meet the full Passivhaus standard;
4. Agree to the submission of a planning application for the development of the new centre on the proposed site outlined in Appendix 1, with the proposed facilities mix outlined in Appendix 2;
5. To delegate the decision regarding the selection of the contractor for the construction of the new centre to the Leader and Portfolio Holder for Leisure in conjunction with the Deputy Chief Executive; and
6. **\*Recommend to Council** a supplementary capital estimate outlined in the confidential Appendix 5 to cover the projected costs of developing the new centre.

**Reason for Decision**

To ensure that the Council can progress with proposals to develop a new Spelthorne Leisure Centre before the current facility becomes unviable to operate.

**2769 Urgent items**

There were none.

**2770 Exempt Business**

**Resolved** to move the exclusion of the Press and Public for the following items in view of the likely disclosure of exempt information within the meaning of Part 1 of Schedule 12A to the Local Government Act 1972, as amended by

the Local Government (Access to Information) Act 1985 and by the Local Government (Access to information) (Variation) Order 2006.

**2771 \*Exempt Report - Victory Place Construction Costs**

*Paragraph 3 – Information relating to the financial or business affairs of any particular person (including the authority holding that information)*

Cabinet considered an exempt report on the construction costs for Victory Place, Ashford.

Alternative options considered and rejected by the Cabinet:

- Delay works
- Do nothing

**Resolved to:**

1. **Recommend to Council** to approve the increase in Capital spend for construction works, from £16.25m to £25.93m. This increase delivers an additional 19 units over and above the initial feasibility;
2. Authorise the Group Head of Corporate Governance to enter into any legal documentation necessary to implement this construction project; and
3. Approve the appointment of the contractor to undertake these works as contained in this paper.

**Reasons for Decision**

- To facilitate the development of much needed key worker (a version of affordable) and S106 affordable, housing primarily for our Borough's key workers including adjacent NHS staff. The site also has a history of antisocial behaviour and our proposals will contribute towards the regeneration of this area.
- To reflect the Council's firm intention to provide more affordable housing in the Borough.
- To meet the needs of local residents by improving the quality and quantum of residential accommodation within the Borough.
- To increase the provision of well managed and affordable rental properties within the Borough.

**2772 \*Exempt Report - Ceaser Court Phase 2 - Construction Costs**

*Paragraph 3 – Information relating to the financial or business affairs of any particular person (including the authority holding that information)*

Cabinet considered an exempt report on the construction costs for Ceaser Court Phase 2, Sunbury-on-Thames.

Alternative options considered and rejected by the Cabinet:

- Delay works
- Do nothing

**Resolved to:**

1. **Recommend to Council** to approve the increase in spend for the construction works from £13.3m to £18.913m (cost for both Phases I and II). This increase delivers an extra 34 residential units and community space on the ground floor;
2. Authorise the Group Head of Corporate Governance to enter into any legal documentation necessary to implement this construction project; and
3. Approve the appointment of the contractor to undertake these works as contained in this report,

subject to officers providing some additional information and technical clarification within the report, with such information being provided to the Leader and Deputy Leader prior to publication for Council on 22 October 2020.

**Reasons for Decision**

- To facilitate the development of much needed rental and affordable housing in the Borough. The scheme provides a total of 36 apartments and will contribute a minimum of 8 affordable units (subject to planning). There is clear intention to provide further affordable units, once technical planning viability negotiations have been completed.
- The ground floor will provide a new community facility.
- To increase the provision of well managed rental properties within the Borough .
- To provide a long term income stream for the Council.

**2773 Exempt Report - White House and Harper House Managed Services**

*Paragraph 3 – Information relating to the financial or business affairs of any particular person (including the authority holding that information)*

Cabinet considered an exempt report on the tenders for the managed service provider of White House and Harper House.

Following a successful procurement exercise, a preferred bidder was identified to deliver a Managed Service at White House and Harper House which will consist of specialist housing management and intensive resident support for some of our most vulnerable homeless residents.

Alternative options considered and rejected by the Cabinet:

- Do nothing
- Award the tender to one of the other bidders

The Leader invited Cllr C. Bateson, as ward councillor to speak on the item. Cllr Bateson commented that there was still huge concern from residents as to how the White House would be managed. He noted the cost difference

between the preferred bidder and one of the other tenders and asked whether the preferred bid would meet the Council's needs, how the Council would monitor the performance of the provider and the provisions within the contract.

Officers responded that they were satisfied the preferred bidder had addressed the requirements in the high level specification document that formed part of the tender, in many instances exceeding those. The Council was also satisfied that the preferred bidders' plans and ability to move clients onto settled occupation, would be met. They confirmed that there were robust Key Performance Indicators (KPIs) within the contract and bidders were aware of these at the time they submitted a tender. The contract had also been drafted with mechanisms to monitor performance and should any be in default, the contract included termination provisions.

**Resolved to:**

1. Agree to award the tender for the Managed Service Provider at White House and Harper House to the provider named in this report;
2. Authorise the Group Head of Corporate Governance to enter into any legal documentation necessary to formalise the appointment; and
3. Note the financial implications of the award of the tender, which will be addressed as part of annual budget setting for the 2021/22 financial years onwards.

**Reasons for Decision**

The provider will bring a wealth of experience and expertise to the service. The services have been competitively tendered for and represent good value to the Council.


**NOTES:-**

- (1) ***Members of the Overview and Scrutiny Committee are reminded that under Overview and Scrutiny Procedure Rule 16, the "call-in" procedure shall not apply to recommendations the Cabinet makes to the Council. The matters on which recommendations have been made to the Council, if any, are identified with an asterisk [\*] in the above Minutes.***
- (2) ***Members of the Overview and Scrutiny Committee are entitled to call in decisions taken by the Cabinet for scrutiny before they are implemented, other than any recommendations covered under (1) above.***
- (3) ***Within five working days of the date on which a decision of the Cabinet or a Cabinet Member is published, not less than three members [one of whom must be the Chairman] of the Overview and Scrutiny Committee are able to "call in" a decision;***



- (4) ***To avoid delay in considering an item "called in", an extraordinary meeting of the Overview and Scrutiny Committee will be convened within seven days of a "call in" being received if an ordinary meeting is not scheduled in that period;***
- (5) ***When calling in a Cabinet decision for review the members doing so should in their notice of "call in":-***
- ***Outline their reasons for requiring a review;***
  - ***Indicate any further information they consider the Overview and Scrutiny Committee needs to have before it in order to conduct a review in addition to the written report made by officers to the Cabinet;***
  - ***Indicate whether, where the decision was taken collectively by the Cabinet, they wish the Leader or his nominee (who should normally be the Cabinet Member) or where the decision was taken by a Cabinet Member, the member of the Cabinet making the decision, to attend the committee meeting; and***
  - ***Indicate whether the officer making the report to the Cabinet or the Cabinet Member taking the decision or his/her representative should attend the meeting.***
- (6) ***The deadline of five working days for "call in" by Members of the Overview and Scrutiny Committee in relation to the above decisions by the Cabinet is the close of business on 1 October 2020.***

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<b>Cabinet</b>		
<b>4 November 2020</b>		
<b>Recommendation of Local Plan Task Group – Housing need and new Local Plan</b>		
<b>Purpose of the report</b>	To make a recommendation to Cabinet	
<b>Report Author</b>	Ann Biggs, Strategic Planning Manager	
<b>Cabinet Member</b>	Councillor James McIlroy	<b>Confidential No</b>
<b>Corporate Priority</b>	Housing Clean and Safe Environment	
<b>Recommendations</b>	<b>Cabinet is asked to:</b>  <b>Agree the recommendation of the Local Plan Task Group to proceed with preparation of the new Local Plan to meet our housing need in full on the basis of the lower figure emerging from the Government consultation on the revised methodology</b>	
<b>Reason for Recommendation</b>	<b>This recommendation, if agreed, will endorse the views of the Task Group and enable officers to proceed with Local Plan preparation and evidence gathering from a common position. It will also show a clear audit trail at the Examination of our Plan to show how it has developed.</b>	

## 1. Key issues

- 1.1 The Government has recently consulted on a range of technical changes to the Planning system alongside the main consultation on the Planning for the Future white paper. Within it was proposed a revised methodology for calculating housing need. The existing standard method provides Spelthorne with an annual housing need figure of 606 dwellings. The revised method would result in a need of 489 homes per year. This is due to the affordability ratio and allowance for existing housing stock that brings our number down whilst most Surrey authorities are facing even higher numbers.
- 1.2 Given concerns raised in our recent Preferred Options consultation and by Members representing their communities, it is clear that our residents want to see a lower housing number for the Borough to aim to meet within our Local Plan. We are currently faced with little option but to consider releasing Green Belt and many of those sites identified for release have met with significant levels of objection, together with overall objection to any loss of Green Belt land. The possibility of a lower housing number provides opportunities to remove a large number of Green Belt sites from potential allocation or not propose amending any Green Belt boundaries at all.

- 1.3 Whilst the lower figure is only proposed at this stage, we are faced with difficulty in proceeding when there is uncertainty over the end result. Officers are still in the process of finalising evidence to support the Plan and Members will need to make decisions on site allocations before we can reach the next consultation stage, known as Regulation 19, when we are ready to submit our Plan. Without 'fixing' the need for which we are intending to plan, it is difficult to agree an overall strategy for how that will be achieved.
- 1.4 From speaking to other local authorities beyond Surrey in a similar position to us in terms of our progress, it seems some are looking at using the emerging lower figure derived from the Government's proposed methodology. Officers discussed this approach with our legal counsel and he agreed that this could be considered a valid approach. To rely on the current higher number when there is a potential lower figure on the table would appear non-sensical to our residents, especially when we have been pushing to have our number reduced. It is noted that this approach may need to be adapted when the Government confirms what changes it will be making but it gives us a sound basis for taking a new strategy forward.
- 1.5 At the meeting of the Local Plan Task Group on 1 October 2020, Members unanimously supported this approach and we now proceed to ask Cabinet to ratify that recommendation. Further work can then take place with the Group to consider how a lower figure will impact the Plan and what decisions should be made as to how that figure can be delivered with fewer sites. This will include consideration of key issues such as viability, deliverability and affordable housing.

## **2. Options analysis and proposal**

- 2.1 The Council could continue to rely on the existing higher need figure and this would normally be the approach until such time as the Government amends its guidance following consultation. However, we have been pushing for our figure to be lowered and there is now a good prospect of this happening so we could be criticised by our residents for continuing to base our Plan on the higher number. There is also the risk that the final published method could change from what has been consulted on but to wait until then would add significant delay to the preparation of the Plan. We have received legal advice that indicates it is a reasoned approach to proceed with the emerging methodology unless there are significant changes. We could also argue that even if it does change, we decided to 'fix' our number at a certain point to allow the Plan to proceed and it should be examined on that basis otherwise we would waste considerable time having to amend it again. Given the Government is pushing for Local Plans to be adopted as soon as possible, it is difficult to anticipate that we would be criticised for such an approach if we are proposing to meet that need in full.

## **3. Financial implications**

- 3.1 No direct financial implications identified.

## **4. Other considerations**

- 4.1 The detail of how the Local Plan would be amended is for the Task Group to consider so this recommendation is focused only on the principle of a revised strategy. As such there are no further considerations at this time, including equality and diversity, as this would be for the detailed stage.

**5. Sustainability/Climate Change Implications**

- 5.1 Sustainability appraisal is undertaken at key stages of Local Plan preparation from Issues and Options right through to the submission version. This ensures that the Plan is assessed in light of environmental, social and economic impacts and where such impacts are identified there is mitigation proposed. Climate change is included in one of the indicators.

**6. Timetable for implementation**

- 6.1 Further meetings of the Local Plan Task Group will continue to progress on the basis of their recommendation unless Cabinet does not agree.

**Background papers: None**

**Appendices: None**

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## ANTI-FRAUD, BRIBERY AND CORRUPTION STRATEGY

At their last meeting in September 2020, Cabinet considered and agreed a recommendation from Audit Committee on amendments to the above Strategy and recommended it to Council for approval.

Unfortunately, two amendments suggested by the Audit Committee had not been incorporated in the revised Strategy. An updated version of the Strategy is attached. The blue highlighted text shows the original proposed changes. The amendments suggested by the Audit Committee are shown as tracked changes:

- Paragraph 3 was amended to provide more clarity on the role of the external auditors in relation to this issue
- Paragraph 7 was amended to say it was the **duty** of members and staff to report any concerns, instead of the Council **encouraged** members and staff to report any concerns.

Cabinet are asked to recommend the Strategy as amended, and attached as Appendix 1, to Council for approval at their December meeting.

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## APPENDIX 1 - ANTI FRAUD, BRIBERY AND CORRUPTION STRATEGY

### Introduction

1. This Strategy is applicable to Members and staff. The Borough of Spelthorne is committed to providing a high standard of service and accountability. An important aspect of this is a strategy which protects against fraud, bribery and corruption within the Council itself and from external sources.

In this context

Fraud means - the illicit gaining of cash or other benefit by deception;

Corruption means - the dishonest influencing of actions and decisions.

Bribery means – the offering, giving or soliciting of an inducement or reward which may influence a person to perform a function or activity improperly.

2. The Council recognises that it is already subject to a high degree of external scrutiny of its affairs by a variety of parties. This includes the general public, Council Tax / Business Rates payers, service users, the Local Government Ombudsman, Central Government, in particular, HM Revenue and Customs, the Ministry of Housing, Communities and Local Government and the Department for Work and Pensions.
3. [The Council's It also has](#) external auditors [who have a role in](#) advising [whether](#) the Council [as to whether it](#) has in place adequate arrangements for the prevention and detection of fraud, bribery and corruption. [External auditors may require details of any suspected fraud investigations and undertake work on any high risk public fraud. -](#)
4. While this external scrutiny assists in protecting against fraud, bribery and corruption the Council believes a clear statement of its own strategy is needed.
5. The key elements of the Council's strategy to combat fraud, bribery and corruption are:
  - An open and honest culture
  - Adequate preventative measures
  - Systems for detection and investigation
  - Understanding and awareness within the Council and the adoption of a "whistleblowing" policy

### Culture

6. The Council expects Members and staff at all levels to behave with integrity and propriety and to act within the law and the regulations, procedures and practices laid down in relation to the conduct of the Council's business. The Council believes this is achieved best through the promotion of an atmosphere of honesty and openness.
7. ~~The Council encourages Members~~ It is the duty of Members and staff to raise any concerns they have about fraud, bribery and corruption immediately as they occur. It will treat all concerns raised, seriously and in confidence. This is covered with all staff as part of their induction process.
8. The Council has three senior officers who have particular responsibility for regulating the conduct of the Council and its activities. These are:
 

Chief Finance Officer <del>Terry</del> <u>Collier</u>	Responsible for the financial management, audit and financial probity of the Council and also for its proper personnel policies and practices.
Monitoring Officer	Responsible for the legal probity and avoidance of maladministration or injustice by the Council.
Chief Executive	Responsible as Head of Paid Service for the overall management and direction of the Council and for ensuring adequate staff resources for services.
9. In addition each Group Head and senior manager have responsibility for the proper organisation and conduct of their service area. It is important that Managers and officers at all levels do not become complacent about the risk of fraud as this may have an impact in terms of the robustness of controls applied in practice. Please refer to the section on systems below.
10. Concerns should be raised with any of the above officers under section 8 or with the Council's Internal Audit Manager (Punita Talwar).
11. More detailed guidance and advice on how to raise any concerns is contained in the Council's Confidential Reporting Code (whistleblowing policy).
12. If anyone feels they are unable to raise their concerns through any of the above routes they may contact 'Protect' ((0203 1172520 – advice line), a registered charity whose services are free and strictly confidential.

## **Prevention**

13. The adoption of proper and adequate measures to prevent fraud, bribery and corruption is the responsibility of Members, Chief Executive, Deputy Chief Executives, Group Heads and other managers. Preventative measures can be classified under two broad headings - Codes/Procedures and Systems.

### **Codes/Procedures**

14. All Members and staff need to be aware of, and have ready access to, the Council's agreed policies and procedures eg. Financial Regulations, Standing Orders, Codes of Conduct, Code of Corporate Governance and any relevant practice and procedure documents. A future review of the Council's Constitution will be led by the Group Head of Corporate Governance. The Governance Framework has been developed and enhanced to reflect the increasing commercial asset acquisitions and investments.
15. In particular staff must observe the Council's Code of Conduct for Staff (a copy of which is made available to all staff) and any relevant professional codes.
16. References will be taken up for all permanent and temporary staff to verify their suitability, honesty and integrity.
17. Members will in particular observe the Spelthorne code of conduct adopted on the 27 June 2012 and subsequently revised on 25 June 2013 any other local Spelthorne code. The Members Code of conduct is kept under review by the Members Code of Conduct Committee. Members will be supplied with a copy of any relevant code, policy and procedure and advised of their responsibilities.
18. A review of the Confidential Reporting Code (Whistleblowing Policy), using a benchmarking tool to assess the effectiveness of whistleblowing arrangements has highlighted some areas for improvement (reported to Audit Committee November 2019) and the policy will be further developed.

### **Systems**

19. The Council has and will maintain in place systems and procedures which incorporate internal controls, including adequate separation of duties to ensure that, as far as possible, errors, fraud, bribery and corruption are prevented.
20. The Chief Finance Officer has a statutory responsibility under Section 151 of the Local Government Act 1972 to ensure the proper administration of the Council's financial affairs. Financial procedures detail key financial systems and provide guidance which underpins the Council's Financial Regulations.

21. Chief Executive, Deputy Chief Executives, Group Heads and managers are responsible for ensuring that appropriate internal controls are properly maintained to minimise the risk of errors, fraud, bribery and corruption.
22. A detailed analysis of the risks associated with any service should be carried out by managers and this is being promoted as part of developing risk management to ensure that fraud, bribery and corruption is minimised.

### **Detection and investigation**


23. Concerns should be reported to one of the individuals referred to in paragraphs 8 and 10 above or in accordance with the Council's whistleblowing policy.
24. A detailed investigation of any concerns raised will be undertaken with the assistance of the Council's Internal Audit Service. The Group Head of Corporate Governance holds responsibility for responding to allegations of bribery and corruption. The Council will deal with any instances of fraud, bribery or corruption swiftly. Disciplinary action will be taken if appropriate after the police have been informed/involved, and the relevant Cabinet Member informed where necessary. Where the Council has adopted a prosecution policy for any business area (eg Housing Benefit Fraud or Housing register) this will be followed. Any lessons learnt from Investigations undertaken relating to systematic weaknesses will be highlighted and should feed back into improving fraud prevention/detection measures.
25. In the event that fraud is suspected on the part of contractors' employees or internally, by staff involved in agency or contract work on behalf of other bodies, procedures and responsibilities for reporting and initial investigation are the same as for staff. The Council will inform and involve employing contractors or agencies when appropriate.
26. Counter Fraud measures - Given the significance of corporate fraud in national and local statistics and the cost to the taxpayer, the Council recognises the continued importance of collaborative working arrangements with other Councils/Partners to help deter, detect and investigate fraud, providing access to specialist skills and greater capacity to investigate fraud. The strategy to target areas which are likely to generate greater financial payback (Business Rates and Housing) will continue. Such initiatives have demonstrated positive financial fraud returns for Spelthorne (notional and cashable savings) in the areas of Housing, Business Rates and Council Tax and continue to do so. These savings could be enhanced further through the use of Financial Investigator Resource to recover losses/assets (where appropriate). Counter fraud measures also contribute to the delivery of wider social benefits, enabling more social housing to be available to those people who are genuinely in need of a home, leading to a reduction in housing applicant waiting times, reduced temporary accommodation costs and ultimately the need for fewer houses to be built. Positive results are publicised periodically to serve as a deterrent.

27. External groups are attended with Surrey Partners including the Surrey Counter Fraud Board (SCFB). This enables the sharing of best practice and approaches in tackling public fraud, and provides opportunities to pursue joint counter fraud initiatives such as data matching. The importance of engaging with members of the public to join the fight against fraud is recognised. Spelthorne's fraud returns are collated quarterly and reported to the Surrey Counter Fraud Board, which enables some benchmarking and comparison across Surrey Partners.

### **Awareness**

28. The Council recognises the continuing effectiveness of the Anti Fraud, Bribery and Corruption Strategy depends largely on the awareness and responsiveness of Members and staff. It is essential that both Members and staff are made aware of the strategy when they join the Council and receive a copy for inclusion in their personal records and, in addition, have ready access to all other relevant documents, policies and procedures which regulate the Council's activities. Action will be taken on a regular basis to remind both Members and staff of the importance the Council places on preventing fraud and corruption and investigating irregularities. Effective methods for mandatory training and raising awareness including face to face and online shall be periodically explored and delivered.
29. In accordance with the Government's Serious and Organised Crime Strategy, local Police representatives have provided two awareness raising sessions for staff and Members during 2018 to identify areas where Spelthorne is at most risk of being targeted by serious and organised crime and highlight known vulnerabilities. During these sessions the importance of sharing intelligence with Law Enforcement Partners has been encouraged. Organised crime includes drug trafficking, human trafficking, child sexual exploitation, high value fraud and cyber-crime. Further consultation with the local police is ongoing and red flags /known risks will continue to be highlighted. Group Heads and Managers are responsible for assessing governance arrangements in place to combat risks in this area for their respective functions.

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Cabinet			
4 November 2020			
Dog Control - Public Space Protection Order			
Purpose of the report	To make a decision		
Report Author	Jackie Taylor, Group Head of Neighbourhood Services Martin Cole, Neighbourhoods Manager		
Cabinet Member	Councillor Richard Barratt	Confidential No	
Corporate Priority	Clean and Safe Environment		
Recommendations	<b>Cabinet is asked to recommend to Council:</b> <b>(a) To make a Public Space Protection Order (PSPO) relating to dog control with the listed offences set out below, in accordance with the Anti-social Behaviour, Crime and Policing Act 2014.</b> <b>(b) Adopt the Fixed Penalty Notices for breaches of the Dog Control PSPO which currently stand at £100.</b> <b>(c) Delegate authority to the Group Head of Neighbourhood Services to issue Fixed Penalty Notices for breaches of the above PSPO.</b>		
Reason for Recommendation	<b>To increase responsible dog ownership and the promotion of excellent dog care and control.</b> <b>To create high levels of enjoyment for all users in Spelthorne Borough's parks and open spaces environment.</b> <b>To provide a safe environment for all users of Spelthorne Borough's parks and open spaces including dog owners and their pets.</b>		

## 1. Key issues

- 1.1 On 15 December 2011 the Council accepted the recommendation for the imposition of two dog control orders to come into force on 27 July 2012, these orders were made under the current legislation at the time which was ss55-58 Clean Neighbourhoods and Environment Act 2005.
- 1.2 The two orders made firstly excluded dogs from sites within the Borough's parks and open spaces but only those sites that had a fenced play area, tennis courts, multi-use games area, fenced ball court and fenced spray ground. The second order dealt with the issue of dog fouling and the

responsibility of the person in charge of the dog to clear any faeces from the land immediately.

- 1.3 The Dog Control Orders under the above legislation were replaced automatically on 20 October 2017 by the introduction of the Anti-social Behaviour, Crime and Policing Act 2014 (the Act) and Public Space Protection Orders in accordance with ss 59-61.
- 1.4 The new Dog Control Order – Public Space Protection Order had the identical two offences as the previous Dog Control Order but these orders are only valid for a maximum of 3 years from the date that the order came into force. In this case the expiry date for the current order is 19 October 2020.
- 1.5 Section 60 of the Act allows for the extension of the orders currently in force providing that the local authority who made the order, is satisfied on reasonable grounds that doing so is necessary to prevent-
  - a. Occurrence or recurrence after that time of the activities identified in the order, or
  - b. An increase in the frequency or seriousness of those activities after that time

An extension under s.60 may not be for a period of more than 3 years and must be published in accordance with the regulations made by the Secretary of State, meaning that the order must be published on the web site and that appropriate signage must be put in place.

- 1.6 However, instead of extending this current order, there is the opportunity to make a new order that not only includes dog fouling and the exclusion of dogs from specified areas mentioned at 1.2 above but other restrictions covering dog control at the same time. A new order would be made under s.59 of the Act providing that two conditions are met-
  - a. Activities carried on in a public place within the authority's area have had a detrimental effect on the quality of life of those in the locality, or
  - b. It is likely that activities will be carried on in a public place within that area and that they will have such an effect and
  - c. Is or is likely to be, of a persistent or continuing nature,
  - d. Is or is likely to be, such as to make the activities unreasonable, and
  - e. Justifies the restrictions imposed by the notice.
- 1.7 The proposed Dog Control- Public Space Protection Order, attached as Appendix A, includes restrictions on the following:
  - a. Dog exclusion areas
  - b. Dog fouling
  - c. Professional dog walkers limit to 4 dogs
  - d. Dogs on leads by direction
  - e. Dogs on leads
  - f. Carrying suitable means for proper disposal of dog faeces



- 1.8 Prior to the introduction of a PSPO the Council is required to carry out a consultation and that consultation would be the same regardless of whether the Council was renewing an existing PSPO or the introduction of a new order.
- 1.9 A consultation on the above PSPO proposals was carried out between 2 September and 2 October 2020 inclusive. The consultation was widely published through the Council's website, Twitter, Facebook, press releases to local media, posters and emails to relevant canine organisations – The Kennel Club. The Consultation consisted of an online survey asking for the public's view on the proposed restrictions (the survey in full is shown at Appendix B).
- 1.10 In total, 223 people and 1 organisation, The Kennel Club, took part in the consultation, 58% of whom were dog owners. The level of response means that we can be confident that we have a good understanding of the possible impact of the PSPO proposals on the local dog owning community as well as residents in general. As the results below show, there was strong support for the majority of the PSPO proposals. The full summary of responses from the public can be found at Appendix C and the full Kennel Club response at Appendix D.
- 1.11 Participants were asked whether they agreed or disagreed with the dog exclusion areas and the results were as follows-
- a. Ball courts – 195 strongly or fairly agreed (89%)
  - b. Children's play areas – 206 strongly or fairly agreed (93%)
  - c. Multi-games areas- 169 strongly or fairly agreed (75%)
  - d. Tennis Courts- 197 strongly or fairly agreed (89%)
- The Kennel Club's written response was that they do not normally oppose such orders to exclude dogs providing alternative arrangements are made for dog walkers. In all of the proposed exclusion areas such provision has previously been made.
- 1.12 The proposed dog exclusion areas are shown in the proposed order at Appendix A, Schedule 1 and contains all of the previous exclusions from the current PSPO and 2 new additions.
- 1.13 Participants were then asked about restricting the number of dogs walked by any one person at any one time to 4. In total, 179 either strongly or fairly agreed with the proposal (89%).
- 1.14 In relation to the number of dogs a person can walk, the Kennel Club's response was that they felt that an arbitrary number of dogs that a person can walk depended on a number of factors relating to the dog walker, the dogs being walked, whether leads are used and the location where the walking is taking place. They go on to recommend using the proposed dogs on lead by direction. They go on to say that if implemented then the Council should have some form of accreditation scheme in place specifically aimed at professional dog walkers. The proposed areas with the numbers of dogs allowed to be walked can be found at Appendix A, Schedule 3.

- 1.15 Participants were then asked whether they had been affected by dog fouling in the Spelthorne area during the past 12 months and 181 respondents replied that they had been (81%).
- 1.16 They were then asked if they agreed with the requirements in the order that a person in charge of a dog must clear up after their dog immediately and carry with them the means to clear up after their dog. 217 of the respondents agreed with these proposals (98%). The areas to which fouling of land and having the means to pick up dog faeces can be found at Appendix A, Schedules 2 and 5.
- 1.17 The Kennel Club's response was that they strongly promote responsible dog ownership, believing that dog owners should always pick up after their dogs. They also wanted local authorities' to increase proactive measures by providing more bins and allowing dog owners to dispose of waste in normal bins.
- 1.18 Spelthorne Borough Council currently provide 550 bins in parks and public spaces. The Council also provide dog waste disposal bags in 50 of our parks and open spaces. However, the Council would still expect dog walkers to have sufficient bags with them to deal with the removal of dog faeces in all possible scenarios.
- 1.19 The Kennel Club's response in relation to the requirement that a person has the means to pick up after a dog was that, whilst they support proactive measures to encourage responsible dog ownership and to ensure dog owners are picking up after their dogs, this has to be fair and proportionate. They also suggest an effective local communications campaign to ensure people are aware of the requirement for them to carry a larger number of bags.
- 1.20 Participants were then asked whether dogs should be put on a lead if requested to do so by an authorised officer. Of the 223 responses received overwhelming 201 either strongly or fairly agreed with the proposal (90%).
- 1.21 The Kennel Club response was that they strongly support dogs on lead orders, as they allow responsible dog owners to exercise their dogs off lead without restriction providing that they are under control. The areas to which the dogs on leads by direction apply can be found at Appendix 1, schedule3.
- 1.22 Similarly participants were asked whether dogs should always be on leads in Council maintained car parks, Council leisure centre car parks and cemeteries. The response was again high with 199 of respondents being either strongly or fairly in agreement with the proposal (89%)
- 1.23 The Kennel Club response was that they could support reasonable dogs on leads orders particularly in cemeteries, picnic areas or pavements in proximity to cars and other road traffic. The areas to which dogs on leads apply can be found at Appendix A, Schedule 4.
- 1.24 Lastly in relation to the current proposal, participants were asked if they agreed with exceptions to the orders, persons with assistance dogs, disabilities, Emergency Services, Armed Forces or other agencies in charge

of an assistance dog. Of the 223 respondents, 190 either strongly or fairly agreed (86%).

- 1.25 The Kennel Club response was that they encourage orders to include exemptions for those with disabilities.

## **2. Options analysis and proposal**

- 2.1 All of proposals that have been put forward seek to ensure that the Council's parks and open spaces are welcoming and safe for all residents, visitors and other park users.
- 2.2 Dog fouling continues to be an issue to residents and the Council receives a number of complaints during the course of a year, which are dealt with by members of the JET team-
- a. 2017- 89 incidents
  - b. 2018- 131 incidents
  - c. 2019- 89 incidents
  - d. 2020 (only until April) - 28 incidents

A full monthly breakdown of dog fouling incidents can be found at Appendix E.

- 2.3 Of the complaints received, only a tiny fraction result in a fixed penalty notice being issued. The main reason for this is a lack of evidence and/or witnesses being unable or unwilling to provide a statement. It also seems to be the case that when uniformed officers patrol the parks and open spaces people are more aware of their presence and tend to comply with the requirement to clear up after their dogs.
- 2.4 Surrey Police have also produced some useful data which would support these proposals. The data runs from 1 October 2019 – 30 August 2020 and shows that during that period the Police had 49 Allegations in relation to dogs, breakdown shown below-
- a. 28 allegations involving dog bites in Spelthorne parks, open spaces and highway.
  - b. 19 allegations involving Anti-social behaviour and poor or no proper dog control.
  - c. 2 allegations in relation to dog fouling, one of which resulted in extreme aggression.

Full details of the allegations can be viewed at Appendix F.

- 2.5 One of the issues with enforcement is that there is a tendency to be reactive to events and situations which does not capture the full extent of what is happening in the Borough in relation to dog control. The Council needs to be proactive in its approach to dog control.
- 2.6 The additional listed proposals over and above dog fouling and dog exclusion areas will be a useful tool for Council officers to deal with wider ASB issues in a more proactive manner. The majority of these issues are being caused by a tiny minority of irresponsible dog owners.

- 2.7 The proposed measures will hopefully go some way to address all of the issues identified and make people seriously think twice about their actions or risk the real possibility of prosecution or being issued with a fixed penalty notice as outlined below.
- 2.8 Section 67 of the Act makes it an offence for a person without reasonable excuse-
- a. To do anything that the person is prohibited from doing by a public space protection order, or
  - b. To fail to comply with a requirement to which the person is subject to under a public space protection order.
  - c. A person guilty of an offence under this section is liable to a fine not exceeding level 3 on the standard scale currently £1000.
- 2.9 Section 68 provides the power for a constable or authorised person to issue a fixed penalty notice to anyone whom he or she has reason to believe has committed an offence under s.63 or s.67 in relation to a public space protection order. The current fixed penalty amount is £100.
- 2.10 Section 67 is reproduced above and s.63 deals specifically with the consumption of alcohol in breach of prohibition of an order, so not relevant in these circumstances.
- 2.11 There is nothing within these proposals that indicates any risk. All requisite signs will be affixed to entrances and/or exit gates/fences or securely attached to purpose built poles.

### **3. Financial implications**

- 3.1 The main financial implication in relation to the making of a public space protection order is that every identified area within the order must have the correct signage placed at the location which would also include strategically placed larger signs covering the highway, the estimated total costs for the signs is £10,000
- 3.2 There would also need to be a communications campaign which would include the production of a number of posters and flyers that could be delivered to strategic points in the borough as well as the Council Community noticeboards, so there would be some cost for production.
- 3.3 There would be no resource increase for the JET Team who would continue enforcing within their existing areas and patrols.
- 3.4 There is of course the possibility of a small increase in revenue depending on the number of fixed penalty notices issued for non-compliance.

### **4. Other considerations**

- 4.1 The Council has a public sector equality duty under the Equalities Act 2010 to have due regard to tackle discrimination and victimisation of persons that share the characteristics protected under s.4 of the Act. The Equality Impact Assessment in Appendix F sets out the protected characteristics.

4.2 Nothing in this Order shall apply to a person who-

- a. Is registered as a blind person on a register compiled under s.29 of the National Assistance Act 1948; or
- b. Is deaf, in respect of a dog trained by hearing dogs for deaf people (registered charity number 293358) and upon which he relies for assistance; or
- c. Has a physical or mental impairment which has a substantial and long term adverse effect on the ability to carry out normal day-to-day activities, in respect of a dog trained by any current or future member of Assistance Dogs UK or any other charity registered in the UK with a purpose of training assistance dogs and upon which he relies for assistances; or
- d. Has a physical or mental impairment which has a substantial and long term adverse effect on the ability to carry out normal day-to-day activities and in the reasonable opinion of the Council that person relies upon the assistance of the dog in connection with their disability.

**5. Sustainability/Climate Change Implications**

- 5.1 The proposals detailed are unlikely to impact sustainability and/or climate change issues.

**6. Timetable for implementation**

- 6.1 If Cabinet and Council approval is granted, the implementation and enforcement of the Dog Control- Public Space Protection Order will proceed as follows;
- a. Cabinet 5 November 2020
  - b. Publish Notice of making the Order December 2020?
  - c. Start of Order January 2021?

**Background papers:**

None

**Appendices:**

Appendix A – Draft Public Spaces Protection Order (Dog Control)  
Appendix B – Survey for Dog PSPO questions  
Appendix C – Consultation Public Responses  
Appendix D – Consultation response Kennel Club  
Appendix E – JET dog fouling statistics  
Appendix F – Surrey Police Data  
Appendix F – Equality Impact Assessment

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## **Spelthorne Borough Council**

### **The Anti-Social Behaviour, Crime and Policing Act 2014, Part 4, Section 59**

#### **The Spelthorne Public Spaces Protection Order (Dog Control)**

Spelthorne Borough Council ('the Council') in exercise of the power under section 59 of the Anti-Social Behaviour Crime and Policing Act 2014 ('the Act') and being satisfied that the conditions set out in section 59 have been met, makes the following order.

This order comes in force on .....2020 and will remain in force for a period of three years from the date unless extended by further order under the Council's statutory powers.

#### **Offences**

##### **1. Dog exclusion areas**

A person in charge of a dog shall be guilty of an offence if, at any time, they take the dog onto, or permit the dog to enter or remain on, any land described in Schedule 1 of this Order (which includes specified children's play areas, ball courts, multi games court, tennis courts etc.) unless:

- (a) that person has a reasonable excuse for failing to do so; or
- (b) the owner, occupier or other person or authority having control of the land has given consent (generally or specifically) to them failing to do so; or
- (c) that person is subject to the exemptions listed in paragraph 7 below.

##### **2. Dog Fouling**

A person shall be guilty of the offence if they are in charge of a dog, who defecates on land within the Borough of Spelthorne as specified in Schedule 2 and fails to remove the faeces from the land forthwith unless:

- (a) that person has reasonable excuse for failing to do so; or
- (b) the owner, occupier or other person or authority having control of the land has consented (generally or specifically) to his failing to do so; or
- (c) that person is subject to the exemptions listed in paragraph 7 below.

### **3. Professional dog walkers limit to four dogs**

A person must not walk or exercise more than four dogs at any given time in the areas described in Schedule 3 of this Order unless:

- (a) that person has a reasonable excuse for doing so; or
- (b) the owner, occupier or other person or authority having control of the land has consented to that person doing so; or
- (c) that person is subject to the exemptions listed in paragraph 7 below.

### **4. Dogs on Leads by Direction**

A person in charge of a dog shall be guilty of an offence, if, at any time on land within the Borough of Spelthorne as specified in Schedule 3, if they fail to keep their dog(s) on leads at all times and fail to comply with any direction given to them by an Authorised Officer of the Council, Police Officer or PSCO (Police Community Support Officer) to put or keep the dog on a lead unless:

- a) that person has reasonable excuse for failing to do so; or
- b) the owner, occupier or other person or authority having control of the land has consented (generally or specifically) to his failing to do so.

An Authorised Officer, Police Officer or PSCO may only give direction under this Order if such restraint is reasonably necessary to prevent a nuisance or the Authorised Officer, Police Officer or PSCO considers the behaviour by the dog to be such that it is likely to cause annoyance or disturbance to any person or animal.

### **5. Dogs on Leads**

A person shall be guilty of the offence if at any time on land referred to in Schedule 4 of this order, they do not keep the dog on a lead unless:

- (a) that person has a reasonable excuse for failing to do so; or
- (b) the owner, occupier or other person or authority having control of the land has consented (generally or specifically) to their failing to do so.



## **6. Carrying suitable means for proper disposal of dog faeces**

A person in charge of a dog on land referred to in Schedule 5 of this order, shall be guilty of an offence if at the time they do not comply with a direction given to them by an Authorised Officer of the Council to produce a device for, or other means of, removing dog faeces and transporting it to a bin (whether or not the dog has defecated), where the Authorised Officer has determined that that person has breached any of the Schedules contained within this Order, unless:

- (a) that person has a reasonable excuse for doing so; or
- (b) the owner, occupier or other person or authority having control of the land has consented to that person doing so; or
- (c) that person is subject to the exemptions listed in paragraph 7 below.

## **7. Exemptions**

Nothing in this Order shall apply to a person who is –

- (a) A disabled person within the meaning of the Equality Act 2010 whose disability restricts their ability to comply with this Order and where the dog is their guide dog or assistance dog;
- (b) Training an assistance dog in an official capacity; or
- (c) In charge of a dog used by the police, emergency services, Armed Forces or other agencies permitted by the Council for official purposes.

For the purpose of this Order –

- (a) A person who habitually has a dog in their possession shall be taken to be in charge of the dog at any time unless at that time some other person is in charge of the dog;
- (b) Placing the faeces in a receptacle on the land which is provided for that purpose or for the disposal of waste, shall be sufficient removal from the land;
- (c) Being unaware of the defecation (whether by reason of not being in the vicinity or otherwise), or not having a device for or other suitable means of removing the faeces shall not be a reasonable excuse for failing to remove the faeces;
- (d) An 'Authorised Officer of the Council' means an employee of Spelthorne Borough Council who is authorised in writing by Spelthorne Borough Council for the purpose of giving direction or the issuing of a fixed penalty notice under this order.

## **8. Penalty**

Any person who without reasonable excuse fails to comply with this Order shall be guilty of an offence and liable on summary conviction to a fine not exceeding level 3 on the standard scale.

Any Authorised Officer may issue a fixed penalty notice to anyone he/she has reason to believe has committed an offence under section 67 of the Act in relation to this Order.

The COMMON SEAL of  
SPELTHORNE BROUGH COUNCIL  
was hereunto affixed in the in the  
presence of:

.....  
Authorised Signatory

## Schedule 1 – Dog Exclusion Areas

	Location	Extent of the Restricted Area subject to dog exclusion
1.	Alexandra Park, Alexandra Road, Ashford, TW15 1TP	Fenced play area
2.	Ashford Recreation Ground, Clockhouse Lane and Rosary Gardens, Ashford, TW15 2HH	Fenced play area Tennis courts Multi Games Court
3.	Bishop Duppas Park, Walton Bridge Road and Russell Road, Shepperton TW17 8NR	Fenced play area Tennis courts
4.	Cedars Recreation Ground, Green Street, Sunbury-on-Thames, TW16 6QQ	Fenced play area Tennis courts
5.	Charlton Village play area, Hetherington Road, Shepperton TW17 0SW	Fenced play area Fenced Ball Court (whole area)
6.	Donkey Meadow, Gaston Bridge Road, Shepperton, TW17 8HA	Fenced play area
7.	Explorer Avenue play area, Explorer Avenue, Stanwell, TW19 7SS	Fenced play area's Multi Games Court
8.	Feltham Hill Road Park, Saxon Road and Feltham Hill Road, Ashford, TW15 1LN	Fenced play area
9.	Fordbridge Park, Kingston Road, Ashford, TW15 3SJ	Tennis courts
10.	Greenfield Park, Middle Green, Bingham Drive, Laleham, TW18 1QX	Fenced play area
11.	Groveley Road Recreation Ground, Groveley Road, Sunbury-on-Thames TW16 7NW	Fenced play area
12.	Halliford Park, Upper Halliford Road, Shepperton, TW17 8SN	Fenced play area
13.	Hengrove Park, Station Crescent, Ashford, TW15 3HN	Multi games court Fenced play area
14.	Kenyngton Manor Recreation Ground, Bryony Close, Sunbury-on-Thames, TW16 7RH	Fenced play area Multi games court Fenced ball courts
15.	Laleham Park, Shepperton Road and Thames Side, Laleham TW18 1SS	Fenced play areas
16.	Lammas Recreation Park, Wraysbury Road and Church Road, Staines-upon-Thames, TW18 4XZ	Fenced play area (splash park) Fenced playground Tennis courts
17.	Littleton Recreation Ground, Laleham Road, Shepperton TW17 0JS	Multi games court Fenced play area
18.	Long Lane Recreation Ground, Cordelia Gardens and Cranford Avenue, Stanwell, TW19 7ER	Fenced play area Fenced ball court
19.	Moormead Playground, Waters Drive,	Fenced play area

	Staines-upon-Thames, TW18 4RN	
20.	Old Bathing Station, Fordbridge Road, Sunbury-on-Thames, TW16 6AW	Fenced play area
21.	Shepperton Recreation Ground, Glebelands Garden and Grove Road, Shepperton TW17 9DH	Fenced play area
22.	Shepperton Skate Park, Shepperton Court Drive, Shepperton TW17 8EJ	Skate park (whole area)
23.	Spelthorne Grove, Sunbury, TW16 7DB	Fenced play area
24.	Stanwell Moor Recreation Ground, Horton Road, Stanwell, TW19 6AQ	Fenced play area Multi games court
25.	Stanwell Recreation Ground, Oaks Road, Stanwell TW19 7LL	Fenced play area (whole area)
26.	Staines Park, Knowle Green and Commercial Road, Staines-upon-Thames TW18 2QJ	Fenced play area Tennis courts
27.	Studios Road, Shepperton, TW17 0QW	Fenced Play area (whole area)
28.	Sunbury Park, The Walled Garden and Orchard Meadow, Thames Street, Sunbury-on-Thames, TW16 6AB	Walled Garden Fenced natural play area and Meadow
29.	Sunbury Skate Park, Sunbury-on-Thames TW16 6SB	Skate park (whole area)
30.	Victory Close, Victory Close, Stanwell, TW19 7BU	Fenced play area
31.	Village Park, Hadfield Road, Stanwell, TW19 7JQ	Fenced play area
32.	Wickets playground, The Wickets, Woodthorpe Road, Ashford, TW15 2RR	Fenced play area (whole area)
33.	Woodthorpe Recreation Ground, Woodthorpe Road, Ashford, TW15 3LQ	Fenced play area

## **Schedule 2 - Fouling of Land by Dogs**

Schedule 2 applies to all land which is within the administrative area of Spethorne Borough Council and which is-

- (a) Open to the air (which includes land that is covered but open to the air on at least one side) and
- (b) To which the public are entitled or permitted to have access with or without payment.

### Schedule 3- Professional Dog Walkers and Dogs on Lead by Direction

	Location
1.	Alexandra Park, Alexandra Road, Ashford, TW15 1TP
2.	Ashford Recreation Ground, Clockhouse Lane and Rosary Gardens, Ashford, TW15 2HH
3.	Bishop Duppas Park, Walton Bridge Road and Russell Road, Shepperton TW17 8NR
4.	Brickle Green, Sunbury, TW16 5PN (open space)
5.	Cedars Recreation Ground, Green Street, Sunbury-on-Thames, TW16 6QQ
6.	Dumsey Meadow, Chertsey Bridge Road, KT16 8LF
7.	Donkey Meadow, Gaston Bridge Road, Shepperton, TW17 8HA
8.	Echleford Recreation Ground Queens Walk and Sandringham Avenue, Ashford, TW15 3JH
9.	Explorer Avenue play area, Explorer Avenue, Stanwell, TW19 7SS
10.	Feltham Hill Park, Saxon Road and Feltham Hill Road, Ashford, TW15 1LN
11.	Flower Pot Green, Sunbury, TW16 6AA (open space)
12.	Fordbridge Park, Kingston Road, Ashford, TW15 3SJ
13.	Fordbridge North (Shrublands) Recreation Ground, Woodthorpe Road, Ashford, TW15 3LQ
14.	Greenfield Park, Middle Green, Bingham Drive, Laleham, TW18 1QX
15.	Groveley Road Recreation Ground, Groveley Road, Sunbury-on-Thames TW16 7NW
16.	Halliford Park, Upper Halliford Road, Shepperton, TW17 8SN
17.	Hengrove Park, Station Crescent, Ashford, TW15 3HN
18.	Kenyngton Manor Recreation Ground, Bryony Close, Sunbury-on-Thames, TW16 7RH
19.	Kingslawn and Church Wharf, Sunbury, TW16 6AF (open space)
20.	Laleham Park, Shepperton Road and Thames Side, Laleham TW18 1SS
21.	Lammas Recreation Park, Wraysbury Road and Church Road, Staines-upon-Thames, TW18 4XZ
22.	Lauser Road Park - Town Lane, Town Lane and Lauser Road, Stanwell, TW19 7PT

23.	Littleton Recreation Ground, Laleham Road, Shepperton TW17 0JS
24.	Littleton Green, Shepperton, TW17 0QP (open space)
25.	Long Lane Recreation Ground, Cordelia Gardens and Cranford Avenue, Stanwell, TW19 7ER
26.	Lower Halliford Green, Shepperton, TW17 8SD (open space)
27.	Memorial Gardens, Staines-upon-Thames, Staines TW18 4EA
28.	Moormead Playground, Waters Drive, Staines-upon-Thames, TW18 4RN
29.	Nuthatch Playground, Nuthatch Close, Stanwell, TW19 7BN
30.	Old Bathing Station, Fordbridge Road, Sunbury-on-Thames, TW16 6AW
31.	Rivermead Island, Sunbury, TW16 5QY (Open space)
32.	Russell Road Greens, Shepperton. TW17 8NR
33.	Scott Freeman Gardens, Church Rd, Shepperton, Stanwell, Ashford TW15 3DZ
34.	Shepperton Recreation Ground, Glebelands Garden and Grove Road, Shepperton TW17 9DH
35.	Fordbridge North (Shrublands) Recreation Ground, Woodthorpe Road, Ashford, TW15 3LQ
36.	Spelthorne Grove, Sunbury, TW16 7DB (Open space)
37.	Splash Meadow, Shepperton TW17 8BS
38.	Staines Park, Knowle Green and Commercial Road, Staines-upon-Thames TW18 2QJ
39.	Stanwell Churchyard, Stanwell, TW19 7PT (Open spaces)
40.	Stanwell Moor Recreation Ground, Horton Road, Stanwell, TW19 6AQ
41.	Stanwell Recreation Ground, Oaks Road, Stanwell TW19 7LL
42.	Stanwell Village Green, Stanwell, TW19 7JS (open space)
43.	Studios Road, Shepperton, TW17 0QW
44.	Sunbury Park, Thames Street, Sunbury-on-Thames, TW16 6AB
45.	Towing Path Greens, Shepperton, TW17 9LJ (Open space)

46.	Upper Halliford Green, Shepperton, TW17 8SD (Open space)
47.	Victory Close, Victory Close, Stanwell, TW19 7BU
48.	Village Park, Hadfield Road, Stanwell, TW19 7JQ
49.	Windmill Green, Shepperton, TW17 8LS (Open space)
50.	Woodthorpe Recreation Ground, Woodthorpe Road, Ashford, TW15 3LQ



## Schedule 4- Dogs on Lead

### Car parks

	Location
1.	Abbey Drive car park, Laleham, TW18 1SR
2.	Ashford Multi-storey Car Park- Church Road (High Street), Ashford TW15 2TY
3.	Dumsey Meadow car park, Chertsey Bridge Road, KT16 8LF
4.	Elmsleigh MSCP, Staines-upon-Thames, TW18 4TL
5.	Elmsleigh Road car park, Staines-upon-Thames, TW18 4QW
6.	Elmsleigh surface car park, Staines-upon-Thames, TW18 4TL
7.	Kingston Road car park, Staines-upon-Thames, TW18 4LQ
8.	Laleham Park and Thameside car park, Laleham, TW18 1SS
9.	Lammas Recreation Ground car park, Staines-upon-Thames, TW18 4UA
10.	Manor Park car park, Shepperton, TW17 9JT
11.	Riverside surface car park, Thames Street, Staines-upon-Thames, TW18 4TA
12.	Shepperton Village Hall car park, High Street, Shepperton, TW17 9AU
13.	Tothill MSCP, Elmsleigh Road, Staines-upon-Thames TW18 4PN

### Cemeteries

	Location
14.	Ashford Burial Ground, London Road, Stanwell, TW15 3AF
15.	Sunbury Cemetery, Green Way, Sunbury on Thames, TW16 6NW
16.	Staines Cemetery, London Road Staines-upon-Thames, TW18 4JN
17.	Stanwell Burial Ground, Town Lane, Stanwell, TW19 7PT

### **Leisure Centres**

	Location
17.	Spelthorne Leisure Centre, Knowle Green, Staines-upon-Thames TW18 1AJ
18.	Sunbury Leisure Centre, Nursery Road, Sunbury-on-Thames TW16 6LG

## **Schedule 5 – Means to pick up dog faeces**

Schedule 2 applies to all land which is within the administrative area of Spethorne Borough Council and which is-

- (a) Open to the air (which includes land that is covered but open to the air on at least one side) and
- (b) To which the public are entitled or permitted to have access with or without payment.

## **Schedule 6 – Map of administrative area of Spelthorne Borough Council**



### Survey for Dog PSPO Questions

In 2017 the two Spelthorne Dog Control Orders were automatically converted into a single Public Space Protection Order (PSPO) under s59 Anti-social Behaviour Crime and Policing Act 2014. These orders allow conditions to be implemented relating to the control of dogs in public. Currently the Spelthorne Borough Council PSPO has two conditions and that is the exclusion of dogs from specific areas such as children's play areas, ball courts, tennis courts and multi games areas, within parks, recreation grounds and open spaces. The second condition covers not clearing up after your dog (dog fouling). Spelthorne Borough Council now proposes to add three new conditions for the Dogs Public Space Protection Order. The three new conditions relate to the requirement that a dog owner must carry suitable means for collecting any dog faeces, a restriction on number of dogs that a professional dog walker can control at any given time and finally that dogs must be placed on leads in any public area if required to do so by and authorised officer, Police Officer or PCSO.

#### **Data Protection and Confidentiality**

We comply with all legislation governing the protection of personal information, including the Data Protection Act 2018 and the General Data Protection Regulation (GDPR). Any personal information you supply will remain strictly confidential and anonymous and will be held and used in line with the Data Protection Act 2018. We will only use your personal information for the purpose for which it has been given. The information you provide through this survey will be kept secure and analysed by Spelthorne Borough Council.

1. Do you own a dog/s?

Yes, No

2. Are you a professional dog walker?

Yes, No

3. What is your postcode? (This is to help us understand the distribution of respondents geographically and if views differ)



.....

## **Section 2- Dog Exclusion Areas**

1. To what extent do you agree or disagree that dogs should be excluded from:

Ball Courts- Strongly agree, fairly agree, Neither agree nor disagree, Fairly disagree, Strongly disagree, Don't know, Not able to comment/don't visit the area.

Children's play areas- Strongly agree, fairly agree, Neither agree nor disagree, Fairly disagree, Strongly disagree, Don't know, Not able to comment/don't visit the area.

Multi-games areas - Strongly agree, fairly agree, Neither agree nor disagree, Fairly disagree, Strongly disagree, Don't know, Not able to comment/don't visit the area.

Tennis Courts- Strongly agree, fairly agree, Neither agree nor disagree, Fairly disagree, Strongly disagree, Don't know, Not able to comment/don't visit the area.

Open spaces – Strongly agree, fairly agree, Neither agree nor disagree, Fairly disagree, Strongly disagree, Don't know, Not able to comment/don't visit the area.

Do you have any other comments on the current dog exclusion areas?

## **Section 2- Professional Dog Walkers**

The Council are proposing a restriction on the number of dogs that can be walked by a person at any given time to a maximum of four dogs. They are looking at this as there has been a number of complaints regarding aggressive dogs, lack of control and dog straying without the owner's control.

2. Do you agree or disagree with the proposed restriction on the number of dogs walked by a person at any given time?

-Strongly agree, Fairly agree, Neither agree or disagree, Fairly disagree, Strongly disagree, Don't know.

Any additional comments on the requirement for professional dog walkers to walk no more than four dogs at any one time-

### **Section 3- Dog Fouling**

3. In the past 12 months have you been affected by dog fouling in Spelthorne?

-Yes

-No

-Don't know

-Prefer not to say

4. Do you consider uncollected dog waste to be a problem in the Spelthorne area?

-Yes

-No

-Don't know

-Prefer not to say

5. If yes, how frequently do you see uncollected dog waste?

-Never

-Rarely

-Occasionally

-Frequently

-Always

### **Section 4- Carrying suitable means**

6. Do you agree or disagree with the requirement of the proposed order that a person in charge of a dog must clear up after their dog immediately and carry with them the means to clear up after their dog?

-Yes

-No

-Don't know.

Any additional comments on requirement for people in charge of a dog to clear up after the dog immediately-

.....

**Section 5- Dogs on Leads**

7. We recognise that the vast majority of dog owners are responsible and keep their dogs under control while they are out. However if they are not properly supervised and kept under control they can cause nuisance or injury to members of the public or other animals and may even cause road traffic accidents. We believe that, for welfare reasons dog owners should be able to exercise their dogs off the lead in open spaces. We also believe for the reasons mentioned above that it may be necessary to request that a dog owner puts his/her dog if requested to do so by an authorised officer which includes a Local Authority Enforcement Officer, A Police Officer and a Police Community Support Officer. There are also a number of areas where dogs must be on leads at all times and they are in Council car parks, Cemeteries and Leisure Centre car parks.

To what extent do you agree or disagree with the proposed requirement that dogs must be placed on a lead if requested by an authorised officer?

-Strongly agree, Fairly agree, Neither agree or disagree, Fairly disagree, Strongly disagree, Don't know.

Any additional comments on requirement for people in charge of a dog to put a dog on lead if required to do so by an authorised officer-

To what extent do you agree or disagree that dogs should always be on a lead in Council Maintained car parks, cemeteries and Council Leisure Centre car parks.

-Strongly agree, Fairly agree, Neither agree or disagree, Fairly disagree, Strongly disagree, Don't know.



Any additional comments on requirement for people in charge of a dog to keep a dog on lead in the above locations-

## **Section 6- Exceptions to the orders**

Currently, dog control restrictions do not apply to all people and the Council wants to ensure that any restrictions placed on dog owners and handlers are reasonable and take into account particular groups of where it is not possible to comply.

The orders does not apply to a person in control of a working assistance dog which has been trained to assist a person who has a disability or any emergency services, Armed Forces or other agencies in charge of an assistance dog.

7. To what extent do you agree with this exception?

-Strongly agree, Fairly agree, Neither agree nor disagree, Fairly disagree, Strongly disagree, Don't know.

8. Do you consider yourself to have a longstanding illness, disability or infirmity? *(The definition of a disability in the Equality Act 2010 is a "physical or mental impairment that has a substantial and long-term adverse effect on a person's ability to carry out normal day-to-day activities")*

-Yes, No, Prefer not to say.

What age bracket do you fall into?

-18-24

-25-34

-35-44

-45-54

-55-64

-65+

-Prefer not to say

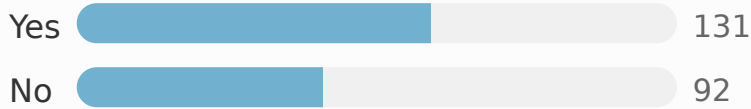
Do you have any additional comments about the proposed dog control public spaces protection order?

Thank you for your time in completing this questionnaire.

# Summary of Responses

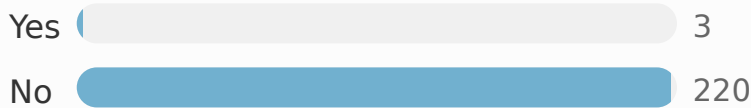
1.

Do you own a dog?



2.

Are you a professional dog walker?



3.

What is your postcode? (this is to help us understand the distribution of respondents geographically and if views differ)

This question has been answered 223 times.

4.

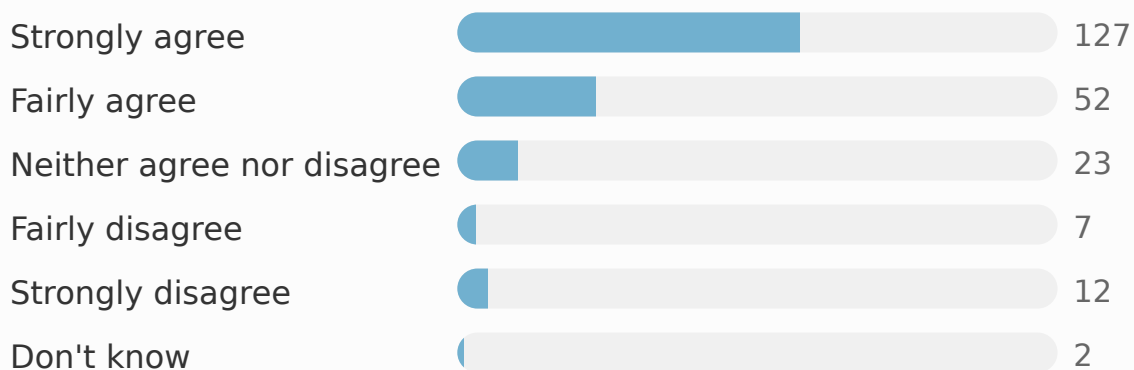
To what extent do you agree or disagree that dogs should be excluded from the following areas:

	Strongly agree	Fairly agree	Neither agree	Fairly disagree	Strongly disagree	Don't know
--	----------------	--------------	---------------	-----------------	-------------------	------------

	nor disagree					
Ball courts	154	41	13	8	6	1
Children's play areas	186	20	8	7	2	
Multi-games areas	139	30	24	16	10	4
Tennis courts	162	35	10	12	4	
Open spaces	27	15	21	25	135	

## 5.

Do you agree or disagree with the proposed restriction on the number of dogs walked by a person at any given time?



## 6.

In the last 12 months, have you been affected by dog fouling in Spelthorne?




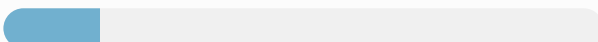
Don't know  2

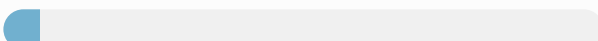
Prefer not to say  1

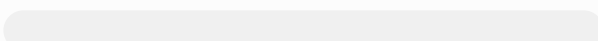
7.

Do you consider uncollected dog waste to be a problem in the Spelthorne area?

Yes  174

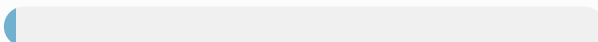
No  35

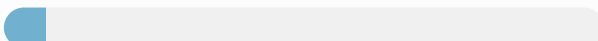
Don't know  13

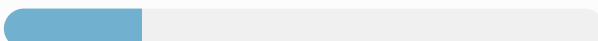
Prefer not to say  1

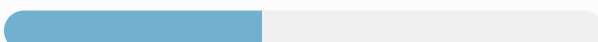
8.

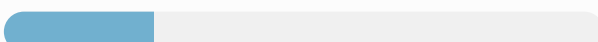
How often do you see uncollected dog waste?

Never  4

Rarely  15

Occasionally  51

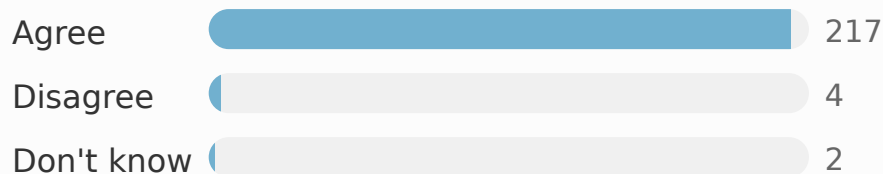
Frequently  97

Always  56

9.

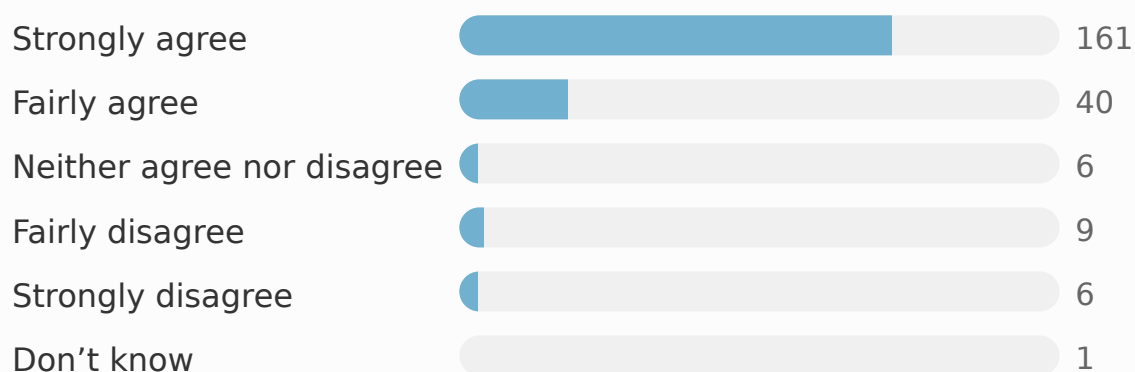
Do you agree or disagree with the requirement of the proposed order that a person in charge of a dog must clear up after their dog immediately and

carry with them the means to clear up after their dog?



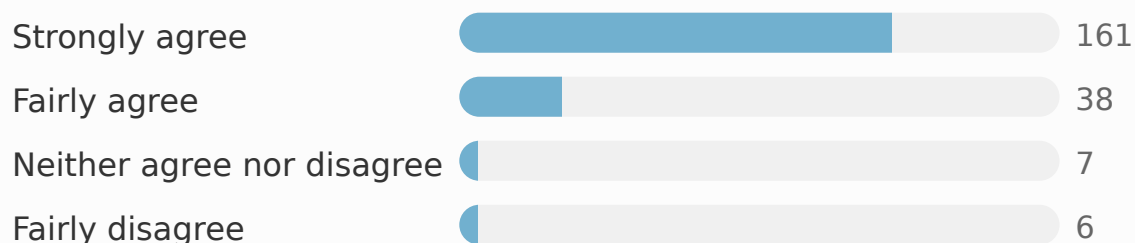
## 10.

To what extent do you agree or disagree with the proposed requirement that dogs must be placed on a lead if requested by an authorised officer?



## 11.

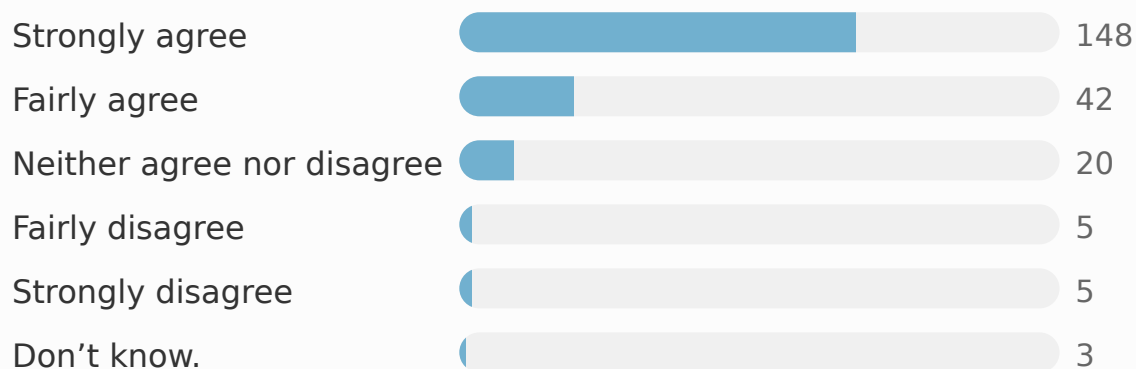
To what extent do you agree or disagree that dogs should always be on a lead in council maintained car parks, cemeteries and council leisure centre car parks?





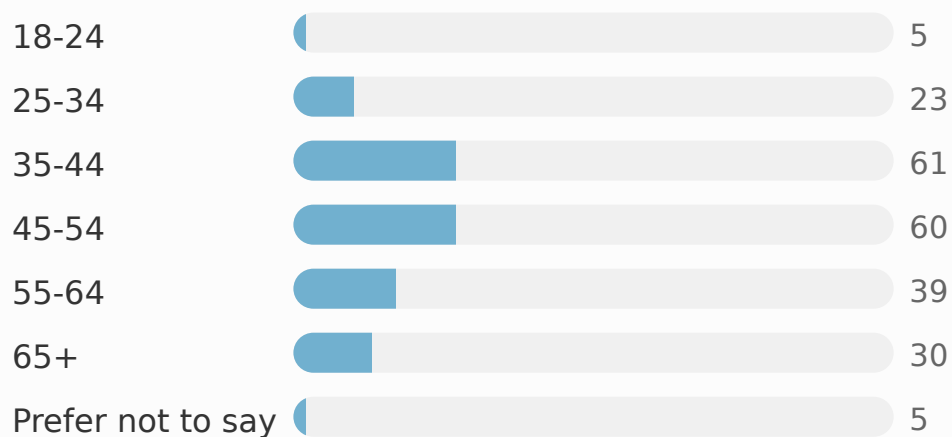
## 12.

To what extent do you agree with this exception?



## 13.

What age bracket do you fall into?



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## **Kennel Club Response to Spelthorne Borough Council Public Spaces Protection Order Consultation**

Submitted on 30<sup>th</sup> September 2020 by: The Kennel Club, Clarges Street, Piccadilly, London W1J 8AB, email: [kcdog@thekennelclub.org.uk](mailto:kcdog@thekennelclub.org.uk)

The Kennel Club is the largest organisation in the UK devoted to dog health, welfare and training, whose main objective is to ensure that dogs live healthy, happy lives with responsible owners. As part of its External Affairs activities, the Kennel Club runs KC Dog, which was established to monitor and keep dog owners up to date about dog related issues, including Public Spaces Protection Orders (PSPOs) being introduced across the country.

As a general principle, we would like to highlight the importance for all PSPOs to be necessary and proportionate responses to problems caused by dogs and irresponsible owners. It is also important that authorities balance the interests of dog owners with the interests of other access users.

### **Response to proposed measures**

#### **Dog access – exclusion from playgrounds, recreational facilities, etc.**

The Kennel Club does not normally oppose Orders to exclude dogs from playgrounds, or enclosed recreational facilities such as tennis courts or skate parks, as long as alternative provisions are made for dog walkers in the vicinity. We would also point out that children and dogs should be able to socialise together quite safely under adult supervision, and that having a child in the home is the biggest predictor for a family owning a dog.

The Kennel Club can support reasonable “dogs on lead” orders, which can - when used in a proportionate and evidenced-based way – include areas such as cemeteries, picnic areas, or on pavements in proximity to cars and other road traffic.

#### **Dog fouling**

The Kennel Club strongly promotes responsible dog ownership, and believes that dog owners should always pick up after their dogs wherever they are, including fields and woods in the wider countryside, and especially where farm animals graze to reduce the risk of passing Neospora and Sarcocystosis to cattle and sheep respectively.

We would like to take this opportunity to encourage the local authority to employ further proactive measures to help promote responsible dog ownership throughout the local area in addition to introducing Orders in this respect.

These proactive measures can include: increasing the number of bins available for dog owners to use; communicating to local dog owners that bagged dog poo can be disposed of in normal litter bins; running responsible ownership and training events; or using poster campaigns to encourage dog owners to pick up after their dog.

### **Dog fouling - requirement to be in possession of means to pick up**

Whilst the Kennel Club supports proactive efforts on behalf of local authorities to encourage responsible dog ownership and to ensure that those who are not picking up after their dogs are brought to book, this has to be fair and proportionate and we would not like to see responsible dog owners penalised unfairly.

The Kennel Club has concerns over proposals to introduce an offence of not having the means to pick up. Responsible owners will usually have dog waste bags or other means to clear up after their pets but we do have some concerns, for example, if dog owners are approached at the end of a walk and have already used the bags that they have taken out for their own dog, or given a spare bag to someone who has run out, a behaviour that is encouraged by Green Dog Walker schemes.

Furthermore, it is perfectly plausible that these proposals in certain circumstances would perversely incentivise dog walkers not to pick up after their dog. Should a dog walker on witnessing their dog fouling realise they are down to their final waste bag (or other receptacles), they will be forced into a decision of whether to use the bag and risk being caught without means to pick up, or risk not picking up in order to retain a means to pick up should they be stopped later on their walk. It is perfectly reasonable to assume that a proportion of dog walkers would choose the second option if they thought this was the least likely route to being caught. Especially if the penalty for not picking up was the same as not having means to pick up. Local authorities may wish to consider introducing a clause which provides an exemption for dog walkers who have run out of bags but can prove that they were in possession of and made use of bags (or other suitable receptacles) during their walk.

If such a measure is introduced it is essential that an effective communication campaign is launched in the local area to ensure that people are aware of the plans and have an excess supply of dog waste bags with them, so that it is the right people who are getting caught. Additionally, appropriate signage should be erected to inform those who are not familiar with the local rules are not unfairly caught out.

We are also concerned how easily local authorities could enforce this law when trying to define whether or not dog owners have 'a means' of picking up after the dogs, without risking the expense of legal challenge. In the absence of waste bags owners trying to flout the law could theoretically point to any number of items on their person that they intend to use, so we think that the most effective spot checks you can carry out are those that catch offenders in the act of not picking up, rather than second guessing behaviours on the basis of what they are or are not carrying with them.

Alternatively, to avoid a fine an irresponsible owner could simply tie one bag to his or her dog's lead or collar but never actually use it.

Cornwall Council considered introducing a means to pick up order but subsequently decided against it as they deemed it to be disproportionate and concluded that the requirement would be 'toothless', as it would be highly unlikely to be enforceable in a magistrates court.

If the Council proceeds to introduce such a measure it is essential it provides greater clarity to dog walkers on how to comply with the Order.

### **Maximum number of dogs a person can walk**

The Kennel Club feel that an arbitrary maximum number of dogs a person can walk is an inappropriate approach to dog control that will often simply displace and intensify problems in other areas. The maximum number of dogs a person can walk in a controlled manner depends

on a number of factors relating to the dog walker, the dogs being walked, whether leads are used and the location where the walking is taking place.

An arbitrary maximum number can also legitimise and encourage people to walk dogs up to the specified limit, even if at a given time or circumstance, they cannot control that number of dogs.

We thus suggest that defined outcomes are used instead to influence people walking one or more dogs, be that domestically or commercially, such as dogs always being under control, or not running up to people uninvited, on lead in certain areas etc.

For example, an experienced dog walker may be able to keep a large number of dogs under control during a walk, whereas an inexperienced private dog owner may struggle to keep a single dog under control. Equally the size and training of the dogs are key factors; this is why an arbitrary maximum number is inappropriate. The Kennel Club would recommend the local authority instead uses the proposed “dogs on lead by direction” orders and targeted measures such as Acceptable Behaviour Contracts and Community Protection Orders to address people who don’t have control of the dogs they are walking.

A further limitation of a maximum number of dogs per person is that that it does not stop people with multiple dogs walking together at a given time, while not exceeding the maximum number of dogs per person. Limits can also encourage some commercial dog walkers to leave excess dogs in their vehicles, which can give rise to welfare concerns.

If a maximum number of dogs is being considered due to issues arising from commercial dog walkers, we instead suggest councils look at accreditation schemes that have worked very successfully in places like the East Lothian council area. These can be far more effective than numerical limits, as they can promote wanted good practice, rather than just curb the excesses of just one aspect of dog walking. Accreditation can also ensure dog walkers are properly insured and act as advocates for good behaviour by other dog owners.

### **Dogs on lead by direction**

The Kennel Club strongly welcomes “dogs on lead by direction” orders, as these allow responsible dog owners to exercise their dogs off lead without restriction providing their dogs are under control whilst simultaneously providing the local authority powers to restrict dogs not under control.

We would recommend that the authorised officer enforcing the order is familiar with dog behaviour in order to determine whether restraint is necessary. There is a danger that a dog, through no fault of its own, could be considered a ‘nuisance’ or ‘annoyance’ to another person who simply does not like dogs.

We would also recommend local authorities make use of the other more flexible and targeted measures at their disposal such as Acceptable Behavioural Contracts and Community Protection Notices. Kennel Club Good Citizen Training Clubs and our accredited trainers can also help owners whose dogs run out of control due to them not having the ability to train a reliable recall.

### **Assistance dogs**

We encourage the Order to include exemptions for those with disabilities.

When introducing a dog control PSPO, local authorities should consider the potential negative impacts on vulnerable groups and their requirements under the Equality Act 2010. The most obvious potential adverse impact is upon those who rely on assistance dogs and

registered blind people, who may either be unable to comply with conditions contained within the Order, or the effect of the Order would be to exclude them from accessing public spaces. Appropriate exemptions from dog fouling and dog exclusion Orders should be included in PSPOs for registered blind people and those who rely on assistance dogs. Though the council should recognise that many disabled people enjoy the company of a pet dog (i.e. not acting as an assistance dog) and this also needs to be considered.

Assistance Dogs UK currently have eight member organisations which can be viewed here - <http://www.assistedogs.org.uk/>. However, the membership of Assistance Dogs UK is not a definitive list of all UK assistance dog organisations, and may change during the currency of the PSPO, it also does not provide for owner trained assistance dogs. We would therefore encourage the Council to allow some flexibility when considering whether a disabled person's dog is acting as an assistance dog.

We would encourage the Council adopts the definitions of assistance dogs as used by Mole Valley District Council which can be found on page 4 of this document -

[https://www.molevalley.gov.uk/media/pdf/1/b/83072\\_-\\_Completed\\_PSPO.pdf](https://www.molevalley.gov.uk/media/pdf/1/b/83072_-_Completed_PSPO.pdf)

### **Appropriate signage**

It is important to note that in relation to PSPOs the "The Anti-social Behaviour, Crime and Policing Act 2014 (Publication of Public Spaces Protection Orders) Regulations 2014" make it a legal requirement for local authorities to –

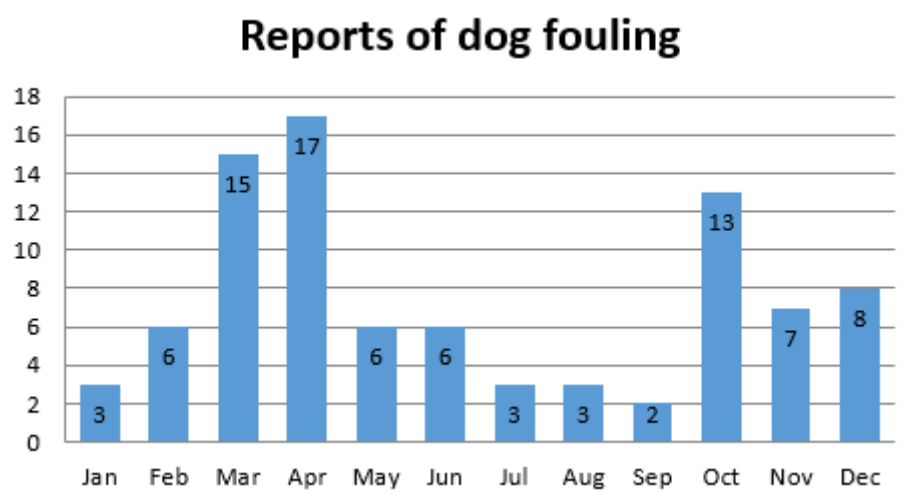
"cause to be erected on or adjacent to the public place to which the order relates such notice (or notices) as it considers sufficient to draw the attention of any member of the public using that place to -

- (i) the fact that the order has been made, extended or varied (as the case may be); and
- (ii) the effect of that order being made, extended or varied (as the case may be)."

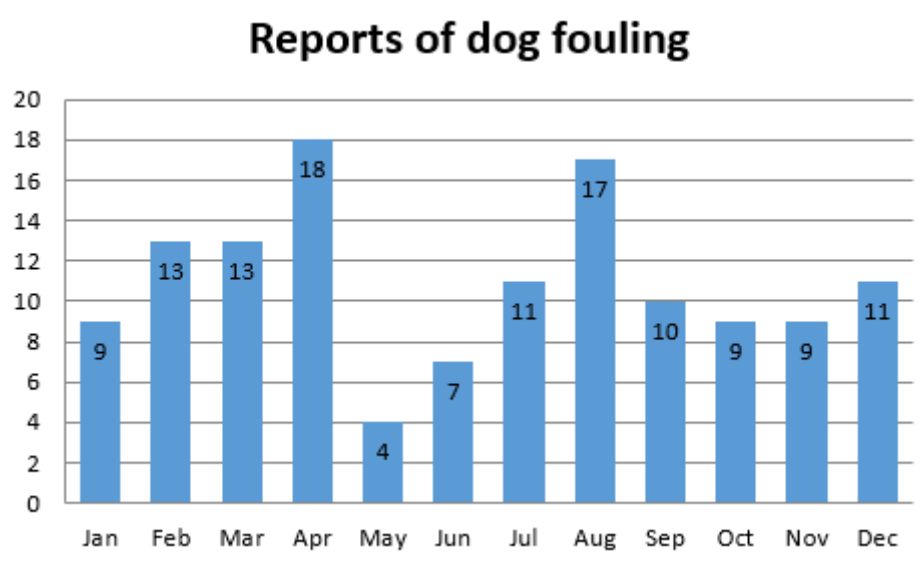
With relation to dog access restrictions such as a "Dogs on Leads Order", on-site signage should make clear where such restrictions start and finish. This can often be achieved by signs that on one side say, for example, "You are entering [type of area]" and "You are leaving [type of area]" on the reverse of the sign.

While all dog walkers should be aware of their requirement to pick up after their dog, signage should be erected for the PSPO to be compliant with the legislation.

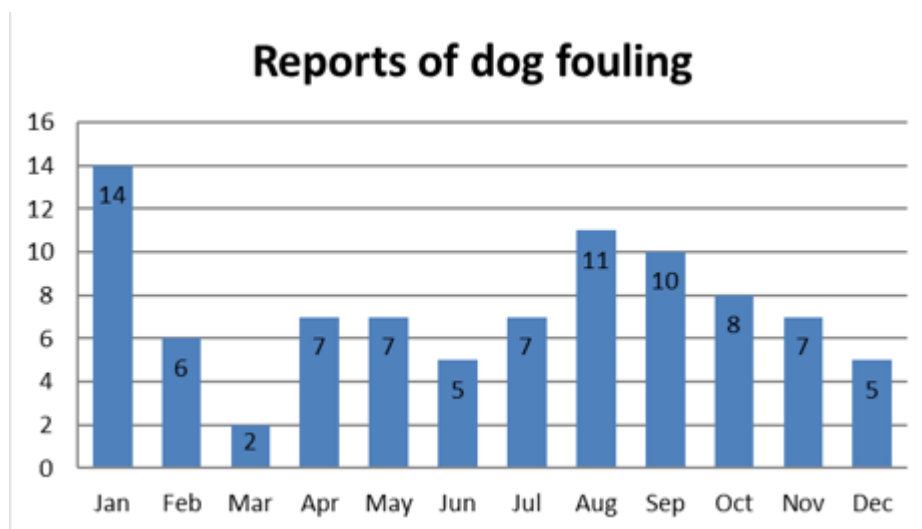
**Incidents of Dog Fouling 2017**



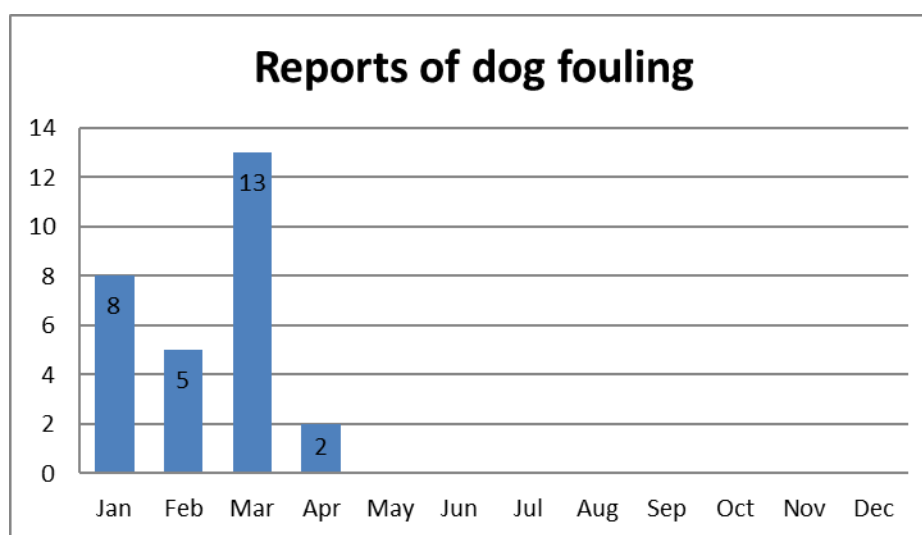
**Incidents of Dog Fouling 2018**



### Incidents of Dog Fouling 2019



### Incidents of Dog Fouling 2020



Occurrence #	Start time (UTC)	End time (UTC)	Occurrence type	Occurrence Summary
45190104103	01/10/2019 16:55		PUBLIC ORDER	has been an altercation with another dog walker
45190116653	01/11/2019 13:10	01/11/2019 13:15	PETS / DOMESTICATED ANIMALS	child has been walking puppy when it has been attacked by another dog causing child distress.
45190128858	30/11/2019 20:30	30/11/2019 20:35	PETS / DOMESTICATED ANIMALS	Dog has bitten a 9 year old child on the lip
45190135025	16/12/2019 11:30	16/12/2019 11:30	PETS / DOMESTICATED ANIMALS	Female has been chased by dogs whilst out running. One of them have bit her sleeve causing her to fear harm
45200002535	04/01/2020 18:30		CRIME OTHER	Victim has been bitten on her arm leaving a puncture wound and tearing her jacket in the process after she has gone to stroke a dog being walked outside the Old Red Lion Pub in Staines - dog also grabbed victims hand refusing to let go.
45200003044	08/01/2020 15:00		PETS / DOMESTICATED ANIMALS	Dog has bitten female on a footpath in the process of trying to get to her smaller dog which she held in her arms - ABH level injuries.
45200004424	11/01/2020 23:00		CRIME OTHER	Dog has bitten inft causing no injury
45200011136	25/01/2020 15:30		PETS / DOMESTICATED ANIMALS	Victim was bitten on the leg by a dog
45200013283	02/02/2020 20:17		CRIME OTHER	Suspect has punch victim on the head after accusing him of dog fowling causing no injuries.
45200013724	02/02/2020 20:17		CRIME OTHER	Suspect has charged towards victim and punched him in the chest after being challenged to pick up faeces left behind by his dog.
45200013867	04/02/2020 07:40		PETS / DOMESTICATED ANIMALS	Whilst walking home, Mr Neil Haden has walked past a dog who has then ran and jumped up and bit him
45200015829	07/02/2020 12:00		CRIME OTHER	Victim bitten by dog
45200026000	05/03/2020 18:30		PETS / DOMESTICATED ANIMALS	A dog has bitten female twice in the leg before owner put a lead on it and walked away
45200026588	07/03/2020 16:20	07/03/2020 17:20	PETS / DOMESTICATED ANIMALS	Dog has attacked 5 year old granddaughter and neighbour

Occurrence #	Start time (UTC)	End time (UTC)	Occurrence type	Occurrence Summary
45200027670	07/03/2020 08:00	07/03/2020 20:00	PETS / DOMESTICATED ANIMALS	5 year old was at home with parent, whilst at the property their dog has attacked child leaving puncture marks to the skin and amb being called
45200029131	14/03/2020 09:45		PETS / DOMESTICATED ANIMALS	Inft reporting dangerous dog in the park - dog owner did not respond or try and stop the dog.
45200030539	17/03/2020 08:30	17/03/2020 08:30	CRIME OTHER	victim has been attacked by dog whilst getting in the way of the dog attacking his children
45200032546	23/03/2020 12:20		CRIME OTHER	victim has been out running and has been bitten on the stomach by a dog which has jumped up at him as he ran past.
45200033941	29/03/2020 19:08		PUBLIC ORDER	Victim has been walking their dog and suspects dog has run up to them. Victim has asked suspect to put the dog on a lead which suspect was not happy about and replied that they would follow victim home and set their dog on them which caused victim distress
45200034963	30/03/2020 09:30		CRIME OTHER	Dog has attacked another dog in a park leaving the owner in fear of said dog
45200041432	20/04/2020 14:50		CRIME PUBLIC ORDER	Inft has been walking her dog, when a male has started shouting at her making comments which have made inft feel alarmed, distressed and harassed.
45200045367	29/04/2020 09:30	29/04/2020 09:45	PETS / DOMESTICATED ANIMALS	##Please cancel, Dog on Dog attack, non-fatal and no mention of fear of human being bitten, no requirement for NNdog## Dog v dog attack with serious injuries
45200047654	08/05/2020 10:30		CRIME PUBLIC ORDER	Suspect has shouted at victim "KEEP WALKING, IM SICK AND TIRED OF PICKING UP OTHER DOG SHIT" despite victim explaining she does. Suspect has continued to be aggressive afterwards.
45200048152	08/05/2020 16:00	09/05/2020 18:00	PETS / DOMESTICATED ANIMALS	Access has been gain to trespass into field containing horses where a Dog has terrorised horses and some of the horses hair has been appearing to have been cut off



Occurrence #	Start time (UTC)	End time (UTC)	Occurrence type	Occurrence Summary
45200048735	11/05/2020 13:45		PETS / DOMESTICATED ANIMALS	Dog being looked after by family has gone for their own dog, which was sitting on the lap of a child - resulting in the child getting bitten on the lip
45200049376	13/05/2020 10:34		CRIME OTHER	inft has suffered bruised and swollen finger when a dog has attacked her dog and grabbed the other dogs collar to stop it and now states experience has left her extremely shaken and fearful and no longer feel safe
45200055231	28/05/2020 19:00		PETS / DOMESTICATED ANIMALS	Dog v Human bite to hand
45200060283	11/06/2020 16:00	11/06/2020 17:00	PUBLIC ORDER	Neighbour has shouted at victim over dog fouling- this is part of an on going neighbour issue
45200061147	13/06/2020 18:40		PETS / DOMESTICATED ANIMALS	Dog out of control has bitten victim to the leg causing injuries and attendance to hospital for treatment
45200062379	17/06/2020 13:10		VIOLENT CRIME PUBLIC PLACE	Female has pushed, scratched and slapped victim resulting in bruises, cuts and marks. Male has punched, kicked and hit victim with a dog chain.
45200064344	22/06/2020 16:45	22/06/2020 17:15	CRIME PUBLIC ORDER	Verbal altercation between informant and his neighbour over dogs barking
45200067592	30/06/2020 18:00		PETS / DOMESTICATED ANIMALS	Neighbour's dog has bitten victim on leg causing puncture
45200068571	01/07/2020 17:10		PETS / DOMESTICATED ANIMALS	Inft bitten by a dog causing injury to his hand
45200070197	07/07/2020 12:30		PUBLIC ORDER	Victims dog has chased another males dog in the park - victim has apologised and said from now on he will keep his dog on a lead - the male has said to victim "If you come to this park again I will fuck you up" which has caused alarm and distress to the victim.

Occurrence #	Start time (UTC)	End time (UTC)	Occurrence type	Occurrence Summary
45200071469	10/07/2020 09:50		PETS / DOMESTICATED ANIMALS	3 dogs have run up to female and one of them has bitten here causing small wound which has broken the skin.
45200071479	10/07/2020 15:08		PETS / DOMESTICATED ANIMALS	Neighbours dog has bitten victim
45200071602	10/07/2020 05:45		PETS / DOMESTICATED ANIMALS	Loose Dog has run over to female growled at her and attacked her causing a scratch to ankle and a cut to hand causing her to fall over.
45200072843	13/07/2020 18:00		PUBLIC ORDER	Neighbour has becoming upset at barking dog and has stated if that dog doesn't stop barking I will thump you.
45200079013	28/07/2020 09:00		PETS / DOMESTICATED ANIMALS	Whilst Inft was in the park walking was bitten by a dog.
45200080311	31/07/2020 13:00	01/08/2020 12:45	NEIGHBOUR DISPUTE	Ongoing neighbour issue where disputant has thrown leaves into inft garden from another neighbours property and also disputants dog has fouled in inft garden where inft is now too scared to go out in case the dog is there - this is due to being bitten by a dog last year (this was not in the UK)
45200082607	06/08/2020 20:52		WILDLIFE	Unkept dogs seen chasing cattle causing distress to the cattle
45200083843	10/08/2020 08:30		VIOLENT CRIME PUBLIC PLACE	Male living within supported living has punched a neighbour following verbal argument over carer walking dog.
45200084250	09/08/2020 20:30	09/08/2020 20:40	PETS / DOMESTICATED ANIMALS	Out of control dog has attacked victims dog victim has intervened and dog has then bitten her to the thigh causing injury.
45200086506	15/08/2020 16:00		PETS / DOMESTICATED ANIMALS	Dog out of control has bitten victim to leg causing injury whilst she has been out jogging.
45200087806	18/08/2020 15:30		PETS / DOMESTICATED ANIMALS	Inft has been walking his dog when his dog has run after the other dogs, Inft was able to get his dog back on lead however at this time the other dog (on lead) was able to bite the inft on the knee which has drawn blood.
45200091613	29/08/2020 10:00		CRIME PUBLIC ORDER	Male has shouted at victim who was walking dog and told him not to walk past again or there would be consequences. Victim has felt in fear of violence.

Occurrence #	Start time (UTC)	End time (UTC)	Occurrence type	Occurrence Summary
45200093200	03/09/2020 07:15		CRIME OTHER	Inft reporting he has been bitten by a dog.
45200097434	14/08/2020 09:00		PETS / DOMESTICATED ANIMALS	Unreported dog bite causing bruising which occurred about a month ago. The same dog has approached the victim again and acted aggressively causing them to fear further injury.
45200099670	30/08/2020 07:00		PETS / DOMESTICATED ANIMALS	Male has been injured after trying to separate dog fight

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## Full Equality Impact Assessment (EqIA)

An EqIA Screening has identified this proposal/policy/ project as requiring a full EqIA. This means there is a risk of significant adverse impact on service users/ residents including [‘vulnerable groups’](#) and/or and those with certain [protected characteristics](#). An EqIA shows how you have and intend to ensure equalities issues are taken into account in:

1. making key decisions (may be covered to some extent in the screening)
2. implementing agreed decision
3. reviewing the outcome of the decision

This document is a way of recording processes and is a key part of showing ‘due regard’. The document can be updated and shared with decision makers throughout the project be used to inform which approaches/ideas etc. are taken forward, how it is implemented and to review its success.

<b>SERVICE AREA</b>	Neighbourhood Services
<b>TITLE OF BUDGET OPTION/REPORT</b>	Dog Control- PSPO
<b>PORTFOLIO HOLDER</b>	Cllr Barrett
<b>GROUP HEAD</b>	Jackie Taylor
<b>AUTHOR (name and job title)</b>	Martin Cole – Neighbourhoods Manager

## **REASONING BEHIND THE PROPOSAL:**

### **Extension and variation of Public Spaces Protection Order (Dog Control) 2017**

The Public Spaces Protection Order (Dog Control) 2017 ("Order") is due to expire on the 19 October 2019. At any point before expiry of the Order, the Council can vary or extend it by up to three years if they consider it is necessary to prevent the original behaviour from occurring or recurring.

The Activities currently prohibited by the Order are:

- a. Failing to remove dog faeces immediately;
- b. Permitting a dog to enter land from which dogs are excluded

The above two orders were originally passed by Spelthorne Borough Council on 15 December 2011 and came into force on 27 July 2012. These orders were Dog Control Orders under Clean Neighbourhoods and Environment Act 2005 and the Dog Control Orders (Prescribed Offences and Penalties etc) Regulations 2006. From 20 October 2017 all Dog Control Orders were transferred across automatically to become Dog Control Public Space Protection Orders under S 59 Anti-Social Behaviour, Crime and Policing Act 2014.

In addition to the above two prohibited activities there are four new prohibited activities –

- a. Professional Dog Walkers limit to four dogs
- b. Dogs on lead by direction
- c. Dogs on leads
- d. Carrying suitable means for proper disposal of dog faeces

The Order is not put forward as a means of unduly restricting the exercising or recreation of dogs across the Borough of Spelthorne. The reason for making the Order is to address the detrimental effect on the quality of life of those in the Borough caused by the irresponsible behaviour of a small minority of dog owners; and to set out a clear standard of behaviour to which all dog owners are required to adhere. At any point before expiry of the Order, the Council can extend it by up to three years if they consider it is necessary to prevent the original behaviour from occurring or recurring.

According to section 60(2) of the Act, before the time when a PSPO is due to expire, the local authority that made the PSPO may extend the period for which it has effect if satisfied on reasonable grounds that doing so is necessary to prevent –

1. Occurrence or recurrence after that time of the activities identified in the Order, or











**Detail which protected characteristics (and groups within) were identified in the screening as at risk of adverse impact:**

Age: No Gender: No Disability: Yes Race: No

Religion: No Sexual Orientation: No Other: No Multiple characteristics: No

See below

## **MAKING INFORMED DECISIONS – USEFUL DATA DATA GATHERING**

The Data used for this was the JET Team monthly Dog Fouling Statistics going back to 2017.

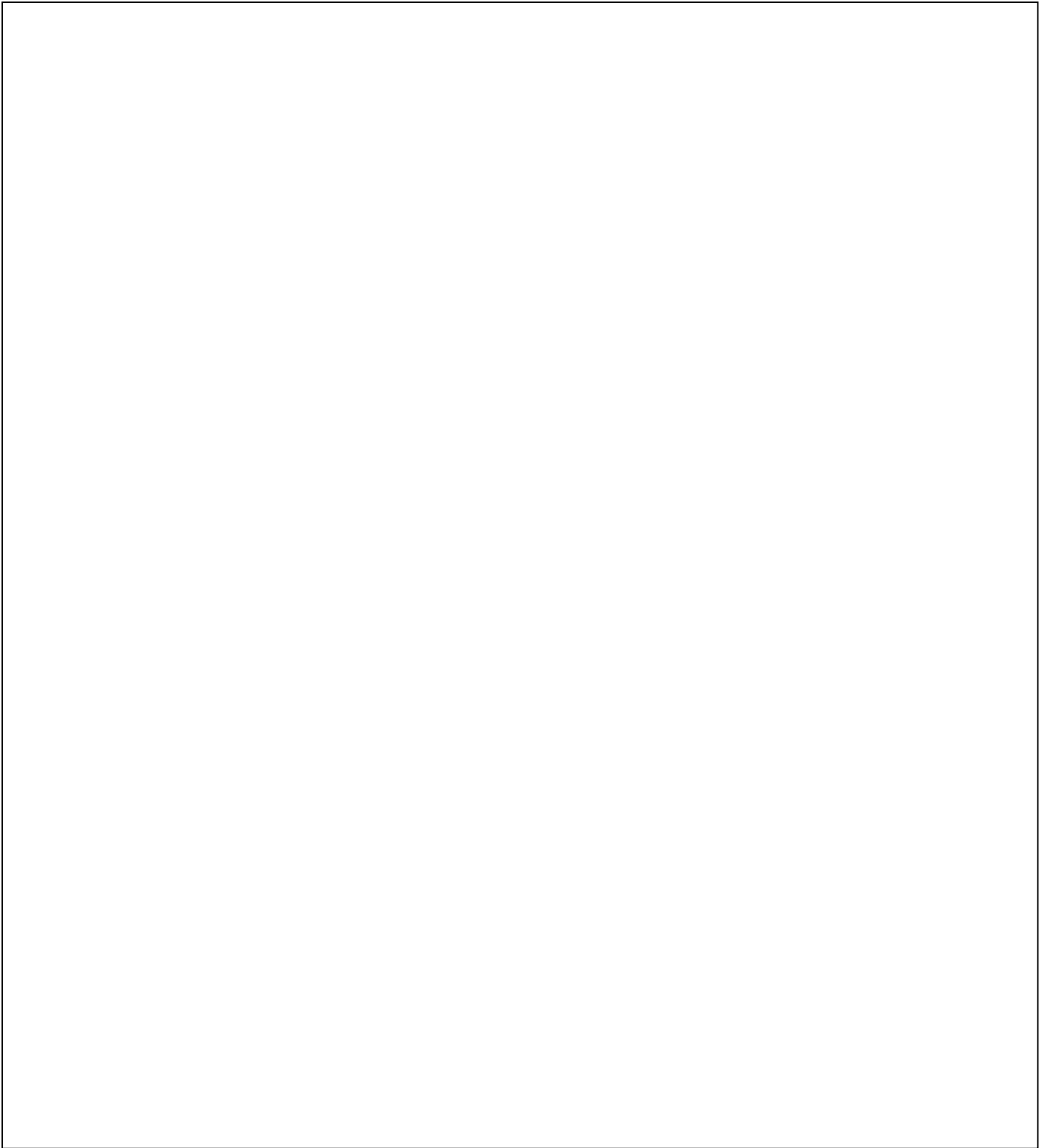
The responses from the Public Consultation along with a written submission by the Kennel Club.

## **MAKING INFORMED DECISIONS – STAKEHOLDER CONSULTATION/ENGAGEMENT**

### **VIEWS FROM STAKEHOLDER CONSULTATION/ENGAGEMENT**

The proposed changes had been out for public consultation. 223 responses were received from members of the public during the month long survey and the results were overwhelmingly in favour of the proposals and broadly speaking the Kennel Club was also in favour of the majority of the proposals.

Full details of the Public Consultation and Kennel Club responses are attached within the papers. The Police have also provided data in relation to allegations of dog bites, dangerous dogs, dogs not under proper control and allegations of dog fouling. Data in relation to dog fouling incidents have been taken from the JET Monthly Enforcement Figures.



## **OVERALL IMPACT**

### **(a) Age**

**Note that this refers to any group of people of a particular age (e.g. 32 year-olds), or within a particular age range (e.g. 16-24 year-olds) – in particular, please consider any safeguarding issues for children and adults at risk.**

Currently the Order applies to all age groups, and the proposed varied order includes some additional restrictions on parks and restrictions on the number of dogs that can be walked. This may have a negative impact on members of the public that utilise these areas for walking their dogs, however restrictions are placed on a small number of areas that are not designed for the exercise of dogs and other suitable locations can be found near to areas where restrictions apply. Conversely this may also have a positive impact to family users of fenced parks, allowing free use of play areas without the fear of dogs sharing the same space.

### **(b) Disability**

**Note that a person has a disability if they have a physical or mental impairment which has a substantial and long-term adverse effect on that person's ability to carry out normal day-to-day activities.**

Currently the Order does not apply to all people. Nothing in the Order applies to a person in control of a working assistance dog which has been trained to assist a person who has a disability. For the purposes of the Order, a “disability” means a condition that qualifies as a disability for the purposes of the Equality Act 2010. It is proposed that the same exemptions continue with the new Order to ensure that the restrictions placed on dog owners / handlers are reasonable and take into account conditions where it is not possible to comply.

### **(c) Gender reassignment**

There are no equality impacts specific to this protected characteristic.

### **(d) Marriage and civil partnership**

There are no equality impacts specific to this protected characteristic

### **(e) Pregnancy and maternity**

This may well continue have a positive impact to family users of fenced parks, allowing free use of play areas without the fear of dogs sharing the same space and becoming too excited and potentially hurting children unwittingly.

### **(f) Race**

**Note that the protected characteristic ‘race’ refers to a group of people defined by their race, colour, and nationality (including citizenship) ethnic or national origins.**

There are no equality impacts specific to this protected characteristic

**(g) Religion or belief**

There are no equality impacts specific to this protected characteristic

**(h) Sex Gender**

There are no equality impacts specific to this protected characteristic

**(i) Sexual orientation**

There are no equality impacts specific to this protected characteristic

**(j) Other factors that may lead to inequality – in particular – please consider the impact of any changes on low income groups or those experiencing the impacts of poverty**

All enforcement action is undertaken in accordance with the council's Corporate Enforcement Policy. Currently the option for dealing with dog control is fixed penalty notices, which offers individuals and businesses the opportunity to pay a monetary fine, and in turn discharge their liability to prosecution (they will not end up with a criminal record). The continuation of fines at the level of £100 per offence. The council does not offer payment by instalments or payment plans. Payment for fixed penalties can only be accepted for the full amount. However in cases of extreme financial difficulties, officers have discretion to be able to offer a written letter of warning. The officers will work together with those issued fixed penalties to avoid prosecution where possible.

The overall impact of these changes is not expected to change the number of fines issued but more to make the public aware of what they can do in relation to the exercising of their dogs within the Borough of Spelthorne. All parks, open spaces, cemeteries and car parks will display a sign with the relevant PSPO restrictions for that area. It will hopefully make the Borough of Spelthorne Safer for all of its diverse communities.


**Action plan – New equality impacts will be identified in different stages throughout the planning and implementation stages of changes to your strategy, policy, plan, project, contract or major change to your service. How will you monitor these going forward? Also, how will you ensure that any potential negative impacts of the changes will be mitigated? (Please include dates where possible for when you will update this EqlA accordingly.)**

Update of EqlA will follow 6 months after implementation of provisions.

**Name and job title of lead officer for this equality impact assessment:** Martin Cole  
Neighbourhoods Manager

**Date of EqlA sign off:** 05 October 2020

Cabinet



4 November 2020

Managing pavement parking – Open Consultation – Spelthorne Borough Council

Purpose of the report	To make a recommendation to Cabinet/Council		
Report Author	Bruno Barbosa		
Cabinet Member	Richard Barratt	Confidential No	
Corporate Priority	Clean and Safe Environment Financial Sustainability		
Recommendations	<b>Cabinet is asked to:</b>  <b>Consider the proposed response to Government’s Open Consultation on “Managing pavement parking”, giving support to Option 2 of the said consultation.</b>		
Reason for Recommendation	<b>This Open Consultation will shape the Government’s decision over what option to take, moving forward. Each of the three options has distinct impacts on Spelthorne, and Surrey in general, so it’s important that formal feedback is provided to the consultation in that capacity, regardless of the outcome of the national consultation that is open to all citizens of the United Kingdom. Option 2 is the most likely to strike the right balance between flexibility, cost-effectiveness, and immediate positive impact on the key issues identified.</b>		

## 1. Key issues

Although the 'pavement' is defined as the 'footway' in legislation, the more commonly used term 'pavement' is used in this document to mean the part of a highway which shares its border with the carriageway ('road') on which there is a public right of way on foot. This is distinct from a 'footpath', which does not border a road.

Many towns and cities were not designed to accommodate today's high traffic levels; and at some locations, especially in residential areas with narrow

roads and no driveways, the pavement is the only place to park without obstructing the carriageway. However, irrespective of whether pavement parking is deemed necessary, there are inherent dangers for all pedestrians; being forced onto the carriageway and into the flow of traffic. This is particularly difficult for people with sight or mobility impairments, and those with prams or buggies. While resulting damage to the pavement and verges is, uppermost, a trip hazard, maintenance and personal injury claims are also a cost to local authorities.

Since 1974, parking on pavements, with certain exceptions, has been prohibited in Greater London by the Greater London Council (General Powers) Act 1974. Exemptions at specific locations can be permitted through an administrative resolution and indicated by traffic signs. A national prohibition was enacted in Scotland in November 2019 but has yet to come into force. The reverse applies elsewhere in England, where parking on pavements and verges is permitted unless specifically prohibited by a local authority (either street-by-street or zonally); the prohibition requiring a formal Traffic Regulation Order (TRO).

The Open Consultation presents 3 Options for how the Department for Transport can proceed on this matter. It's open to the general public, but Local Authorities are encouraged to make representations too.

Supporting documentation can be found on the following [website address](#).

## **2. Options analysis and proposal**

2.1 The Open Consultation presents three options, each with its rationale for adoption. They are:

- (a) Option 1: to rely on improvements to the existing TRO system
  - i) This option implies that the current legal process is the reason for the lack of formal restrictions to pavement parking. The DfT suggests developing proposals for legislative change, with the aim of making the formal process easier to all parties. Whilst improvements in process are welcomed, if the process was indeed the main reason then this would have been highlighted by the various Highways Authorities as such. Other issues with this option involve the fact that it implies a mere intent to suggest improvements, as opposed to presenting concrete steps for meaningful reform. Overall, this option is the least likely to have meaningful impact on the key issues identified.
- (b) Option 2: to allow local authorities with CPE powers to enforce against 'Unnecessary obstruction of the pavement'
  - i) The relevance of this option is that it provides scope for local interpretation of civil enforcement, meaning that Civil Enforcement Officers would be able to judge if the obstruction to the pavement caused by a given vehicle is "unnecessary". This would be an



enhancement of the role of Civil Enforcement Officers, but it would equally be open to varied interpretation (both from officer to officer and from driver to driver). The DfT acknowledges the issues with interpretation, and proposes to have the first enforcement action on a given vehicle be merely a warning, as opposed to a full Penalty Charge Notice. Further issues with interpretation would need to be covered under later secondary legislation and/or guidance. Overall, this option is the most likely to strike the right balance between flexibility, cost-effectiveness, and immediate positive impact on the key issues identified.

(c) Option 3: a national pavement parking prohibition

- i) The nature of this option implies that, like in London, any and all pavement parking would be prohibited, and Highways Authorities would have to legally define areas where it's permitted. Current legislation already applies to London, and recently approved legislation extends this approach to Scotland. This approach would make a decisive step towards consistency of the rule, meaning that no parking is to occur on pavements unless explicitly signed as permitted. The biggest downside to this approach is that it implies significant investment, both financially and in time, by Highways Authorities to prepare defined areas where pavement parking is to be permitted. It's noted that, in Spelthorne and Surrey, this is likely to be an unsurmountable issue as it would require a multitude of Traffic Orders for multiple areas where pavement parking needs to occur on some extent to keep traffic flow. Overall, this option is likely to not be viable unless significant steps are taken by all Highways Authorities to prepare for it, at the risk of the positive impact on the key issues identified not being sufficient to balance the negative impact on those affected by unintended oversights.

2.2 With the recommendation for Option 2, the recommended responses to the Consultation, on behalf of Spelthorne Borough Council, would be (highlighted):

(a) Question 1

- i) For contact purposes only:
- ii) Your name – Spelthorne Borough Council
- iii) Your email – parking@spelthorne.gov.uk

(b) Question 2

- i) Are you responding as:
- ii) ~~an individual?~~
- iii) on behalf of an organisation? Yes.

(c) Questions for individuals

- i) Question 3  
2.2.c.i.1. (not applicable)
- ii) Question 4  
2.2.c.ii.1. (not applicable)

- iii) Question 5
  - 2.2.c.iii.1. (not applicable)
- (d) Questions for all respondents
  - i) Question 6
    - 2.2.d.i.1. Do you think vehicles parked on the pavement is a problem in your area?
      - 2.2.d.i.1.1. **Yes**
      - 2.2.d.i.1.2. ~~No~~
      - 2.2.d.i.1.3. ~~Don't know~~
  - ii) Question 7
    - 2.2.d.ii.1.1. Do you prefer:
    - 2.2.d.ii.1.2. ~~option 1?~~
    - 2.2.d.ii.1.3. option 2? **Yes.**
    - 2.2.d.ii.1.4. ~~option 3?~~
    - 2.2.d.ii.1.5. ~~an alternative option? (please describe it)~~
- (e) Option 2 - to allow local authorities with CPE powers to enforce against 'Unnecessary obstruction of the pavement'
  - i) Question 8
    - 2.2.e.i.1. How would you define an 'unnecessary obstruction of the pavement'? Presence of an unattended vehicle in the footway that restricts the free use of the footway by a pedestrian (including those that require assistance in mobility), where the obstruction is not a result of circumstances wholly outside of the scope of control of the driver of the vehicle in question, or a result of lack of reasonable alternatives existing whilst carrying out statutory duties or essential works in the immediate vicinity of the obstruction caused. Essential works can be defined as:
      - 2.2.e.i.1.1. Building industrial or demolition operation
      - 2.2.e.i.1.2. Removal of any obstruction to traffic
      - 2.2.e.i.1.3. Maintenance improvement or reconstruction of that specific section of carriageway/footway
      - 2.2.e.i.1.4. Laying erection or repair in or in land adjacent to that section of carriageway/footway for Utilities and/or apparatus provided under Telecommunications Act 1984
  - ii) Question 9
    - 2.2.e.ii.1. Do you think a warning notice should be given for first-time offences of causing an unnecessary obstruction by parking on the pavement?
      - 2.2.e.ii.1.1. ~~Yes~~
      - 2.2.e.ii.1.2. ~~No~~

2.2.e.ii.1.3. Don't know (if comments are permitted, it should be noted that some circumstances would be of significance to issue a PCN on first-time offences, and it should remain a local policy option to issue Warning Notices on first-time offences)

iii) Question 10

2.2.e.iii.1. What do you think are the advantages and disadvantages associated with Option 2? It provides scope for local interpretation of civil enforcement, meaning that Civil Enforcement Officers would be able to judge if the obstruction to the pavement caused by a given vehicle is "unnecessary". This would be an enhancement of the role of Civil Enforcement Officers, but it would equally be open to varied interpretation (both from officer to officer and from driver to driver). Further issues with interpretation would need to be covered under later secondary legislation and/or guidance. Overall, this option is the most likely to strike the right balance between flexibility, cost-effectiveness, and immediate positive impact on the key issues identified. Main risks are lack of local policy and management of the matter leading to potentially disruptive interpretations of the definition of obstruction.

(f) Option 3 - England-wide pavement parking prohibition

i) Question 11

~~2.2.f.i.1. Do you think a national prohibition should apply:~~

~~2.2.f.i.1.1. on no roads (since you are against the proposal)?~~

~~2.2.f.i.1.2. on all public roads within the country?~~

~~2.2.f.i.1.3. only on roads with speed limits up to 40mph (this includes roads in villages, towns and cities); or~~

~~2.2.f.i.1.4. in an alternative way of your description? (please describe)~~

ii) Question 12

~~2.2.f.ii.1. Should a national prohibition apply to:~~

~~2.2.f.ii.1.1. pavements only?~~

~~2.2.f.ii.1.2. pavements and verges?~~

iii) Question 13

~~2.2.f.iii.1. What are your views on the impact this would have on the built and historic environment?~~

iv) Question 14

~~2.2.f.iv.1. What do you think are the advantages and disadvantages of Option 3:~~

~~2.2.f.iv.1.1. for rural areas including villages?~~

~~2.2.f.iv.1.2. for suburban areas?~~

~~2.2.f.iv.1.3. ——— for town and city centres?~~

~~2.2.f.iv.1.4. ——— overall?~~

v) Question 15

~~2.2.f.v.1. Do you believe Option 2 or Option 3 would have an impact on the environment?~~

~~2.2.f.v.1.1. ——— Option 2~~

~~2.2.f.v.1.1.1. Yes~~

~~2.2.f.v.1.1.2. No~~

~~2.2.f.v.1.1.3. Don't know~~

~~2.2.f.v.1.2. ——— Option 3~~

~~2.2.f.v.1.2.1. Yes~~

~~2.2.f.v.1.2.2. No~~

~~2.2.f.v.1.2.3. Don't know~~

~~2.2.f.v.2. If answering "Yes" to an option, please explain the impact you think will occur and whether it is positive or negative.~~

vi) Question 16

~~2.2.f.vi.1. For both options 2 and 3, we propose exceptions for those vehicles listed in Annex B. (The final listed exception applies to option 3 only.)~~

~~2.2.f.vi.1.1. ——— What, if any, other additional vehicles or services would you like to exempt and why?~~

(g) Questions on the equality duty

i) Question 17

2.2.g.i.1. In respect of people who share any of the following protected characteristics:

2.2.g.i.1.1. age

2.2.g.i.1.2. disability

2.2.g.i.1.3. gender reassignment

2.2.g.i.1.4. pregnancy and maternity

2.2.g.i.1.5. race

2.2.g.i.1.6. religion/belief

2.2.g.i.1.7. sex

2.2.g.i.1.8. sexual orientation

Please describe any negative impacts that the options in this document might have on these objectives:

2.2.g.i.1.9. eliminating discrimination **None identified.**

2.2.g.i.1.10. advancing equality of opportunity **None identified.**

2.2.g.i.1.11. fostering good relations **None identified.**

Please clearly identify the specific consultation option, the protected characteristic affected, which objective is affected and the nature of any negative impact.

- (h) Final comments for all respondents
  - i) Question 18
    - 2.2.h.i.1. Do you have any other comments? **No.**
- (i) Questions for organisations (other than local authorities)
  - i) Question 19
    - ~~2.2.i.i.1. Your organisation's name is?~~
  - ii) Question 20
    - 2.2.i.ii.1. Is your organisation a commercial business?
      - ~~2.2.i.ii.1.1. Yes~~
      - 2.2.i.ii.1.2. **No**
  - iii) Question 21
    - 2.2.i.iii.1. Does your organisation routinely make deliveries as part of its business?
      - ~~2.2.i.iii.1.1. Yes~~
      - 2.2.i.iii.1.2. **No**
  - iv) Question 22
    - 2.2.i.iv.1. Do you agree that 20 minutes of pavement parking would be adequate for a delivery?
      - 2.2.i.iv.1.1. **Yes**
      - ~~2.2.i.iv.1.2. No~~
      - ~~2.2.i.iv.1.3. If you answered "No", why not?~~
  - v) Question 23
    - ~~2.2.i.v.1. If you answered "No", of all the daily deliveries that you may make, what percentage do you think will take longer than 20 minutes each to be completed?~~
  - vi) Question 24
    - ~~2.2.i.vi.1. In your opinion, what types of delivery that you make would require greater than 20 minutes?~~
- (j) Questions for local authorities
  - i) Question 25
    - 2.2.j.i.1. Are you representing a council?
      - 2.2.j.i.1.1. **Yes**
      - ~~2.2.j.i.1.2. No~~
  - ii) Question 26
    - 2.2.j.ii.1. Has your authority introduced a TRO, or TROs, to implement pavement parking restrictions?

~~2.2.j.ii.1.1. ——— Yes~~

~~2.2.j.ii.1.2. ——— Don't know~~

2.2.j.ii.1.3. **No**

2.2.j.ii.2. If you answered 'No', why not? Spelthorne Borough Council is not the Highways Authority in Spelthorne, so it relies on the Highways Authority (Surrey County Council) to implement parking restrictions in the public highway.

~~2.2.j.ii.3. If you answered 'Yes': \* How many has your authority introduced in each of the last 10 years? \* Typically, how long does a TRO take for you to put into place (in weeks)? \* What was the average monetary cost (to the nearest £) of introducing a single TRO? (please breakdown costs eg administration, legal, advertising, traffic sign purchase / installation & road marking creation).~~

iii) Question 27

2.2.j.iii.1. Could you please provide where possible, for each of the 5 years 2015-2019, figures or estimates (please specify which) for your local authority:

2.2.j.iii.1.1. the number of injury claims made to your local authority **(to be confirmed by Insurance)**

2.2.j.iii.1.2. the number of injury claims made due to pavement parking **None**

2.2.j.iii.1.3. the number of injury claims for which compensation was paid **(to be confirmed by Insurance)**

2.2.j.iii.1.4. the number of injury claims made due to pavement parking for which compensation was paid **None**

2.2.j.iii.1.5. the total compensation paid for injury claims **(to be confirmed by Insurance)**

2.2.j.iii.1.6. the total compensation paid due to pavement parking **None**

(k) Question 28

i) What was the:

2.2.k.i.1. total spend on pavement repairs for each of the 5 years 2015 to 2019? **None**

2.2.k.i.1.1. the percentage of this total spend due to pavement parking: for each of the 5 years 2015 to 2019? **None**

(l) Option 2

i) Question 29

2.2.l.i.1. If your council has civil enforcement powers and was permitted to enforce the offence of 'unnecessary obstruction', would your council elect to do this?

2.2.l.i.1.1. **Yes**

~~2.2.l.i.1.2. No~~

~~2.2.I.i.1.3. Don't know~~

ii) Question 30

2.2.I.ii.1.1. If you answered "Yes" or "Don't know", what number of staff, in your authority, would need to learn the new enforcement guidance? **12 members of staff.**

iii) Question 31

2.2.I.iii.1. Can you foresee any additional, unfunded costs outside of the normal issuing and processing of PCNs?

~~2.2.I.iii.1.1. Yes~~

2.2.I.iii.1.2. **No**

~~2.2.I.iii.1.3. Don't know~~

iv) Question 32

~~2.2.I.iv.1. What are these costs (list the individual costs and the total average expenditure based on a per annum basis)?~~

(m) Option 3

i) Question 33

2.2.m.i.1. In your authority area, estimate based on your total road network, on how much road is pavement parking necessary to ensure free-flowing traffic is maintained? Give the amount:

2.2.m.i.1.1. in kilometres **Surrey County Council to provide**

2.2.m.i.1.2. as a percentage of the total road length **Surrey County Council to provide**

ii) Question 34

2.2.m.ii.1. What do you expect an assessment of your road network, to identify exemptions, to cost overall and how do the costs break down individually (£)? **Surrey County Council to provide**

iii) Question 35

2.2.m.iii.1. Would your authority need to provide more parking provision to implement option 3?

2.2.m.iii.1.1. **Yes**

~~2.2.m.iii.1.2. No~~

~~2.2.m.iii.1.3. Don't know~~

**2.2.m.iii.1.4. Please provide any relevant evidence to support this view. Each vehicle currently parked in a footway unrestricted equates to a vehicle that has no off street space available, in theory. Including residential, this would mean the vehicles displaced would need to be stored in alternative locations, potentially leading to issues with availability of on street space and leading to an increase in demand for off street space.**

iv) Question 36

2.2.m.iv.1. Please provide an estimate of the cost of implementing exemptions in your area, including:

2.2.m.iv.1.1. staff costs **Surrey County Council to provide**

2.2.m.iv.1.2. traffic signing costs **Surrey County Council to provide**

2.2.m.iv.1.3. bay marking costs **Surrey County Council to provide**

2.2.m.iv.1.4. removal of traffic signing for previously implemented TROs restricting pavement parking in your area **Surrey County Council to provide**

v) Question 37

2.2.m.v.1. Can you foresee any additional, unfunded costs beyond the normal costs of issuing and processing PCNs?

2.2.m.v.1.1. ~~Yes~~

2.2.m.v.1.2. **No**

2.2.m.v.1.3. ~~Don't know~~

vi) Question 38

2.2.m.vi.1. Give an explanation and breakdown of the number of additional:

2.2.m.vi.1.1. staff for your local authority? **Not applicable**

2.2.m.vi.1.2. salary costs for your local authority? **Not applicable**

2.2.m.vi.1.3. hiring costs for your local authority? **Not applicable**

2.2.m.vi.1.4. training costs for your local authority? **Not applicable**

vii) Question 39

2.2.m.vii.1.1. What additional staff roles do you envisage? **None**

viii) Question 40

2.2.m.viii.1. Do you expect any other, non-staff, costs to arise from a national pavement parking prohibition?

2.2.m.viii.1.1. **Yes**

2.2.m.viii.1.2. ~~No~~

2.2.m.viii.1.3. ~~Don't know~~

ix) Question 41

2.2.m.ix.1. What are these costs (list the individual costs and the total average expenditure based on a per annum basis)? **These costs cannot be estimated as they will be based on the level of increased demand for off street space.**

x) Question 42

2.2.m.x.1. What potential benefits, if any, do you think there will be for your authority from a national pavement parking prohibition



(such as existing costs being reduced)? Provide any monetary benefit where possible. **Not applicable**

xi) Question 43

2.2.m.xi.1. The government is looking to local authorities to introduce more cycle facilities to encourage active travel. Do you think this will cause issues for a national pavement parking prohibition?

**2.2.m.xi.1.1. Yes**

2.2.m.xi.1.2. ~~No~~

2.2.m.xi.1.3. ~~Don't know?~~

2.2.m.xi.1.4. If you answered "Yes", please describe the issues.

**In areas where cycle routes are advisory and installed in the carriageway, vehicles parking on unrestricted carriageway space will lead to cycles being unable to use designated cycle lanes and either mount the pavement or share carriageway space with regular vehicles.**

(n) Final comments

i) Question 44

2.2.n.i.1. Do you have any other comments? **No.**

**3. Financial implications**

3.1 Because Spelthorne Borough Council is not the Highways Authority in Spelthorne, the financial implications in terms of main costs are limited. Applicable financial implications are based on any likely enforcement actions under the current Agency Agreement to enforce on behalf of Surrey County Council (these are in the form of costs based on potentially higher staffing levels needed to cover an increase in enforceable areas, as well as income generated from the likely increase in enforcement actions).

**4. Other considerations**

4.1 As this proposal is a response to a public consultation, it in itself does not have any direct impact on any protected characteristics, but it supports a scheme that positively impacts issues faced by citizens with protected characteristics.

**5. Sustainability/Climate Change Implications**

5.1 This proposal has no direct impact on these areas, but it supports a scheme that positively impacts the environment and sustainability by reducing roadside space for vehicles and promoting alternative transport methods.

**6. Timetable for implementation**

6.1 The consultation deadline is 22/11/2020.

**Background papers:**

**Appendices:**

**None**

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**Cabinet****04 November 2020**

<b>Title</b>	A Playing Pitch Strategy for Spelthorne		
<b>Purpose of the report</b>	To make a decision		
<b>Report Author</b>	Claire Moore		
<b>Cabinet Member</b>	Rose Chandler	Confidential	No
<b>Corporate Priority</b>	Clean and Safe Environment		
<b>Recommendations</b>	The Cabinet is asked to adopt the 2020 -2035 Borough Playing Pitch Strategy for implementation.		
<b>Reason for Recommendation</b>	The Strategy provides a robust evidence base that will allow the Borough to plan, prioritise and schedule future outdoor sports pitch projects. It will help guide investment and provide the essential information required to apply for external funding. It is also an important part of the evidence required to inform the new Local Plan 2020-2035 and to assist The Planning Development Management Team when making planning application decisions.		

**1. Key issues**

- 1.1 A Playing Pitch Strategy (PPS) is an assessment of all outdoor sports playing pitch provision in the Borough, It includes pitches provided by all providers, not just the Council. The PPS includes quality and condition assessments of current outdoor playing facilities and ascertains how much they are used by the local community. It also calculates and predicts future supply and demand for these facilities based on the borough's predicted population changes.
- 1.2 During 2019 a thorough assessment of playing pitches across the Borough was undertaken by Ploszajski Lynch Consulting Ltd in partnership with the Leisure and Wellbeing Team and the Planning and Housing Strategy team. A Steering Group of internal and external partners contributed to the development of the strategy, including colleagues from the Parks and Open Spaces, National Governing Bodies for Sport and Sport England. Local sports clubs were also consulted.
- 1.3 The consultants followed a robust 5 stage methodology as advised by Sport England, the leading government agency for sports pitch planning. They have achieved sign off for this document from the specific National Governing Bodies as well as from Sport England

- 1.4 The findings of the report (Appendix 2 – Spelthorne Playing Pitch Strategy 2020 - 2035) show that there is currently a deficit for most types/sizes of football pitches in the borough including a shortfall of 2 full size 3G artificial turf pitches. It also shows that the current supply of cricket pitches meets demand, but that there is no spare capacity. There is some spare capacity for rugby and hockey pitches.
- 1.5 To meet future needs extra pitches for football and cricket are likely to be required, while the additional demand for hockey and rugby is likely to be able to be accommodated by modifying existing pitches.
- 1.6 The PPS forms an important part of the evidence base required to inform the development and operation of the new Spelthorne Local Plan 2020-2035. It includes the most up to date information concerning current playing pitch provision as well as forecasting likely demand. The new strategy has been developed to cover the period up to 2035, in line with the Local Plan.
- 1.7 In addition to informing the local plan, the PPS will also be used by the Planning Development Management Team to ensure that the appropriate decisions are made regarding planning applications. The strategy will allow the Borough to plan, prioritise and schedule future outdoor sports pitch projects and assist in securing Section 106 developer contributions, CIL monies, Football Foundation or other external funding for enhancing or building new facilities locally.
- 1.8 The strategy will complement the Council's commitment to support the Health and Wellbeing of residents through sports development and increasing participation in sport/physical activity.
- 1.9 Due to the length and the detail contained in the PPS, an Executive Summary has been created which covers the highlights and recommendations contained in the PPS (See Appendix 1 – Spelthorne PPS Executive Summary). An Action Plan detailing the findings of the investigation and the proposed actions to address them has been compiled (see Appendix 3 – PPS Action Plan)

## **2. Options analysis and proposal**

- 2.1 The recommended option is to agree the adoption of the strategy and ensure the Borough benefits from its provision in the ways mentioned above.
- 2.2 The risks of not approving the document would be as follows: -
  - Planning colleagues would not be able to use the information contained in the strategy as evidence for the Local Plan or for planning decisions.
  - A possible decline in sports pitch provision leading to the decline of sport and physical activity within the Borough and the associated negative health and wellbeing effects of this on residents.
  - Neither the Council nor clubs, schools and organisations within the borough would have the document to use as evidence when applying for funding to maintain, manage and improve outdoor sports pitch provision across the Borough.
  - External funding applications may be affected by lack of evidence leading to less money coming into the Borough.

## **3. Financial implications**

- 3.1 The outcomes of the Spelthorne Playing Pitch Strategy (PPS) will help guide investment decisions for both the Council and external organisations for the next 15 years.
- 3.2 The majority of the actions/outcomes contained in the PPS will be explored in partnership with key stakeholders to identify future funding sources. It is not anticipated that Spelthorne Borough Council will directly fund any additional improvements to playing pitches owned by other organisations.
- 3.3 Spelthorne Borough Council's primary financial obligation will be to the long-term improvement of its own leisure assets and to look to support community organisations in accessing external or developer funding opportunities.

#### **4. Other considerations**

- 4.2 Due to the 15 year duration of the PPS, there is a need to keep the evidence base and document up to date and to work in partnership to implement and update the Action Plan. This work will be led by the Leisure and Wellbeing Team but will involve colleagues in other departments such as parks and asset management.
- 4.3 During the formation of the Council's PPS, an influential study was released by the Football Foundation, 'Spelthorne's Local Football Facility Plan 2019-2029' which identifies the accurate target investment in football facilities across the local area. The Football Foundation comprises of the Premier League, the FA and Department of Culture Media and Sport and is the largest funder of football facilities in the country. The results of the study have been collated with the football actions in the PPS to maximise the opportunity to apply for external funding.
- 4.4 An Equality Impact Assessment has been completed and is attached (see Appendix 4 – PPS Equality Impact Assessment)

#### **5. Sustainability/Climate Change Implications**

- 5.1 The provision of a suitable number of outdoor sports pitches can have environmental impacts. These relate mainly to facilities ancillary to the pitches themselves such as changing rooms and car parking.
- 5.2 Any new or replacement facility development as a result of this assessment should undergo an energy assessment to ensure that the facility is energy and carbon efficient in order to meet planning policy requirements. The planning process would also provide opportunity to consider any other environmental impacts for example biodiversity and landscape impact.

#### **6. Timetable for implementation**

- 6.1 An Action Plan (see Appendix 3 - Spelthorne Playing Pitch Strategy Action Plan) has been produced providing prioritised actions from the recommendations. From this, a year 1 to 5 year action plan have been drawn up taking account of what's appropriate and manageable to deliver initially.
- 6.2 The strategy and action plans are working documents and will be reviewed regularly by the Steering Group to ensure they remain relevant and up to date.

#### **Background papers:**

None

**Appendices:**

- Appendix 1. Spelthorne Playing Pitch Strategy\_Executive Summary
- Appendix 2 Spelthorne Playing Pitch Strategy 2020 - 2035
- Appendix 3. Spelthorne Playing Pitch Strategy \_Action Plan - Priorities for yr. 1-5
- Appendix 4. Spelthorne Playing Pitch Strategy \_Equality Impact Assessment

# **A Playing Pitch Strategy for Spelthorne**

## **Executive Summary**

- 1.0 Introduction
- 2.0 Scope
- 3.0 Vision
- 4.0 Aims
- 5.0 National Context
- 6.0 National Planning Policy Framework, Spelthorne's Planning Policy and Local Plan
- 7.0 Local Context
  - 7.1 Corporate Plan
  - 7.2 Health and Wellbeing Strategy
  - 7.3 Community Asset Policy
- 8.0 Headline Findings
- 9.0 Sport Specific recommendations
  - 9.1 Football
  - 9.2 Cricket
  - 9.3 Rugby
  - 9.4 Hockey
- 10.0 Delivering the strategy
- 11.0 Conclusion

## 1.0 Introduction

Spelthorne's Playing Pitch Strategy (PPS) is a strategic assessment of all outdoor playing pitch provision in the borough, including those owned and maintained by Spelthorne Borough Council. It evidences the need for any additional outdoor sports pitches and provides a valuable framework for the maintenance and improvement of existing provision. The Strategy will allow the Borough, local clubs and organisations to plan, prioritise and schedule future outdoor sports pitch projects as well as assisting with evidence to support new funding applications.

The Playing Pitch Strategy and Assessment Report were produced by Ploszajski Lynch Consulting Ltd in late 2019 in accordance with Sport England Guidance. They have achieved sign off from the specific National Governing Bodies as well as from Sport England. The strategy covers the period 2020 up to 2035.

Partner organisations such as local sports clubs, national governing bodies for sport, schools and those promoting physical activity and health have a vested interest in ensuring that our existing playing pitch facilities are protected and enhanced as time passes. The recommendations contained in the PPS will be explored and delivered independently by sports organisations and local educational establishments and are not always going to include Spelthorne Borough Council as a key partner. The strategy is therefore a document for all partner organisations and stakeholders involved with pitch sports in the borough to act upon rather than just Spelthorne Borough Council.

It should be noted that since Spelthorne's previous playing pitch strategy was completed in 2013 there have been several successful outcomes delivered in the Borough which were identified in the 2013 Action Plan and Playing Pitch Strategy. These include:

- The Council, in partnership with Colne Valley Girls and Ladies Football Club, received funding from the Football Foundation to refurbish the pavilion at Kenyngton Manor creating a new club room/social space in addition to the changing areas and kitchen.
- Colne Valley Girls and Ladies FC now lease the pavilion from the Council and have security of tenure.
- London Irish opened their new facilities in 2014 providing fantastic facilities for rugby locally.
- Football pitches have been re-instated at the Lammas Recreation Ground.
- A 2<sup>nd</sup> football pitch is now available at Littleton Recreation Ground



- The Council's grounds maintenance has been brought back in house providing greater control to the Council in ensuring high standards of provision.
- The length of the season was extended on Council owned pitches following feedback from clubs and now finishes 3<sup>rd</sup> week of April.
- The Hockey pitches at Staines Hockey Club and St Paul's School (home of Sunbury and Walton Hawks Hockey Club) were both refurbished.

## **2.0 Scope**

The scope of the strategy includes condition and quality assessments of provision and documents how much pitches are used by the local community. It also calculates and predicts future demand based on the borough's predicted population changes. The PPS covers the following sports pitches:

- Football pitches
- Rugby union pitches
- Cricket pitches
- Third generation artificial turf (3G) pitches
- Artificial grass pitches (for hockey)

## **3.0 Vision**

The vision for Spelthorne is that there is a good supply of high-quality playing pitches and playing fields to meet the sporting needs of local communities. These in turn will help to ensure the provision of local opportunities for a healthy and active lifestyle for the borough's residents.

## **4.0 Aims**

To achieve this vision, the PPS has a number of overall aims

- To present an overview of the existing provision.
- Assess current and future demand as a result of population and housing growth and identify local needs.
- Provide an evidence base for the Spelthorne Local Plan.
- Ensure that information is available to enable the Council to make the best use of all available resources and effectively manage Council owned facilities.
- To support local sports clubs, schools, and community organisations to maintain, manage and improve outdoor sports pitch provision across the Borough.
- Provide the evidence base needed to secure funds for capital investment to develop new provision and improve existing facilities.

- Develop an action plan to ensure the continued provision of accessible and high-quality sports pitches across the Borough

## **5.0 National Context**

The provision of high quality and accessible community outdoor sports pitches at a local level is a key requirement for achieving the national targets set out in the Government strategy 'Sporting Future' and Sport England's strategy 'Towards an Active Nation'. Sport England's strategy will deliver against the 5 outcomes of the Governments strategy

- Physical Wellbeing
- Mental Wellbeing
- Individual development
- Social and community development
- Economic development

The recommendations and actions in the PPS will assist those organisations in the Borough in working towards achieving these outcomes locally.

## **6.0 The National Planning Policy Framework & Spelthorne's Planning Policy**

The National Planning Policy Framework (NPPF) sets out the Government's planning policies for England. This provides the framework which must be taken into account in the preparation of local plans and is a material consideration in determining planning decisions.

The NPPF sets out the requirement of local authorities to establish and provide adequate and proper leisure facilities to meet local needs. It acknowledges that "Access to high quality open spaces and opportunities for sport and recreation can make an important contribution to the health and well-being of communities".

The Spelthorne PPS provides a robust assessment and evidence of the need for open space, sports and recreation facilities and outlines opportunities for new provision. It also identifies specific needs and whether there are deficits or surpluses of facilities in the local area. It will be used ongoing to determine what open space, sports and recreational provision is needed to meet the requirements of the NFFP and the Spelthorne Local Plan 2020-2035.

## **7.0 Local context**

The recommendations and resulting actions contained in the PPS have been developed through consultation with local stakeholders, site visits and analysis of the information available. They reflect the key areas which need to be addressed. Both national and local targets, priorities and plans have been considered when developing the strategy.

It should also be noted that the actions identified should be considered in the context of financial implications, local policies and the need for some proposals to meet Planning considerations.

In context, the PPS works alongside a number of local plans and corporate strategies within Spelthorne Borough Council. These include:

### **7.1 Spelthorne Council's Corporate Plan**

The PPS contributes to Spelthorne Council's Corporate Plan 2016-19' priority for a 'Clean and Safe Environment'. This includes a commitment to provide:

- A clean, attractive borough with good leisure facilities to attract new and repeat visitors, bringing further inward investment.
- 'High quality public spaces to encourage greater community use and an active lifestyle.

### **7.2 The Council's Health and Wellbeing Strategy**

The PPS complements the 'Spelthorne Health and Wellbeing Strategy by contributing to the vision

- 'to improve health and wellbeing of people living in Spelthorne' and
- 'to develop a preventive approach by increasing physical activity and reducing obesity'.

### **7.3 Spelthorne Community Asset Policy**

Spelthorne's Community Asset Policy provides a positive framework that sets out the Council's desired objectives for long-term community asset usage. The policy has the following objectives that will assist in the implementation of the PPS recommendations.

- to maximise the benefit of Council owned assets for local communities
- to maximise the utilisation of community assets through shared usage arrangements
- to provide long-term sustainability for services and assets to ensure due consideration is given to assets that are already highlighted for potential investment by external sources

## **8.0 Headline Findings from the PPS**

Currently in Spelthorne there is a deficit for most types/sizes of football pitches including a clear deficit for 3G pitches. The supply of cricket pitches meets current demand, but there is no spare capacity and there is limited spare capacity for rugby and hockey.

In terms of future provision, it is likely that existing shortfalls will increase, and further shortfalls will develop due to a rising population and increased demand. There is a need therefore to protect all existing outdoor pitch

provision as well as to improve the quality and/or quantity of existing provision in some areas.

While some of the shortfalls seen for pitch sports could be met via pitch quality improvements at existing sites, the extent to which increased capacity is achievable in this way is dependent on available opportunities and funding to deliver and sustain such enhancements. This may not be feasible in all cases.

Further exploration of other opportunities such as greater use of educational sites is therefore required.

The clear shortfall of 3G pitches cannot be alleviated without new provision. The feasibility of additional 3G pitches at 3 identified sites in the borough will therefore need to be explored. Transferring some of the existing demand onto 3G pitches will help overcome some of the current shortfalls for football as well as freeing up space on artificial grass pitches (AGPs) to accommodate the anticipated increased future demand for hockey.

## **9.0 Sport Specific Recommendations**

Based upon the key findings and issues identified for each sport, the following recommendations were made.

### **9.1 Football**

- Protect existing pitch provision unless suitable replacement provision is agreed.
- Provide security of tenure for clubs by pursuing formal community use agreements on public and private educational sites.
- Improve existing sites identified as poor quality including disused sites, utilising the Football Association's (FA's) pitch improvement programme where possible.
- Ensure there is adequate provision to meet increased demand by securing appropriate developer contributions to increase and enhance existing provision.
- Support as a priority the development of 3G pitches in the borough, including those proposed at the new Spelthorne Leisure Centre to address shortfalls.

### **9.2 Cricket**

- Protect existing pitch provision unless suitable replacement provision is agreed.
- Provide security of tenure for clubs by pursuing formal community use agreements on educational sites.
- Improve existing poor-quality provision including non-turf wickets, outfielders, and practice nets.
- Make provision for new indoor practice nets when developing new sports halls such as the new Spelthorne Leisure Centre.

### **9.3 Rugby Union**

- Protect existing pitch provision unless suitable replacement provision is agreed.
- Improve existing pitch capacity by improving pitch drainage and maintenance and with the addition of further floodlighting at both London Irish and Staines Rugby Club.
- Seek an appropriate level of financial contributions from developers to cover the capital and revenue implications of the drainage and floodlighting enhancements.

### **9.4 Hockey**

- Protect existing pitch provision unless suitable replacement provision is agreed.
- Seek security of tenure for Sunbury and Walton Hawks at St Pauls Catholic College.
- Maintain pitch quality by re-surfacing the pitches every 10 years. Pitch providers should be encouraged to contribute annually to a sinking fund to enable this work.
- Seek an appropriate level of financial contributions from developers to cover the capital and revenue implications of improving hockey pitches and ancillary facilities to meet the needs of the additional population arising from housing growth
- Move football users to new 3G provision as it becomes available to free up pitch provision for future hockey demand.

## **10.0 Delivering the strategy**

The PPS seeks to provide information and guidance to aid pitch maintenance and management decisions across Spelthorne as well as to assist the Borough in planning, prioritising, and scheduling future outdoor sports pitch projects. By addressing the issues identified in the assessment report and using the strategic framework presented, the current and future needs for sport and recreation in Spelthorne can be met.

To support the delivery of the actions in the pitch sport-specific chapters, Spelthorne Borough Council, in consultation with a steering group of stakeholders have prepared a short-term action plan identifying priorities and actions for delivering the strategy.

Regular monitoring of the PPS will take place to review how the delivery of the recommendations and action plan has progressed. Sport England advocates annual monitoring which should be led by the local authority and supported by all members of the steering group. As a guide, Sport England and National Governing Bodies will consider the PPS out of date if no reviews take place within 3 years.

## **11.0 Conclusion**

The Playing Pitch Strategy has highlighted current deficits for certain pitch types in Spelthorne and limited or no spare capacity for other pitch types. It suggests that existing shortfalls are likely to increase in the future and that new shortfalls will develop. Recommendations have been made and an action plan produced to help improve the quantity and quality of pitch provision in the borough and help relieve these deficits. By working together on these recommendations and actions, Spelthorne Borough Council and its partner organisations can help achieve the vision of a good supply of high-quality playing pitches to meet the sporting needs of the local community.

**Ploszajski Lynch  
Consulting Ltd.**



**Spelthorne Borough Council**

***Playing Pitch Strategy***

**November 2019**

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# 1 INTRODUCTION

## 1.1 Introduction

Ploszajski Lynch Consulting Ltd. (PLC) was commissioned by Spelthorne Borough Council (SBC) to produce a Playing Pitch Strategy (PPS) for the borough.

## 1.2 Background

SBC is currently preparing a new Local Plan. The Local Plan will set out the level of development required in the Borough to 2035 and where this should be located.

It is widely acknowledged that access to high quality open spaces and leisure facilities can make an important contribution to the health and wellbeing for both individuals and wider communities. Planning has a role to play in ensuring the right balance of land use to ensure sustainable development is achieved which includes, amongst other things, leisure pursuits.

SBC has recently undertaken public consultation on its Local Plan Strategic Options document. This set out options for meeting development needs within the Borough. The standardised methodology for assessing housing need has been published by the Government which sets Spelthorne with a requirement to provide for 603 dwellings per annum. Part of the ongoing plan preparation work will involve producing an Infrastructure Delivery Plan to set out the infrastructure required to support the development.

To inform this work, SBC is seeking to update its previous PPS (2013) following the updated methodology approved by Sport England. The PPS will form part of the evidence base and inform the new Local Plan for SBC and will provide a strategic framework for the maintenance and improvement of existing outdoor sports pitches and ancillary facilities between 2019 and 2035, in line with population projections.

The PPS will also be used to ensure that there is a good supply of high quality playing pitches and playing fields to meet the sporting needs of local communities as far as possible. By providing valuable evidence and direction, the PPS will be used to help provide significant benefits to a wide variety of interested parties.

## 1.3 The aim and objectives of the strategy

### 1.3.1 Aim

The aim of the project is to produce a new PPS for Spelthorne Borough Council, with the evidence and recommendations to encompass all playing pitches in the borough. This will provide a baseline for current and future supply and demand assessments for each of the sports being considered and also set out a strategy towards playing pitch provision in the Borough in the short, medium and long term, with clear sport, area and site-specific recommendations and prioritised action plan.

### 1.3.2 Objectives

The objectives of the PPS are as follows:

- To gather all available supply and demand data from a range of sources for all sports covered by the PPS and achieve a high response rate from clubs, educational establishments (public and private) and other community organisations.
- To analyse the current level of pitch provision within the borough, taking into account availability for community usage.
- To assess the quality of all pitches in the borough and understand what improvements could be made to meet the needs of residents and sports clubs.
- To compile a comprehensive database of the location and quality of all playing pitches in the borough.
- To consider how facilities such as changing rooms can be improved.
- To identify the local demand for pitches and understand current trends.
- To provide recommendations to address the key issues around playing pitch provision, protection and enhancement.
- To support and inform the Local Plan and development policies and conform with the requirements of National Policy.
- To identify what opportunities exist to expand the local provision.
- To aid sports development and increase participation in sport/physical activity.
- To support health and wellbeing of residents.
- To provide a robust evidence base that can be used by multiple Council departments and other stakeholders for a wide range of projects.
- To ensure that the PPS is regularly monitored and updated.

### 1.4 The scope of the strategy

The sports included in the Strategy are:

- Football.
- Cricket.
- Rugby Union.

- Hockey.

The pitch sports that have been excluded are as follows:

- Rugby League - there is no rugby league played in the borough, the closest club is in Elmbridge.
- Lacrosse - there is no lacrosse played in the borough, the closest clubs are in Runnymede and Elmbridge.
- Gaelic Football - the Gael Londain Gaelic Football Club is based at London Irish Rugby Club's training ground but draws its membership from a much wider west London catchment. The governing body and the club did not respond to an invitation to participate in the Spelthorne PPS, so the impact of the demand generated has been assessed as part of the use of the London Irish RFC facilities.

### **1.5 Strategy format**

The structure of the Strategy document is as follows:

- Assessing playing pitch needs in Spelthorne.
- The local context.
- Strategic influences.
- Football needs.
- Cricket needs.
- Rugby Union needs.
- Hockey needs.

## 2 ASSESSING PLAYING PITCH NEEDS IN SPELTHORNE

### 2.1 Introduction

This section explains the basis upon which the current playing pitch needs in Spelthorne have been identified, along with the approach for identifying the additional provision that will be needed as a result of population growth.

### 2.2 The study methodology

The methodology for the study follows the '*Playing Pitch Strategy Guidance*' (2013) approach to playing pitch assessments, developed by Sport England. The process involves five stages and ten steps as follows:

- **Stage A** - Prepare and tailor the approach (Step 1).
- **Stage B** - Gather information on the supply of and demand for provision (Steps 2 and 3).
- **Stage C** - Assess the supply and demand information and views (Steps 4, 5 and 6).
- **Stage D** - Develop the strategy (Steps 7 and 8).
- **Stage E** - Deliver the strategy and keep it robust and up-to-date (Steps 9 and 10).

### 2.3 Assessing current needs

To assess whether the current provision is adequate to meet existing demand an understanding of the situation at all sites available to the community needs to be developed. This is achieved by providing a brief overview for each site, which comprises:

- A comparison between the carrying capacity of a site and how much demand currently takes place there. The carrying capacity of a site is defined as the amount of play it can regularly accommodate over an appropriate period of time without adversely affecting its quality and use. Demand is defined in terms of the number of 'match equivalent sessions' at each site.
- An indication of the extent to which pitches and related facilities are being used during their respective peak periods.
- The key issues with and views on the provision at a site and its use.
- The site overviews identify the extent to which pitches are
  - Being overplayed - where use exceeds the carrying capacity.
  - Being played to the level the site can sustain - where use matches the carrying capacity.

- Potentially able to accommodate some additional play - where use falls below the carrying capacity.

The situation at individual sites can then be aggregated to identify the position at a wider geographical area, to identify the potential for excess demand at some sites to be accommodated by excess supply at others in the locality. Other factors can also be assessed such as:

- Any demand being accommodated on sites with unsecured community access.
- The impact of latent or displaced demand.
- The situation at priority sites.

This analysis then enables an assessment to be made of the adequacy of existing pitch and related facility provision.

## 2.4 Assessing future needs

### 2.4.1 Assessment methodology

The methodology applied to assess the additional future needs for pitches and related facilities arising from population growth also involves the approach advocated in Sport England's PPS guidance, namely:

- Establishing projected population change.
- Analysing sports development proposals and participation trends.
- Considering existing deficiencies or spare capacity.
- Taking account of any forthcoming changes to facility supply.

### 2.4.2 Assessed demand parameters

Analysis of the above factors influencing the future supply and demand for playing pitches in the borough has led to the following conclusions, which are reflected in the subsequent assessment of future needs:

- **Population change:** Spelthorne Borough Council's planners are currently basing population projections on the ONS mid-2014 estimates, which indicate that there will be 116,000 residents in the borough by 2035. This represents a 17.1% increase from the mid-2017 population estimate. The current housing target for the borough is for 590 dwellings per annum in the same period.
- **Participation trends:** According to Sport England's '*Active People*' survey, participation at a national level in all the pitch sports has remained static or fallen in the period since 2005, in some cases by quite significant margins. This means that future increases in participation in the pitch sports cannot be assumed based upon historic trends and have therefore not been factored in to projected needs.

- ***Sports development initiatives:*** A range of sports development initiatives are delivered in Spelthorne directly involving the pitch sports and the detail of these, together with any target increases in participation, are included in the chapters covering each sport.
- ***Changes in supply:*** Any known proposed gains or losses in pitches and related facilities provision will influence the ability to accommodate the additional demand arising from the increased population and this has been included in the capacity assessments.

## 2.5 Delivering future needs

### 2.5.1 Process

To identify the most appropriate way to meet the additional pitch and related facilities needs arising from population growth, four sequential questions were addressed:

- ***Existing deficiency or spare capacity:*** To what extent do existing pitches and related facilities have any current shortfalls or any over-supply?
- ***Additional needs:*** What additional needs will arise from population growth?
- ***Accommodating needs:*** Which needs can be met in whole or part by spare capacity in existing pitches and related facilities and which will need to be met in whole or part by new provision?
- ***Extra pitches:*** What extra pitches and related facilities of each type are required to provide for the residual unmet demand?

### 2.5.2 Methodology

The methodology provides quantified answers to the above questions as follows:

- ***Current provision:*** The adequacy of current provision and any existing spare capacity was assessed using Sport England's approved methodology, adapted where appropriate to assess informal demand and facilities.
- ***Additional needs:*** Additional needs were calculated by identifying the existing Team Generation Rates in the borough, to identify the number of people that are currently required to form a team of various types in each of the pitch sports. These figures have then been applied to the projected population increases, to calculate the gross additional team and related pitch needs arising from an extra 16,900 people.
- ***Net requirements:*** The net requirement for additional provision was calculated by comparing the extra required capacity to the current spare capacity where appropriate, to identify the difference.
- ***Location of provision:*** The location of additional pitch and related facilities needs was established by comparing the respective levels of projected population growth in each part of the borough.

## 2.6 Sources of information

### 2.6.1 Consultation

Information was gathered from a wide range of consultees including:

- **Sport England:** Guidance on the assessment methodology.
- **Spelthorne Borough Council:** Consultation with officers from Leisure, Planning and Grounds Maintenance on their respective areas of responsibility.
- **Active Surrey:** Information on local and wider strategic priorities.
- **Neighbouring local authorities:** Information on their playing pitch assessments and the impact of any cross-border issues.
- **Governing bodies of sport:** Information on local and wider strategic priorities and local supply and demand information.
- **Individual pitch sports clubs:** Information on playing pitch usage patterns, current and future needs and opinions on quality.
- **Schools:** Information on playing pitch needs and aspirations and attitudes towards community use from public and private schools.

## 2.7 The criteria assessed

### 2.7.1 Quantity

The number of pitches and related facilities was established and cross checked against other sources provided by local stakeholders and consultees.

### 2.7.2 Quality

The quality of playing pitches was assessed by visiting every pitch in the borough during the respective playing seasons and assessing quality criteria using the recognised non-technical visual assessment criteria. The ratings for each aspect of each pitch were checked and challenged via the clubs' survey and stakeholder consultation and amended where necessary.

### 2.7.3 Accessibility

The accessibility of pitches, in particular the extent of secured community use and pricing was assessed, to identify any barriers to use that might impact on the capacity of local provision.

### 2.7.4 Strategic priority

The assessment of need and priorities for provision was identified by the governing bodies of the respective pitch sports.

### 2.7.5 Used capacity

The used capacity of existing pitches at each site was assessed using a bespoke supply-demand spreadsheet.

## 2.8 Summary

Assessing playing pitch needs in Spelthorne borough using the approach advocated by Sport England in its *'Playing Pitch Strategy Guidance'* (2013) and *'Assessing Needs and Opportunities Guidance'* (2014) has ensured that the exercise is both robust and evidence-based and as a result complies with the provisions of the Government's Planning Policy Framework.



## 3 THE LOCAL CONTEXT

### *Key findings:*

- **Population growth:** The population is projected to increase by 16,900 people by 2035. This will provide additional demand for the pitch sports.
- **Local deprivation:** Whilst the borough is relatively affluent, which is traditionally associated with higher than average participation in sport, there are significant geographical pockets of deprivation in the Stanwell North and Stanwell Moor, Stanwell South and Ashford North and Sunbury Common wards.
- **Participation rates:** General adult participation rates in sport and physical activity are below the county and regional averages, but above the national average.
- **Geographical variations:** Participation varies significantly across the borough, with the lowest rates coinciding with the areas of greatest deprivation. This should be borne in mind when planning sports development programmes.

### 3.1 Introduction

This section identifies the context within which playing pitch provision is made in Spelthorne.

### 3.2 Background

Spelthorne is located approximately 15 miles south-west of Central London. It borders the London boroughs of Hillingdon, Hounslow and Richmond-upon-Thames, the Berkshire borough of Windsor and Maidenhead and the two Surrey boroughs of Runnymede and Elmbridge. It is a relatively small borough (approximately 20 square miles) but is quite densely populated, with Heathrow Airport immediately to the north and the River Thames forming its southern boundary. Spelthorne's main towns are Ashford, Shepperton, Staines-upon-Thames, Stanwell and Sunbury-on-Thames. Spelthorne is flat and low-lying with more than half (65%) of the area of the Borough designated as Green Belt. Due to its proximity to the River Thames a significant area is at risk from flooding, with Staines and Shepperton being the worst affected areas.

Spelthorne has very good transport links to London, but transport between some neighbouring boroughs can be more difficult. The borough is situated within the M25 motorway and the M3 motorway runs through Sunbury-on-Thames. Six railway stations serve the borough, giving access to Central London in just over half-an-hour. Bus routes serve all areas of the borough making most areas fairly accessible by public transport. Heathrow airport is within easy reach as are the other London airports.

### 3.3 Population

#### 3.3.1 Current population

The Office of National Statistics (ONS) mid-2017 population estimates for Spelthorne indicate 99,100 residents. This represents an increase of 3,502 people or 3.7% growth) since the 2011 Census figure of 95,598.

### 3.3.2 Age structure

The ONS 2016 broad age estimates for Spelthorne were as follows, with comparator figures for Surrey and England as a whole. The figures show that the borough has a slightly polarised age structure, with proportionately more younger and older people than the county and the country as a whole.

<b><i>Age</i></b>	<b><i>Spelthorne %</i></b>	<b><i>Surrey %</i></b>	<b><i>England %</i></b>
0-15	19.1%	18.1%	18.9%
16-64	62.4%	64.7%	64.7%
65+	18.5%	17.2%	16.4%
<b><i>Total</i></b>	<b><i>100%</i></b>	<b><i>100%</i></b>	<b><i>100%</i></b>

### 3.3.3 Ethnicity

Spelthorne's population is relatively close to the national averages in terms of the ethnicity of its residents. At the 2011 Census 87.3% of the resident population was White, 7.6% Asian/Asian British, 1.6% are Black/Black British and 3.3% are from mixed/multiple/other ethnic groups.

### 3.3.4 Population growth

Spelthorne Borough Council's planners are currently basing population projections on the ONS mid-2014 estimates, which indicate that there will be 116,000 residents in the borough by 2035. This represents a 17.1% increase from the mid-2017 population estimate. The current housing target for the borough is for 590 dwellings per annum in the same period.

## 3.4 Deprivation

Based upon the Government's 2018 Indices of Local Deprivation, Spelthorne is ranked as 236th most deprived local authority in England (out of 326) but is still the most deprived local authority in Surrey:

- 10.3% of the borough's population live in a Lower Super Output Area (LSOA) ranked amongst the 20% most deprived in the country.
- Life expectancy is 6.2 years lower for men and 5.0 years lower for women in the most deprived areas of Spelthorne than in the least deprived areas.
- Spelthorne has the highest number of young people living in low income housing in Surrey at 17.1%.
- Around 11% of all children and young people aged 0-18 live in households with out of work benefit claimants.

## 3.5 Health

Public Health England's *'Health Profile for Spelthorne'* (2018) records that:

- Life expectancy at birth is slightly higher than the national averages by 1.1 years for men and 0.8 years for women.

- 17.6% of year 6 children in Spelthorne are obese, compared with a South-East average of 16.9% and a national average of 20.0%.
- 63.0% of adults in the Borough are overweight or obese, compared with a South-East average of 59.7% and a national average of 61.3%.

### 3.6 Local playing pitch demand

#### 3.6.1 'Active Lives' survey

Sport England's '*Active Lives*' survey measures physical activity rates amongst people aged 16 and over. The definitions used in the survey are as follows:

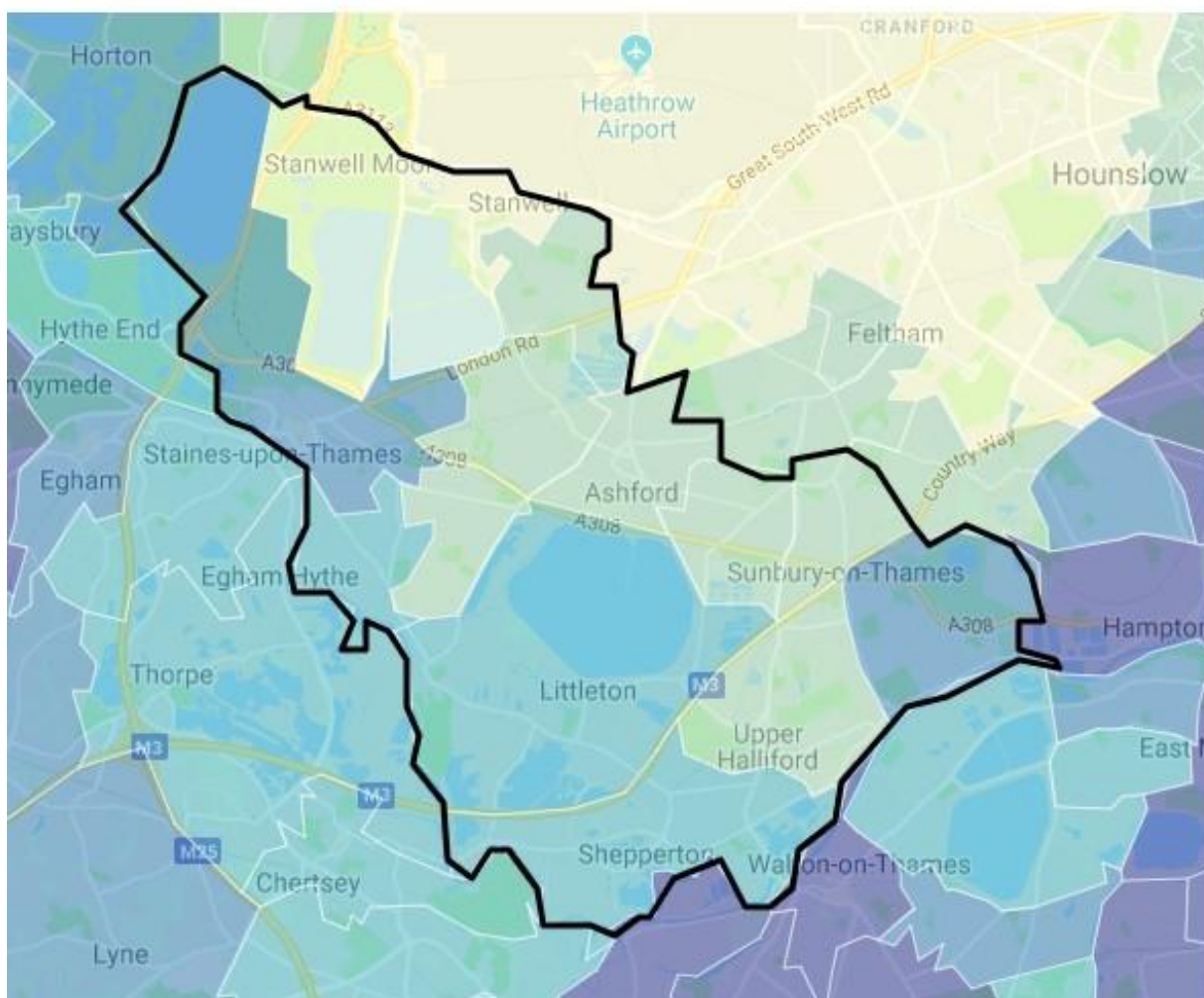
- ***Sport and physical activity:*** This includes at least 10-minutes of moderate or higher intensity sports activities, walking and cycling for leisure or travel, fitness and dance.
- ***Active:*** The 'Active' population is defined as those doing at least 150 minutes of the above activities per week.
- ***Fairly active:*** The 'Fairly active' population is defined as those doing between 30 and 149 minutes of the above activities per week.
- ***Inactive:*** The 'Inactive' population is defined as those doing 30 minutes or less of the above activities per week.

The key data for Spelthorne, with county, regional and national comparators from the 2018 survey is set out below. The results showing activity levels below the county and regional averages, but above the national averages:

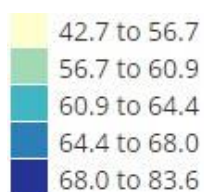
<i>Area</i>	<i>Active</i>	<i>Fairly active</i>	<i>Inactive</i>
Spelthorne	64.2%	14.6%	21.2%
Surrey	66.3%	12.9%	20.9%
South-East	65.2%	12.5%	22.3%
England	62.3%	12.5%	25.2%

#### 3.6.2 Geographical variations

Figures for the proportion of the local population who are physically active for at least 150 minutes per week, collected for Sport England's '*Active Lives*' survey in 2018, show great variations at ward level, with the figures for Staines being in the second highest quintile nationally and those in Stanwell being in the lowest quintile nationally.



Key: Percentage of the population who are physically active for at least 150 minutes per week.



### 3.7 The local playing pitch supply network

Playing pitch provision in Spelthorne comprises a mixed economy involving the public and voluntary sectors. The key providers are as follows:

- **Spelthorne Borough Council:** The Council owns and manages playing pitches at seven sites in the borough, five of which are in active use at present.
- **Schools:** Public and private schools are significant playing pitch providers in the borough, although not all provision is community accessible.

- **Sports clubs:** Sports clubs provide and run a range of playing pitches and outdoor sports facilities.
- **Company sports grounds:** BP owns and operates the Meadhurst Sports Club.

### 3.8 The implications for pitch provision

The implications of the local context for playing pitch provision in Spelthorne are as follows:

- **Population growth:** The population is projected to increase by 16,900 people by 2035. This will provide additional demand for the pitch sports.
- **Local deprivation:** Whilst the borough is relatively affluent, which is traditionally associated with higher than average participation in sports including cricket, there are significant geographical pockets of deprivation in the Stanwell North and Stanwell Moor, Stanwell South and Ashford North and Sunbury Common wards.
- **Participation rates:** General adult participation rates in sport and physical activity are below the county and regional averages, but above the national average.
- **Geographical variations:** Participation varies significantly across the borough, with the lowest rates coinciding with the areas of greatest deprivation. This should be borne in mind when planning sports development programmes.

## 4 STRATEGIC INFLUENCES

### ***Key findings:***

- ***Spelthorne Planning policy:*** A robust, evidence-based assessment of sports facilities needs in the borough is required to inform planning policy and this PPS will provide this to help ensure good future provision.
- ***National sports policy shifts:*** The move in national sports policy towards prioritising new participants will create a challenge for sport to ensure that the traditional facilities 'offer' is sufficiently relevant and attractive to engage a wider participation base, including people who are currently inactive.

### **4.1 Introduction**

This section examines the influence of relevant policies and priorities on sports facilities provision in Spelthorne, including the impact of national strategies.

#### **Spelthorne Council's Corporate Plan**

The '*Spelthorne Corporate Plan 2016-19*' (2016) sets out the Council's overall priorities and targets. The priority for a 'clean and safe environment' includes a commitment to provide:

- A clean, attractive borough with good leisure facilities can attract new and repeat visitors, bringing further inward investment'.
- 'High quality public spaces - maintaining our parks and open spaces and providing leisure facilities which encourage greater community use and an active lifestyle'.

### **4.2 Spelthorne Local Plan**

The Council is currently working on a revised Local Plan, but current planning policy is contained in the '*Core Strategy and Policies Development Plan Document*' (2009). The key elements of relevance to the pitch sports are as follows:

- ***Objectives:*** These include 'to safeguard valuable urban open space and provide for open recreational uses. Quality open space has an important role in defining the character of areas and meeting recreational needs.
- ***Community needs:*** 'The strategy for meeting community needs is to ensure that development provision meets the needs of all sections of the community and that new developments that add to requirements for infrastructure and services contribute to necessary improvements'.
- ***Strategic Policy SP5: Meeting Community Needs:*** The policy states that 'the Council will ensure provision is made for services and facilities to meet the needs of the community. It will also seek to retain existing services and facilities that meet a local need or ensure adequate replacement is provided. New developments that individually or cumulatively add to requirements for infrastructure and services will be expected to contribute to the provision of necessary improvements'.



- ***Policy CO1: Providing Community Facilities:*** The policy states that ‘the Council will seek to ensure community facilities are provided to meet local needs by:
  - Supporting the provision of new facilities for which a need is identified in locations accessible to the community served.
  - Supporting improvements to existing facilities to enable them to adapt to changing needs.
  - Resisting the loss of existing facilities except:
    - Where it is demonstrated that the facility is no longer needed, or
    - Where it is established that the services provided by the facility can be provided in an alternative location or manner that is equally accessible to the community served’.
  
- ***Policy EN4: Provision of Open Space and Sport and Recreation Facilities:*** The policy states that ‘the Council will seek to ensure there is sufficient open space which is well-sited and suitable to meet a wide range of outdoor sport, recreation and open space needs by:
  - Providing additional space where required.
  - Maintaining and improving provision and access to open space through the design and layout of new development, encouraging owners and users of private sites to make improvements and also improving provision on Council-owned land.
  - Seeking to maintain, improve and where appropriate expand networks of green space and pedestrian and cycle routes with a recreational role.
  - Retaining existing open space in the urban area used, or capable of use, for sport and recreation or having amenity value where:
    - There is a need for the site for sport or recreation purposes, or
    - The site as a whole is clearly visible to the general public from other public areas and its openness either makes a significant contribution to the quality and character of the urban area by virtue of its prominence, layout and position in relation to built development in the locality or is of particular value to local people where there is a shortage of open space in the locality.
    - The site is of particular nature conservation value, of at least SNCI or equivalent quality.
  - Exceptionally, development may be allowed on part of a site within the urban area which should otherwise be maintained for the above reasons where:
    - The remainder of the site is enhanced so its public value in visual and functional terms is equivalent to the original site or better, or

- Essential ancillary facilities are proposed to support outdoor recreational use of the site, or;
- The sport or recreational use is relocated to an alternative site of equivalent or greater value in terms of quantity, quality and accessibility to users of the original site, and other factors do not justify retention’.

### 4.3 Spelthorne Health and Wellbeing Strategy

The ‘*Spelthorne Health and Wellbeing Strategy 2016 - 2019*’ (2016) contains the following elements of relevance to the pitch sports:

- **Vision:** The vision for the strategy is ‘to reduce inequalities and improve health and wellbeing of people living in Spelthorne’.
- **Priorities:** One priority is ‘to develop a preventive approach’ by ‘increasing physical activity and reducing obesity’.

### 4.4 The Government’s Planning Policies

In July 2018, the Government published revisions to the ‘*National Planning Policy Framework*’ (2018), setting out its economic, environmental and social planning policies for England. These policies articulate the Government’s vision of sustainable development, which should be interpreted and applied locally to meet local aspirations. The policies of greatest relevance to pitch provision and retention are as follows:

- **Sustainable development:** ‘The purpose of the planning system is to contribute to the achievement of sustainable development. Sustainable development means development that meets the needs of the present without compromising the ability of future generations to meet their own needs’ and there is a presumption in favour of sustainable development.
- **Promoting healthy and safe communities:** ‘Planning policies and decisions should aim to achieve healthy, inclusive and safe places which:
  - Promote social interaction, including opportunities for meetings between people who might not otherwise come into contact with each other - for example through mixed-use developments, strong neighbourhood centres, street layouts that allow for easy pedestrian and cycle connections within and between neighbourhoods, and active street frontages.
  - Are safe and accessible, so that crime and disorder, and the fear of crime, do not undermine the quality of life or community cohesion - for example through the use of clear and legible pedestrian routes, and high-quality public space, which encourage the active and continual use of public areas.
  - Enable and support healthy lifestyles, especially where this would address identified local health and well-being needs - for example through the provision of safe and accessible green infrastructure, sports facilities, local shops, access to healthier food, allotments and layouts that encourage walking and cycling.



- To provide the social, recreational and cultural facilities and services the community needs, planning policies and decisions should:
  - Plan positively for the provision and use of shared spaces, community facilities (such as local shops, meeting places, sports venues, open space, cultural buildings, public houses and places of worship) and other local services to enhance the sustainability of communities and residential environments.
  - Take into account and support the delivery of local strategies to improve health, social and cultural well-being for all sections of the community.
  - Guard against the unnecessary loss of valued facilities and services, particularly where this would reduce the community's ability to meet its day-to-day needs.
  - Ensure that established shops, facilities and services are able to develop and modernise, and are retained for the benefit of the community.
  - Ensure an integrated approach to considering the location of housing, economic uses and community facilities and services'.
- ***Open space and recreation:*** 'Access to a network of high-quality open spaces and opportunities for sport and physical activity is important for the health and well-being of communities. Planning policies should be based on robust and up-to-date assessments of the need for open space, sport and recreation facilities (including quantitative or qualitative deficits or surpluses) and opportunities for new provision. Information gained from the assessments should be used to determine what open space, sport and recreational provision is needed, which plans should then seek to accommodate'.
- 'Existing open space, sports and recreational buildings and land, including playing fields, should not be built on unless:
  - An assessment has been undertaken which has clearly shown the open space, buildings or land to be surplus to requirements.
  - The loss resulting from the proposed development would be replaced by equivalent or better provision in terms of quantity and quality in a suitable location.
  - The development is for alternative sports and recreational provision, the benefits of which clearly outweigh the loss of the current or former use'.

The Government also issued *Planning Practice Guidance* in 2014 and the following is of particular relevance to sports facilities and playing pitches:

- ***Open space, sport and recreation provision:*** 'Open space should be taken into account in planning for new development and considering proposals that may affect existing open space. It can provide health and recreation benefits to people living and working nearby'.
  - 'Authorities and developers may refer to Sport England's guidance on how to assess the need for sports and recreation facilities'.

- 'Local planning authorities are required to consult Sport England in certain cases where development affects the use of land as playing fields. Where there is no requirement to consult, local planning authorities are advised to consult Sport England in cases where development might lead to loss of, or loss of use for sport, of any major sports facility, the creation of a site for one or more playing pitches, artificial lighting of a major outdoor sports facility or a residential development of 300 dwellings or more'.
- **Health and wellbeing:** 'Local planning authorities should ensure that health and wellbeing, and health infrastructure are considered in local and neighbourhood plans and in planning decision making'.
- 'Development proposals should support strong, vibrant and healthy communities and help create healthy living environments which should, where possible, include making physical activity easy to do'.
- 'Opportunities for healthy lifestyles must be considered (e.g. planning for an environment that supports people of all ages in making healthy choices, helps to promote active travel and physical activity and promotes high quality open spaces and opportunities for play, sport and recreation).

#### 4.5 The Government's Sports Strategy

The Government's sports strategy '*Sporting Future: A New Strategy for an Active Nation*' (2015) sets the context for a national policy shift. It contains the following material of relevance to pitch provision in Spelthorne:

- The Strategy seeks to 'redefine what success looks like in sport' by concentrating on five key outcomes: physical wellbeing, mental wellbeing, individual development, social and community development and economic development.
- The benefit of engaging those groups that typically do little or no activity is immense. Future funding will therefore focus on those people who tend not to take part in sport, including women and girls, disabled people, those in lower socio-economic groups and older people.

#### 4.6 Sport England Strategy

Sport England's strategy '*Towards an Active Nation*' (2016) contains a significant policy shift to encourage more currently inactive people to become active, with a relative move away from support for programmes aimed at existing participants. Elements of particular relevance to pitch provision in Spelthorne are as follows:

- More money and resources will be focused on tackling inactivity because this is where the gains for the individual and for society are greatest.
- There will be greater investment in children and young people from the age of five to build positive attitudes to sport and activity as the foundations of an active life.

- Sport England will work with those parts of the sector that serve existing participants to help them identify ways in which they can become more sustainable and self-sufficient.

#### **4.7 The implications for pitch provision**

The implications of the key strategic influences on pitch provision in Spelthorne are:

- **Local corporate priorities:** Given the increasing limitations on public finances, demonstrating the role sport and physical activity can play in delivering wider agendas such as health and wellbeing is a key requirement for attracting investment. The local emphasis on sports activities for the over 50's offers some opportunities in this regard.
- **Planning policy:** Whilst local and national planning policy is supportive of the retention and provision of playing pitches, the current work on the Playing Pitch Strategy will provide a methodologically robust basis for determining current and future needs.
- **National sports policy shifts:** The move in national sports policy towards prioritising new participants will create a challenge for the pitch sports to ensure that their 'offer' is sufficiently relevant and attractive to engage a wider participation base, including people who are currently inactive. Recent innovations such as walking and small-sided versions of the sports might prove more attractive than the more traditional models, but this will have implications for facilities needs in the future, because this type of activity does not need to be accommodated on formal grass pitches.

## 5 FOOTBALL NEEDS IN SPELTHORNE

### 5.1 Key stakeholders

The key stakeholders delivering football in Spelthorne are:

- **Middlesex FA:** Most football clubs in the borough affiliate to the Middlesex FA, which administers the game in the county, although four clubs affiliate to the Surrey FA.
- **FA-affiliated clubs:** There are 23 FA-affiliated clubs in Spelthorne, who collectively run 36 adult teams, 68 youth teams and 45 mini-soccer teams.
- **Pitch providers:** A range of organisations provide football pitches in the borough, in particular the borough council, clubs and schools.

### 5.2 Strategic context

#### 5.2.1 Football Association

The Football Association's *'National Game Strategy for Participation and Development 2018 - 2021'* has a number of targets with important implications for football and its facilities needs at grassroots level (see box below).

- Boost female youth participation by 11% by 2021.
- Retain and support the 129,000 male, female and disability teams.
- Increase the number of over 16's playing every week by over 200,000, by offering a variety of formats by 2021.
- Create 100 new '3G' football turf pitches and improve 2,000 grass pitches by 2021.
- Develop 'Football Hubs' in 'areas where pressures on the local game are greatest'. The aim of the new programme is to create a new sustainable model for football facilities based around '3G' pitches and high-quality grass pitches on Hub Sites.
- Ensure that 50% of youth football and mini-soccer pitches are played on '3G' pitches by 2021.

The Football Association's emerging *'National Facilities Strategy'* also contains a number of longer-term (10-year) facilities-related targets:

- 1,000 new '3G' football turf pitches in a mix of sizes and settings, dependent upon local needs, all aimed at enhancing the quality of the playing experience.
- 20,000 improved natural-turf pitches: to help address drop-off due to a poor playing experience.
- 1,000 new changing pavilions/clubhouses all linked to priority sites.
- Small-sided facilities to grow the small-sided game for teams and leagues, recreational and informal play.

## 5.2.2 Middlesex Football Association

The 'Middlesex FA Strategy 2018-2021' (2018) contains the following material of relevance to football in Spelthorne:

- **High-quality introduction to football:** The county participation targets are tabulated below and will be supported by the following initiatives:
  - A Monday Flexi Football League.
  - The Middlesex Walking Football League.
  - A £500 'Rectory Park Fund' for affiliated clubs.
  - A £400 'Just Play' fund for turn-up-and-play sessions.
  - A £900 'Wildcats' fund (for 5-11 year- old girls).
  - £10,000 Futsal investment for leagues and sessions.

<i>Group</i>	<i>Baseline (2017-18)</i>	<i>2018/19</i>	<i>2019/20</i>	<i>2020/21</i>
Male affiliated and recreational players	32,518	33,518	35,218	36,711
Female affiliated and recreational players	2,474	2,738	3,002	3,267
Disability affiliated and recreational players	340	418	496	576
Futsal	80	110	140	160
SSE Wildcats	20	38	56	56

- **Embrace all formats - Engage all participants:** County targets for the recreational elements of the game (Just Play) are as follows.

<i>Group</i>	<i>Baseline (2017-18)</i>	<i>2018/19</i>	<i>2019/20</i>	<i>2020/21</i>
Affiliated player registration coverage	18%	25%	60%	80%
Just Play centres	0	20	26	34

- **Developing sustainable football facilities:** County targets for improved grass pitches are as follows:

<i>Baseline (2017-18)</i>	<i>2018/19</i>	<i>2019/20</i>	<i>2020/21</i>
-	30	95	176

## 5.2.3 Local Football Facility Plan

The Football Association, Premier League and the Government via Sport England have embarked upon a process to produce a Local Football Facility Plan (LFFP) for each local authority area in England. The national funding partners have significantly increased investment to accelerate efforts to deliver more and better football facilities for the grassroots game. The purpose of the LFFP is to identify the priority projects for potential investment in Spelthorne and the key findings are summarised below:

**Priorities for investment:** The priorities for investment in Spelthorne are as follows:

***'3G' football turf pitches:***

- The geographic spread of existing '3G' pitches in the borough is even, there is one full-sized and one small-sided facility in the east and one small-sided pitch in the west. The key provision gap is in the centre of the authority, despite the high level of population and substantial affiliated football in that area. It is recommended that this is addressed.
- Potential sites to meet the shortfall are identified as Ashford Town FC, Thomas Knyvett College and the new Spelthorne Leisure Centre.

***Grass pitches:***

- Five priority projects for potential investment were identified. Prioritisation was informed by local partners based on a rationale of selecting sites in the poorest condition that are currently/potentially well-utilised and which reflect the strategic focus to improve football participation.
- Potential sites to meet the shortfall are identified as Ashford Town FC, Thomas Knyvett College, Kenyngton Recreation Ground, Laleham Recreation Ground and Long Lane Recreation Ground.

***Changing rooms/pavilions/clubhouses:***

- Five priority projects for potential investment were identified.
- Potential sites are identified as Ashford Town FC, Thomas Knyvett College, Staines and Laleham Sports Association, the new Spelthorne Leisure Centre and Long Lane Recreation Ground.

***Small-sided facilities:***

- ***Indoor facilities:*** Local consultation indicates that no indoor facilities presently require improvement to develop small-sided football.
- ***MUGA:*** Provision of a small-sided informal MUGA at Long Lane Recreation Ground is identified as a priority, based on the site being in an area of high population density with corresponding high demand for informal football.
- ***Parks and open green spaces:*** Cedars Recreation Ground has been identified as a priority to support small-sided informal football, based on it being a popular open space in proximity to three schools and with the space to accommodate small-sided pitches.

## 5.2.4 Neighbouring local authorities

Playing pitch strategies in neighbouring local authority areas identify cross-boundary issues. It should also be noted that through the Local Football Facility Plans, the current football facility assets and investment priorities in each local authority area have been reviewed, so the detail of the PPS assessments may alter.

### ***Runnymede***

The 'Runnymede Playing Pitch Strategy' (2018) identifies that there is:

- ***Adult grass pitches:*** A deficit of 2.0 weekly match equivalent sessions.
- ***Youth 11v11 pitches:*** A deficit of 2.0 weekly match equivalent sessions.
- ***Youth 9v9 pitches:*** A deficit of 5.0 weekly match equivalent sessions.
- ***Mini-soccer 7v7 pitches:*** A deficit of 8.0 weekly match equivalent sessions.
- ***Mini-soccer 5v5 pitches:*** A deficit of 11.0 weekly match equivalent sessions.
- ***'3G' football turf pitches:*** There is no effective peak-time spare capacity at the only '3G' football turf pitch in the borough and an assessed shortfall of 2.0 pitches.

### ***Elmbridge***

The Council is in the final stages of completing a Playing Pitch Strategy for the borough. The emerging findings in relation to football are as follows:

- ***Adult grass pitches:*** There is a surplus of 3.0 weekly match equivalent sessions.
- ***Youth 11v11 pitches:*** There is a deficit of 6.0 weekly match equivalent sessions.
- ***Youth 9v9 pitches:*** There is a deficit of 6.0 weekly match equivalent sessions.
- ***Mini-soccer 7v7 pitches:*** There is a deficit of 14.0 weekly match equivalent sessions.
- ***Mini-soccer 5v5 pitches:*** There is a deficit of 9.0 weekly match equivalent sessions.
- ***'3G' football turf pitches:*** Based on the FA's calculation of training needs, there is no effective peak-time spare capacity at '3G' football turf pitches in the borough and an assessed shortfall of 4.66 pitches.

***London Borough of Richmond:*** The 'London Borough of Richmond Playing Pitch Strategy' (2018) identifies that:

- ***Adult grass pitches:*** There is a surplus of 2.5 weekly match equivalent sessions.
- ***Youth 11v11 pitches:*** There is a deficit of 1.5 weekly match equivalent sessions.
- ***Youth 9v9 pitches:*** There is a surplus of 4.0 weekly match equivalent sessions.
- ***Mini-soccer 7v7 pitches:*** There is a surplus of 7.0 weekly match equivalent sessions.
- ***Mini-soccer 5v5 pitches:*** There is a surplus of 5.0 weekly match equivalent sessions.
- ***'3G' football turf pitches:*** There is an assessed shortfall of at least five pitches.

### ***Windsor and Maidenhead***

The 'Royal Borough of Windsor and Maidenhead Playing Pitch Strategy' (2016) identifies that there is a deficit of two adult football pitches, four youth (11v11) pitches, three youth (9v9) pitches and five '3G' football turf pitches.



### ***London Borough of Hillingdon:***

The council does not have a current playing pitch strategy and there is no detailed analysis of playing pitch needs.

***London Borough of Hounslow:*** The 'London Borough of Hounslow Playing Pitch Strategy 2017-2030' (2016) identifies that:

- 'Although recent investments have reduced the deficiency substantially, there remains insufficient accessible and secured community use provision of football facilities to meet the current demand of football clubs based in the borough. Hounslow borough is home to several large Charter Standard football clubs with large and growing numbers of mini-soccer and youth football teams. Several clubs have teams that are displaced playing home fixtures and/or training on pitches in neighbouring boroughs'.
- 'However, should all the current proposals at advanced stages of planning for additional provision proceed, there will be sufficient accessible and secured community use provision to meet current demand. The current advanced proposals for new pitches that will increase supply for football are at: Gunnersbury Park Sports Hub (grass and '3G'), Bedfont Sports Orchard Sports Ground pitch (grass to '3G' conversion), Green Lane Heathrow (grass) and Church Meadow Sutton Lane (grass)'.

## **5.2.5 Implications of the strategic context**

The implications of the strategic context for football in Spelthorne are as follows:

- ***Participation increases:*** The FA's target increases in participation amongst the over 16s need to be set in the context of falling demand locally for adult league football.
- ***'3G' pitches:*** The increased dependence on '3G' football turf pitches for youth football and mini-soccer matches by 2019 is likely to place stresses on existing provision in the borough.
- ***Local Football Facility Plan:*** The LFFP identifies a range of priority football projects.

## **5.3 Football pitch demand in Spelthorne**

### **5.3.1 Expressed demand**

The information on football clubs and teams affiliated to the Middlesex and Surrey FAs and based in Spelthorne was supplied by the FA through its 'Whole Game System' database. Clubs drawing the majority of their players from outside Spelthorne are shown in italics.

The FA data was cross-referenced to a local clubs survey. The survey was circulated by the Middlesex FA to all FA-affiliated football clubs in Spelthorne. The following clubs responded, collectively representing 111 teams, or 74.6% of all the 149 affiliated teams in the Borough.

- |                             |                                    |
|-----------------------------|------------------------------------|
| • Ashford Town (Middx) FC   | • Colne Valley Girls and Ladies FC |
| • Halliford Colts FC        | • Shepperton Pumas FC              |
| • Spelthorne Sports Club FC | • Staines Lammas Youth FC          |
| • Staines Town Juniors FC   | • Teddington FC                    |



<i>Club</i>	<i>Match venue</i>	<i>Adult teams</i>	<i>Youth (11v11)</i>	<i>Youth (9v9)</i>	<i>Mini (7v7)</i>	<i>Mini (5v5)</i>
<i>AFC Egham</i>	Matthew Arnold Sports Centre Ashford Recreation Ground	2	-	-	-	-
<i>AFC Hampton</i>	Meadhurst Sports Club	2	-	-	-	-
AFC Spelthorne Sports	Spelthorne Sports Club	1	-	-	-	-
Ashford Town (Middx) FC	Ashford Town (Middx) FC Ashford Sports Club Long Lane Recn. Ground	4	9	10	8	5
Ashford Villa FC	Meadhurst Sports Club	1	-	-	-	-
<i>Brentford Free Church FC</i>	Meadhurst Sports Club	1	-	-	-	-
Colne Valley Girls FC	Kenyngton Recn. Ground	1	3	3	3	-
FC Hatton	Ashford Sports Club	1	-	-	-	-
Halliford Colts FC	Matthew Arnold Sp. Centre St. Paul's Catholic College	1	2	6	1	3
<i>Hampton &amp; Richmond YFC</i>	St. Paul's Catholic College	-	1	-	-	-
Kempton Athletic FC	Thamesmead School	1	-	-	-	-
Laleham and Kempton FC	Kempton Cricket Club	1	2	1	2	1
Shepperton Pumas FC	Bishop Duppas Recn. Grd.	1	-	-	-	-
<i>Southall FC</i>	Ashford Town (Middx) FC	2	-	-	-	-
Spelthorne Rangers Veterans FC	Thamesmead School	1	-	-	-	-
Spelthorne Sports Club FC	Spelthorne Sports Club Littleton Recreation Ground	4	5	3	3	2
Staines Lammas FC	Laleham Recn. Ground	2	-	-	-	-
Staines Lammas Youth FC	Laleham Recn. Ground Kempton Cricket Club Meadhurst Sports Club	-	10	5	5	4
Staines Town FC	Wheatsheaf Park	6	-	-	-	-
Staines Town Juniors FC	Staines & Laleham Sports Club	-	5	3	4	4
Stanwell Village FC	Ashford Recreation Ground	1	-	-	-	-
<i>Teddington Veterans FC</i>	Meadhurst Sports Club	2	-	-	-	-
<i>Whitton Villains FC</i>	Meadhurst Sports Club	1	-	-	-	-
<b>TOTALS</b>	<b>-</b>	<b>36</b>	<b>37</b>	<b>31</b>	<b>26</b>	<b>19</b>

The key expressed demand issues are as follows:

- **Team numbers:** 32 men's teams, four women's teams, 29 youth male (11v11) teams, eight youth female (11v11) teams, 27 youth male (9v9) teams, four youth female (9v9) teams, 26 mixed mini-soccer (7v7) teams and 19 mixed mini-soccer (5v5) teams play in Spelthorne.
- **Charter Standard Clubs:** Nine clubs in Spelthorne have achieved the FA's quality-assured Charter Standard status. This is 39.1% which compares with the national average of 27%. In terms of teams, 89.4% (132 out of 149) play for a Charter Standard club in Spelthorne, compared with the national average of 81.1%. This means that the benefits of belonging to an accredited club with formalised safeguarding procedures and qualified coaches is enjoyed by all youth and mini-soccer players in Spelthorne.
- **Women and girl's football:** Football for women and girls is well-developed in Spelthorne, with four adult women's teams, seven youth 11v11 teams and three youth 9v9 teams.

### 5.3.2 Expressed demand trends

- **National trends:** Overall football participation by adults is falling across the country. The 'Active People' survey shows that participation has fallen from 3.15 million adult players in 2010/11 to 2.66 million in 2015/16.
- **Local trends:** Comparison of current football teams' data from Spelthorne with the number of teams playing in the borough when the Spelthorne Playing Pitch Strategy was last reviewed in 2013 reveals reductions in all age groups, particularly at adult level:

<i>Team Type</i>	<i>No. Teams 2013</i>	<i>No. Teams 2019</i>	<i>% Change</i>
Adult teams	73	36	-50.7%
Youth teams	77	68	-11.7%
Mini-soccer teams	46	45	-2.2%
<b>TOTAL TEAMS</b>	<b>196</b>	<b>149</b>	<b>-24.0%</b>

### 5.3.3 Displaced demand

Displaced demand relates to play by teams or other users of football pitches from within the study area which takes place outside of the area, or vice versa:

- **Imported demand from external clubs:** 10 adult teams and one youth (11v11) team (shown in italics above) play their matches on pitches in Spelthorne are drawn from neighbouring boroughs.
- **Exported demand from internal clubs:** No teams from Spelthorne play matches on pitches in neighbouring areas, but there is exported demand for training on '3G' pitches.

The net effect of displaced demand in Spelthorne is therefore 11 imported teams.

### 5.3.4 Unmet demand

Unmet demand takes a number of forms:

- Teams may have access to a pitch for matches but nowhere to train or vice versa.
- Pitches of a particular size or type may be unavailable to the community.
- The poor quality and consequent limited capacity of pitches in the area and/or a lack of provision and ancillary facilities which meet a certain standard of play/league requirement.
- Three clubs have a membership waiting list (Colne Valley Girls and Ladies FC, Halliford Colts FC and Spelthorne Sports FC), although none of the clubs could confirm the number of team equivalents involved.
- Two clubs have unmet demand for additional match pitches (Ashford Town FC and Staines Town Juniors FC).

### 5.3.5 Latent demand

Whereas unmet demand is known to currently exist, latent demand is demand that evidence suggests may be generated from a population if they had access to more or better provision. Consultation with local clubs indicated that in their judgement the following additional teams could be accommodated in Spelthorne if pitch quality and quantity was improved.

<i>Club</i>	<i>Adult teams</i>	<i>Youth (11v11)</i>	<i>Youth (9v9)</i>	<i>Mini (7v7)</i>	<i>Mini (5v5)</i>
Ashford Town (Middx) FC	1	1	2	6	6
Colne Valley Girls and Ladies FC	1	2	2	2	2
Halliford Colts FC	5	5	5	5	5
Shepperton Pumas FC	1	0	0	0	0
Spelthorne Sports FC	0	0	0	0	0
Staines Lamas Youth FC	0	4	2	3	2
Staines Town Juniors FC	0	2	1	0	2
<b>TOTALS</b>	<b>8</b>	<b>14</b>	<b>12</b>	<b>16</b>	<b>17</b>

## 5.4 Football pitch supply in Spelthorne

### 5.4.1 Introduction

This section summarises the detail of football facilities supply in Spelthorne, including:

- ‘3G’ football turf pitches.
- Other artificial grass pitches used for football.
- Grass football pitches.

### 5.4.2 Full-sized ‘3G’ football turf pitches

The Matthew Arnold Sports Centre pitch is on the FA’s ‘3G’ Pitch Register and therefore can be used for training and matches where competition rules allow. The pitch (and the small-sided pitch below) were both funded by the Football Foundation and have a ‘sinking fund’ for re-surfacing in 2020.

<i>Site</i>	<i>Address</i>	<i>Dimensions</i>	<i>Floodlit</i>	<i>Built</i>
Matthew Arnold Sports Centre	Kingston Road, Staines TW18 1PF	100m x 60m	Yes	2010

### 5.4.3 Small-sided ‘3G’ football turf pitches

The following ‘3G’ football turf pitches are too small to accommodate competitive play but is used for training purposes:

<i>Site</i>	<i>Address</i>	<i>Dimensions</i>	<i>Floodlit</i>	<i>Built</i>
Matthew Arnold Sports Centre	Kingston Road, Staines TW18 1PF	50m x 30m	Yes	2010
Meadhurst Sports Club	Groveley Road, Sunbury TW16 7LQ	35m x 17m	Yes	2013

### 5.4.4 Other full-sized artificial turf pitches used for football

The following artificial turf pitches are also used for football:

<i>Site</i>	<i>Address</i>	<i>Dimensions</i>	<i>Surface</i>	<i>Floodlit</i>	<i>Built</i>
Ashford Sports Club	Short Lane, Staines TW19 7BQ	100m x 60m	Sand-dressed	Yes	2012
London Irish RFC	Hazelwood Drive, Sunbury TW16 6QU	129m x 79m	Rugby-compliant AGP	Yes	2014
Staines & Laleham S C	Worple Road, Staines TW18 1HR	96m x 59m	Sand-dressed	Yes	2016

### 5.4.5 Other small-sided artificial turf pitches used for football

The following all weather pitch is too small to accommodate competitive play but is used for training purposes:

<i>Site</i>	<i>Address</i>	<i>Surface</i>	<i>Dimensions</i>	<i>Floodlit</i>	<i>Built</i>
St. James's Boys School	Church Road, Ashford TW15 3DZ	Sand-filled	90m x 40m	Yes	2010

### 5.4.6 Grass football pitches

Provision of grass pitches with regulation line markings and goalposts for organised football are as follows.

- ***Available for community use and used:***

<i>Site</i>	<i>Address</i>	<i>Adult 11v11</i>	<i>Youth 11v11</i>	<i>Youth 9v9</i>	<i>Mini 7v7</i>	<i>Mini 5v5</i>
Ashford Recreation Grd.	Clockhouse Lane, Ashford TW15 2HH	1	-	-	-	-
Ashford Sports Club	Short Lane, Staines TW19 7BQ	-	2	1	-	-
Ashford Town FC	Short Lane, Staines TW19 7BH	1	1	1	2	2
Bishop Duppas Recn. Grd.	Bishop Duppas Park, Shepperton TW17 8NR	1	-	-	-	-
Kempton Cricket Club	Kempton Avenue, Sunbury TW16 5NG	3	-	-	-	-
Kenyngton Recn. Ground	Kenyngton Drive, Sunbury TW16 7RU	2	-	1	1	-
Laleham Recn. Ground	The Broadway, Laleham TW18 1RZ	1	-	-	2	1
Lammas Recn. Ground*	Wraysbury Rd, Staines TW18 4UA	-	1	1	-	-
Littleton Recn. Ground	Laleham Road, Shepperton TW17 0JF	1	-	-	-	-
Long Lane Recn. Ground	Cambria Gardens, Staines TW19 7ET	2	-	-	-	-
Matthew Arnold Sp. Ctre.	Kingston Road, Staines TW18 1PF	-	1	2	1	1
Meadhurst Sports Club	Groveley Road, Sunbury TW16 7LQ	2	-	1	1	-
Spelthorne Sports Club	Staines Road West, Ashford TW15 1RY	2	-	1	1	2
St. Paul's Catholic College	Manor Lane, Sunbury TW16 6JE	2	-	-	1	-
Shepperton Recn. Ground	Grove Road, Shepperton TW17 9EL	-	1	-	-	-
Staines and Laleham Sp. Cl.	Worple Road, Staines TW18 1HR	-	2	1	2	2
Thamesmead School	Manygate Lane, Shepperton TW17 9EE	2	-	-	-	-
Wheatsheaf Park	Wheatsheaf Lane, Staines TW18 2PD	1	-	-	-	-
<b>TOTALS</b>	<b>-</b>	<b>21</b>	<b>8</b>	<b>9</b>	<b>11</b>	<b>8</b>

\* Scheduled for use in season 2019/20.

- ***Available for community use and not used:*** There are no pitches available for community use that are not used.

- ***Not available for community use:***

- ***Small-sided '3G' pitches:***

<i>Site</i>	<i>Address</i>	<i>Dimensions</i>	<i>Built</i>
HMP Bronzefield	Woodthorpe Road, Ashford TW15 3JZ	31m x 18m	2015

- **Grass pitches:** Overmarked pitches are shown in brackets:

<i>Site</i>	<i>Address</i>	<i>Adult 11v11</i>	<i>Youth 11v11</i>	<i>Youth 9v9</i>	<i>Mini 7v7</i>	<i>Mini 5v5</i>
Ashford C of E Primary School	School Road, Ashford TW15 2BW	-	-	-	1	-
Ashford Park Primary School	Station Crescent, Ashford TW15 3HN	-	-	-	1	1
Bishop Wand School	Layton's Lane, Sunbury TW16 6LT	2	-	-	-	-
Buckland Primary School	Berryscroft Road, Laleham TW18 1NB	-	-	-	2	-
Chennestone Primary School	Manor Lane, Sunbury TW16 5ED	-	-	-	1	-
Clarendon Primary School	Knapp Road, Ashford TW15 2HZ	-	-	-	1	-
Echelford Primary School	Park Road, Ashford TW15 1EX	-	-	-	2	-
Halliford School	Russell Road, Shepperton TW17 9HX	2	1	-	-	-
Halliford School Field	Church Road, Shepperton TW17 9AD	2	-	(2)	-	-
Hawkedale Primary School	Stratton Road, Sunbury TW16 6PG	-	-	-	2	-
Laleham Primary School	The Broadway, Laleham TW18 1SB	-	-	-	2	-
Meadhurst School	Feltham Hill Road, Ashford TW15 1LP	-	-	-	1	1
Our Lady of the Rosary School	Park Avenue, Staines TW18 2EF	-	-	-	1	1
Riverbridge Primary School	Park Avenue, Staines TW18 2EF	-	-	-	1	-
Saxon Primary School	Briar Road, Shepperton TW17 0JB	-	1	-	-	-
Springfield Primary School	Nursery Road, Sunbury TW16 6LY	-	-	-	1	-
St. Ignatius Primary School	Green Street, Sunbury TW16 6QG	-	-	-	-	1
St. James's Boys School	Church Road, Ashford TW15 3DZ	1	1	-	-	-
St. Michael's Primary School	Feltham Hill Road, Ashford TW15 2DG	-	-	-	1	-
St. Nicholas Primary School	Manor Farm Ave., Shepperton TW17 9AD	-	-	-	1	1
Stanwell Fields Primary School	Clare Road, Staines TW19 7DB	-	-	-	1	-
Sunbury Manor School	Nursery Road, Sunbury TW16 6LF	2	-	-	-	-
Thomas Knyvett College	Stanwell Road, Ashford TW15 3DU	1	1	-	-	-
Town Farm Primary School	St. Mary's Crescent, Stanwell TW19 7HU	-	-	-	1	-
<b>TOTALS</b>	<b>-</b>	<b>10</b>	<b>4</b>	<b>(2)</b>	<b>19</b>	<b>5</b>

- **Disused pitches:** Use of the pitches at the following sites was discontinued in the past three years due to falling demand. Neither has on site changing facilities:

<i>Site</i>	<i>Address</i>	<i>Adult 11v11</i>	<i>Youth 11v11</i>	<i>Youth 9v9</i>	<i>Mini 7v7</i>	<i>Mini 5v5</i>
Cedars Recreation Ground	Green Street, Sunbury TW16 6QQ	-	1	-	-	-
Staines Park	Knowle Green, Staines TW18 1XH	-	1	-	-	-
<b>TOTALS</b>	<b>-</b>	<b>-</b>	<b>2</b>	<b>-</b>	<b>-</b>	<b>-</b>

#### 5.4.7 Artificial turf pitch quality

The quality of the '3G' football turf pitches with community access in the borough was assessed by a site visit, to apply the Non-technical Visual Assessment criteria developed for use in conjunction with the 'Playing Pitch Strategy Guidance'. The assessment generates an overall 'score' by evaluating the playing surface, fencing, floodlighting, disability access and changing provision:

<i>Site</i>	<i>Pitch</i>	<i>Changing</i>
Matthew Arnold Sports Centre (full-sized)	Good	Good
Matthew Arnold Sports Centre (small-sided)	Good	Good
Meadhurst Sports Club (small-sided)	Good	Good

### 5.4.8 Grass pitch quality

The quality of all grass football pitches and their associated changing facilities in Spelthorne was assessed from site visits during the playing season by applying the Non-technical Visual Assessment criteria developed by the FA for use in conjunction with the *Playing Pitch Strategy Guidance*. The criteria assessed are as follows. A percentage score and associated ratings are generated as an overall measure of quality:

- **The playing surface:** This includes grass cover, pitch dimensions, gradient, evenness, length of grass, drainage and evidence of any unauthorised use.
- **The changing facilities:** This includes the availability of changing rooms, kitchen and/or bar, the interior and exterior appearance, showering and toilet provision, medical room, disability access and parking arrangements.
- **Grounds maintenance:** This includes the frequency of grass cutting, seeding, aeration, sand-dressing, fertilising, weed killing and chain harrowing.

The ratings for each grass football pitch in Spelthorne are below. The percentage scores generated equate to ratings of 'Good' for scores of 100% - 75% (highlighted in green below), 'Standard' for scores of 74.9% - 50% (highlighted in yellow below), 'Poor' for scores of 49.9% - 25% (highlighted in red below) and 'Unsuitable' below 25%. 'Standard', 'Poor' and 'Unsuitable' rated pitches will benefit from quality improvements to improve capacity:

<i>Site</i>	<i>Pitches</i>	<i>Pitch</i>	<i>Changing</i>	<i>Comments</i>
Ashford Recreation Ground	Adult pitch	Poor	Standard	'Poor' quality pitch. Changing at the lower end of 'standard' quality. Car parking is good.
Ashford Sports Club	Youth 11v11 Pitch 1 Youth 11v11 Pitch 2 Youth 9v9 Pitch	Standard Standard Standard	Standard	Pitches at the upper end of 'standard' quality but heavily used and 'standard' changing facilities. Car parking is limited.
Ashford Town FC	Stadium Pitch	Good	Good	'Good' quality stadium facilities with good floodlights and car parking.
Ashford Town FC	Youth 11v11 Pitch Youth 9v9 Pitch Mini 7v7 Pitch 1 Mini 7v7 Pitch 2 Mini 5v5 Pitch 1 Mini 5v5 Pitch 2	Standard Standard Standard Standard Standard Standard	Good	'Standard' quality pitches, changing shared with the stadium pitch. Car parking is good.
Bishop Duppas Recreation Ground	Adult pitch	Standard	Poor	Pitch at the lower end of 'standard' quality, with 'poor' quality changing. Car parking is adequate.
Kempton Cricket Club	Adult Pitch 1 Adult Pitch 2 Adult Pitch 3	Good Good Good	Good	'Good' quality pitches and changing, but car parking is inadequate.
Kenyngton Recreation Ground	Adult Pitch 1 Adult Pitch 2 Youth 9v9 Pitch Mini 7v7 Pitch	Standard Poor Standard Standard	Good	Pitches at the lower end of 'standard' quality, but one adult pitch is 'poor' (uneven and limited grass). Changing provision and car parking are 'good'.



<i>Site</i>	<i>Pitches</i>	<i>Pitch</i>	<i>Changing</i>	<i>Comments</i>
Lammas Recreation Ground	Youth 11v11 pitch Youth 9v9 pitch	Standard Standard	None	'Standard' quality pitches brought back into use for the 2019/20 season.
Laleham Recreation Ground (Lucan Pavilion)	Adult Pitch Mini 7v7 Pitch 1 Mini 7v7 Pitch 2 Mini 5v5 Pitch	Standard Standard Standard Standard	Good	'Standard' quality pitches. Changing provision is 'good'. Car parking is inadequate when all pitches are in use.
Littleton Recreation Ground	Adult pitch	Standard	Standard	'Standard' quality pitches and changing facilities. Car parking is adequate.
Long Lane Recreation Ground	Adult Pitch 1 Adult Pitch 2	Poor Poor	Standard	'Poor' quality pitch. Changing at the lower end of 'standard' quality. Car parking is adequate.
Matthew Arnold Sports Centre	Youth 11v11 Pitch Youth 9v9 Pitch 1 Youth 9v9 Pitch 2 Mini 7v7 Pitch Mini 5v5 Pitch	Good Good Good Good Good	Standard	'Good' quality pitches but changing is at the higher end of 'standard' quality. Car parking is limited at busy times.
Meadhurst Sports Club	Adult Pitch 1 Adult Pitch 2 Youth 9v9 Pitch Mini 7v7 Pitch	Good Good Good Good	Standard	'Good' quality pitches but changing is at the higher end of 'standard' quality. Car parking is good.
Shepperton Recreation Ground	Youth 11v11 pitch	Standard	None	Pitch at the lower end of 'Standard' quality. No on-site changing facilities. Car parking is limited.
Spelthorne Sports Club	Stadium Pitch	Good	Poor	'Good' quality pitch but changing facilities serving the stadium pitch are 'poor' quality.
Spelthorne Sports Club	Adult Pitch 2 Youth 9v9 Pitch Mini 7v7 Pitch Mini 5v5 Pitch 1 Mini 5v5 Pitch 2	Good Good Good Good Good	Good	'Good' quality pitch, changing facilities in the general pavilion and car parking.
St. Paul's Catholic College	Adult Pitch 1 Adult Pitch 2 Mini 7v7 Pitch	Standard Standard Standard	Standard	Pitches and changing facilities at the upper end of 'standard' quality. Car parking is adequate.
Staines and Laleham Sports Club	Youth 11v11 Pitch 1 Youth 11v11 Pitch 2 Youth 9v9 Pitch Mini 7v7 Pitch 1 Mini 7v7 Pitch 2 Mini 5v5 Pitch 1 Mini 5v5 Pitch 2	Good Good Good Good Good Good Good	Standard	'Good' quality pitches and car parking but changing facilities at the lower end of 'standard' quality.
Thamesmead School	Adult Pitch 1 Adult Pitch 2	Standard Standard	Good	'Standard' quality pitches. Changing provision and car parking are 'good'.
Wheatsheaf Park	Adult Pitch	Good	Good	'Good' quality stadium facilities with good floodlights and car parking.

#### 5.4.9 Summary of grass pitch quality

The number and percentage of pitches in each quality band is tabulated below. The summary shows that almost one-half of all pitches are rated as ‘good’ quality, with fewer than one-in-fifteen being assessed as ‘poor’ quality. However, ‘standard’ quality ratings do not necessarily imply that improvements are not also needed at those sites:

<i>Pitch type</i>	<i>Good</i>		<i>Standard</i>		<i>Poor</i>	
	<i>Number</i>	<i>%</i>	<i>Number</i>	<i>%</i>	<i>Number</i>	<i>%</i>
Adult 11v11	9	42.9%	8	38.1%	4	19.0%
Youth 11v11	3	37.5%	5	62.5%	0	0.0%
Youth 9v9	5	55.6%	4	44.4%	0	0.0%
Mini-soccer 7v7	5	45.5%	6	55.5%	0	0.0%
Mini-soccer 5v5	5	62.5%	3	37.5%	0	0.0%
<b>TOTAL</b>	<b>27</b>	<b>47.4%</b>	<b>26</b>	<b>45.6%</b>	<b>4</b>	<b>7.0%</b>

#### 5.4.10 Summary of changing facilities quality

The number and percentage of pitches of each type that are served by ‘poor’ quality or no changing facilities is tabulated below. Whilst only around one-in-ten pitches are served by ‘poor’ quality changing facilities, the adverse impact on user experiences makes it more difficult to recruit and retain new players, particularly women and girls.

<i>Pitch type</i>	<i>Number</i>	<i>%</i>
Adult 11v11	3	14.3%
Youth 11v11	2	25.0%
Youth 9v9	1	11.1%
Mini-soccer 7v7	0	0.0%
Mini-soccer 5v5	0	0.0%
<b>TOTAL</b>	<b>6</b>	<b>10.5%</b>

#### 5.4.11 Grass pitch maintenance

Football pitch maintenance in the borough is organised as follows:

- **Club-managed pitches:** The pitches managed by local sports clubs, which comprise almost 50% of the pitches in the borough, are all maintained by the clubs themselves. This involves a combination of paid grounds staff, external contractors and volunteer help.
- **Council-owned pitches:** The council has an in-house team to undertake football pitch maintenance.
- **Pitches on education sites:** The school sites with community use all employ or contract their pitch maintenance staff.

#### 5.4.12 Pitch hire charges

The cost of hiring football pitches in Spelthorne and other areas is as follows. All costs are for pitches with changing facilities. The comparison of prices shows that the ‘3G’ pitch in Spelthorne is significantly cheaper than those in neighbouring areas and this may have some influence on levels of imported demand. Grass pitch prices are comparable with most neighbouring areas.



- **3G' football turf pitches:**

<b>Pitch</b>	<b>Cost per match (£)</b>
<i>Matthew Arnold Sports Centre</i>	
Full pitch (Adult match)	£75
Full pitch (Youth match)	£55
<i>Elmbridge Xcel</i>	
Full pitch (Match)	£114.60 (non-member) £95.50 (member)
Full pitch (Peak training)	£97.80 (non-member) £81.50 (member)
One-third pitch (Peak)	£50.40 (non-member) £42 (member)
<i>Royal Holloway University</i>	£168 full pitch
<i>London Borough of Richmond</i>	
Full pitch	£118
One-third pitch	£60

- **Grass pitches:**

<b>Local authority</b>	<b>Cost per match (£)</b>
<i>Spelthorne Borough Council</i>	
Adult pitch	£98 (one-off hire)
Youth Pitch	£51 (one-off hire with changing) £35 (one-off hire no changing)
<i>Elmbridge Borough Council</i>	
Adult pitch	£118 (one-off hire) £73 (regular hire)
Youth Pitch	£53 (one-off hire) £31.50 (regular hire)
Mini-soccer pitch	£23.50
<i>Runnymede Borough Council</i>	
Adult pitch	£98
<i>London Borough of Hillingdon</i>	
Adult pitch	£55 (one-off hire)
Youth Pitch	£18 (one-off hire no changing)
<i>London Borough of Hounslow</i>	
Adult pitch	£96 (one-off hire with changing) £79 (one-off hire with changing)
Youth Pitch	£70 (one-off hire with changing) £48 (one-off hire no changing)
<i>Windsor and Maidenhead Council</i>	
Adult pitch	£90 (pro rata one-off hire)
Youth Pitch	£68 (pro rata one-off hire)

### 5.4.13 Ownership, management and security of access

The ownership, management and security of access of all football pitch sites in Spelthorne with community use and used is detailed below. Security of tenure refers to the extent to which community use is protected.

<i>Site</i>	<i>Ownership</i>	<i>Management</i>	<i>Security of tenure</i>
Ashford Recreation Ground	Spelthorne BC	Spelthorne BC	Secured
Ashford Sports Club	Ashford Sports Club	Ashford Sports Club	Secured
Ashford Town FC	Ashford Town FC	Ashford Town FC	Secured
Bishop Duppas Recn. Ground	Spelthorne BC	Spelthorne BC	Secured
Kempton Cricket Club	Kempton Cricket Club	Kempton Cricket Club	Secured
Kenyngton Recreation Ground	Spelthorne BC	Spelthorne BC	Secured
Laleham Recreation Ground	Laleham Recn. Grd. Assoc.	Laleham Recn. Grd. Assoc.	Secured
Lammas Recreation Ground	Spelthorne BC	Spelthorne BC	Secured
Littleton Recreation Ground	Spelthorne BC	Spelthorne BC	Secured
Long Lane Recreation Ground	Spelthorne BC	Spelthorne BC	Secured
Matthew Arnold Sports Centre	Matthew Arnold School	Lifestyle Fitness	Secured
Meadhurst Sports Club	BP	Meadhurst Sports Club	Unsecured
Spelthorne Sports Club	Spelthorne Sports Club	Spelthorne Sports Club	Secured
St. Paul's Catholic College	St. Paul's Catholic College	St. Paul's Catholic College	Unsecured
Staines and Laleham Sports Club	Staines and Laleham Sports Association Ltd.	Staines and Laleham Sports Association Ltd.	Secured
Thamesmead School	Thamesmead School	Thamesmead School	Unsecured
Wheatsheaf Park	Staines Town FC	Staines Town FC	Secured

Security of access for each type of football pitch in Spelthorne is summarised below. It shows that more than 80% of football pitches have secured access:

<i>Pitch Type</i>	<i>Secured</i>		<i>Unsecured</i>	
	<i>Number</i>	<i>%</i>	<i>Number</i>	<i>%</i>
Adult football	15	71.4%	6	28.6%
Youth football (11v11)	8	100%	0	0%
Youth football (9v9)	8	88.9%	1	11.1%
Mini-soccer (7v7)	9	81.8%	2	18.2%
Mini-soccer (5v5)	8	100%	0	0%
'3G' Football Turf Pitch	1	100%	0	0%
<b>TOTALS</b>	<b>48</b>	<b>84.2%</b>	<b>9</b>	<b>15.8%</b>

## 5.5 The views of local stakeholders

### 5.5.1 Middlesex FA

Consultation with the Middlesex FA highlighted that:

- **Local demand patterns:** The FA's National Game Strategy is seeking to halt the decline in the adult male game. Local demand for adult Saturday football is falling.
- **'Just Play':** There is an increased emphasis on the recreational game through the 'Just Play' initiative.

- **Local Football facility Plans:** Local Football Facility Plans (LFFPs) are being rolled out across the country, which will ‘capture current football facility assets and identify investment priorities in each local authority area’. The Spelthorne LFFP was recently finalised.
- **Local club structures:** There are several, large, multi-team clubs in the borough, with comparatively few single team clubs.
- **Pitch supply issues:** There are no apparent supply issues for grass pitches but this will need to be tested with clubs.
- **‘3G’ pitches:** There is a need for additional ‘3G’ pitches in Spelthorne:
  - The pitches at Matthew Arnold School are heavily used.
  - The small-sided Meadhurst Sports Club pitch has limited community access due to high usage by club members.
  - Ashford Town FC is seeking funding for a ‘3G’ pitch.
  - The new Spelthorne Leisure Centre may feature ‘3G’ provision (either a full-sized or small-sided pitches).

#### 5.5.2 Ashford Town (Middx) FC

The club made the following comments:

- ‘We are currently at full capacity with the amount of teams we have, currently we are hiring external venues to train and play for some of the youth teams including the senior teams’.
- ‘As a club we spend around £15,000 a season on external hire of training pitches and playing pitches for our youth. Our men’s team has to train at an external venue due to the pitch usage at our football club’.
- ‘We are in desperate need of our main pitch to be upgraded to a ‘3G’ facility, this would help us to continue to grow and save money with our external hire. Our current playing area is now far too small for our club, without a ‘3G’ facility we will struggle to grow the game within our community’.

#### 5.5.3 Colne Valley Ladies and Girls FC

The club made the following comments:

- ‘We have a number of players that train only due to not enough girls in the relevant age group and also we have girls that need more training before they take part in the competitive teams’.
- ‘The only issue we have is a few dips in the second 11v11 pitch and poor grass coverage since 2018 hot Summer’.

#### 5.5.4 Halliford Colts FC

The club made the following comments:

- ‘We would like to have our own ground but it’s not possible as we would need funding, we pay Matthew Arnold, Staines to rent their pitches, very expensive, we always try to increase membership but it is very hard with surrounding clubs all competing for the same players’.
- ‘If we had our own facilities and a clubhouse we would definitely get more players, this is one thing that puts people off coming to Halliford Colts as there is no way to mingle with our parents/supporters before and after matches, it’s such a shame that we can’t get our own ground’.
- ‘We are unable to have any team from U16s and over play at Matthew Arnold - Matthew Arnold do not allow this. We would like all games at one location’.

#### 5.5.5 Staines Lammas Youth FC

The club made the following comments:

- ‘We are the fastest growing club in the area with 24 teams for boys football - we have a further need for training facilities’.
- ‘More ‘3G’ facilities/slots are needed’.
- ‘We would be very keen to enter into talks with the council and other parties to explore our goal for this growing club to be housed at one site’.

#### 5.5.6 Staines Town Juniors FC

The club made the following comments:

- ‘We are at our full capacity with our current facilities’.
- ‘The playing facilities in Spelthorne borough are of reasonable standard. However, all the parks used to have football pitches but there are only about three now’.

### 5.6 The implications for football in Spelthorne

Analysis of local supply of football pitches in Spelthorne indicates the following:

- **Falling demand:** There have been reductions in the number of affiliated teams at local level since 2013 and whilst the trend most significant at adult level (a 50.7% reduction), unusually there have also been falls in the number of youth (11.7%) and mini (2.2%) teams.
- **Imported demand:** 10 adult teams and one youth (11v11) team play their matches on pitches in Spelthorne are drawn from neighbouring boroughs.
- **Unmet demand:** Three clubs have a membership waiting list (Colne Valley Girls and Ladies FC, Halliford Colts FC and Spelthorne Sports FC) and two clubs have unmet demand for additional match pitches (Ashford Town FC and Staines Town Juniors FC).

- **Grass pitch quality:** 93.0% of pitches in Spelthorne are rated as at least ‘standard’ quality, but some are at the lower end of this rating and will require quality improvements to optimise their usage.
- **‘3G’ football turf pitches:** There is only one full-sized ‘3G’ football turf pitch in Spelthorne, plus two additional small-sided ‘3G’ pitches and a rugby-compliant artificial grass pitch that is also used for football. Demand is currently exported to pitches at Elmbridge Xcel, Hampton School and Royal Holloway University. Whilst providing for some training needs, many local clubs have identified the lack of floodlit, all-weather pitches as an impediment to the development of the game locally. Based upon the FA calculation that there should be one full-sized ‘3G’ pitch per 38 teams, there should be 3.92 pitches in Spelthorne.
- **Secured community use:** 16% of pitches with community use do not have secured access, meaning that in theory usage could be rescinded at any time. Measures to secure community use at education sites would be advisable.

## 5.7 Assessment of current needs

### 5.7.1 Introduction

To assess whether the current supply of pitches is adequate to meet existing demand an understanding of the situation at all sites available to the community needs to be developed. This is achieved by providing a brief overview for each site, which comprises:

- A comparison between the carrying capacity of a site with how much demand currently takes place there. The carrying capacity of a site is defined as the amount of play it can regularly accommodate without adversely affecting its quality and use. Demand is defined in terms of the number of ‘match equivalent sessions’ at each site. A ‘match equivalent session’ represents the wear and tear on a pitch equivalent to a formal match, so the impact of training sessions and unauthorised use can also be accounted for.
- An indication of the extent to which pitches are being used during their peak periods.

The site overviews identify the extent to which pitches are:

- **Being overplayed:** Where use exceeds the carrying capacity (highlighted in red in the tables below).
- **Being played to the level the site can sustain:** Where use matches the carrying capacity (highlighted in yellow in the tables below).
- **Potentially able to accommodate some additional play:** Where use falls below the carrying capacity (highlighted in green in the tables below).

In line with FA guidance, the following assumptions have been made in relation to the number of weekly match equivalents that can be accommodated by different quality pitches:

<i>Pitch type</i>	<i>Good quality</i>	<i>Standard quality</i>	<i>Poor quality</i>
Adult	3	2	1
Youth 11v11	4	2	1
Youth 9v9	4	2	1
Mini-soccer 7v7	6	4	2
Mini-soccer 5v5	6	4	2

The supply demand balance is tabulated below. Spare capacity is highlighted by green shading, balanced usage levels are highlighted in yellow and sites that are overused are highlighted in red:

### 5.7.2 Adult pitches

<i>Site</i>	<i>Pitches</i>	<i>Users</i>	<i>Weekly capacity</i>	<i>Weekly demand</i>	<i>Weekly balance</i>	<i>Peak capacity</i>	<i>Peak demand</i>	<i>Peak balance</i>
Ashford Recreation Grd.	1	AFC Egham (1 team) Stanwell Village FC (1 team)	1.0	1.0	Balanced	1.0	1.0	Balanced
Ashford Town FC	1	Ashford Town FC (3 teams) Southall FC (2 teams)	3.0	3.0	Balanced	1.0	1.0	Balanced
Bishop Duppas Recn. Grd.	1	Shepperton Pumas FC (1 team)	2.0	1.0	+1.0	1.0	1.0	Balanced
Kempton Cricket Club	3	Laleham and Kempton FC (1 adult/2 youth 11v11 teams)	9.0	5.0	+4.0	3.0	2.0	+1.0
Kenyngton Recn. Ground	2	Colne Valley Ladies/Girls FC (1 adult/3 youth 11v11 teams)	3.0	2.0	+1.0	2.0	1.0	+1.0
Laleham Recn. Ground	1	Staines Lammas FC (2 teams)	2.0	2.0	Balanced	1.0	1.0	Balanced
Littleton Recn. Ground	1	Ashford Town FC (1 youth 11v11 team) Spelthorne Sports Club FC (1 youth 11v11 team)	2.0	2.0	Balanced	1.0	1.0	Balanced
Long Lane Recn. Ground	2	Ashford Town FC (2 youth 11v11 teams)	2.0	1.0	+1.0	2.0	1.0	+1.0
Meadhurst Sports Club	2	AFC Hampton (2 teams) Ashford Villa FC (1 team) Brentford Free Church FC (1 team) Teddington Veterans FC (2 teams) Whitton Villains FC (1 team)	6.0	5.0	+1.0	2.0	2.0	Balanced
Spelthorne Sports Club	2	AFC Spelthorne Sports (1 team) Spelthorne Sports Club FC (3 teams)	6.0	5.0	+1.0	2.0	2.0	Balanced
St. Paul's Catholic College	2	Halliford Colts FC (1 adult team/3 youth 11v11 teams) Hampton and Richmond FC (2 teams) St. Paul's Catholic College (3 teams)	4.0	4.0	Balanced	2.0	2.0	Balanced
Thamesmead School	2	Kempton Athletic FC (1 team) Spelthorne Rangers Vets FC (1 team) Thamesmead School (4 teams)	4.0	4.0	Balanced	2.0	2.0	Balanced
Wheatsheaf Park	1	Staines Town FC (6 teams)	3.0	3.0	Balanced	1.0	1.0	Balanced
<b>TOTALS</b>	<b>21</b>	<b>-</b>	<b>47.0</b>	<b>38.0</b>	<b>+9.0</b>	<b>21.0</b>	<b>18.0</b>	<b>+3.0</b>

The key findings are:

- Adult demand is supplemented by 12 youth (11v11) teams using adult pitches at Littleton Recreation Ground, Kempton Cricket Club, Kenyngton Recreation Ground, St. Paul's Catholic College and Spelthorne Sports Club.
- Peak time utilisation is balanced at ten sites and there is peak time spare capacity at three sites, so there are limited opportunities for utilising spare capacity.

- Collective peak time spare capacity in the borough amounts to 3.0 match equivalent sessions. This figure becomes a deficit of 1.0 match equivalent session if the education sites without secured community access are excluded.

### 5.7.3 Youth 11v11 pitches

<i>Site</i>	<i>Pitches</i>	<i>Users</i>	<i>Weekly capacity</i>	<i>Weekly demand</i>	<i>Weekly balance</i>	<i>Peak capacity</i>	<i>Peak demand</i>	<i>Peak balance</i>
Ashford Sports Club	2	Ashford Town FC (5 teams)	4.0	5.0	-1.0	2.0	3.0	-1.0
Ashford Town FC	1	Ashford Town FC (2 teams)	2.0	2.0	Balanced	1.0	2.0	-1.0
Lammas Recreation Ground	1	No recorded use	2.0	0.0	+2.0	1.0	0.0	+1.0
Matthew Arnold Sports Centre	1	Halliford Colts FC (2 teams) Matthew Arnold School (4 teams)	4.0	6.0	-2.0	1.0	3.0	-2.0
Shepperton Recn. Grd.	1	Halliford School	2.0	1.0	+1.0	1.0	1.0	Balanced
Staines & Laleham Sports Club	2	Staines Town Juniors FC (5 teams)	8.0	5.0	+3.0	2.0	3.0	-1.0
<b>TOTALS</b>	<b>8</b>	<b>-</b>	<b>22.0</b>	<b>19.0</b>	<b>+3.0</b>	<b>8.0</b>	<b>12.0</b>	<b>-4.0</b>

The key findings are:

- Peak time utilisation shows an overall deficit at four sites and spare capacity at one site.
- The collective peak time supply-demand position in the borough is a deficit of 4.0 match equivalent sessions. The deficit increases to 6.0 match equivalent sessions if the education site without secured community access is excluded.

### 5.7.4 Youth 9v9 pitches

<i>Site</i>	<i>Pitches</i>	<i>Users</i>	<i>Weekly capacity</i>	<i>Weekly demand</i>	<i>Weekly balance</i>	<i>Peak capacity</i>	<i>Peak demand</i>	<i>Peak balance</i>
Ashford Sports Club	1	Ashford Town FC (4 teams)	2.0	2.0	Balanced	1.0	2.0	-1.0
Ashford Town FC	1	Ashford Town FC (6 teams)	2.0	3.0	-1.0	1.0	3.0	-2.0
Kenyngton Recn. Ground	1	Colne Valley Ladies/Girls FC (3 teams)	2.0	2.0	Balanced	1.0	1.0	Balanced
Lammas Recn. Ground	1	No recorded use	2.0	0.0	+2.0	1.0	0.0	+1.0
Matthew Arnold Sports Centre	2	Halliford Colts FC (6 teams) Matthew Arnold School (2 teams)	8.0	6.0	+2.0	2.0	3.0	-1.0
Meadhurst Sports Club	1	Staines Lammas Youth FC (5 teams)	4.0	3.0	+1.0	1.0	2.0	-1.0
Spelthorne Sports Club	1	Spelthorne Sports Club FC (3 teams)	4.0	3.0	+1.0	1.0	2.0	-1.0
Staines and Laleham Sports Club	1	Staines Town Juniors FC (3 teams)	4.0	3.0	+1.0	1.0	2.0	-1.0
<b>TOTALS</b>	<b>8</b>	<b>-</b>	<b>28.0</b>	<b>22.0</b>	<b>+6.0</b>	<b>9.0</b>	<b>15.0</b>	<b>-6.0</b>

The key findings are:

- Peak time utilisation shows an overall deficit at six sites and a balance at one site.



- The collective peak time deficit in the borough amounts to 6.0 match equivalent sessions. The deficit increases to 7.0 match equivalent sessions if the education site without secured community access is excluded.

### 5.7.5 Mini-soccer 7v7 pitches

<i>Site</i>	<i>Pitches</i>	<i>Users</i>	<i>Weekly capacity</i>	<i>Weekly demand</i>	<i>Weekly balance</i>	<i>Peak capacity</i>	<i>Peak demand</i>	<i>Peak balance</i>
Ashford Town FC	2	Ashford Town FC (8 teams)	8.0	8.0	Balanced	2.0	4.0	-2.0
Kenyngton Recn. Ground	1	Colne Valley Ladies/ Girls FC (3 teams)	4.0	3.0	+1.0	1.0	1.0	Balanced
Laleham Recn. Ground	2	Staines Lammas Youth FC (5 teams)	8.0	5.0	+3.0	2.0	2.0	Balanced
Matthew Arnold Sports Centre	1	Halliford Colts FC (1 team)	6.0	1.0	+5.0	1.0	1.0	Balanced
Meadhurst Sports Club	1	Staines Lammas Youth FC (5 teams)	6.0	5.0	+1.0	1.0	1.0	Balanced
Spelthorne Sports Club	1	Spelthorne Sports Club FC (3 teams)	6.0	3.0	+3.0	1.0	2.0	-1.0
St. Paul's Catholic College	1	No recorded use	4.0	0.0	+4.0	1.0	0.0	+1.0
Staines and Laleham Sports Club	2	Staines Town Juniors FC (4 teams)	12.0	4.0	+8.0	2.0	2.0	Balanced
<b>TOTALS</b>	<b>11</b>	<b>-</b>	<b>54.0</b>	<b>29.0</b>	<b>+25.0</b>	<b>11.0</b>	<b>13.0</b>	<b>-2.0</b>

The key findings are:

- Peak time utilisation shows a deficit at two sites, is balanced at five further sites and there is peak time spare capacity at one site where there is currently no recorded use.
- The collective peak time deficit in the borough amounts to 2.0 match equivalent session. The deficit increases to 3.0 match equivalent sessions if the education site without secured community access is excluded.

### 5.7.6 Mini-soccer 5v5 pitches

<i>Site</i>	<i>Pitches</i>	<i>Users</i>	<i>Weekly capacity</i>	<i>Weekly demand</i>	<i>Weekly balance</i>	<i>Peak capacity</i>	<i>Peak demand</i>	<i>Peak balance</i>
Ashford Town FC	2	Ashford Town FC (5 teams)	8.0	5.0	+3.0	2.0	3.0	-1.0
Laleham Recn. Ground	1	Staines Lammas Youth FC (4 teams)	4.0	4.0	Balanced	1.0	2.0	-1.0
Matthew Arnold Sports Centre	1	Halliford Colts FC (3 teams)	6.0	3.0	+3.0	1.0	2.0	-1.0
Spelthorne Sports Club	2	Spelthorne Sports Club FC (2 teams)	12.0	2.0	+10.0	2.0	1.0	+1.0
Staines and Laleham Sports Club	2	Staines Town Juniors FC (4 teams)	12.0	4.0	+8.0	2.0	2.0	Balanced
<b>TOTALS</b>	<b>8</b>	<b>-</b>	<b>42.0</b>	<b>18.0</b>	<b>+24.0</b>	<b>8.0</b>	<b>10.0</b>	<b>-2.0</b>

The key findings are:



- Peak time utilisation shows an overall deficit at three sites, is balanced at one site and shows spare capacity at one site.
- The collective peak time deficit in the borough amounts to 2.0 match equivalent sessions.

### 5.7.7 '3G' football turf pitches

The methodology for assessing the used capacity of the full-sized artificial grass pitches used for football in Spelthorne is based upon assessing information from two sources:

- The actual used capacity of the two artificial grass pitches with football use is based upon their hours of use in the peak period supplied by the pitch operators.
- A projection based upon the FA's guide figure of one pitch per 38 teams.

**Used capacity:** The used capacity of the full-sized '3G' football turf pitches used for football in Spelthorne is as follows:

<i>Pitch</i>	<i>Peak hours</i>	<i>Utilised peak hours</i>	<i>Peak utilisation rate</i>
London Irish RFC	18.00 - 21.30 Mon - Fri	17.5*	100%
Matthew Arnold Sports Centre	18.00 - 22.00 Mon - Fri	20	100%

\* Includes rugby use

**FA guidance:** An alternative way to assess '3G' pitch needs is to apply the FA's guide figure for training needs of one full-sized pitch per 38 teams. With 149 football teams in Spelthorne at present, there is a requirement for 3.92 pitches the borough. Existing provision of two community-accessible full-sized pitches leaves an effective shortfall of 1.92 full-sized '3G' pitches. This shortfall is endorsed by the Local Football Facility Plan.

## 5.8 Assessment of future needs

### 5.8.1 Population growth

Spelthorne Borough Council's planners are currently basing population projections on the ONS mid-2014 estimates, which indicate that there will be 116,000 residents in the borough by 2035. This represents a 17.1% increase from the mid-2017 population estimate.

### 5.8.2 Potential changes in demand

Changes in demand for football in the in future can be modelled on a trend-based projection:

- **FA strategic targets:** The FA's 'National Game Strategy 2016 - 2019' sets the following participation targets:
  - Boost female youth participation by 11% by 2021.
  - Retain and support the 129,000 male, female and disability teams.
  - Increase the number of over 16's playing every week by over 200,000, by offering a variety of formats by 2021.

- **Local trends:** Whilst most respondents to the clubs' survey have experienced an increase in membership in recent years, comparison of current football teams' data from Spelthorne with the number of teams playing in the borough when the Spelthorne Playing Pitch Strategy was last reviewed in 2013 reveals significant differences for the various age groups:

<i>Team Type</i>	<i>No. Teams 2013</i>	<i>No. Teams 2019</i>	<i>% Change</i>
Adult teams	73	36	-50.7%
Youth teams	77	68	-11.7%
Mini-soccer teams	46	45	-2.2%
<b><i>TOTAL TEAMS</i></b>	<b><i>196</i></b>	<b><i>149</i></b>	<b><i>-24.0%</i></b>

Consultation with local clubs indicated that the following additional teams could be accommodated in Spelthorne if the quality and quantity of pitch provision was improved. The projected increase is equivalent to a 47.2% rise in current team numbers. Given the actual trends over the past five years, it is considered appropriate to project future needs based on current team numbers.

<i>Team Type</i>	<i>No. Teams</i>
Adult teams	8
Youth 11v11 teams	14
Youth 9v9 teams	12
Mini 7v7 teams	16
Mini 5v5 teams	17
<b><i>TOTAL TEAMS</i></b>	<b><i>67</i></b>

### 5.8.3 Site-specific pressures

Spelthorne Borough Council needs to identify sites upon which it can deliver its housing targets. Whilst planning policy offers protection to playing pitches, those sites that do not currently accommodate formal football activity may be vulnerable unless it can be proved that they are needed to accommodate existing or future shortfalls in supply or serve some other green space functions.

### 5.8.4 Potential changes in supply

- Ashford Town FC is seeking funding for a '3G' pitch.
- Thomas Knyvett College is considering provision of a full-sized '3G' pitch (although there have been some past issues with community use at the site).
- The new Spelthorne Leisure Centre may feature '3G' provision (either a full-sized or small-sided pitches).

### 5.8.5 Existing spare capacity

Existing surpluses (shown with a '+') or deficits (shown with a '-') in football pitch peak-time capacity have been calculated in section 5.7 above and are as follows. It is important to note that the shortfalls cannot be met by improvements to pitch quality (and related capacity), because they relate to peak period demand, which is defined by the number of pitches:

<i>Pitch type</i>	<i>Match equivalents</i>
Adult	+3.0
Youth 11v11	-4.0
Youth 9v9	-6.0
Mini-soccer 7v7	-1.0
Mini-soccer 5v5	-2.0

### 5.8.6 Future grass pitch needs

Future formal grass pitch needs to 2035 are modelled below using 'Team Generation Rates' (TGRs), which identify how many people in a specified age group in the borough are required to generate one team. These are then applied to projected changes in population to identify the likely number of teams in the future.

<i>Team type</i>	<i>Age range</i>	<i>Current population</i>	<i>Current teams</i>	<i>TGR</i>	<i>Pop. 2035</i>	<i>Teams 2035</i>	<i>Extra teams</i>	<i>Match equivalents</i>
Adult male football	18-45	17,660	32	1: 552	18,120	33	1	0.5
Adult female football	18-45	17,800	4	1: 4,450	17,160	4	0	0.0
Boys youth 11v11 football	12-17	2,780	29	1: 96	3,200	33	4	2.0
Girls youth 11v11 football	12-17	2,520	8	1: 315	2,900	9	1	0.5
Boys youth 9v9 football	10-11	1,160	27	1: 43	1,280	30	3	1.5
Girls youth 9v9 football	10-11	1,040	4	1: 260	1,160	4	0	0.0
Mini-soccer 7v7 (mixed)	8-9	2,480	26	1: 103	2,400	26	0	0.0
Mini-soccer 5v5 (mixed)	6-7	2,480	19	1: 131	2,400	19	0	0.0

### 5.8.7 Future '3G' pitch needs

Future '3G' pitch needs to 2035 are modelled based upon the projected number of additional teams identified above (9) multiplied by the FA's guide figure for training needs of 38 teams per pitch, to produce a requirement for 0.24 additional pitches, in addition to the existing assessed shortfall of 1.92 pitches.

### 5.8.8 Sport England's Playing Pitch Calculator

A supplementary way of modelling future playing pitch needs is Sport England's Playing Pitch Calculator. The model applies Team Generation rates to the projected population increases to estimate the additional pitch needs arising and in addition generates capital and revenue cost estimates for providing the extra pitches. The model needs to be applied alongside an assessment of the various options for meeting unmet demand but provides helpful context for the site-specific supply-demand assessment in section 5.7 and the TGR calculations in 5.8.6 above. The results of applying the Calculator for football needs in Spelthorne are set out below:

<i>Criterion</i>	<i>Expressed demand 2035</i>		
	<i>Adult</i>	<i>Youth</i>	<i>Mini</i>
Extra peak match equivalent sessions	2.22	5.72	3.78
Extra training per week on '3G' pitches	25.05		
Extra grass pitches to meet demand	2.22	5.72	3.78
Capital cost of extra pitches	£264,084	£510,162	£112,536
Annual running costs of extra pitches	£55,722	£107,134	£23,633
Extra '3G' pitches to meet demand	0.66		
Capital cost of extra '3G' pitches	£776,616		
Annual running costs of extra '3G' pitches	£24,147		

## 5.9 Key findings and issues

### 5.9.1 What are the main characteristics of current supply and demand?

- **Falling demand:** There have been reductions in the number of affiliated teams at local level since 2013 and whilst the trend is most significant at adult level (a 50.7% reduction), unusually there have also been falls in the number of youth (11.7%) and mini (2.2%) teams.
- **Imported demand:** Ten adult teams and one youth (11v11) team play their matches on pitches in Spelthorne are drawn from neighbouring boroughs.
- **Unmet demand:** Three clubs have a membership waiting list (Colne Valley Girls and Ladies FC, Halliford Colts FC and Spelthorne Sports FC), although none of the clubs could confirm the number of team equivalents involved. Two clubs have unmet demand for additional match pitches (Ashford Town FC and Staines Town Juniors FC).
- **Grass pitch quality:** 92.7% of pitches in Spelthorne are rated as at least 'standard' quality.
- **'3G' football turf pitches:** There is only one full-sized '3G' football turf pitch in Spelthorne, plus two small-sided '3G' pitches and a rugby-compliant artificial grass pitch that is also used for football. Whilst providing for some training needs, many local clubs have identified the lack of floodlit, all-weather pitches as an impediment to the development of the game locally. Based upon the FA calculation that there should be one full-sized '3G' pitch per 38 teams, there should be 3.92 pitches in Spelthorne.
- **Secured community use:** One in five pitches with community use do not have secured community use, meaning that in theory usage could be rescinded at any time. Measures to secure community use at education sites would be advisable.

### 5.9.2 Is there enough accessible and secured community use to meet current demand? **NO** - there is a deficit for most pitch types

- **Adult grass pitches:** There is a collective surplus of 3.0 weekly match equivalent sessions at accessible, community-secured sites.
- **Youth 11v11 pitches:** There is a collective deficit of 4.0 weekly match equivalent sessions at the community-secured sites.
- **Youth 9v9 pitches:** There is a collective deficit of 6.0 weekly match equivalent sessions at community-secured sites.
- **Mini-soccer 7v7 pitches:** There is a collective deficit of 2.0 weekly match equivalent session at community-secured sites.
- **Mini-soccer 5v5 pitches:** There is a collective deficit of 2.0 weekly match equivalent sessions at the community-secured sites.
- **'3G' football turf pitches:** Based on the FA's calculation of training needs, there is no effective peak-time spare capacity at '3G' football turf pitches in the borough and an assessed shortfall of 1.92 pitches. The small-sided Meadhurst Sports Club pitch has limited community access due to high usage by club members.

### 5.9.3 Is the accessible provision of suitable quality and appropriately maintained? **YES** - at most pitches

- **Quality:** Pitch quality was rated ‘poor’ at only four out of 57 football pitches in the borough. However, quality is at the lower end of ‘standard’ at a further five pitches, many of which are likely to fall into the ‘poor’ category in the future, without enhanced maintenance and/or quality improvements.
- **Maintenance:** Most pitches in Spelthorne are appropriately maintained.

### 5.9.4 What are the main characteristics of future supply and demand?

- **Population growth:** The borough’s population is projected to increase by 16,900 people by 2035, a 17.1% increase over the 2016 population estimate.
- **Changes in demand:** Projecting future need based on current demand patterns is a reasonable basis for forecasting.
- **Changes in supply:** The proposed sports hall at St. James’s Boys School will reduce the size of the sand-filled artificial turf pitch that has some limited football use.
- **Existing spare capacity:** The only notional spare capacity is 3.0 match equivalent sessions at adult football pitches.
- **Future needs:** Based on projected population growth, additional future needs have been assessed as follows. Mini-soccer shows no additional needs because due to demographic change reducing the number of people in that age group in the borough by 2035:
  - Adult grass pitches: 0.5 match equivalent session.
  - Youth 11v11 grass pitches: 2.5 match equivalent sessions.
  - Youth 9v9 grass pitches: 1.5 match equivalent sessions.
  - Mini-soccer 7v7 pitches: 0 match equivalent sessions.
  - Mini-soccer 5v5 pitches: 0 match equivalent sessions.
  - ‘3G’ football turf pitches: 0.24 pitches (9 match equivalent sessions).

### 5.9.5 Is there enough accessible and secured provision to meet future demand? **No** - there is a deficit for all pitch types.

The situation at community accessible pitches in the borough is summarised below:

<i>Pitch type</i>	<i>Current secured pitches</i>	<i>Current secured peak spare pitch capacity</i>	<i>Current peak needs</i>	<i>Extra match equivalents by 2035</i>	<i>Total peak needs by 2035</i>
Adult football	15	+1.0	14.0	1.0	15.0
Youth 11v11	7	-5.0	13.0	5.0	18.0
Youth 9v9	7	-7.0	14.0	3.0	17.0
Mini 7v7	9	-2.0	11.0	0.0	11.0
Mini 5v5	8	-2.0	10.0	0.0	10.0

## 5.10 Scenario Testing

### 5.10.1 Introduction

Based upon the key findings and issues identified above, a number of scenarios have been examined, to identify the optimum approach to addressing needs.

### 5.10.2 Scenario 1: Re-instating un-used and disused pitches

- **Rationale:** The table below models the effect of re-instating unused and disused pitches to meet future demand. The pitches concerned and the reasons why they are currently unused are as follows:

<i>Site</i>	<i>Address</i>	<i>Adult 11v11</i>	<i>Youth 11v11</i>	<i>Youth 9v9</i>	<i>Mini 7v7</i>	<i>Mini 5v5</i>	<i>Reasons for non-usage</i>
Cedars Recreation Ground	Green Street, Sunbury TW16 6QQ	-	1	-	-	-	Pitch available but no current demand.
Staines Park	Knowle Green, Staines TW18 1XH	-	1	-	-	-	Pitch available but no current demand.
<b>TOTALS</b>	-	<b>0</b>	<b>2</b>	<b>0</b>	<b>0</b>	<b>0</b>	-

- The pitches can all be restored to ‘standard’ quality and whilst there are no changing facilities at either site, there are no access and parking issues at the sites. Whilst it would have limited impact on the amount of additional pitch capacity that would still need to be provided, it would at least reduce the number required. It would therefore make sense to consider resuming use of these pitches to meet additional future demand, rather than making entirely new provision.
- **Advantages:** The advantages of this scenario are as follows:
  - Both pitches were used until recently, so could be reinstated at relatively low cost.
  - Both sites have secured community access so usage would be assured.
- **Disadvantages:** There are no obvious disadvantages to this scenario.
- **Conclusions:** This scenario offers some advantages for enhancing local pitch capacity on a cost-effective basis.

### 5.10.3 Scenario 2: Accessing pitches on education sites

- **Rationale:** The following pitches on school sites in Spelthorne have no community use at present. Local clubs with surplus demand in the vicinity of each site that would benefit from additional pitch access are also listed:

<i>Site</i>	<i>Area</i>	<i>Adult 11v11</i>	<i>Youth 11v11</i>	<i>Youth 9v9</i>	<i>Mini 7v7</i>	<i>Mini 5v5</i>	<i>Local clubs with surplus demand</i>
Ashford Park Primary School	Ashford	-	-	-	1	1	Ashford Town FC
Bishop Wand School	Sunbury	2	-	-	-	-	Colne Valley Girls FC
Buckland Primary School	Laleham	-	-	-	2	-	Laleham & Kempton FC
Chennestone Primary School	Sunbury	-	-	-	1	-	Halliford Colts FC

<i>Site</i>	<i>Area</i>	<i>Adult 11v11</i>	<i>Youth 11v11</i>	<i>Youth 9v9</i>	<i>Mini 7v7</i>	<i>Mini 5v5</i>	<i>Local clubs with surplus demand</i>
Clarendon Primary School	Ashford	-	-	-	1	-	Ashford Town FC
Echelford Primary School	Ashford	-	-	-	2	-	Ashford Town FC
Halliford School	Shepperton	2	1	-	-	-	Halliford Colts FC
Halliford School Field	Shepperton	2	-	(2)	-	-	Halliford Colts FC
Hawkedale Primary School	Sunbury	-	-	-	2	-	Colne Valley Girls FC
Laleham Primary School	Laleham	-	-	-	2	-	Laleham & Kempton FC
Meadhurst School	Ashford	-	-	-	1	1	Ashford Town FC
Our Lady of the Rosary School	Staines	-	-	-	1	1	Staines Lammas YFC
Riverbridge Primary School	Staines	-	-	-	1	-	Staines Town YFC
Saxon Primary School	Shepperton	-	1	-	-	-	Halliford Colts FC
Springfield Primary School	Sunbury	-	-	-	1	-	Colne Valley Girls FC
St. Ignatius Primary School	Sunbury	-	-	-	-	1	Colne Valley Girls FC
St. James's Boys School	Ashford	1	1	-	-	-	Ashford Town FC
St. Michael's Primary School	Ashford	-	-	-	1	-	Ashford Town FC
St. Nicholas Primary School	Shepperton	-	-	-	1	1	Halliford Colts FC
Stanwell Fields Primary School	Staines	-	-	-	1	-	Staines Lammas YFC
Sunbury Manor School	Sunbury	2	-	-	-	-	Colne Valley Girls FC
Thomas Knyvett College	Ashford	1	1	-	-	-	Ashford Town FC
Town Farm Primary School	Stanwell	-	-	-	1	-	Staines Town YFC
<b>TOTALS</b>	<b>-</b>	<b>10</b>	<b>4</b>	<b>(2)</b>	<b>19</b>	<b>5</b>	<b>-</b>

- The table below models the effect of gaining access to school pitches to meet future community demand. It shows that whilst additional capacity would still need to be provided for youth 11v11 and youth 9v9, the amount of provision required would be reduced. Whilst pitch capacity is reduced by the education use, it would nevertheless make sense to consider negotiating the use of these pitches to meet additional future demand, rather than making entirely new provision.

<i>Pitch type</i>	<i>Current School pitches</i>	<i>Peak match equivalent capacity</i>	<i>Unmet current and future peak demand (match equivalents)</i>	<i>Balance</i>
Adult football	10	10.0	0.0	+10.0
Youth 11v11	4	4.0	9.0	-5.0
Youth 9v9	(2)	2.0	9.0	-7.0
Mini 7v7	19	19.0	2.0	+17.0
Mini 5v5	5	5.0	2.0	+3.0

- Advantages:** The advantages of this scenario are as follows:
  - The pitches already exist and therefore could be brought into use at little or no additional cost, depending on the current quality of the respective pitches.
  - There would be opportunities to establish closer school-club links if community-based clubs were playing on school sites.
  - The pitches should be available during the peak demand periods for community-based teams at weekends.



- **Disadvantages:** The disadvantages of this scenario are as follows:
  - None of the schools has community use at present and there is no obvious mechanism for securing it, so there is no guarantee that they would be prepared to commence such an arrangement.
  - No site has a Community Use Agreement so continued access would be unsecured.
  - No assessment has been made of the quality of schools pitches without community use, so the extent of their capacity to accommodate additional use is unknown.
- **Conclusions:** This scenario offers some advantages for enhancing local pitch capacity on a cost-effective basis and should therefore be examined further on a site-by-site basis.

#### 5.10.4 Scenario 3: De-commission all council-operated football pitches

- **Rationale:** Spelthorne Borough Council provides eleven football pitches at six sites in the Borough, four of which are 'poor' quality and six are 'standard' quality. In addition, two further pitches at Council-owned sites are currently unused. Providing pitches is a permissive rather than a statutory requirement for local authorities, therefore the Council is under no obligation to provide them. If alternatives were available therefore, the Council could decommission its pitches. The table below models the effects of removing council pitches but obtaining access to those on school sites with no current community access. The data shows that current and future football needs cannot be met without using council-owned pitches.

<i>Pitch type</i>	<i>Secured non-SBC pitches</i>	<i>Current peak pitch needs</i>	<i>Deficit at non-SBC pitches</i>	<i>Pitches with no access</i>	<i>Position including no access pitches</i>
Adult football	15	18.0	-3.0	9	+6.0
Youth 11v11	8	11.0	-3.0	3	Balanced
Youth 9v9	8	15.0	-7.0	(2)	-6.0
Mini 7v7	9	12.0	-3.0	19	+16.0
Mini 5v5	8	10.0	-2.0	5	+3.0

- **Advantages:** The advantages of this scenario are that there would be significant pitch maintenance cost savings for the Council.
- **Disadvantages:** The disadvantages of this scenario are as follows:
  - As indicated in Scenario 2, schools are under no obligation to hire their pitches for community use and many are unwilling to do so for a variety of reasons including wear-and-tear to the playing surfaces that impacts adversely upon education use and logistical problems of accessing school fields out of hours. For this reason, no assumptions could be made about community accessibility to school pitches.
  - As identified in section 5.9.5, all existing pitches are required to meet current and/or future needs, so Council pitches could not be lost without serious detriment to overall local pitch needs.
- **Conclusions:** It would be unacceptably risky to decommission the Council's football pitches, given the difficulties of securing community use of school pitches and the continued shortfall of youth pitches even if all school pitches were made available.



### 5.10.5 Scenario 4: Improve existing grass pitch carrying capacity

- **Rationale:** The following football pitches in Spelthorne are either ‘standard’ or ‘poor’ quality and as such their carrying capacity is compromised. The users of each site are also listed in the table below, to illustrate which clubs might benefit from pitch quality (and related capacity) improvements:

<i>Site</i>	<i>Area</i>	<i>Adult 11v11</i>	<i>Youth 11v11</i>	<i>Youth 9v9</i>	<i>Mini 7v7</i>	<i>Mini 5v5</i>	<i>Club users</i>
Ashford Recreation Ground	Ashford	1	-	-	-	-	AFC Egham Stanwell Village FC
Ashford Sports Club	Ashford	-	2	1	-	-	Ashford Town FC
Bishop Duppas Recn. Ground	Shepperton	1	-	-	-	-	Shepperton Pumas FC
Kenyngton Recreation Ground	Sunbury	2	-	1	1	-	Colne Valley Ladies FC
Laleham Recreation Ground	Laleham	1	-	-	2	1	Staines Lammas FC
Lammas Recreation Ground	Staines	-	1	-	-	-	No recorded use
Long Lane Recreation Ground	Staines	2	-	-	-	-	Ashford Town FC
St. Paul’s Catholic College	Sunbury	2	-	-	1	-	Halliford Colts FC Hampton and Richmond FC St. Paul’s Catholic Coll.
Thamesmead School	Shepperton	2	-	-	-	-	Kempton Athletic FC Spelthorne Rangers VFC Thamesmead School
<b>TOTALS</b>	<b>-</b>	<b>11</b>	<b>3</b>	<b>2</b>	<b>4</b>	<b>1</b>	<b>-</b>

- The table below models the effect of improving the pitches to ‘good’ quality and subsequently maintaining them as such.

<i>Pitch type</i>	<i>Improved pitch capacity (match equivalents)</i>	<i>Unmet current and future demand (match equivalents)</i>	<i>Balance (match equivalents)</i>
Adult football	14.0	0.0	+14.0
Youth 11v11	6.0	9.0	-3.0
Youth 9v9	4.0	9.0	-5.0
Mini 7v7	8.0	2.0	+6.0
Mini 5v5	2.0	2.0	Balanced

- **Advantages:** The advantages of this scenario are as follows:
  - Overall usage capacity would be improved and the boroughwide collective weekly capacity deficiencies would mini-soccer pitches would be eliminated..
  - This would be a cost-effective option compared with the expense of providing new pitches, particularly if land acquisition costs are factored in.
  - The LFFP identifies that pitch quality improvements at Ashford Town FC, Thomas Knyvett College, Kenyngton Recreation Ground, Laleham Recreation Ground and Long Lane Recreation Ground are the highest local priority. In addition to these sites other priorities may also emerge.
- **Disadvantages:** The disadvantages of this scenario are as follows:

- There would still be a deficiency of youth (11v11 and 9v9) pitches, unless adult pitches were converted for this purpose.
- The capital cost of pitch improvements may be supported by the Football Foundation grants programmes, the main financial challenge to many pitch providers would be meeting the revenue cost implications of the enhanced works associated with maintaining the pitch quality as 'good'.
- The major benefit of capacity improvements are on weekly capacity and would have very limited impact on the peak period shortfalls.
- **Conclusions:** The priorities identified in the LFFP are those which will best support current and future pitch needs in the borough and should therefore be supported.

#### 5.10.6 Scenario 5: Improve poor quality changing facilities

- **Rationale:** Five football pitches in Spelthorne (8.9%) are served by either 'poor' quality or no changing facilities. Whilst youth and mini players frequently do not use changing facilities even where they are provided, it is nevertheless concerning that some pitches are served by 'poor' quality changing facilities. The adverse impact on user experiences makes it more difficult to recruit and retain new players, particularly women and girls. Improving or providing changing facilities would help to improve efforts to increase participation. The sites identified in the LFFP that would benefit most from improvements/new provision are:
  - Ashford Town FC
  - Long Lane Recreation Ground
  - The new Spelthorne Leisure Centre
  - Staines and Laleham Sports Association
  - Thomas Knyvett College
- **Advantages:** The main advantage of this scenario is that better quality changing provision would improve the likelihood of retaining existing and attracting new players.
- **Disadvantages:** The disadvantages of this scenario are as follows:
  - Changing facility enhancements would not impact directly on the usage capacity of the sites, so improvements would be qualitative rather than quantitative.
  - Youth and mini-soccer players generally make limited use of changing facilities - often toilets are the key requirement rather than changing space and showering facilities *per se*, so the cost of new or improved provision in relation to its benefits would be relatively high.
- **Conclusions:** The priorities identified in the LFFP are those which will best support current and future pitch needs in the borough and should therefore be supported.

### 5.10.7 Scenario 6: The impact of current '3G' pitch proposals

- **Rationale:** There are currently three potential '3G' pitch proposals in Spelthorne, which will add capacity and address current shortfalls:
  - Ashford Town FC
  - Thomas Knyvett College
  - The new Spelthorne Leisure Centre
- **Advantages:** The advantages of this scenario are as follows.
  - Assuming that all three pitches are provided as full-sized facilities with full community access, they will be capable of accommodating an additional 114 training slots per week, in addition to the current capacity of 76 weekly training slots at existing pitches, which is more than enough to accommodate all current and projected future demand.
  - In addition to the extra training capacity, assuming the permissibility of staggered kick-off times and the accreditation of each pitch on the FA Register, the pitches could collectively provide for 12 adult or youth 11v11, or 18 youth 9v9 or mini 7v7 or 24 mini 5v5 match equivalent sessions per weekend per weekend, thus reducing peak demand pressure on grass pitches.
- **Disadvantages:** The disadvantages of this scenario are as follows:
  - Demand from Ashford Town FC is so high that their pitch would be unlikely to be able to accommodate usage by any other local clubs.
  - Thomas Knyvett College has no current community use of its grass pitches, so there is no guarantee of the extent of any public access to the proposed '3G' pitch (although this could be secured as a condition of planning consent and/or grant funding).
  - The precise facilities mix at the new Spelthorne Leisure Centre and the timing of the development are uncertain at present, so it is difficult to plan for what '3G' pitch provision might be made and when.
- **Conclusions:** The current '3G' pitch proposals in Spelthorne have the potential to provide for all current and future football training needs and some match play, so the development of each project should be supported, subject to detailed feasibility studies. In the event that any of the projects do not proceed, alternative proposals should be encouraged.

## 5.11 Policy recommendations

### 5.11.1 Introduction

The recommendations in relation to football are made in the context of the National Planning Policy Framework (NPPF), which stipulates that existing open space including playing pitches, should not be built upon unless:

- An assessment has taken place which has clearly shown the open space to be surplus to requirements, or;
- The loss resulting from the proposed development would be replaced by equivalent or better provision in terms of quantity and quality, in a suitable location, or;
- The development is for alternative sport and recreation provision, the needs for which clearly outweighs the loss.

The following recommendations are arranged under the three main headings of ‘protect’, ‘enhance’ and ‘provide’.

### 5.11.2 Protect

**Recommendation 1 - Safeguarding existing provision:** The Spelthorne PPS is a robust and evidence-based assessment of current and future needs for football in the borough. The Strategy identifies a need for all current and disused football pitch sites to be retained, on the basis of the specific identified roles that each can play in delivering the needs of the sport and/or other wider open space functions in Spelthorne both now and in the future. It is therefore recommended that existing planning policies continue to support the retention of all sites, based upon the evidence in the PPS. If any pitch sites do become the subject of development proposals, this will only be permissible if they are replaced and meet policy exception E4 of Sport England’s Playing Fields Policy. This states that ‘the playing field or playing fields which would be lost as a result of the proposed development must be replaced by a playing field or playing fields of an equivalent or better quality and of equivalent or greater quantity, in a suitable location and subject to equivalent or better management arrangements, prior to the commencement of development’.

**Recommendation 2 - Security of tenure:** 17% of the football pitches in Spelthorne are on sites without secured community use and the absence of a Community Use Agreement at some school sites makes it impossible to assume the continued availability of the pitches for the community. It also makes it impossible for a school to apply for external grant funding to improve its facilities, including the receipt of funds from developer contributions. It is therefore recommended that efforts are made to achieve security of Community Use Agreements at sites without them at present.

### 5.11.3 Enhance

**Recommendation 3 - Improving existing ‘poor’ quality provision, including dis-used sites:** Four pitches (7.2%) in the borough are rated as ‘poor’ quality and several more are rated at the lower end of ‘standard’ quality. Additionally, five pitches are served by ‘poor’ quality or no changing facilities. This reduces the quality of playing experience and may deter some potential participants. Subject to security of tenure issues, it is recommended that:

- The site owners concerned should be supported to apply for external funding for facility enhancements, including the receipt of developer contributions (see below) where the usage capacity would be enhanced.
- Sites with poor playing surfaces should apply to be part of the FA Pitch Improvement Programme, which will offer a programme to improve the short, medium and long-term maintenance of pitches to improve pitch quality.

**Recommendation 4 - Developer contributions (enhancements):** Some of the additional demand for football arising from the proposed housing development in Spelthorne to 2035, should be accommodated through enhancements to existing pitches and facilities. It is recommended that the site-specific action plan in the Spelthorne PPS be used as the basis for determining facility enhancements that demonstrably relate to the scale and location of specific developments and that an appropriate level of financial contributions be sought under Section 106 or CIL arrangements, to cover the capital and revenue implications of the enhancements. To facilitate this, specific playing pitch projects should be listed as ‘relevant infrastructure’, under CIL Regulation 123. Larger strategic projects should be exempt from CIL, with funding collected via Section 106 contributions.

#### 5.11.4 Provide

**Recommendation 5 - ‘3G’ football turf pitches:** Based upon the FA’s guide figure, there is a current shortfall of 2 full-sized ‘3G’ pitches in the borough, with additional demand equivalent to 0.24 full-sized pitches being generated by population growth by 2035. ‘3G’ pitches are an important component of provision because their all-weather nature and floodlights enable a high volume of play to be accommodated on good quality playing surfaces. The provision of additional ‘3G’ pitches to meet needs identified in the Spelthorne PPS should be supported as a priority in appropriate locations. Sites currently under active consideration and supported by the LFFP include Ashford Town FC, Thomas Knyvett College and the new Spelthorne Leisure Centre.

**Recommendation 6 - Developer contributions (new provision):** Most of the extra demand for youth football in particular arising from the proposed housing development in Spelthorne to 2035, will need to be accommodated through the provision of new pitches and facilities. It is recommended that agreement be concluded with developers to provide football pitches to meet the specific future needs identified in the Spelthorne PPS.

### 5.12 Action Plan

#### 5.12.1 Introduction

In the context of the high-level recommendations above, the tables below set out the football site-specific action plan to guide the implementation of the strategy. The abbreviations stand for SBC - Spelthorne Borough Council, FA - Football Association and GANTIP - Grass and Natural Turf Pitch Improvement Programme. The capital cost estimates are based upon Sport England’s *Facility Costs - Second Quarter of 2018* (2018), but actual costs will vary based on site-specific conditions.

#### 5.12.2 Key strategic actions

<b>Issues</b>	<b>Action</b>	<b>Lead</b>	<b>Partners</b>	<b>Resources</b>	<b>Priority</b>
Community access to public and private education pitches	Pursue formal Community Use agreements at all existing and any future proposed pitches on public and private education sites.	SBC	Academies and schools	Possible funding for improvements to physical accessibility.	High
Securing developer contributions	Ensure that policy provision is made to secure developer contributions towards new and improved football facilities.	SBC	Developers	Determined by Sport England’s New Development Calculator	High

<i>Site</i>	<i>Issues</i>	<i>Lead</i>	<i>Partners</i>	<i>Resources</i>	<i>Priority</i>
Identification of sites for additional '3G' football turf pitches	Examine the feasibility of providing additional pitches at Ashford Town FC, Thomas Knyvett College and the new Spelthorne Leisure Centre.	SBC	Potential host sites Football Foundation S106 funding	£10,000 for feasibility studies	High
Site specific grounds maintenance needs	Review site specific grounds maintenance needs when next reviewing SBC's grounds maintenance contract specification.	SBC	GANTIP	-	High

### 5.12.3 Site specific actions

<i>Site</i>	<i>Issues</i>	<i>Action</i>	<i>Lead</i>	<i>Partners</i>	<i>Resources</i>	<i>Priority</i>
Ashford Recreation Ground	<ul style="list-style-type: none"> <li>• 'Poor' standard pitch.</li> <li>• Changing facilities at lower end of 'standard' quality.</li> </ul>	<ul style="list-style-type: none"> <li>• Review grounds maintenance with GANTIP.</li> <li>• Assess the need for changing facility improvements.</li> </ul>	SBC	GANTIP	-	Medium
Ashford Sports Club	Youth 11v11 and 9v9 pitches used to over-capacity in the peak period.	Move youth 11v11 and 9v9 matches to '3G' pitches.	Ashford Sports Club	-	-	Medium
Ashford Town FC	<ul style="list-style-type: none"> <li>• Existing pitches used to over-capacity in the peak period</li> <li>• Identified in the LFFP as a priority site for a '3G' pitch, grass pitch and changing improvements.</li> </ul>	<ul style="list-style-type: none"> <li>• Provide a '3G' football turf pitch.</li> <li>• Improve grass pitches.</li> <li>• Implement changing facility improvements.</li> </ul>	Ashford Town FC	Football Foundation	£750,000 for '3G' pitch £100,000 for grass pitches £665,000 for changing facilities	High
Bishop Duppas Recreation Ground	<ul style="list-style-type: none"> <li>• Pitch at lower end of 'standard' quality.</li> <li>• 'Poor' standard changing facilities.</li> </ul>	<ul style="list-style-type: none"> <li>• Review grounds maintenance with GANTIP</li> <li>• Assess the need for changing facility improvements.</li> </ul>	SBC	GANTIP	-	Medium
Cedars Recreation Ground	Identified in the LFFP as a priority site for informal small-sided pitches.	Provide informal, small-sided pitches.	SBC	Football Foundation	£20,000 annual maintenance	Medium
Kempton Cricket Club	No current issues.	No action required.	-	-	-	-
Kenyngton Recreation Ground	<ul style="list-style-type: none"> <li>• One adult pitch poor, others at lower end of 'standard' quality.</li> <li>• Identified in the LFFP as a priority site for grass improvements.</li> </ul>	Improve grass pitches	SBC	Football Foundation	£100,000 for pitch improvements	High
Laleham Recreation Ground	<ul style="list-style-type: none"> <li>• Mini-soccer 5v5 pitch used to over capacity in the peak period.</li> <li>• Car parking inadequate.</li> <li>• Identified in the LFFP as a priority site for grass improvements.</li> </ul>	<ul style="list-style-type: none"> <li>• Improve grass pitches and car parking capacity.</li> <li>• Move 5v5 matches to '3G' pitches.</li> </ul>	Laleham Recn. Grd. Assoc.	Staines Lammas Youth FC	£100,000 for pitch improvements	High

<b>Site</b>	<b>Issues</b>	<b>Action</b>	<b>Lead</b>	<b>Partners</b>	<b>Resources</b>	<b>Priority</b>
Lammas Recreation Ground	No changing facilities.	Assess the need for changing facility	SBC	-	-	Low
Littleton Recreation Ground	No changing facilities.	Assess the need for changing facility	SBC	-	-	Low
Long Lane Recreation Ground	<ul style="list-style-type: none"> <li>• 'Poor' standard pitch.</li> <li>• Changing facilities at lower end of 'standard' quality.</li> <li>• Identified in the LFFP as a priority site for pitch improvements and a new MUGA</li> </ul>	<ul style="list-style-type: none"> <li>• Improve grass pitches.</li> <li>• Implement changing facility improvements.</li> </ul>	SBC	Football Foundation	£50,000 for grass pitches £150,000 for MUGA	High
Matthew Arnold Sports Centre	Youth 11v11 and 9v9 and mini 5v5 pitches used to over-capacity in the peak period.	Move youth 11v11 and 9v9 and mini 5v5 matches to '3G' pitches.	Matthew Arnold School	-	-	High
Meadhurst Sports Club	Youth 9v9 pitches used to over-capacity in the peak period.	Move youth 9v9 matches to '3G' pitches.	Meadhurst Sports Club	-	-	Medium
New Spelthorne Leisure Centre	Identified in the LFFP as a priority site for a '3G' pitch and changing facilities.	<ul style="list-style-type: none"> <li>• Provide a '3G' football turf pitch.</li> <li>• Provide changing facilities</li> </ul>	SBC	Football Foundation	£750,000 for '3G' pitch £665,000 for changing facilities	High
Shepperton Recreation Ground	<ul style="list-style-type: none"> <li>• Pitch at lower end of 'standard' quality.</li> <li>• No changing facilities.</li> </ul>	<ul style="list-style-type: none"> <li>• Review grounds maintenance with GANTIP</li> <li>• Assess the need for changing facility improvements.</li> </ul>	SBC	GANTIP	-	Medium
Spelthorne Sports Club	Youth 9v9 pitches and mini 7v7 pitches used to over-capacity in the peak period.	Move youth 9v9 and mini 7v7 matches to '3G' pitches.	Spelthorne Sports Club	-	-	Medium
St. Paul's Catholic College	No secured community access.	Negotiate a formal Community Use Agreement	SBC	St. Paul's Catholic College	-	Low
Staines and Laleham Sports Club	<ul style="list-style-type: none"> <li>• Youth 11v11 and 9v9 pitches used to over-capacity in the peak period.</li> <li>• Changing facilities at the lower end of 'standard' quality, identified in the LFFP as a priority.</li> </ul>	<ul style="list-style-type: none"> <li>• Move youth 11v11 and 9v9 matches to '3G' pitches.</li> <li>• Improve changing facilities.</li> </ul>	Staines and Laleham Sports Club	Football Foundation	£665,000 for changing facilities	High
Thamesmead School	No secured community access.	Negotiate a formal Community Use Agreement	SBC	Thamesmead School	-	Medium

<i>Site</i>	<i>Issues</i>	<i>Action</i>	<i>Lead</i>	<i>Partners</i>	<i>Resources</i>	<i>Priority</i>
Thomas Knyvett College	<ul style="list-style-type: none"> <li>• Identified in the LFFP as a priority site for a '3G' pitch, grass pitch and changing improvements.</li> <li>• No community use</li> </ul>	<ul style="list-style-type: none"> <li>• Provide a '3G' football turf pitch.</li> <li>• Improve grass pitches.</li> <li>• Implement changing facility improvements.</li> <li>• Negotiate a formal Community Use Agreement</li> </ul>	Thomas Knyvett College	Football Foundation	£750,000 for '3G' pitch £100,000 for grass pitches £665,000 for changing facilities	High
Wheatsheaf Park	No current issues.	No action required.	-	-	-	-



## 6 CRICKET NEEDS IN SPELTHORNE

### 6.1 Key stakeholders

The key stakeholders delivering cricket in Spelthorne are:

- **Surrey Cricket:** Surrey Cricket manages recreational cricket in the county, from its grass-roots foundations through to the interface with the first-class game.
- **Surrey Cricket-affiliated clubs:** There are six affiliated clubs in Spelthorne, who collectively run 35 adult and 25 junior teams.
- **Pitch providers:** Pitches in the borough are variously managed and maintained by cricket clubs and some schools.

### 6.2 Strategic context

#### 6.2.1 National cricket strategy

The England and Wales Cricket Board's strategy for 2020 -2024 '*Inspiring Generations*' (2019) contains the following priorities and activities of relevance to Spelthorne

**Grow and nurture the core:** The following will be prioritised:

- A new investment fund for County Cricket Boards.
- Investment in club facilities.
- Further investment in county competitions.

**Make cricket accessible:** The following will be prioritised:

- Creating a new digital community for cricket.
- Installing non-traditional playing facilities in urban areas.
- Continuing to deliver the South Asian Action Plan.
- Launching a new participation product linked to the new 100-ball competition.

**Engage children and young people:** The following will be prioritised:

- Doubling cricket participation in primary schools.
- Delivering a compelling and coordinated recreational playing offer from age five upwards.
- Developing safeguarding to promote safe spaces for children and young people.

**Transform women and girl's cricket:** There will be a structured pathway for women and girl's in both softball and hardball cricket that will include:

- Growing the base through participation and facilities investment.
- Launching centres of excellence and a new elite domestic structure.
- Investing in girls' county age group cricket.
- Delivering a girls' secondary school programme.

**Support our communities:** The following will be prioritised:

- Doubling the number of volunteers in the game.
- Creating a game-wide approach to Trusts and Foundations through the cricket network.
- Developing a new wave of officials and community coaches.
- Increasing participation in disability cricket.

### 6.2.2 Neighbouring local authorities

Playing pitch strategies in neighbouring boroughs identify cross-boundary issues:

#### ***Runnymede***

The 'Runnymede Playing Pitch Strategy' (2018) was recently adopted and identifies that there is insufficient peak time capacity to meet current needs, particularly for junior play and that two additional pitches are required to meet needs to 2030.

#### ***Elmbridge***

The Council is in the final stages of completing a Playing Pitch Strategy for the borough. The emerging findings in relation to cricket are that there is a current seasonal and peak time deficit of grass pitches, with a projected future shortfall of six pitches by 2036.

#### ***Windsor and Maidenhead***

The 'Royal Borough of Windsor and Maidenhead Playing Pitch Strategy' (2016) identifies that 'there is a sufficient supply of cricket pitches to cater for demand from clubs within the borough at peak time, however current provision is insufficient to accommodate any increases at peak time'.

#### ***London Borough of Hillingdon***

The council does not have a current playing pitch strategy and there is no detailed analysis of playing pitch needs.

#### ***London Borough of Richmond***

The 'London Borough of Richmond Playing Pitch Strategy' (2018) identifies spare capacity of 118 seasonal match equivalent sessions, decreasing to 108 match equivalent sessions by 2033.

#### ***London Borough of Hounslow***

The 'London Borough of Hounslow Playing Pitch Strategy 2017-2030' (2016) identifies that with the development of a new hub site in Gunnersbury Park, there is sufficient capacity to meet current needs, but that additional cricket pitches will be needed to meet extra demand by 2030.

### 6.2.3 Implications of the strategic context

The implications of the strategic context for cricket in Spelthorne are as follows:

- **Wider agendas:** Given the increasing limitations on public finances, demonstrating the role that cricket can play in delivering wider agendas such as health and wellbeing is a key requirement for attracting investment.
- **Policy shifts:** The move in national sports policy towards prioritising new participants will create a challenge for cricket to demonstrate that it can attract new and lapsed participants. Recent innovations such as 'Last Man Stands', Tape-ball and soft ball tournaments might prove more attractive than the more traditional model.

## 6.3 Cricket demand in Spelthorne

### 6.3.1 Affiliated clubs and teams

A questionnaire survey was circulated to all ECB-affiliated Cricket clubs in Spelthorne. The information was supplemented by consultation at a Spelthorne cricket clubs' forum, moderated by Surrey Cricket, so information was collected on all clubs and teams in the Borough. The following clubs affiliate to Surrey Cricket and play in Spelthorne:

<i>Club</i>	<i>Home Ground(s)</i>	<i>Adult male teams</i>	<i>Adult female teams</i>	<i>Junior male teams</i>	<i>Junior female teams</i>
Ashford Cricket Club	Ashford Sports Club	6	1	6	-
Kempton Cricket Club	Kempton Cricket Club	6	-	1	-
Shepperton Cricket Club	Shepperton Cricket Club Halliford School	5	2	4	1
Spelthorne Sports CC	Spelthorne Sports Club	2	-	2	-
Sunbury Cricket Club	Sunbury Cricket Club	8	1	9	-
Staines and Laleham CC	Staines and Laleham Sports Club	4	-	2	-
<b>TOTALS</b>	<b>-</b>	<b>31</b>	<b>4</b>	<b>24</b>	<b>1</b>

### 6.3.2 Demand trends

- **National demand:** The ECB's most recent 'National Cricket Playing Survey' (2016) identified a 7% decrease in player numbers between 2014 and 2015. Of the 850,000 players nationally, 250,000 are 'core' players (playing at least 12 times per season), 400,000 are 'occasional' players (playing between three and 11 times per season) and 200,000 are 'cameo' players (playing once or twice per season). 5% of all organised fixtures were cancelled in 2015 because at least one of the teams was unable to field eleven players.
- **Local demand:** Comparison of current Cricket teams' data from Spelthorne with the number of teams playing in the borough when the Spelthorne Playing Pitch Strategy was last reviewed in 2013 reveals significant differences for the two age groups:

<i>Team Type</i>	<i>No. Teams 2013</i>	<i>No. Teams 2017</i>	<i>% Change</i>
Adult male teams	31	31	-
Adult female teams	3	4	+33.3%
Junior male teams	36	24	-33.3%
Junior female teams	2	1	-50.0%
<b>TOTAL TEAMS</b>	<b>72</b>	<b>60</b>	<b>-16.7%</b>

### 6.3.3 Displaced demand

Displaced demand relates to play by teams or other users of playing pitches from within the study area which takes place outside of the area and vice versa:

- **Imported demand in Spelthorne-based clubs:** No teams from outside Spelthorne play their home matches on pitches in the borough.

- **Exported demand from internal clubs:** No teams from Spelthorne play their matches on pitches in neighbouring areas.

There is therefore no evidence of displaced demand for cricket in Spelthorne.

#### 6.3.4 Unmet demand

Unmet demand takes a number of forms:

- Teams may have access to a pitch for matches but nowhere to train or vice versa.
- Some pitches may be unavailable to the community.
- The poor quality and consequent limited capacity of pitches in the area and/or a lack of provision and ancillary facilities which meet a certain standard of play/league requirement.

Consultation with local clubs identified the following evidence of unmet demand:

- **Ashford CC:** The Club stated that ‘we currently have two pitches at our Short Lane site but we are keen to expand and run a 5th XI for the men and/or a 2nd XI for the ladies. If we achieve this aim we will need additional home facilities and there are none available in the Borough of Spelthorne’.
- **Shepperton CC:** The club stated that ‘we are planning to extend our clubhouse’.

#### 6.3.5 Latent demand

Whereas unmet demand is known to currently exist, latent demand is demand that evidence suggests may be generated from a population if they had access to more or better provision. Consultation with local clubs indicated that a total of 13 additional teams of all age groups could be accommodated in Spelthorne if the quality and quantity of pitch provision was improved.

<i>Club</i>	<i>Adult male teams</i>	<i>Adult female teams</i>	<i>Junior male teams</i>	<i>Junior female teams</i>
Ashford Cricket Club	1	0	0	0
Kempton Cricket Club	0	0	5	0
Shepperton Cricket Club	0	0	2	1
Spelthorne Sports CC	1	0	2	0
Sunbury Cricket Club	-	-	-	-
Staines and Laleham CC	0	0	1	0
<b>TOTALS</b>	<b>2</b>	<b>0</b>	<b>10</b>	<b>1</b>

## 6.4 Cricket supply in Spelthorne

### 6.4.1 Cricket facilities

Provision of cricket pitches in Spelthorne is set out below. The pitches included in the analysis are defined as natural grass or artificial turf wickets (shown in brackets).

- Available for community use and used:**

<i>Site</i>	<i>Address</i>	<i>Pitches</i>	<i>Wickets</i>
Ashford Sports Club	Short Lane, Staines TW19 7BQ	2	22
Halliford School	Church Road, Shepperton TW17 9JT	1	4
Kempton Cricket Club	Kempton Avenue, Sunbury TW16 5NG	2	12
Shepperton Cricket Club	Russell Road, Shepperton TW17 9HB	1	11(1)
Spelthorne Sports Club	Staines Road West, Ashford TW15 1RY	1	9(1)
Sunbury Cricket Club	Lower Hampton Rd., Sunbury TW16 5PS	3	40
Staines and Laleham Sports Assoc.	Worple Road, Staines TW18 1HR	2	30(1)
<b>TOTAL</b>	-	<b>12</b>	<b>128</b>

- Available for community use and not used:**

<i>Site</i>	<i>Address</i>	<i>Pitches</i>	<i>Wickets</i>
St. James's Boys School	Church Road, Ashford TW15 3DZ	2	12
Thamesmead School	Manygate Lane, Shepperton TW17 9EE	2*	(2)*
<b>TOTAL</b>	-	<b>4</b>	<b>12(2)</b>

\*Pitches installed in June 2019, available for community use on a 10-year agreement but not yet used.

- Not available for community use:**

<i>Site</i>	<i>Address</i>	<i>Pitches</i>	<i>Wickets</i>
Bishop Wand School	Layton's Lane, Sunbury TW16 6LT	1	(1)
Halliford School	Russell Road, Shepperton TW17 9HX	1	(1)
Halliford School	Church Road, Shepperton TW17 9JT	2	(2)
Laleham Primary School	The Broadway, Laleham TW18 1SB	1	(1)
Riverbridge Primary School	Park Avenue, Staines TW18 2EF	1	(1)
Springfield Primary School	Nursery Road, Sunbury TW16 6LY	1	(1)
Sunbury Manor School	Nursery Road, Sunbury TW16 6LF	1	(1)
Thomas Knyvett College	Stanwell Road, Ashford TW15 3DU	1	(1)
<b>TOTAL</b>	-	<b>9</b>	<b>(9)</b>

- Pitches decommissioned in the past five years:**

<i>Site</i>	<i>Address</i>	<i>Pitches</i>	<i>Wickets</i>	<i>Reason for decommissioning</i>
Laleham Recreation Ground	The Broadway, Laleham TW18 1RZ	1	6	Falling demand and declining pitch quality.
Long Lane Recreation Ground	Cambria Gardens, Staines TW19 7ET	1	8	Falling demand and declining pitch quality.
<b>TOTAL</b>	-	<b>2</b>	<b>12</b>	

### 6.4.2 Cricket facilities quality

The qualitative analysis of pitches in Spelthorne involved visits to all cricket pitches, to undertake the sport-specific non-technical visual inspections produced by the ECB for Sport England's *Playing Pitch Strategy Guidance* (2013). The assessment evaluated the condition of:

- **Grass wickets:** This includes presence of line markings, evidence of rolling, grass cut and height, repaired wickets, grass coverage and ball bounce.
- **Outfield:** This includes grass coverage, length of grass, evenness and evidence of unofficial use or damage to the surface.
- **Non-turf wickets:** This includes integration with the surrounding grass, evenness, stump holes any evidence of moss, tears or surface lifting and ball bounce.
- **Changing facilities:** This includes the presence or absence of umpires' provision, toilets, hot/cold water, heating and an assessment of the condition of the building.
- **Non-turf practice nets:** This includes integration with the surrounding grass, surface quality, ball bounce, safety and integrity of the steel frame and nets and safety signage.

The assessment generates a 'score' for each site. The percentage scores generated equate to ratings of 'Good' for scores of 81% or more (shaded green in the table below) 'Standard' for scores of 80% - 51% (shaded yellow in the table below) and 'Poor' for scores of 50% or below (denoted by shaded red in the table below). The scores are as follows:

<i>Site</i>	<i>Wicket</i>	<i>Non-turf</i>	<i>Outfield</i>	<i>Changing</i>	<i>Practice nets</i>
Ashford Sports Club	Good	Good	Good	Good	Poor
Bishop Wand School	None	Standard	Standard	None	None
Halliford School	Standard	Standard	Standard	None	None
Kempton Cricket Club	Good	None	Good	Good	Poor
Laleham Primary School	None	Standard	Poor	None	None
Riverbridge Primary School	None	Poor	Poor	None	None
Shepperton Cricket Club	Good	Good	Good	Good	Standard
Spelthorne Sports Club	Standard	Good	Standard	Good	None
Springfield Primary School	None	Standard	Standard	None	None
Sunbury Cricket Club	Good	None	Good	Good	Good
Sunbury Manor School	None	Standard	Poor	None	None
Staines and Laleham Sports Assoc.	Good	Poor	Good	Standard	Poor
St. James's Boys School	Standard	None	Standard	None	None
Thamesmead School	None	Good	Standard	Standard	None
Thomas Knyvett College	None	Standard	Standard	None	None

### 6.4.3 Pitch carrying capacity

The carrying capacity of pitches is related to their quality and is expressed as the number of 'match equivalents' that can be accommodated each season. The *Playing Pitch Strategy Guidance* indicates the following seasonal carrying capacities for cricket pitches:

- A 'good' quality wicket will accommodate five matches per season, a 'standard' quality wicket will accommodate four and a 'poor' quality wicket will accommodate none.

- ‘Good’ and ‘Standard’ quality artificial turf wickets accommodate 60 matches per season.
- The seasonal pitch carrying capacity of each cricket site with community use in Spelthorne is as follows:

<i>Site</i>	<i>Grass wickets</i>	<i>Artificial wickets</i>	<i>Total capacity</i>
Ashford Sports Club	22	-	110
Halliford School	4	-	16
Kempton Cricket Club	12	-	60
Shepperton Cricket Club	11	1	115
Spelthorne Sports Club	9	1	96
Sunbury Cricket Club	40	-	200
Staines and Laleham Sports Assoc.	30	1	150
St. James’s Boys School	12	-	48
Thamesmead School	-	2	120
<b>TOTALS</b>	<b>140</b>	<b>5</b>	<b>915</b>

#### 6.4.4 Pitch maintenance

Cricket pitch maintenance in the borough is organised by the managers of the facilities as follows:

- **Club-managed pitches:** The pitches owned and managed by local sports clubs, are all maintained by the clubs themselves. This involves a combination of paid grounds staff, external contractors and volunteer help.
- **Pitches on education sites:** The school sites with community use employ their own pitch maintenance staff and/or contractors.

#### 6.4.5 Ownership, management and security of access

The ownership, management and security of community access of all cricket pitch sites with community use in Spelthorne is detailed below. Security of access refers to the extent to which community use of the site is protected (through public ownership, planning policy ownership covenants etc.), rather than the security of tenure of specific club users.

<i>Site</i>	<i>Ownership</i>	<i>Management</i>	<i>Security of access</i>
Ashford Sports Club	Ashford Sports Club Ltd.	Ashford Sports Club Ltd.	Secured
Halliford School	Halliford School	Halliford School	Unsecured
Kempton Cricket Club	Private owner	Kempton Cricket Club	Unsecured
Shepperton Cricket Club	Shepperton Cricket Club	Shepperton Cricket Club	Secured
Spelthorne Sports Club	Spelthorne Sports Club	Spelthorne Sports Club	Secured
Sunbury Cricket Club	Sunbury Cricket Club	Sunbury Cricket Club	Secured
Staines and Laleham Sports Assoc.	Staines and Laleham Sports Association Ltd.	Staines and Laleham Sports Association Ltd.	Secured
St. James’s Boys School	St. James’s Boys School	St. James’s Boys School	Unsecured
Thamesmead School	Thamesmead School	Thamesmead School	Unsecured



#### 6.4.6 Indoor cricket facilities

In addition to outdoor pitches, cricket is dependent on access to indoor facilities for pre-season practice nets in the period January to April and also for small-sided competitive games in the same period.

- Surrey Cricket has identified a general shortage of indoor net space in Spelthorne.
- Due to the lack of available indoor capacity, some local clubs have to access sports halls outside the borough for indoor nets (Sunbury Cricket Club uses the sports hall at Hampton School and Kempton Cricket Club uses the hall at Strodes College, Egham).
- Local clubs are critical of the quality of indoor net facilities, primarily the inadequate lighting, hall dimensions (at 33m in length, a 'standard' sports hall constricts bowlers' run-ups) and unsafe netting.
- St. James's School in Ashford recently received planning consent for a new sports hall including specific provision for indoor cricket and with a condition securing community use. This should also be built into the proposals for the new Spelthorne Leisure Centre.

#### 6.5 The views of local stakeholders

Consultation with the ECB and Surrey Cricket highlighted that:

- **Junior participation:** Whilst junior team numbers have declined since 2013, Surrey Cricket is focussed on supporting clubs to address this and the new national strategy involving substantial investment into developing cricket in schools will have an impact in the area.
- **Facility developments:** Two new artificial turf pitches have been supported at Thamesmead School, with a link to Shepperton CC which will also support the growth of junior cricket. The change of junior formats will create more teams, with junior teams decreasing in size, which will also have an impact during the strategy.
- **Local demand patterns:** There are six strong clubs with home grounds based mainly in the south of the borough
- **Peak demand periods:** There is weekend league cricket and mid-week T20 matches.
- **Unmet demand:** There is demand for additional facilities for lower XIs.
- **Women and girls cricket:** Surrey Cricket is currently looking to create women and girls hub sites/clubs.
- **Council pitches:** There has been no parks cricket on local authority pitches in the borough since the loss of the Long Lane wickets.
- **Indoor nets:** There is a need for additional indoor net space.
- **'All Stars' cricket:** All Stars' cricket is expected to continue to grow.



### 6.5.1 Ashford Cricket Club

The club made the following comments:

- ‘We are raising funds for new outdoor nets’.
- ‘Membership increased in both junior and seniors in 2018’.
- ‘We use Matthew Arnold School in the winter for training, which is not the best’.
- ‘We currently have two pitches at our Short Lane site but we are keen to expand and run a 5th XI for the men and/or a 2nd XI for the ladies. If we achieve this aim we will need additional home facilities and there are none available in the Borough of Spelthorne’.

### 6.5.2 Kempton Cricket Club

The club made the following comments:

- ‘We don't have a formal security of tenure agreement but have played at this venue for a long time’ [the site is owned by a club member].
- ‘The nets need replacing and repositioning - the bounce is currently unrealistic and we want to have a fully enclosed area’.

### 6.5.3 Shepperton Cricket Club

The club made the following comments:

- ‘In addition to our main site, we also use Halliford school nearby’.
- ‘We are planning to extend our clubhouse’.
- ‘We have a women’s team and a development women’s team’.
- ‘Thamesmead School nearby is having two new NTP’s put in and linking with the club, hoping to bring in more kids through this’.

### 6.5.4 Spelthorne Sports Cricket Club

The club made the following comments:

- ‘We recently installed a new artificial turf wicket at the club’.
- ‘The club struggles as the football section of Spelthorne Sports is growing and there is concern about falling membership in the cricket section’.
- ‘We have 40 junior players’.

### 6.5.5 Staines and Laleham Cricket Club

The club made the following comments:

- 'We have played at Laleham Village in the past at Laleham Recreation Ground but this site is not being used at present'.
- 'We have 30 junior players at the club, with one junior team and rebuilding. A further 30 children attended the 'All Stars' cricket programme'.
- 'We need to retain our 4th team which we are struggling to fill this year. junior teams increase one age group per year'.
- 'We could do with new nets'.
- 'We are potentially looking at selling off some of the land at our site for flats.
- 'We are working with Riverbridge School and Staines Prep School for use of their [indoor] nets'.

### 6.5.6 Sunbury Cricket Club

The club made the following comments:

- 'We have 300+ junior members and run nine junior teams across the age groups'.
- 'There are 30 children in the 'All Stars' cricket programme'.
- 'We use the sports halls at Hampton School, Bishop Wand School and Matthew Arnold School for winter nets'.

## 6.6 The implications for cricket in Spelthorne

Analysis of local supply of cricket pitches in Spelthorne indicates the following:

- **Participation rates:** A decline of 17% in the number of cricket teams since 2013 is in line with national trends.
- **Displaced demand:** There is no evidence of any imported or exported demand for cricket in Spelthorne, other than the 20% of members of Spelthorne-based clubs that live outside the borough.
- **Unmet/latent demand:** Local clubs believe that there is unmet demand for a further 13 teams in Spelthorne (an increase of around 21.7% on the current team numbers).
- **Pitch quality:** The non-turf pitch at Staines and Laleham Sports Club is poor quality, as are the practice nets there and at Ashford Sports Club and Kempton Cricket Club. The poor quality of the council-owned Long Lane pitch was instrumental in it being decommissioned because clubs did not want to use it.

- **School facilities:** Cricket provision on schools sites has additional resonance given the emphasis in the ECB's new strategy *'Inspiring Generations'* to double participation in primary schools. All of the non-turf pitches on primary schools sites in Spelthorne are 'standard' or 'poor' quality, as are the outfields which often have very short boundaries due to the limited size of the playing fields.

## 6.7 Assessment of current needs

To assess whether the current supply of pitches is adequate to meet existing demand an understanding of the situation at all sites available to the community needs to be developed. This is achieved by providing a brief overview for each site, which comprises:

- A comparison between the carrying capacity of a site with how much demand currently takes place there. The carrying capacity of a site is defined as the amount of play it can regularly accommodate without adversely affecting its quality and use. Demand is defined in terms of the number of 'match equivalent sessions' at each site.
- An indication of the extent to which pitches are being used during their peak periods.

The site overviews identify the extent to which pitches are

- **Being overplayed:** Where use exceeds the carrying capacity (highlighted in red in the tables below).
- **Being played to the level the site can sustain:** Where use matches the carrying capacity (highlighted in yellow in the tables below).
- **Potentially able to accommodate some additional play:** Where use falls below the carrying capacity (highlighted in green in the tables below).

In line with ECB guidance, the following assumptions have been made in relation to the number of weekly match equivalents that can be accommodated by different quality pitches:

- Overall capacity is expressed as match equivalents per **season**, as opposed to per **week** for all other pitch types.
- The number of wickets at each site is shown below.
- The supply-demand balance for grass and artificial turf wickets respectively have been assessed separately because there is little or no use of artificial wickets by adult teams, with use confined to junior teams.
- In line with the guidance it has been assumed that a 'good' quality grass wicket will accommodate five matches per season, a 'standard' quality wicket will accommodate four and a 'poor' quality wicket will accommodate no play.
- 'Good' and 'standard' quality artificial turf wickets will accommodate 60 matches per season and the additional capacity that they provide is analysed in a separate column in the table.
- Adult teams typically play ten home games per season and junior teams typically play eight home games per season

- Aspects of each site shaded in red indicate a deficiency, those shaded in yellow indicate that supply and demand are balanced and those shaded in green have some spare capacity.

### 6.7.1 Grass wickets

<i>Site</i>	<i>Users</i>	<i>Seasonal demand</i>	<i>Seasonal capacity</i>	<i>Seasonal balance</i>	<i>Peak capacity</i>	<i>Peak demand</i>	<i>Peak balance</i>
Ashford Sports Club	Ashford Cricket Club	118	110	-8	2.0	2.0	Balanced
Halliford School	Halliford School Shepperton Cricket Club	16	16	Balanced	1.0	1.0	Balanced
Kempton Cricket Club	Kempton Cricket Club	68	60	-8	2.0	2.0	Balanced
Shepperton Cricket Club	Shepperton Cricket Club	70	55	-15	1.0	1.0	Balanced
Spelthorne Sports Club	Spelthorne Sports CC	20	36	+16	1.0	1.0	Balanced
Sunbury Cricket Club	Sunbury Cricket Club	162	200	+38	3.0	3.0	Balanced
Staines and Laleham Sports Club	Staines and Laleham Cricket Club	56	150	+94	2.0	2.0	Balanced
St. James's Boys School	St. James's Boys School	30	48	+18	2.0	2.0	Balanced
<b>TOTALS</b>	<b>-</b>	<b>540</b>	<b>675</b>	<b>+135</b>	<b>15.0</b>	<b>15.0</b>	<b>Balanced</b>

The key findings are as follows:

- If grass pitch usage alone is considered, there is collective spare capacity of 135 match equivalent sessions.
- Three sites show a seasonal deficit but peak usage is balanced in the borough as a whole.
- Seasonal spare capacity at sites with secured community use reduces by 124 match equivalent sessions, leaving boroughwide seasonal spare capacity of 11 match equivalent sessions.

### 6.7.2 Artificial turf wickets

<i>Site</i>	<i>Users</i>	<i>Seasonal demand</i>	<i>Seasonal capacity</i>	<i>Seasonal balance</i>	<i>Peak capacity</i>	<i>Peak demand</i>	<i>Peak balance</i>
Shepperton Cricket Club	Shepperton CC	24	60	+36	1.0	1.0	Balanced
Spelthorne Sports Club	Spelthorne Sports CC	16	60	+44	1.0	1.0	Balanced
Staines and Laleham Sports Club	Staines and Laleham Sports Club	0	0	Balanced	0.0	0.0	Balanced
Thamesmead School	Thamesmead School	30	120	+90	2.0	2.0	Balanced
<b>TOTALS</b>	<b>-</b>	<b>70</b>	<b>240</b>	<b>+170</b>	<b>4.0</b>	<b>4.0</b>	<b>Balanced</b>

The key findings are as follows:

- Collectively there is some seasonal spare capacity in the district as a whole.
- Peak usage is balanced at all sites.
- Seasonal capacity at sites with secured community access reduces to 120 match equivalent sessions, which leaves boroughwide seasonal spare capacity of 20 match equivalent sessions.

## 6.8 Assessment of future needs

### 6.8.1 Population growth

Spelthorne Borough Council's planners are currently basing population projections on the ONS mid-2014 estimates, which indicate that there will be 116,000 residents in the borough by 2035. This represents a 17.1% increase from the mid-2017 population estimate.

### 6.8.2 Potential changes in demand

Changes in demand for cricket in the future can be modelled on a trend-based projection. Two sets of data can help to inform this:

- **National cricket playing survey:** The ECB's most recent *National Cricket Playing Survey* (2016) identified a 7% decrease in player numbers between 2014 and 2015.
- **Local demand:** Comparison of current Cricket teams' data from Spelthorne with the number of teams playing in the borough when the Spelthorne Playing Pitch Strategy was last reviewed in 2013 reveals significant differences for the two age groups:

<i>Team Type</i>	<i>No. Teams 2013</i>	<i>No. Teams 2019</i>	<i>% Change</i>
Adult male teams	31	31	-
Adult female teams	3	4	+33.3%
Junior male teams	36	24	-33.3%
Junior female teams	2	1	-50.0%
<b>TOTAL TEAMS</b>	<b>72</b>	<b>60</b>	<b>-16.7%</b>

Consultation with local clubs indicated that the following additional teams could be accommodated in Spelthorne if the quality and quantity of pitch provision was improved. The numbers represent a 21.7% increase over current teams. Given the actual trends over the past five years, it is considered appropriate to project future needs based on current team numbers.

<i>Team Type</i>	<i>No. Teams</i>
Adult men's teams	2
Adult women's teams	0
Junior boy's teams	10
Junior girl's teams	1
<b>TOTAL TEAMS</b>	<b>13</b>

### 6.8.3 Site-specific pressures

Spelthorne Borough Council needs to identify sites upon which it can deliver its housing targets. Whilst planning policy offers protection to playing pitches, those sites that do not currently accommodate formal cricket activity may be vulnerable unless it can be proved that they are needed to meet existing or future shortfalls in supply or serve some other open space needs.

### 6.8.4 Potential changes in supply

There are no known changes in cricket pitch supply in the borough.

### 6.8.5 Existing spare capacity

Existing cricket pitch capacity has been calculated in section 6.6 above and indicates seasonal spare capacity of 79 match equivalent sessions on grass wickets and collective seasonal spare capacity of 140 match equivalent sessions at artificial grass pitches. If weekly peak time capacity is considered, supply and demand is balanced, which confirms that there is no effective spare capacity in the peak period for cricket at present.

### 6.8.6 Future cricket pitch needs

Future cricket pitch needs to 2035 are modelled below using ‘Team Generation Rates’ (TGRs), which identify how many people in a specified age group in the borough are required to generate one team. These are then applied to projected changes in population to identify the likely number of teams in the future.

<i>Team type</i>	<i>Age range</i>	<i>Current population</i>	<i>Current teams</i>	<i>TGR</i>	<i>Pop. 2035</i>	<i>Teams 2035</i>	<i>Extra teams</i>
Adult males	18-55	25,360	31	1: 818	25,760	32	1
Adult females	18-55	25,860	4	1: 6,456	25,340	4	0
Junior males	7-18	3,420	24	1: 143	3,840	27	3
Junior females	7-18	2,880	1	1: 2,880	3,480	1	0

### 6.8.7 Sport England’s Playing Pitch Calculator

A supplementary way of modelling future playing pitch needs is Sport England’s Playing Pitch Calculator. The model applies Team Generation rates to the projected population increases to estimate the additional pitch needs arising and in addition generates capital and revenue cost estimates for providing the extra pitches. The model needs to be applied alongside an assessment of the various options for meeting unmet demand but provides helpful context for the site-specific supply-demand assessment in section 6.7 and the TGR calculations in 6.8.6 above. The results of applying the Calculator for cricket needs in Spelthorne are set out below:

<i>Criterion</i>	<i>Expressed demand</i>
Extra seasonal match equivalent sessions	92.47
Extra pitches to meet demand	2.07
Capital cost of extra pitches	£727,196
Annual running costs of extra pitches	£146,894

## 6.9 Key findings and issues

### 6.9.1 What are the main characteristics of current supply and demand?

- **Quantity:** There is seasonal spare capacity of 135 match equivalent sessions on grass wickets and collective seasonal spare capacity of 170 match equivalent sessions at artificial grass pitches. However, if weekly peak time capacity is considered, supply and demand is balanced, which confirms that there is no effective spare capacity as present.
- **Participation rates:** A decline of 17% in the number of cricket teams locally since 2013 is in line with national trends.

- **Displaced demand:** There is no evidence of any imported or exported demand for cricket in Spelthorne, other than the 20% of members of Spelthorne-based clubs that live outside the borough.
- **Unmet/latent demand:** Local clubs believe that there is unmet demand for a further 13 teams in Spelthorne (an increase of around 21.7% on the current team numbers).
- **Pitch quality:** The non-turf pitch at Staines and Laleham Sports Association is poor quality, as are the practice nets there and at Ashford Sports Club and Kempton Cricket Club. The poor quality of the council-owned Long Lane pitch was instrumental in it being decommissioned because clubs did not want to use it.
- **School facilities:** Cricket provision on schools sites has additional resonance given the emphasis in the ECB's new strategy *'Inspiring Generations'* to double participation in primary schools. All of the non-turf pitches on primary schools sites in Spelthorne are 'standard' or 'poor' quality, as are the outfielders which often have very short boundaries due to the limited size of the playing fields.

#### 6.9.2 Is there enough accessible and secured community use to meet current demand? **YES**

- **Seasonal pitch capacity:** For grass pitches, seasonal spare capacity at sites with secured community use reduces by 124 match equivalent sessions, leaving boroughwide seasonal spare capacity of 11 match equivalent sessions. For artificial turf wickets, seasonal capacity at sites with secured community access reduces to 120 match equivalent sessions, leaving boroughwide seasonal spare capacity of 20 match equivalent sessions.
- **Peak time pitch capacity:** Supply and demand are precisely balanced at secured sites at peak times.

#### 6.9.3 Is the accessible provision of suitable quality and appropriately maintained? **YES** - Only the non-turf pitch at Staines and Laleham Sports Club is 'poor' quality,

All pitches and outfielders are rates at least 'standard' quality, apart from the non-turf wicket at Staines and Laleham Sports Club, which is rated as poor.

#### 6.9.4 What are the main characteristics of future supply and demand?

- **Population growth:** The borough's population is projected to increase by 16,900 people by 2035, a 17.1% increase over the 2016 population estimate.
- **Changes in demand:** Balancing past trends that identify falling demand against the target increases in participation, suggests that projecting future need based on current team generation rates is a reasonable basis for forecasting.
- **Changes in supply:** There are no known development threats to any existing pitch sites, including those that are currently disused.
- **Existing spare capacity:** There is no effective peak time spare capacity as present.



- **Future needs:** Based on projected population growth, there will be additional demand from four extra cricket teams (or 34 seasonal match equivalent sessions) by 2035. This is equivalent to seven good quality grass wickets (equivalent to one pitch) or one artificial turf wicket.

### 6.9.5 Is there enough accessible and secured provision to meet future demand? **No** - There is no effective spare capacity at present.

There is insufficient accessible and secured provision to meet future demand at present, but additional capacity could be created in four ways:

- **Pitch quality improvements:** If the 'poor' quality artificial turf wicket at Staines and Laleham Sports Club was upgraded, it would add 60 seasonal match equivalent sessions to overall capacity.
- **Installation of non-turf wickets:** Installing non-turf wickets at some sites would help to expand seasonal carrying capacity, although would have little impact on peak time provision if provided as part of an existing square.
- **Re-instating unused pitches:** Re-instating unused or recently decommissioned sites in the borough would expand collective seasonal carrying capacity by two pitches and 12 wickets. If all wickets were maintained to a 'good' quality standard, this would increase seasonal carrying capacity by 120 match equivalent sessions.
- **Using pitches on school sites:** Using the pitches at St. James's Boys School that are available but have no community use at present would add a further two pitches and 12 wickets to the available supply. This could be secured through the community use agreement relating to the sports hall for which planning consent was recently approved. This would increase seasonal carrying capacity by a further 48 match equivalent sessions.

## 6.10 Scenario Testing

### 6.10.1 Introduction

Based upon the key findings and issues identified above, a number of scenarios have been examined, to identify the optimum approach to addressing needs.

### 6.10.2 Scenario 1: Increasing capacity by improving 'poor' quality pitches to 'standard' quality.

- **Rationale:** If the 'poor' quality artificial turf wicket at Staines & Laleham Sports Association was upgraded, it would add 60 seasonal match equivalents sessions to overall capacity, which would provide an option for accommodating additional junior matches in particular.
- **Advantages:** The advantages of this scenario are that additional seasonal capacity would be created and the improvements to the pitch could be achieved at relatively low cost.
- **Disadvantages:** The disadvantage of this scenario is that there is already surplus seasonal capacity, the key pinch point is at peak periods when supply and demand are balanced. Because the Staines and Laleham Sports Association pitch is part of an existing square, it would not provide additional use in the peak period.



- **Conclusions:** This scenario has limited benefits for meeting additional cricket pitch demand in Spelthorne.

### 6.10.3 Scenario 2: Installation of additional non-turf wickets

- **Rationale:** Installing non-turf wickets at the following sites, in particular to support junior play, would help to expand seasonal carrying capacity:
  - Ashford Sports Club.
  - Kempton Cricket Club.
- **Advantages:** The advantages of this scenario are as follows:
  - The pitches can be installed at relatively low cost (£8,000 - £10,000).
  - They have the potential to accommodate 60 match equivalent sessions per season.
  - Pitch maintenance costs are relatively low compared with natural turf.
- **Disadvantages:** The disadvantages of this scenario are as follows:
  - Non-turf wickets are used primarily for junior matches, so they would have limited impact on addressing capacity issues in relation to adult play.
  - Unless there is space to accommodate non-turf pitches away from the main square, they would not address peak-time deficiencies because they could not be used simultaneously with the grass wickets.
- **Conclusions:** This scenario should be examined further at Ashford Sports Club and Kempton Cricket Club.

### 6.10.4 Scenario 3: Re-instating un-used pitches.

- **Rationale:** The pitches at Laleham Recreation Ground and Long Lane Recreation Ground ceased to be used in the past five years. Re-instating the use of these pitches at 'standard' quality would collectively provide an additional 48 match equivalent sessions per season a collective total of two peak time match equivalent sessions.
- **Advantages:** The advantages of this scenario are that the pitches are in the vicinity of Ashford CC and Staines and Laleham CC and would help to ease the peak period capacity issues identified by each club.
- **Disadvantages:** The disadvantages of this scenario are that both pitches were rated as 'poor' quality, which caused their use to be discontinued, so would require additional investment to improve standards. The capital costs of restoring each pitch are estimated at £12,000, with annual maintenance budgets of £7,500 per annum.
- **Conclusions:** This scenario offers a partial solution to meeting additional cricket pitch demand in Spelthorne.

### 6.10.5 Scenario 4: Negotiating access to school pitches

- **Rationale:** Two schools in Spelthorne have cricket pitches with community access that are unused (St. James's Boys School and Thamesmead School), collectively providing four pitches comprising 12 grass wickets and two non-turf pitches. A further eight schools collectively provide nine non-turf pitches. If community use could be negotiated it would collectively provide an additional 48 match equivalent sessions per season on grass wickets 330 match equivalent sessions per season on non-turf wickets (taking account of the schools' use of the pitches). It would also add to peak time capacity by a collective total of four match equivalent sessions.
- **Advantages:** The advantages of this scenario are as follows:
  - Additional peak time pitch capacity could be accessed, particularly for junior matches on non-turf pitches.
  - The pitches already exist and therefore could be brought into community use at little or no additional cost.
  - There would be opportunities to establish closer school-club links if community-based clubs were playing on school sites.
- **Disadvantages:** The disadvantages of this scenario are as follows:
  - Not all of the schools has community use at present and there is no obvious mechanism for securing it, so there is no guarantee that they would be prepared to commence such an arrangement.
  - None of the sites has a formal Community Use Agreement, so continued access would not be secured.
  - Existing use by the respective schools reduces the overall seasonal carrying capacity of the pitches.
- **Conclusions:** This scenario offers some possibilities for meeting additional cricket pitch demand in Spelthorne from junior teams, particularly for Ashford CC and Shepperton CC.

## 6.11 Policy recommendations

### 6.11.1 Introduction

The recommendations in relation to cricket are made in the context of the National Planning Policy Framework (NPPF) paragraph 74, which stipulates that existing open space including playing pitches, should not be built upon unless:

- An assessment has taken place which has clearly shown the open space to be surplus to requirements, or;
- The loss resulting from the proposed development would be replaced by equivalent or better provision in terms of quantity and quality, in a suitable location, or;

- The development is for alternative sport and recreation provision, the needs for which clearly outweighs the loss.

The following recommendations are arranged under the main headings of ‘protect’, ‘enhance’ and ‘provide’.

### 6.11.2 Protect

**Recommendation 1 - Safeguarding existing provision:** The Spelthorne PPS comprises a robust and evidence-based assessment of current and future needs for cricket in the borough. The PPS identifies a need for all current cricket pitch sites to be retained on the basis of the specific identified roles that each can play in delivering the needs of the sport in Spelthorne both now and in the future. It is therefore recommended that planning policies continue to support the retention of all sites based upon the evidence in the PPS. If any pitch sites do become the subject of development proposals, this will only be permissible if they are replaced and meet policy exception E4 of Sport England’s Playing Fields Policy. This states that ‘the playing field or playing fields which would be lost as a result of the proposed development must be replaced by a playing field or playing fields of an equivalent or better quality and of equivalent or greater quantity, in a suitable location and subject to equivalent or better management arrangements, prior to the commencement of development’.

**Recommendation 2 - Security of tenure:** Four of the nine cricket pitch sites with community use in Spelthorne do not have security of tenure, primarily on school sites. The absence of a Community Use Agreement at most school sites makes it impossible to assume the continued availability of the pitches for the community. It also makes it impossible for a school to apply for external grant funding to improve its facilities, including the receipt of funds from developer contributions. It is therefore recommended that efforts are made to achieve security of Community Use Agreements at sites without them at present.

### 6.11.3 Enhance

**Recommendation 3 - Improving existing ‘poor’ quality provision:** Two sites in the Borough have ‘poor’ quality non-turf wickets, three have ‘poor’ quality outfielders and three have ‘poor’ quality practice nets. This reduces the quality of playing experience and may deter some potential participants. Subject to security of tenure issues, it is recommended that the clubs and schools concerned should be supported to apply for external funding for facility enhancements, including the receipt of developer contributions (see below) where the usage capacity would be enhanced.

### 6.11.4 Provide

**Recommendation 4 - Developer contributions:** It is recommended that the action plan in the Spelthorne PPS be used as the basis for seeking an appropriate level of financial contributions under Section 106 or CIL arrangements, to cover the capital and revenue implications of providing additional cricket pitches to meet the needs of the additional population arising from housing growth by 2035. To facilitate this, smaller projects should be listed as ‘relevant infrastructure’ under CIL Regulation 123. Larger strategic projects should be exempt from CIL, with funding collected via Section 106 contributions.

## 6.12 Action Plan

### 6.12.1 Introduction

In the context of the high-level recommendations above, the tables below set out the cricket action plan to guide the implementation of the strategy. The abbreviations stand for SBC - Spelthorne Borough Council, ECB - England and Wales Cricket Board and SC - Surrey Cricket. The capital cost estimates are based upon Sport England's *Facility Costs - Second Quarter of 2018* (2018).

### 6.12.2 Key strategic actions

<b>Issues</b>	<b>Action</b>	<b>Lead</b>	<b>Partners</b>	<b>Resources</b>	<b>Priority</b>
Securing developer contributions	Ensure that policy provision is made to secure developer contributions towards new and improved cricket facilities.	SBC	Developers Local clubs	Determined by Sport England's New Development Calculator	High
Improving council-owned pitches to add to available capacity	SBC to work in partnership with clubs to improve the quality of pitch maintenance	SBC	Local clubs	£5,000 pa for additional pitch maintenance	High
Access to school sites	<ul style="list-style-type: none"> <li>• Approach schools regarding access</li> <li>• Secure Community Use Agreements</li> </ul>	SBC	Schools Local clubs	Possible funding for improvements to physical accessibility.	Medium
Access to indoor training facilities	Make provision for cricket practice nets in new sports halls at St. James's Boys School and the new Spelthorne Leisure Centre.	SBC	St. James's Boys School	Costs part of the wider projects	High

### 6.12.3 Site specific actions

<b>Site</b>	<b>Issues</b>	<b>Action</b>	<b>Lead</b>	<b>Partners</b>	<b>Resources</b>	<b>Priority</b>
Ashford Sports Club	<ul style="list-style-type: none"> <li>• Small seasonal deficit on the grass pitches.</li> <li>• 'Poor' quality practice nets.</li> </ul>	<ul style="list-style-type: none"> <li>• Provide new non-turf pitch</li> <li>• Provide new practice nets</li> </ul>	Ashford Cricket Club	-	£10,000 for non-turf pitch £25,000 for new nets	High
Kempton Cricket Club	<ul style="list-style-type: none"> <li>• Small seasonal deficit on the grass pitches.</li> <li>• 'Poor' quality practice nets.</li> </ul>	<ul style="list-style-type: none"> <li>• Provide new non-turf pitch</li> <li>• Provide new practice nets</li> </ul>	Kempton Cricket Club	-	£10,000 for non-turf pitch £25,000 for new nets	High
Laleham Recreation Ground	Pitches currently unused.	Reinstate pitches subject to confirmed demand from Staines & Laleham CC	Laleham Recreation Ground Committee	Staines & Laleham CC	£5,000 per annum for pitch maintenance	High
Long Lane Recreation Ground	Pitches currently unused.	Reinstate pitches subject to confirmed demand from Ashford CC	SBC	Ashford CC	£5,000 per annum for pitch maintenance	High
Shepperton Cricket Club	Small seasonal deficit on the grass pitches.	Negotiate access to Thamesmead School non-turf pitches	Shepperton CC	Thamesmead School	-	High

<i>Site</i>	<i>Issues</i>	<i>Action</i>	<i>Lead</i>	<i>Partners</i>	<i>Resources</i>	<i>Priority</i>
Spelthorne Sports Club	Small seasonal deficit on the grass pitches.	Extra capacity provided by new non-turf wicket	Spelthorne Sports Club		-	-
Sunbury Cricket Club	No current issues	No action required	-	-	-	-
Staines and Laleham Sports Club	<ul style="list-style-type: none"> <li>• Poor quality non-turf pitch.</li> <li>• Poor quality practice nets</li> </ul>	<ul style="list-style-type: none"> <li>• Provide new non-turf pitch</li> <li>• Provide new practice nets</li> </ul>	Staines and Laleham Sports Club	-	£10,000 for non-turf pitch £25,000 for new nets	High
St. James's Boys School	Unsecured community use	Seek community use agreement	SBC	St. James's Boys School	-	Medium
Thamesmead School	<ul style="list-style-type: none"> <li>• No current community use of new non-turf pitches</li> <li>• Unsecured community use</li> </ul>	<ul style="list-style-type: none"> <li>• Allow use by Shepperton CC</li> <li>• Seek community use agreement</li> </ul>	SBC	Thamesmead School Shepperton CC	-	Medium

## 7 RUGBY UNION NEEDS IN SPELTHORNE

### 7.1 Organisational context

- **Rugby Football Union:** The RFU is the governing body of the sport and supports the development of the game in Spelthorne.
- **RFU-affiliated Rugby Clubs:** There are two clubs based in the borough (or in the case of Staines RFC, just beyond its boundary), which collectively field eight adult teams 17 junior teams and 21 mini-rugby teams.

### 7.2 Strategic context

#### 7.2.1 National rugby facilities strategy

The RFUs *National Facilities Strategy for Rugby Union in England 2013 - 2017* (2013) provides a framework for facility provision.

- Increase the provision of integrated changing facilities that are child friendly and can sustain concurrent male and female activity at the club.
- Improve the quality and quantity of natural turf pitches.
- Increase the number of Artificial Turf Pitches.
- Improve social, community and catering facilities, which can support diversification and the generation of additional revenues.
- Invest in facility upgrades which result in an increase in energy-efficiency, in order to reduce the running costs of clubs.

#### 7.2.2 Neighbouring local authorities

Playing pitch strategies in neighbouring local authority areas identify cross-boundary issues:

##### ***Runnymede***

The *'Runnymede Playing Pitch Strategy'* (2018) was recently adopted and concluded that there is sufficient pitch capacity to meet current needs and that quality improvements at existing pitches will be sufficient to meet projected future needs.

##### ***Elmbridge***

The Council is in the final stages of completing a Playing Pitch Strategy for the borough. The emerging findings in relation to rugby union are that there is sufficient pitch capacity to meet current needs and that future demand will need to be met through additional artificial grass and natural turf pitches.

##### ***Windsor and Maidenhead***

The *'Royal Borough of Windsor and Maidenhead Playing Pitch Strategy'* (2016) identifies that there is a deficit of rugby pitches, which should be addressed through developing an additional World Rugby-compliant artificial grass pitch.

### ***London Borough of Hillingdon***

The council does not have a current playing pitch strategy and there is no detailed analysis of playing pitch needs.

### ***London Borough of Richmond***

The 'London Borough of Richmond Playing Pitch Strategy' (2018) identifies that there is a severe shortfall of grass (equivalent to 25 match equivalent sessions per week) and artificial grass pitches for rugby.

### ***London Borough of Hounslow:***

The 'London Borough of Hounslow Playing Pitch Strategy 2017-2030' (2016) identifies that:

- There is just enough rugby pitch capacity to meet existing needs, although poor maintenance limits the carrying capacity at some sites.
- Facility enhancements to help meet future needs includes at Staines RFC 'ongoing pitch improvements, lighting upgrades and possible extension of site to provide a further pitch'.

## **7.2.3 Implications of the strategic context**

The implications of the strategic context for rugby union in Spelthorne are:

- ***Existing deficits:*** The lack of spare pitch capacity in several neighbouring areas means that there is no prospect of accommodating any demand from Spelthorne.
- ***Future deficits:*** In all cases where a detailed assessment has been undertaken, rugby pitch shortfalls are projected to increase in the future.

## **7.3 Rugby Union demand**

### **7.3.1 RFU-affiliated clubs and teams**

The following clubs affiliate to the RFU and play in, or immediately adjacent to Spelthorne. In addition, the London Irish professional rugby team trains at Hazelwood so creates some extra demand for the facilities on weekdays.

<b><i>Club</i></b>	<b><i>Home Ground</i></b>	<b><i>Adult male teams</i></b>	<b><i>Adult female teams</i></b>	<b><i>Boys junior teams</i></b>	<b><i>Girls junior teams</i></b>	<b><i>Mini teams</i></b>
London Irish Amateur RFC	Hazelwood	4	1	12	3	14
Staines RFC	The Reeves	3	0	1	1	7
<b><i>TOTALS</i></b>	<b><i>-</i></b>	<b><i>7</i></b>	<b><i>1</i></b>	<b><i>13</i></b>	<b><i>4</i></b>	<b><i>21</i></b>

### 7.3.2 Demand trends

**Local trends:** Comparison of current rugby teams' data from Spelthorne with the number of teams playing in the borough when the Spelthorne PPS was last reviewed in 2013 reveals reductions at adult and mini level, but an increase at junior level and overall level:

<i>Team Type</i>	<i>No. Teams 2013</i>	<i>No. Teams 2019</i>	<i>% Change</i>
Adult teams	11	8	-27.3%
Junior teams	9	17	+88.9%
Mini teams	23	21	-8.7%
<b>TOTAL TEAMS</b>	<b>43</b>	<b>46</b>	<b>+7.0%</b>

### 7.3.3 Displaced demand

Displaced demand relates to play by teams or other users of playing pitches from within the study area which takes place outside of the area.

- **Imported demand in Spelthorne-based clubs:** Based on the clubs' survey, around 45% of members from Spelthorne-based rugby union clubs are resident outside the borough.
- **Exported demand from internal clubs:** Staines Rugby Club is based just over the border with Hounslow but otherwise matches and training needs are met within the borough.

### 7.3.4 Unmet demand

Unmet demand takes a number of forms:

- Teams may have access to a pitch for matches but nowhere to train or vice versa.
- Some pitches may be unavailable to the community.
- The poor quality and consequent limited capacity of pitches in the area and/or a lack of provision and ancillary facilities which meet a certain standard of play/league requirement.

There is no evidence of any unmet demand in Spelthorne at present.

### 7.3.5 Latent demand

Whereas unmet demand is known to currently exist latent demand is demand that evidence suggests may be generated from the current population should they have access to more or better provision. Consultation with local clubs indicated that a total of 15 additional teams of all age groups could be accommodated in Spelthorne if the quality and quantity of pitch provision was improved.

<i>Club</i>	<i>Adult male teams</i>	<i>Adult female teams</i>	<i>Boys junior teams</i>	<i>Girls junior teams</i>	<i>Mini teams</i>
London Irish Amateur RFC	1	0	3	0	0
Staines RFC	0	1	5	3	2
<b>TOTALS</b>	<b>1</b>	<b>1</b>	<b>8</b>	<b>3</b>	<b>2</b>



## 7.4 Rugby union supply in Spelthorne

### 7.4.1 Quantity

This section summarises the detail of rugby pitch supply in Spelthorne. The pitches included in the analysis are defined as natural or artificial turf areas permanently laid out with regulation markings. The artificial grass pitch complies with the World Rugby Regulation 22 specification. The categories assessed are as follows:

- **Available for community use and used:**
  - **Full-sized '3G' Artificial Grass Pitch:**

<i>Site</i>	<i>Address</i>	<i>Dimensions</i>	<i>Built</i>
London Irish Amateur RFC	Hazelwood Drive, Sunbury TW16 6QU	129m x 79m	2014

- **Grass pitches:**

<i>Site</i>	<i>Address</i>	<i>Floodlit pitches</i>	<i>Non-floodlit pitches</i>
London Irish Amateur RFC	Hazelwood Drive, Sunbury TW16 6QU	1	5
Staines RFC	The Reeves, Snakey Lane, Hanworth TW13 7NB	2	3

- **Available for community use and not used:**

<i>Site</i>	<i>Address</i>	<i>Pitches</i>
Matthew Arnold Sports Centre	Kingston Road, Staines TW18 1PF	1

- **Not available for community use:** The following grass rugby union pitches on school sites are not available for community use. All are non-floodlit:

<i>Site</i>	<i>Address</i>	<i>Pitches</i>
Bishop Wand School	Layton's Lane, Sunbury TW16 6LT	2
Halliford School	Russell Road, Shepperton TW17 9HX	2
Halliford School Field	Church Road, Shepperton TW17 9AD	1
St. James's Boys School	Church Road, Ashford TW15 3DZ	2
St. Paul's Catholic College	Manor Lane, Sunbury TW16 6JE	1
Thamesmead School	Manygate Lane, Shepperton TW17 9EE	1
Thomas Knyvett College	Stanwell Road, Ashford TW15 3DU	1

- **Not available as disused:** There are no rugby union pitches that are available for community use that are disused.

## 7.4.2 Quality

- **Artificial turf pitch quality:** The quality of the only rugby-compliant artificial grass pitch in Spelthorne was assessed from a site visit, to apply the Non-technical Visual Assessment criteria developed for use in conjunction with the 'Playing Pitch Strategy Guidance'. The assessment generates an overall 'score' by evaluating the playing surface, fencing, floodlighting, disability access and changing provision.

<i>Site</i>	<i>Pitch</i>	<i>Changing</i>
London Irish Amateur RFC	Good	Good

- **Grass pitch quality:** The qualitative analysis involved a visit to all rugby pitches in Spelthorne with community use and used during the playing season, to undertake the sport-specific non-technical visual inspections produced by the RFU for Sport England's *Playing Pitch Strategy Guidance* (2013). The assessment generated 'scores' for each pitch by evaluating the condition of:
  - **Pitch drainage:** Inadequately naturally drained (score D0), adequately naturally drained (score D1) pipe drained (score D2) and pipe and slit drained pitches (score D3).
  - **Grounds maintenance:** Frequency of aeration, sand-dressing, fertilising, weed killing and chain harrowing. This generates scores of 'Poor' (M0), 'Adequate' (M1) and 'Good' (M2). The floodlit pitches are indicated to identify the pitches with the greatest midweek training usage:

<i>Site</i>	<i>Maintenance</i>	<i>Drainage</i>	<i>Floodlit</i>
London Irish Amateur RFC Pitch 1	M2	D3	Yes
London Irish Amateur RFC Pitch 2	M2	D3	No
London Irish Amateur RFC Pitch 3	M2	D3	No
London Irish Amateur RFC Pitch 4	M2	D3	No
London Irish Amateur RFC Pitch 5	M1	D0	No
London Irish Amateur RFC Pitch 6	M1	D0	No
Staines RFC Pitch 1	M2	D2	Yes
Staines RFC Pitch 2	M2	D2	Yes
Staines RFC Pitch 3	M1	D1	No
Staines RFC Pitch 4	M1	D1	No
Staines RFC Pitch 5	M1	D1	No

## 7.4.3 Grass pitch carrying capacity

The carrying capacity of grass pitches is related to their quality and is expressed as the number of 'match equivalent sessions' that can be accommodated each week. The *Playing Pitch Strategy Guidance* indicates the following weekly carrying capacities for rugby union pitches:

<i>Drainage</i>	<i>Maintenance</i>		
	<i>Poor</i>	<i>Standard</i>	<i>Good</i>
Natural inadequate	0.5	1.0	2.0
Natural adequate	1.5	2.0	3.0
Pipe drained	1.75	2.5	3.25
Pipe and slit drained	2.0	3.0	3.5

#### 7.4.4 Artificial turf pitch usage

The artificial turf pitch at London Irish Amateur RFC is used as follows.

<i><b>Time period</b></i>	<i><b>Users</b></i>	<i><b>Hours used</b></i>	<i><b>% Utilised</b></i>
Midweek evenings	London Irish ARFC Spelthorne Sports Club FC (Football) PDA Coaching (Football) Gael Londain (Gaelic football)	17.5	100%
Saturday mornings	PDA Coaching (Football)	3	75%
Saturday afternoons	London Irish ARFC	5	100%
Sunday mornings	London Irish ARFC	4	100%
Sunday afternoons	None	0	0%
<b><i>TOTAL</i></b>	<b><i>-</i></b>	<b><i>39.5</i></b>	<b><i>81.8%</i></b>

#### 7.4.5 Total site usage

The weekly collective carrying capacity of the rugby union sites in Spelthorne, expressed as ‘match equivalents’ is therefore as follows:

<i><b>Site</b></i>	<i><b>Grass capacity</b></i>	<i><b>AGP capacity</b></i>	<i><b>Total capacity</b></i>
London Irish Amateur RFC	16.0	26.0	42.0
Staines RFC	11.0	-	11.0

#### 7.4.6 Changing quality

The quality of the changing facilities at each of the rugby union sites in Spelthorne is as follows.

<i><b>Site</b></i>	<i><b>Rating</b></i>
London Irish Amateur RFC	Good
Staines RFC	Good

#### 7.4.7 Pitch maintenance

The London Irish pitches are maintained by contractors, whilst the Staines RFC pitches are maintained by volunteers from the club.

#### 7.4.8 Pitch hire charges

All grass rugby union pitches with community use and used in Spelthorne are owned and/or operated by the incumbent clubs and therefore no pitch hire charges are levied for their use. The scale of charges for the London Irish ARFC artificial grass pitch, which does have external hirers, are as follows:

<i><b>Pitch</b></i>	<i><b>Cost per hour (£)</b></i>
Full pitch	£159
One-third pitch	£50

#### 7.4.9 Ownership, management and security of access

The ownership, management and security of community access of rugby union pitch sites is detailed below. Security of access refers to the extent to which community use is protected (through public ownership, community use agreements etc.), rather than the security of tenure of specific club users.

<i>Site</i>	<i>Ownership</i>	<i>Management</i>	<i>Security of access</i>
London Irish Amateur RFC	London Irish Holdings Ltd.	Hazelwood Community Company	Secured
Staines RFC	Staines RFC & Sports Club Ltd.	Staines RFC	Secured

### 7.5 The views of local stakeholders

#### 7.5.1 The Rugby Football Union

Consultation with the RFU highlighted that:

- The Rugby World Cup will be held in 2019 and will provide an enhanced profile for the game.
- London Irish Amateur RFC is the main club in Spelthorne, although almost 50% of players are drawn from outside the borough.
- Staines RFC is based just over the border in the London Borough of Hounslow, but as its name suggests, it draws a significant proportion of its membership from within Spelthorne so has been included in this PPS. The Club appears to have reached plateau in terms of team numbers.
- There are no single team or wandering clubs in the borough.
- A women and girls action plan is being created as part of the RFU's National Strategy with special reference to changing facilities development at club sites.

#### 7.5.2 London Irish Amateur RFC

- 'Hazelwood Community Company, which is jointly owned by the London Irish professional and amateur clubs, runs the facilities and as well as operating the rugby facilities is charged with maximising community use'.
- 'Our site was created six years ago on a former nine-hole golf course so extends to 63 acres in total. We have a World Rugby Regulation 22-compliant floodlit artificial grass pitch, one floodlit grass pitch, five non-floodlit grass pitches and ten marked areas for mini-rugby'.
- 'Our two floodlit pitches are fully utilised every midweek evening and we would like to provide floodlighting to two extra grass pitches to spread the training usage more evenly'.
- 'There is extensive regular use of our facilities by other sports, including football and Gaelic football on the artificial grass pitch and a weekly 'Park Run' event. A number of professional sports teams make occasional use, including international rugby teams and NFL American Football teams.

### 7.5.3 Staines Rugby Club

- ‘Two of our pitches suffer from compaction and poor drainage and we would like to improve them to increase usage’.
- ‘We use cones to mark-up smaller pitches for training and for tournaments. We also offer an off-pitch area that can be used for training’.

## 7.6 The implications for rugby union in Spelthorne

Analysis of local supply of rugby union pitches in Spelthorne indicates the following:

- **Local clubs:** There are two clubs serving Spelthorne (although Staines RFC is located just outside the borough boundary) providing high quality coaching and playing opportunities.
- **Participation trends:** The number of rugby teams in all age groups in Spelthorne has increased between 2013 and 2019, although this is due to a big increase in junior players outstripping reductions at mini and adult levels.
- **Imported and exported demand:** There is a complex mix of imported and exported demand, given the broad membership base of London Irish and Staines RFC’s out-of-borough location. Taken collectively, 45.2% of members of the two clubs are drawn from outside Spelthorne.
- **Pitch supply:** There is no immediate evidence of a shortage of rugby union pitch supply in the borough, although that there is no midweek spare capacity at London Irish, even when the artificial grass pitch capacity is included.
- **Pitch quality:** There are some pitch quality issues at both club sites that compromise carrying capacity.

## 7.7 Assessment of current needs

To assess whether the current supply of pitches is adequate to meet existing demand an understanding of the situation at all sites available to the community needs to be developed. This is achieved by providing a brief overview for each site, which comprises:

- A comparison between the carrying capacity of a site and how much demand currently takes place there. The carrying capacity of a site is defined as the amount of play it can regularly accommodate without adversely affecting its quality and use. Demand is defined in terms of the number of ‘match equivalent’ sessions at each site.
- An indication of the extent to which pitches are being used during their peak periods.

The site overviews identify the extent to which pitches are:

- **Being overplayed:** Where use exceeds the carrying capacity (highlighted in red in the table below).

- **Being played to the level the site can sustain:** Where use matches the carrying capacity.
- **Potentially able to accommodate some additional play:** Where use falls below the carrying capacity.

As per RFU guidance, rugby union pitch capacity, demand and the resultant balance are expressed as ‘match equivalent sessions’, both weekly and at peak times.

<i>Site</i>	<i>Pitches</i>	<i>Users</i>	<i>Weekly capacity</i>	<i>Weekly demand</i>	<i>Weekly balance</i>	<i>Peak capacity</i>	<i>Peak demand</i>	<i>Peak balance</i>
London Irish Amateur RFC	6*	London Irish Amateur RFC London Irish RFC	16.0*	16.0	Balanced	6.0*	3.0	+3.0
Staines RFC	5	Staines RFC	11.0	10.0	+1.0	5.0	3.0	+2.0

\* Includes grass pitch capacity only. The artificial turf pitch provides for a further 26.0 weekly match equivalent sessions and 2.0 match equivalent sessions in the peak period.

The split between midweek training supply and demand and weekend match supply and demand is tabulated below, to highlight the main capacity pinch points.

<i>Site</i>	<i>Midweek training capacity</i>	<i>Midweek training demand</i>	<i>Midweek training balance</i>	<i>Weekend match capacity</i>	<i>Weekend match demand</i>	<i>Weekend match balance</i>
London Irish Amateur RFC	10.0	10.0	Balanced	6.0*	3.0	+3.0
Staines RFC	6.0	5.0	+1.0	5.0	3.0	+2.0

The key findings are that the weekend supply and demand figures indicate spare capacity at both sites, but that there is no midweek training spare capacity at London Irish, even when the artificial grass pitch capacity is included.

## 7.8 Assessment of future needs

### 7.8.1 Population growth

Spelthorne Borough Council’s planners are currently basing population projections on the ONS mid-2014 estimates, which indicate that there will be 116,000 residents in the borough by 2035. This represents a 17.1% increase from the mid-2017 population estimate.

### 7.8.2 Potential changes in demand

The number of rugby teams in all age groups in Spelthorne has increased between 2013 and 2019, although this is due to a big increase in junior players outstripping reductions at mini and adult levels. Given the focus on development of the women and girl’s game, the RFU has identified that one additional adult women’s team and two additional junior girl’s teams will be generated in Spelthorne during the PPS timespan, so projecting needs based on current demand patterns for male teams and the RFU forecasts for female teams is a reasonable basis for forecasting.

### 7.8.3 Site-specific pressures

There are no known pressures at either of the main sites. There is space to expand the number of pitches at London Irish if required, although there are some planning sensitivities relating to the use of the site.

### 7.8.4 Potential changes in supply

There are no known potential changes in rugby pitch supply in the borough.

### 7.8.5 Existing spare capacity

There is peak time spare capacity at both the rugby union pitch sites in the borough at present. but there is no midweek spare capacity at London Irish, even when the artificial grass pitch capacity is included.

### 7.8.6 Future rugby pitch needs

Future rugby pitch needs are modelled below using 'Team Generation Rates' (TGRs), which identify how many people in a specified age group in the borough are required to generate one team. These are then applied to projected changes in population to identify the likely number of teams in the future:

<i>Team type</i>	<i>Age range</i>	<i>Current population</i>	<i>Current teams</i>	<i>Projected extra teams</i>	<i>TGR</i>	<i>Pop. 2035</i>	<i>Teams 2035</i>	<i>Extra teams</i>
Adult males	19-45	16,620	7	0	1: 2,374	16,200	7	0
Adult females	19-45	16,940	1	1	1: 8,470	16,200	2	0
Junior males	13-18	3,240	13	0	1: 249	3,780	15	2
Junior females	13-18	3,360	4	2	1: 560	3,480	6	0
Mini-rugby	7-12	7,080	21	0	1: 337	7,260	22	1

### 7.8.7 Sport England's Playing Pitch Calculator

A supplementary way of modelling future playing pitch needs is Sport England's Playing Pitch Calculator. The model applies Team Generation rates to the projected population increases to estimate the additional pitch needs arising and in addition generates capital and revenue cost estimates for providing the extra pitches. The model needs to be applied alongside an assessment of the various options for meeting unmet demand but provides helpful context for the site-specific supply-demand assessment in section 7.7 above and the TGR calculations in section 7.8.6. The results of applying the Calculator for rugby union needs in Spelthorne are set out below:

<i>Criterion</i>	<i>Expressed demand</i>
Extra peak match equivalent sessions	2.8
Extra weekly match equivalent sessions	3.24
Extra pitches to meet demand	2.8
Capital cost of extra pitches	£465,648
Annual running costs of extra pitches	£99,649



## 7.9 Key findings and issues

### 7.9.1 What are the main characteristics of current supply and demand?

- **Local clubs:** There are two clubs serving Spelthorne (although Staines RFC is located just outside the borough boundary) providing high quality coaching and playing opportunities.
- **Participation trends:** The number of rugby teams in all age groups in Spelthorne has increased between 2013 and 2019, although this is due to a big increase in junior players outstripping reductions at mini and adult levels.
- **Imported and exported demand:** There is a complex mix of imported and exported demand, given the broad membership base of London Irish and Staines RFC's out-of-borough location. Taken collectively, 45.2% of members of the two clubs are drawn from outside Spelthorne.
- **Pitch supply:** There is no midweek spare capacity at London Irish, even when the artificial grass pitch capacity is included and very limited spare capacity at Staines RFC.
- **Pitch quality:** There are some pitch quality issues at both club sites that compromise carrying capacity.

### 7.9.2 Is there enough accessible and secured community use to meet current demand? **YES** - Although midweek supply and demand are balanced at London Irish

There is no midweek spare capacity at London Irish, even when the artificial grass pitch capacity is included and very limited spare capacity at Staines RFC.

### 7.9.3 Is the accessible provision of suitable quality and appropriately maintained? **NO** - Several pitches have poor quality drainage

Pitch drainage is poor at two pitches at Staines Rugby Club and two pitches at London Irish, which compromises the pitch carrying capacity.

### 7.9.4 What are the main characteristics of future supply and demand?

- **Population growth:** The borough's population is projected to increase by 16,900 people by 2035, a 17.1% increase over the 2016 population estimate.
- **Changes in demand:** Projecting future need based on current demand patterns, plus the RFU's forecasts of increases in women's and girl's teams, is the most appropriate basis for forecasting.
- **Changes in supply:** There are no known development threats to any existing pitch sites.
- **Existing spare capacity:** There is collective peak time spare capacity equivalent to 5.0 match equivalent sessions in the borough at present, but that there is no midweek spare capacity at London Irish, even when the artificial grass pitch capacity is included.
- **Future needs:** Additional future needs involves demand from 3 additional teams for 3.5 match equivalent sessions per week.



### 7.9.5 Is there enough accessible and secured provision to meet future demand? **NO**

With collective weekly spare capacity of only 1.0 match equivalent session on the grass pitches at both club sites in the borough, there is insufficient accessible and secured provision to meet future demand at present, so some additional capacity will need to be developed at both sites.

## 7.10 Scenario testing

### 7.10.1 Introduction

Based upon the key findings and issues identified above, some scenarios examining the effect of securing additional pitch capacity have been rehearsed to identify the optimum approach to addressing needs.

### 7.10.2 Scenario 1: Enhancing grass pitch carrying capacity with maintenance and drainage improvements

- **Rationale:** Improving the drainage and maintenance of the grass pitches where they are sub-optimal at present would add the following capacity (in match equivalent sessions) at each site:

<i>Site</i>	<i>Current capacity</i>	<i>Extra capacity</i>	<i>Total capacity</i>
London Irish Amateur RFC	16.0	5.0	21.0
Staines RFC	11.0	6.5	17.5
<b>TOTAL</b>	<b>27.0</b>	<b>11.5</b>	<b>38.5</b>

- **Advantages:** The advantages of this scenario are as follows:
  - The additional capacity would support the clubs' aspirations to increase team numbers over and above population-based team generation rates.
  - The extra capacity could be achieved at the existing sites without the need for additional land acquisition costs.
- **Disadvantages:** The disadvantage of this scenario is that the main pinch points are in the midweek evenings for training, so without additional floodlight provision, the improved pitch capacity could not be used during the hours of darkness in the winter months.
- **Conclusions:** There would be merit in exploring the potential for drainage and maintenance improvements. However, to maximise the benefits of this, the review will also need to consider the issue of floodlighting to maximise the benefits in the midweek evening period (see below).

### 7.10.3 Scenario 2: Enhancing grass pitch carrying capacity by providing floodlights

- **Rationale:** Whilst improved maintenance and drainage would add overall capacity, to achieve the maximum benefits floodlighting will be required to facilitate use during midweek evenings. Collectively, three pitches are already floodlit, but eight are not.
- **Advantages:** The advantages of this scenario are as follows:
  - Floodlighting additional pitches will increase their availability on midweek evenings when training sessions take place.
  - Both sites in the borough already have at least one floodlit pitch, which should simplify obtaining planning consent and in may reduce installation costs if some of the services infrastructure is already in place.
- **Disadvantages:** The disadvantages of this scenario are as follows:
  - Its effectiveness is contingent upon the pitch capacity enhancements achievable through the drainage and maintenance improvements, so it needs to be considered in conjunction.
  - There are planning sensitivities relating to the use of the London Irish site, so planning consent for floodlighting and/or extended hours of use may not be achievable.
- **Conclusions:** The greatest benefits of floodlighting will be at sites where it is combined with an improvement in pitch maintenance or drainage ratings, specifically impacting those sites where supply and demand for mid-week match equivalent sessions is either balanced or shows only a small surplus. Staines RFC would most benefit from additional floodlighting in this regard, but additional lights for two pitches at London Irish RFC would enable the club to spread training usage more evenly.

### 7.10.4 Scenario 3: Negotiating access to rugby pitches on school sites

- **Rationale:** There are ten rugby pitches on school sites with no community use at present and accessing these facilities would provide some additional capacity. The pitches at Bishop Wand School and St. Paul's Catholic College are relatively close to the London Irish site and those at St. James Boy's School and Thomas Knyvett College to Staines RFC.
- **Advantages:** The advantages of this scenario are that:
  - The pitches already exist and therefore could be brought into community use at little or no additional cost.
  - There would be opportunities to establish closer school-club links if community-based clubs were playing on school sites.

- **Disadvantage:** The disadvantages of this scenario are that:
  - Some capacity is already used by the schools to meet their educational needs, so the potential net availability for community use is around half the total number of match equivalent sessions.
  - Some schools only mark rugby pitches for the spring term, so they are not available for the full rugby season.
  - The main capacity issues at the club sites are at midweek evenings when pitch usage is dependent on floodlighting. None of the schools pitches are floodlit.
- **Conclusions:** Given the scope to improve pitch carrying capacity on the two club sites in the borough, this scenario is not the preferred way to meet identified current and future needs.

## 7.11 Policy recommendations

### 7.11.1 Introduction

The recommendations in relation to rugby union are made in the context of the National Planning Policy Framework (NPPF) paragraph 74, which stipulates that existing open space including playing pitches, should not be built upon unless:

- An assessment has taken place which has clearly shown the open space to be surplus to requirements, or;
- The loss resulting from the proposed development would be replaced by equivalent or better provision in terms of quantity and quality, in a suitable location, or;
- The development is for alternative sport and recreation provision, the needs for which clearly outweighs the loss.

The following recommendations are arranged under the main headings of ‘protect’ and ‘enhance’.

### 7.11.2 Protect

**Recommendation 1 - Safeguarding existing provision:** The Spelthorne PPS comprises a robust and evidence-based assessment of current and future needs for rugby union in the borough. The PPS has identified a need to increase local rugby pitch capacity and to this extent, it will be important for all current community used rugby pitch sites to be retained. It is therefore recommended that planning policies continue to support the retention of all sites, based upon the evidence in the PPS. If proposals to redevelop rugby pitches do come forward, this will only be permissible they are replaced and meet policy exception E4 of Sport England’s Playing Fields Policy. This states that ‘the playing field or playing fields which would be lost as a result of the proposed development must be replaced by a playing field or playing fields of an equivalent or better quality and of equivalent or greater quantity, in a suitable location and subject to equivalent or better management arrangements, prior to the commencement of development’.

### 7.11.3 Enhance

**Recommendation 3 - Improving existing pitch capacity:** Additional pitch capacity would best be developed by improving the quality of pitch drainage and maintenance, with related floodlighting provision at both club sites in the borough.

**Recommendation 4 - Developer contributions:** All the additional demand for rugby arising from the proposed housing development in Spelthorne to 2035, should be accommodated through the developments outlined above. It is recommended that the action plan in the Spelthorne PPS be used as the basis for seeking an appropriate level of financial contributions under Section 106 or CIL arrangements, to cover the capital and revenue implications of the enhancements. To facilitate this, specific playing pitch projects should be listed as ‘relevant infrastructure’, under CIL Regulation 123. Larger strategic projects should be exempt from CIL, with funding collected via Section 106 contributions.

## 7.12 Action Plan

### 7.12.1 Introduction

In the context of the high-level recommendations above, the tables below set out the rugby union action plan to guide the implementation of the strategy. The abbreviations stand for SBC - Spelthorne Borough Council, LIARFC - London Irish Amateur Rugby Football Club and SRFC - Staines Rugby Football Club. The capital cost estimates are based upon Sport England’s *Facility Costs - Second Quarter of 2018* (2018).

### 7.12.2 Key strategic actions

<b>Issues</b>	<b>Action</b>	<b>Lead</b>	<b>Partners</b>	<b>Resources</b>	<b>Priority</b>
Securing developer contributions	Ensure that policy provision is made to secure developer contributions towards improved rugby facilities.	SBC	Developers	Determined by Sport England’s New Development Calculator	High

### 7.12.3 Site specific actions

<b>Site</b>	<b>Issues</b>	<b>Action</b>	<b>Lead</b>	<b>Partners</b>	<b>Resources</b>	<b>Priority</b>
London Irish ARFC	<ul style="list-style-type: none"><li>• ‘Poor’ quality drainage on two grass pitches.</li><li>• Weekly usage is balanced</li><li>• Need to provide for Gaelic Football needs in addition.</li></ul>	<ul style="list-style-type: none"><li>• Improve pitch drainage</li><li>• Provide floodlights to two additional pitches, subject to a feasibility study</li><li>• Continue to provide capacity for Gaelic Football users.</li></ul>	LIARFC	Developers	£50,000 for drainage improvements £50,000 for floodlights	High
Staines RFC	<ul style="list-style-type: none"><li>• ‘Standard’ quality drainage.</li><li>• Weekly usage is balanced</li></ul>	<ul style="list-style-type: none"><li>• Improve pitch drainage</li><li>• Provide floodlights to two additional pitches</li></ul>	SRFC	Developers	£25,000 for drainage improvements £50,000 for floodlights	High

## 8 HOCKEY NEEDS IN SPELTHORNE

### 8.1 Organisational context

- **England Hockey:** England Hockey is the governing body of the sport and supports the development of the game in Spelthorne.
- **England Hockey-affiliated clubs:** There are three affiliated clubs in Spelthorne, who collectively provide 26 adult and 29 junior teams.

### 8.2 Strategic context

#### 8.2.1 National hockey strategy

England Hockey's strategic plan 2013 - 2017 '*A Nation Where Hockey Matters*' (2013) contains the following priorities of relevance to Spelthorne:

Our vision is for England to be a 'Nation Where Hockey Matters'.

- We know that delivering success on the international stage stimulates the nation's pride in their hockey team and, with the right events in place, we will attract interest from spectators, sponsors and broadcasters alike. The visibility that comes from our success and our occasions will inspire young people and adults to follow in the footsteps of their heroes and, if the right opportunities are there to meet their needs, they will play hockey and enjoy wonderful experiences.
- Underpinning all this is the infrastructure which makes our sport function. We know the importance of our volunteers, coaches, officials, clubs and facilities. The more inspirational our people can be, the more progressive we can be and the more befitting our facilities can be, the more we will achieve for our sport. England Hockey will enable this to happen and we are passionate about our role within the sport. We will lead, support, counsel, focus and motivate the Hockey Nation and work tirelessly towards our vision.
- As a governing body, we want to have a recognisable presence to participants of the game, be that through club or association website or their communications, or through the work of the many outstanding coaches in our game, so that players understand that their club is part of a wider team working together to a common goal.
- Our core objectives are as follows:
  - Grow our Participation.
  - Deliver International Success
  - Increase our Visibility
  - Enhance our Infrastructure
  - For England Hockey to be proud and respected custodians of the sport

### ***Club Participation***

- Our club market is well structured and clubs are required to affiliate to England Hockey to play in community leagues. As a result only relatively few occasional teams lie outside our affiliation structure. Schools and Universities are the other two areas where significant hockey is played.
- Hockey is clearly benefiting from a double Olympic legacy. After Great Britain's women won bronze in front of a home crowd in London in 2012 the numbers of young girls playing the sport doubled and a historic gold in Rio 2016 saw more than 10,000 players promptly joining clubs. These triumphs have inspired the nation to get active and play hockey. Thanks to the outstanding work of the network of clubs across the country, England Hockey has seen unprecedented growth at both ends of the age range. There has been an 80% increase in the number of boys and girls in clubs, as well as a 54% increase in players over the age of 46.
- Hockey clubs have reaped the rewards of the improved profile of the sport, focussing on a link with schools to provide excellent opportunities for young players. Programmes such as Quick sticks - a small-sided version of hockey for 7-11 year olds - in Primary Schools have been hugely successful in allowing new players to take part in the sport from an early age. The growth in the sport since the eve of London 2012 has been seen across the country, examples being a 110% increase in under 16s club participation in London, and a 111% growth in the North West in the same age bracket.

### **8.2.2 Hockey facilities strategy**

England Hockey's '*Facilities Strategy*' (2016) contains the following key elements:

***Vision:*** For every hockey club in England to have appropriate and sustainable facilities that provide excellent experiences for players.

***Mission:*** 'More, Better, Happier Players with access to appropriate and sustainable facilities'. The 3 main objectives of the facilities strategy are:

- ***Protect - To conserve the existing hockey provision:*** There are currently over 800 pitches that are used by hockey clubs (club, school, universities.) The current provision must be retained where appropriate, to ensure that hockey is maintained across the country.
- ***Improve - To improve the existing facilities stock (physically and administratively):*** The current facilities stock is ageing and there needs to be strategic investment into refurbishing the pitches and ancillary facilities. There needs to more support for clubs to obtain better agreements with facilities providers and education around owning an asset.
- ***Develop - To strategically build new hockey facilities where there is an identified need and ability to deliver and maintain:*** The research has identified key areas across the country where there is a lack of suitable Hockey provision and there is a need for additional pitches. There is an identified demand for multi pitches in the right places to consolidate hockey and allow clubs to have all of their provision catered for at one site.

England Hockey has identified key areas across the country where there is a lack of suitable hockey provision and there is a need for additional pitches, suitable for hockey. There is an identified demand for multi pitches in the right places to consolidate hockey and allow clubs to have all of their provision catered for at one site.

### 8.2.3 Neighbouring local authorities

Playing pitch strategies in neighbouring boroughs identify cross-boundary issues:

#### ***Runnymede***

The 'Runnymede Playing Pitch Strategy' (2018) was recently adopted and identifies that existing collective peak time spare capacity in the borough amounts to the equivalent of 1.45 pitches. Future demand from Runnymede will be equivalent to another 0.82 hockey pitches by 2030, all of which can be accommodated by identified spare capacity.

#### ***Elmbridge***

The Council is in the final stages of completing a Playing Pitch Strategy for the borough. The emerging findings in relation to hockey are that there is sufficient pitch capacity to meet current needs but that two further artificial grass pitches for hockey will be required by 2030.

#### ***Windsor and Maidenhead***

The 'Royal Borough of Windsor and Maidenhead Playing Pitch Strategy' (2016) identifies that all current and future hockey needs can be met by existing pitch provision.

#### ***London Borough of Hillingdon***

The council does not have a current playing pitch strategy but bases its needs assessment on a 2007 study of open space, sport and recreation. There is no detailed analysis of playing pitch needs.

#### ***London Borough of Richmond***

The 'London Borough of Richmond Playing Pitch Strategy' (2018) identifies that 'there is clear undersupply of hockey suitable AGPs within Richmond and its surrounding areas'.

#### ***London Borough of Hounslow***

The 'London Borough of Hounslow Playing Pitch Strategy 2017-2030' (2016) identifies that:

- 'Some imported demand is evident at the sand-based pitch at Feltham Community College which Staines Hockey Club (based in Spelthorne) use as an overspill pitch, although to a reduced extent in the last two seasons'.
- 'In the west sub area, the net direction of flow is outward to the hockey AGPs and clubs - including Staines HC but also British Airways HC, Sunbury and Walton Hawks and Ashford (Middlesex) HC - located in the boroughs of Hillingdon and Spelthorne'.
- 'To the west, there is spare capacity at weekends and midweek on the sand AGPs at The Heathland School and Feltham Community College. Although these AGPs are also used for football, there are spare slots available for hire from the schools in the peak hours'.



## 8.2.4 Implications of the strategic context

Most current needs for hockey are being met in neighbouring areas, but additional pitches will be needed to cater for future demand.

## 8.3 Hockey demand

### 8.3.1 England Hockey-affiliated clubs and teams

The following clubs are affiliated to England Hockey and are based in Spelthorne:

<i>Club</i>	<i>Home Ground</i>	<i>Men's teams</i>	<i>Women's teams</i>	<i>Boy's teams</i>	<i>Girl's teams</i>
Ashford (Middlesex) HC	Ashford Sports Club	4	5	5	4
Staines HC	Staines HC	4	3	4	4
Sunbury & Walton Hawks HC	St. Paul's Catholic College	6	4	5	7
<b>TOTALS</b>	<b>-</b>	<b>14</b>	<b>12</b>	<b>14</b>	<b>15</b>

### 8.3.2 Demand trends

- **National trends:** National affiliation data for hockey club members provided by England Hockey reveals a different picture compared with the 'Active People' survey, recording successive increases in the period since 2010 as follows:

<i>Year</i>	<i>No. players</i>	<i>Annual % increase</i>
2010/11	102,313	-
2011/12	106,665	4.3%
2012/13	114,642	7.5%
2013/14	113,575	-0.9%
2014/15	120,404	6.0%
2015/16	129,857	7.9%
2016/17	138,915	6.6%
2017/18	143,762	3.6%

- **Local trends:** Comparison of current hockey teams' data from Spelthorne with the number of teams playing in the borough when the Spelthorne Playing Pitch Strategy was last reviewed in 2013 reveals a small increase in overall team numbers, which is attributable to strong growth in the junior age groups:

<i>Team Type</i>	<i>No. Teams 2013</i>	<i>No. Teams 2019</i>	<i>% Change</i>
Adult male teams	14	14	0%
Adult female teams	18	12	-33.3%
Boys teams	10	14	+40.0%
Girls teams	12	15	+20.0%
<b>TOTAL TEAMS</b>	<b>54</b>	<b>55</b>	<b>+1.9%</b>



### 8.3.3 Displaced demand

Based upon the results of the clubs' survey, the proportion of members from Spelthorne-based hockey clubs that are resident outside the borough is 27.3%. No hockey teams from neighbouring boroughs play their matches on pitches in Spelthorne. No teams from Spelthorne play their matches on pitches in neighbouring areas.

### 8.3.4 Unmet demand

Unmet demand takes a number of forms:

- Teams may have access to a pitch for matches but nowhere to train or vice versa.
- Some pitches may be unavailable to the community.
- The poor quality and consequent limited capacity of pitches in the area and/or a lack of provision and ancillary facilities which meet a certain standard of play/league requirement.

There is no evidence of any unmet demand for hockey in the borough at present.

### 8.3.5 Latent demand

Whereas unmet demand is known to exist, latent demand is demand that may be generated from the current population should they have access to more or better provision. Consultation with local clubs indicated that a total of 13 additional teams of all age groups could be accommodated in Spelthorne, for example if football use could be relocated to additional '3G' pitch provision.

<i>Club</i>	<i>Men's teams</i>	<i>Women's teams</i>	<i>Boy's teams</i>	<i>Girl's teams</i>
Ashford (Middlesex) HC	0	1	2	2
Staines HC	1	1	3	3
Sunbury & Walton Hawks HC	0	0	0	0
<b>TOTALS</b>	<b>1</b>	<b>2</b>	<b>5</b>	<b>5</b>

## 8.4 Hockey pitch supply in Spelthorne

### 8.4.1 Quantity

This section summarises the detail of the supply of artificial turf pitches suitable for hockey (water-based, sand-dressed and sand-filled) in Spelthorne.

- Water-based pitches are the preferred surface for elite-level hockey. The sports turf uses a denser pile than other surface types which, combined with the water layer, provides the truest ball roll of any artificial turf system. There are no such pitches in Spelthorne.
- Sand-dressed artificial turf is a higher specification surface designed specifically for fast-paced hockey.
- With sand-filled pitches, the playing surface is only partially filled (usually about two-thirds of the pile height) so the game is played on the sports carpet, not the sand infill.

- Both types of sand-based pitches can also be used for football, but the rubber crumb-filled, long-pile surface of '3G' football turf pitches and/or World Rugby Regulation 22-compliant pitches are not suitable for hockey use.
- Pitches with community use and used:** These are as follows.

<i>Site</i>	<i>Address</i>	<i>Surface</i>	<i>Dimensions</i>	<i>Floodlit</i>	<i>Built</i>
Ashford Sports Club	Short Lane, Staines TW19 7BQ	Sand-dressed	100m x 63m	Yes	2012
St. Paul's Catholic College	Manor Lane, Sunbury TW16 6JE	Sand-filled	100m x 70m	Yes	2015
Staines & Laleham Sports Assoc.	Worple Road, Staines TW18 1HR	Sand-dressed	96m x 59m	Yes	2016

- Pitches with community access but not used for hockey:** There are no full-sized pitches on sites with community access that are not used for hockey by external hirers.
- Pitches not available for community use:** These are as follows.
  - Full-sized pitches:**

<i>Site</i>	<i>Address</i>	<i>Surface</i>	<i>Dimensions</i>	<i>Floodlit</i>	<i>Built</i>
Bishop Wand School	Layton's Lane, Sunbury TW16 6LT	Sand-filled	100m x 60m	Yes	2010

- Small-sided pitches:** England Hockey does not include small-sided pitches as part of demand/supply model as competitive fixtures cannot be catered for, but the following pitches could be used for junior training purposes if community use was allowed.

<i>Site</i>	<i>Address</i>	<i>Surface</i>	<i>Dimensions</i>	<i>Floodlit</i>	<i>Built</i>
Our Lady of the Rosary Sch.	Park Avenue, Staines TW18 2EF	Sand-filled	34m x 18m	No	Unknown
St. James's Boys School	Church Road, Ashford TW15 3DZ	Sand-filled	90m x 40m*	Yes	2010
Staines Preparatory School	Gresham Road, Staines TW18 2BT	Sand-dressed	36m x 21m	Yes	Unknown
Staines Preparatory School	Gresham Road, Staines TW18 2BT	Sand-dressed	36m x 20m	Yes	Unknown

\* Dimensions will be reduced if the proposed sports hall is built.

#### 8.4.2 Use of hockey pitches for football

With a shortage of '3G' football turf pitches in Spelthorne, all three community accessible hockey pitches are used for football training. This reduces the capacity of the pitches to cater for hockey as follows. The usage figures represent hours per week at evenings and weekends:

<i>Site</i>	<i>Hockey use</i>	<i>Hockey use (%)</i>	<i>Football use</i>	<i>Football use (%)</i>	<i>Unused</i>	<i>Unused (%)</i>
Ashford Sports Club	24 hours	60.0%	16 hours	40.0%	0 hours	0.0%
St. Paul's Catholic College	23.5 hours	58.8%	10 hours	25.0%	6.5 hours	16.2%
Staines & Laleham Sports Assoc.	28 hours	70.0%	12 hours	30.0%	0 hours	0.0%

### 8.4.3 Hockey pitch quality

The qualitative analysis of pitches in Spelthorne involved visits to all hockey pitches, to undertake the sport-specific non-technical visual inspections produced by England Hockey for Sport England's *Playing Pitch Strategy Guidance* (2013). The assessment generates an overall 'score' for each pitch by evaluating the condition of the playing surface, fencing, floodlighting, disability access and changing provision. The scores for each hockey pitch in Spelthorne are as follows:

<i>Site</i>	<i>Pitch</i>	<i>Changing</i>
Ashford Sports Club	Good	Good
St. Paul's Catholic College	Standard	Good
Staines & Laleham Sports Assoc.	Good	Standard

### 8.4.4 Pitch maintenance

The maintenance of pitches suitable for hockey use in the borough is organised by the managers of each facility.

### 8.4.5 Ownership, management and security of access

This is summarised in the table below:

<i>Site</i>	<i>Ownership</i>	<i>Management</i>	<i>Security of access</i>
Ashford Sports Club	Ashford Sports Club	Ashford (Short Lane) Sports	Secured
St. Paul's Catholic College	St. Paul's Catholic College	St. Paul's Catholic College	Unsecured
Staines & Laleham Sp. Assoc.	Staines & Laleham Sp. Assoc.	Staines & Laleham Sp. Assoc.	Secured

### 8.4.6 The views of stakeholders on pitch supply and demand

**England Hockey:** Consultation with England Hockey's Facilities Relationship Manager for the region raised the following issues:

- **Hockey World Cup:** The Hockey World Cup was held in 2018 and provided an enhanced profile for the game.
- **Local clubs:** There are three strong local clubs:
  - Ashford HC and Staines HC have their own pitches, although both clubs share their sites with, respectively, cricket and youth football and football, cricket and archery.
  - Sunbury and Walton Hawks HC uses the pitch at St. Paul's Catholic College.
- **Youth hockey:** There has been good recent growth in youth hockey. A new junior programme called 'Hockey Heroes' is to be launched in 2019 focussing on a new six-week introductory hockey programme delivered by clubs.
- **Adult hockey:** Although the number of adult players has increased, team numbers have generally remained static because availability issues mean that more players are required to sustain each team.

- ***Walking hockey:*** Walking Hockey is being introduced.
- ***Unmet demand:*** There is no known unmet demand for hockey in the borough.

#### ***Hockey clubs:***

- ***Ashford Hockey Club:*** The key comments were as follows:
  - ‘The original sand-based artificial pitch [at Ashford Sports Club] was laid in 1998 and replaced with a sand-dressed one in 2012. We will be looking to relay it in two to four years-time. We refurbished the floodlights in 2017/8, so we are not looking to replace those for a while’.
  - ‘The Club has a sinking fund of over £15,000 towards the pitch surface re-lay and Ashford (Short Lane) Sports (who manage the site on behalf of Ashford Sports Club who own the site and facilities) also has a sinking fund. The Club also continually reviews sources of possible future grant sources in readiness for the next re-lay’.
- ***Staines Hockey Club:*** The key comments were as follows:
  - ‘We can currently meet all hockey demand at our pitch, but our junior section in particular is growing and to support this, we will need additional training hours. Ultimately the juniors will transition into adult hockey, increasing adult team numbers’.
  - ‘We have aspirations for a new clubhouse, entrance improvements and new dugouts plus the relocation of the existing pitch. We resurfaced the pitch in 2016, but it will need to be resurfaced in five to seven years’ time’.
  - ‘We also need to install a sound barrier at our own expense because of newly built houses in the vicinity of our pitch’.
- ***Sunbury and Walton Hawks HC:*** The Club confirmed that the pitch it hires from St. Paul’s Catholic College meets all its needs and it has no current unmet demand.

### **8.5 The implications for hockey in Spelthorne**

Analysis of local supply and demand for hockey pitches in Spelthorne indicates the following:

- ***Local clubs:*** There are three clubs serving Spelthorne providing high quality coaching and playing opportunities.
- ***Participation trends:*** The number of hockey teams in all age groups in Spelthorne has increased slightly between 2013 and 2019, due to strong growth in the junior age groups offsetting a reduction in adult women’s teams.
- ***Imported demand:*** Just over 25% of the members of hockey clubs based in Spelthorne live outside the borough.

- **Pitch supply:** There is no immediate evidence of a shortage of hockey pitch supply in the borough, although with relatively heavy football usage of the three artificial grass pitches, there is limited spare capacity at present.
- **Pitch quality:** There are no significant pitch quality issues, although the carpet at Ashford Sports Club is likely to need replacing in the next three years.

## 8.6 Assessment of current needs

To assess whether the current supply of pitches is adequate to meet existing demand an understanding of the situation at all sites available to the community needs to be developed. This is achieved by providing a brief overview for each site, which comprises:

- A comparison between the carrying capacity of a site and how much demand currently takes place there. The carrying capacity of a site is defined as the amount of play it can regularly accommodate without adversely affecting its quality and use.
- An indication of the extent to which pitches are being used during their peak periods.

The site overviews identify the extent to which pitches are

- **Being overplayed:** Where use exceeds the carrying capacity.
- **Being played to the level the site can sustain:** Where use matches the carrying capacity.
- **Potentially able to accommodate some additional play:** Where use is less than the carrying capacity.

As per England Hockey guidance, pitch capacity is expressed as weekly peak time hours of availability, demand as actual hours of use and the resultant balance is expressed as hours of availability at peak times. The actual used capacity of artificial turf pitches is based upon their hours of use in the peak period supplied by the pitch operators.

Site	Users	Saturday capacity	Saturday demand	Saturday balance	Sunday capacity	Sunday demand	Sunday balance
Ashford Sports Club	Ashford HC Middlesex Hockey Assoc.	6.0	6.0	Balanced	6.0	6.0	Balanced
St. Paul's Catholic College	Sunbury and Walton Hawks HC	6.0	4.5	+1.5	6.0	3.0	+3.0
Staines and Laleham Sports Assoc.	Staines HC	6.0	3.0	+3.0	6.0	3.0	+3.0
<b>TOTALS</b>	-	<b>18.0</b>	<b>13.5</b>	<b>+4.5</b>	<b>18.0</b>	<b>12.0</b>	<b>+6.0</b>

The split between midweek and weekend use at each pitch is as follows:

Site	Midweek used hours	% capacity	Saturday used hours	% capacity	Sunday used hours	% capacity
Ashford Sports Club	20.0*	100%	6.0	100.0%	6.0	100%
St. Paul's Catholic College	13.0*	65%	4.5	75.0%	3.0	50%
Staines & Laleham Sp. Assoc	20.0*	100%	3.0	50.0%	3.0	50%
<b>TOTALS</b>	<b>53.0</b>	<b>88.3%</b>	<b>13.5</b>	<b>75.0%</b>	<b>12.0</b>	<b>66.7%</b>

\* Includes some football training use

The assessment shows that there is some peak-time spare capacity on Saturdays and Sundays at two of the pitches in the borough. The Ashford Sports Club pitch has no spare capacity partly because of training use by Ashford Town Football Club. However, the football club has active proposals to provide a '3G' football turf pitch at its own site, so once provided this will free up capacity at the Ashford Sports Club AGP. The spare capacity at St. Pauls is both midweek evening and weekends, so could provide some additional pitch time for Ashford HC if needed in the meantime.

## **8.7 Assessment of future needs**

### **8.7.1 Population growth**

Spelthorne Borough Council's planners are currently basing population projections on the ONS mid-2014 estimates, which indicate that there will be 116,000 residents in the borough by 2035. This represents a 17.1% increase from the mid-2017 population estimate.

### **8.7.2 Potential changes in demand**

Notwithstanding the data from the '*Active People*' survey, which shows a fall in adult participation in the game since 2005, England Hockey's national membership figures show an increase of 13% in the past four years and local club membership has increased in the same period. Projecting needs based on current demand patterns is a reasonable basis for forecasting.

### **8.7.3 Site-specific pressures**

There are no identified site-specific pressures at present.

### **8.7.4 Potential changes in supply**

There are no known proposals to change local hockey pitch supply, although the dimensions of the small-sided pitch at St. James's Boys School will reduce when the proposed sports hall is provided at the site.

### **8.7.5 Existing spare capacity**

There is spare capacity in the peak period on Saturdays and Sundays.

### **8.7.6 Future hockey pitch needs**

The preferred method for modelling future hockey pitch needs is Sport England's Playing Pitch Calculator. The model applies Team Generation rates to the projected population increases to estimate the additional pitch needs arising and in addition generates capital and revenue cost estimates for providing the extra pitches. The model needs to be applied alongside an assessment of the various options for meeting unmet demand but provides helpful context for the site-specific supply-demand assessment in section 9.6 above. The results of applying the Calculator for future hockey needs in Spelthorne to 2035 are set out below:

<i>Criterion</i>	<i>Expressed demand</i>
Extra peak match equivalent sessions	5.54
Extra training match equivalent sessions	9.15 hours
Extra pitches to meet demand	0.76 pitches
Capital cost of extra pitches	£726,197
Annual running costs of extra pitches	£22,512

## 8.8 Key findings and issues

### 8.8.1 What are the main characteristics of current supply and demand?

- **Local clubs:** There are three clubs serving Spelthorne providing high quality coaching and playing opportunities.
- **Participation trends:** The number of hockey teams in all age groups in Spelthorne has increased slightly between 2013 and 2019, due to strong growth in the junior age groups offsetting a reduction in adult women's teams. Due to the nature of the sport, hockey clubs do not tend to focus on regular teams at a junior level so England Hockey and Sport England recognise growth of junior hockey in players rather than team numbers.
- **Imported demand:** Just over 25% of the members of hockey clubs based in Spelthorne live outside the borough.
- **Pitch supply:** There is no immediate evidence of a shortage of hockey pitch supply in the borough, although with relatively heavy football usage of the three artificial grass pitches, there is limited spare capacity at present.
- **Pitch quality:** There are no significant pitch quality issues, although the carpet at Ashford Sports Club is likely to need replacing in the next three years.

### 8.8.2 Is there enough accessible and secured community use to meet current demand? **NO** - Not if the unsecured access to the pitch at St. Paul's Catholic College was lost

The pitch at St. Paul's Catholic College is hired by Sunbury and Walton Hawks HC on an annual basis and there is no secured access. Were this usage to be rescinded for any reason, there would be insufficient pitch capacity to meet local needs.

### 8.8.3 Is the accessible provision of suitable quality and appropriately maintained? **YES**

All pitches are currently of good quality, although the pitch at Ashford Sports Club will need to be surfaced in two to four years' time.

### 8.8.4 What are the main characteristics of future supply and demand?

- **Population growth:** The borough's population is projected to increase by 16,900 people by 2035, a 17.1% increase over the 2016 population estimate.



- **Changes in demand:** The projected increase in population will generate six additional teams by 2035.
- **Changes in supply:** There are no known threats to local hockey pitch supply, although the dimensions of the small-sided pitch at St. James's Boys School will reduce when the proposed sports hall is provided at the site.
- **Existing spare capacity:** There is collective spare capacity of 10.5 hours per week in the peak period on Saturdays and Sundays (equivalent to 0.88 of an artificial grass pitch).
- **Future needs:** The Playing Pitch Calculator estimates a need for an additional 0.76 artificial grass pitches for hockey by 2035.

#### 8.8.5 Is there enough accessible and secured provision to meet future demand? **YES**

Future demand from Spelthorne can be accommodated using existing spare capacity, with extra demand for 0.76 pitches met by current spare capacity of 0.88 pitches.

### 8.9 Scenario testing

#### 8.9.1 Introduction

Based upon the key findings and issues identified above, some scenarios examining the effect of securing additional pitch capacity have been rehearsed to identify the optimum approach to addressing needs.

#### 8.9.2 Scenario 1: Relocating football usage to new '3G' football turf pitches

- **Rationale:** At present, a collective 38 hours per week of usage of the three community-accessible artificial grass pitches suitable for use by hockey in the borough is by football clubs. If this use could be transferred to new '3G' football turf pitches, which are more suitable for football use in any event, it would free up significant spare capacity for additional hockey use.
- **Advantages:** The advantages of this scenario are as follows:
  - An additional 38 hours of use per week would provide for all current and future needs in terms of hockey capacity.
  - Wear and tear on the playing surfaces would be less, prolonging the life of the pitches
  - Football could be played on a more suitable surface for the game.
- **Disadvantages:** The only disadvantage of this scenario is that football usage provides valuable income to the pitch providers and the volume of hockey demand is such that not all of the football income would be replaced.



- **Conclusions:** Since football users would prefer to play on '3G' surfaces and there are active proposals to provide more such pitches in the borough, it would be sensible to allow football users to relocate on a phased basis as new '3G' pitches are provided and for the hockey clubs to expand their use of the current artificial grass pitches as this happens.

### 8.9.3 Scenario 2: Obtaining access to the Bishop Wand School artificial grass pitch

- **Rationale:** Bishop Wand School in Sunbury has a full-sized artificial grass pitch which has no community use at present. Negotiating access to this pitch would provide additional capacity to meet any unmet or surplus demand from the three pitches in the borough that do have community access.
- **Advantages:** The advantage of this scenario is that the pitch already exists and as such this represents a low-cost solution to providing additional capacity.
- **Disadvantages:** The disadvantages of this scenario are that:
  - There is no community use of any of the School's pitches at present, so there is no guarantee that access could be achieved.
  - All three clubs in the borough can meet their existing needs at the pitches they currently use and would prefer to focus their activities at their respective main sites.
- **Conclusions:** Whilst this option presents some possibilities for accessing additional pitch capacity, relocating football use from existing artificial grass pitches to new '3G' pitches in the borough (see scenario 1 above) is the preferred course of action.

## 8.10 Policy recommendations

### 8.10.1 Introduction

The recommendations in relation to hockey are made in the context of the National Planning Policy Framework (NPPF) paragraph 74, which stipulates that existing open space including playing pitches, should not be built upon unless:

- An assessment has taken place which has clearly shown the open space to be surplus to requirements, or;
- The loss resulting from the proposed development would be replaced by equivalent or better provision in terms of quantity and quality, in a suitable location, or;
- The development is for alternative sport and recreation provision, the needs for which clearly outweighs the loss.

The following recommendations are arranged under the main headings of 'protect' and 'enhance'.

## 8.10.2 Protect

**Recommendation 1 - Safeguarding existing provision:** The Spelthorne PPS comprises a robust and evidence-based assessment of current and future needs for hockey in the borough. The PPS has identified a need to increase local hockey pitch capacity and to this extent, it will be important for all current community used hockey pitch sites to be retained. It is therefore recommended that planning policies continue to support the retention of all sites, based upon the evidence in the PPS. If proposals to redevelop hockey pitches do come forward, this will only be permissible they are replaced and meet policy exception E4 of Sport England's Playing Fields Policy. This states that 'the playing field or playing fields which would be lost as a result of the proposed development must be replaced by a playing field or playing fields of an equivalent or better quality and of equivalent or greater quantity, in a suitable location and subject to equivalent or better management arrangements, prior to the commencement of development'.

**Recommendation 2 - Security of tenure:** Only the St. Paul's Catholic College pitch does not have secured community use and it is therefore recommended that Sunbury and Walton Hawks HC use is secured through a formal Community Use Agreement.

## 8.10.3 Enhance

**Recommendation 3 - Maintaining pitch quality:** Replacing the pitch surfaces at least once every 10-years is essential to maintain quality. It is therefore recommended that the pitch owners contribute money annually to a sinking fund to cover the costs of resurfacing when they arise.

**Recommendation 4 - Developer contributions:** It is recommended that the action plan in the Spelthorne PPS be used as the basis for seeking an appropriate level of financial contributions under Section 106 or CIL arrangements, to cover the capital and revenue implications of improving hockey pitches to meet the needs of the additional population arising from housing growth by 2035. To facilitate this, smaller projects should be listed as 'relevant infrastructure' under CIL Regulation 123. Larger strategic projects should be exempt from CIL, with funding collected via Section 106 contributions.

## 8.11 Action Plan

### 8.11.1 Introduction

In the context of the high-level recommendations above, the tables below set out the hockey action plan to guide the implementation of the strategy. The abbreviations stand for SBC - Spelthorne Borough Council, EH - England Hockey, AHC - Ashford Hockey Club, S&WHHC - Sunbury and Walton Hawks Club and SHC - Staines Hockey Club. The capital cost estimates are based upon Sport England's 'Facility Costs - Second Quarter of 2018' (2018).

### 8.11.2 Key strategic actions

<b>Issues</b>	<b>Action</b>	<b>Lead</b>	<b>Partners</b>	<b>Resources</b>	<b>Priority</b>
Securing developer contributions	Ensure that policy provision is made to secure developer contributions towards new and improved hockey facilities.	SBC	Developers	Determined by Sport England's New Development Calculator	High

### 8.11.3 Site specific actions

<i>Site</i>	<i>Issues</i>	<i>Action</i>	<i>Lead</i>	<i>Partners</i>	<i>Resources</i>	<i>Priority</i>
Ashford Sports Club	Pitch currently used to full capacity in peak and off-peak periods	Move football users to new '3G' pitch provision as it is provided	Ashford Sports Club	AHC	-	High
St. Paul's Catholic College	No security of tenure for S&WHHC	Negotiate Community Use Agreement with St. Paul's Catholic College	S&WHHC	St. Paul's Catholic College	-	Medium
Staines and Laleham Sports Association	<ul style="list-style-type: none"> <li>• New clubhouse proposal</li> <li>• Sound barriers required</li> </ul>	<ul style="list-style-type: none"> <li>• Provide new clubhouse</li> <li>• Install sound barriers</li> </ul>	SHC	Staines and Laleham Sports Association	£500,000 for new clubhouse £50,000 for sound barriers	High

## 9 APPLYING AND REVIEWING THE STRATEGY

### 9.1 Introduction

This section identifies the applications of the Spelthorne PPS and the mechanisms for reviewing it to ensure that it remains robust and up-to-date.

### 9.2 Strategy applications

The success of the PPS will be determined by how it is used. While the use of the PPS should be led by Spelthorne Borough Council, its application and delivery should be the responsibility of the project steering group involving other key local stakeholders including Sport England and the governing bodies of the pitch sports. The PPS has a number of applications:

#### 9.2.1 Sports development planning

The PPS can be applied to help:

- Highlight, justify and make the case for sports development activities with particular sports, groups and clubs and in particular areas.
- Identify current and future trends and changes in the demand for individual sports and how they are played.
- Inform the work, strategies and plans of sporting organisations active in the area.
- Advocate the need to work with specific educational establishments to secure community use of their site(s).
- Develop and/or enhance school club links by making the best use of school sites where they have spare capacity and are well located to meet demand.

#### 9.2.2 Planning policy

The PPS can be applied to help:

- Develop new, and review the effectiveness of existing, local planning policy (e.g. Local and Neighbourhood Plans) in line with the National Planning Policy Framework (NPPF).
- The implementation of local planning policy to meet the needs of the community in line with the NPPF.

#### 9.2.3 Planning applications

The PPS can be applied to help:

- Inform the development of planning applications which affect existing and/or proposed new sports facilities provision.

- Inform pre-application discussions to ensure any subsequent planning applications maximise their benefit to sport and are developed in line with national and local planning policy.
- Sports clubs and other organisations provide the strategic need for development proposals thereby potentially adding support to their application(s) and saving them resources in developing such evidence.
- The Council to assess planning applications affecting existing and/or proposed new playing pitch provision in line with national and local planning policy.
- Sport England and other parties respond to relevant planning application consultations.

The PPS can also be applied to help the Council to meet other relevant requirements of the NPPF including:

- Taking account of and supporting local strategies to improve health, social and cultural wellbeing for all, and deliver sufficient community and cultural facilities and services to meet local needs.
- Delivering the social, recreational, cultural facilities and services the community needs.
- Planning positively for the development and infrastructure required in the area to meet the objectives, principles and policies of the framework.
- Working with public health leads and health organisations to understand and take account of the health status and needs of the local population, including expected future changes, and any information about relevant barriers to improving health and well-being).

#### 9.2.4 Section 106

The PPS can be applied to help:

- Advocate the need for playing pitch provision to be taken into account when the local authority is developing and/or reviewing an approach to Section 106 contributions and the wider benefits of doing so (e.g. improving health and wellbeing).
- Provide prioritised infrastructure requirements for playing pitch provision including deliverable sport, area and site-specific projects with costings (where known).

#### 9.2.5 Funding bids

The PPS can be applied to help:

- Provide the evidence base and strategic need to support funding bids by a range of parties to a variety of potential funding sources.
- Inform potential bidders of the likely strategic need for their project.

## 9.2.6 Facility and asset management

The PPS can be applied to help:

- Ensure a strategic approach is taken to the provision and management of playing pitches.
- Inform the current management, strategies and plans of playing pitch providers.
- Share knowledge of how sites are managed and maintained, the lessons learnt and good practice.
- Highlight the potential of asset transfers and ensure any proposed are beneficial to all parties.
- Provide additional protection for particular sites over and above planning policy, for example through deeds of dedication.
- Resolve issues around security of tenure.

## 9.2.7 Public health

The PPS can be applied to help:

- Understand how the community currently participates in sport, the need for playing pitches and how this may evolve.
- Raise awareness of and tackle any barriers to people maintaining and increasing their participation.
- Highlight and address any inequalities of access to provision within the study area.
- Provide evidence to help support wider health and well-being initiatives.

## 9.2.8 Co-ordinating resources and investment

The PPS can be applied to help:

- Raise awareness of the current resources and investment (revenue and capital) going into the management, maintenance and improvement of playing pitch provision.
- Co-ordinate the current and any future resources and investment to ensure the maximum benefit to sport and that value for money is secured.
- Ensure the current and any future resources and investment are complimentary and do not result in their inefficient use.

### 9.2.9 Capital programmes

The PPS can be applied to help:

- Provide the evidence base to justify the protection and investment in playing pitch provision.
- Influence the development and implementation of relevant capital programmes (e.g. school refurbishment and new build programmes).

### 9.3 Monitoring delivery

A process should be put in place to ensure regular monitoring of how the recommendations and action plan are being delivered. This monitoring should be led by Spelthorne Borough Council and supported by all members of, and reported back to, the steering group. Understanding and learning lessons from how the PPS has been applied should also form a key component of monitoring its delivery.

### 9.4 Keeping the strategy robust and up-to-date

Along with ensuring that the PPS is used and applied, a process should be put in place to keep it robust and up to date. This will expand the life of the PPS, providing people with the confidence to continue to both use it and attach significant value and weight to its key findings and issues, along with its recommendations and actions.

Sport England advocates that the PPS should be reviewed on an annual basis from the date it is formally signed off by the steering group. This will help to maintain the momentum and commitment built up when developing the PPS. Taking into account the time to develop the PPS this should also help to ensure that the original supply and demand information is no more than two years old without being reviewed.

The annual review should highlight:

- How the delivery of the recommendations and action plan has progressed and any changes required to the priority afforded to each action (e.g. the priority of some may increase following the delivery of others).
- How the PPS has been applied and the lessons learnt.
- Any changes to particularly important facilities and/or sites in the area (e.g. the most used or high-quality sites for a particular sport) and other supply and demand information, what this may mean for the overall assessment work and the key findings and issues.
- Any development of a specific sport or particular format of a sport.
- Any new or emerging issues and opportunities.

## **9.5 Strategy implementation**

To support the delivery of the actions in all the pitch sport-specific chapters, Spelthorne Borough Council in consultation with stakeholders will prepare a short-term action plan identifying priorities and actions for year one of the strategy delivery. The action plans in the PPS provide a long list of prioritised actions, but many will not be applicable, appropriate or manageable to deliver initially. This is the first stage of delivering the PPS and essential that this is undertaken as this initiates the delivery and provides momentum following completion of the work.



# PPS ACTION PLAN - Strategic and Site Specific High Priority Actions

(Year 1

Action Plan- June to Dec 2020)

## ALL SPORTS- Strategic Actions

Site	Issues	Actions	Lead	Partners	Anticipated cost	Potential funding	Priority	Working Notes
N/A		Formulation of Steering Group	SBC leisure services	Colleagues in planning at SBC, NGB's, Football Foundation, Clubs, Schools	Staff time	N/A	High	The situation with Covid 19 will make the setting up of a steering group more challenging with staff furloughed, clubs and schools closed and uncertainty about next season and beyond.

## FOOTBALL- Site Specific Actions

Site	Issues	Actions	Lead	Partners	Anticipated cost	Potential funding	Priority	Working Notes
	Identification of sites for additional '3G' football turf pitches	Investigate sites highlighted as priorities for 3G pitches in LFFP	SBC, Ashford Town, Staines Lammas/Thomas Knyvett	Middlesex FA, Football Foundation	£750,000 per fullsize 3G pitch	Football Foundation, CIL	High	Meeting with Ashford Town, FA, FF and SBC postponed in March due to Covid-19. Conference call held at beginning of May with club, FA and FF. Club keen to progress with planning application for acquisition of
Thomas Knyvett College	Identified in the LFFP as a priority site for a '3G' pitch, grass pitch and changing improvements.	Investigate 3G pitch. Improve grass pitches. Implement changing room improvements	Thomas Knyvett	Staines Lammas, Middlesex FA, Football Foundation, SBC	£750,000 for 3G pitch, £100,000 for grass pitches, £650,000 for changing facilities	Football Foundation, CIL	High	Conference call held with Staines Lammas mid May. Staines Lammas' club consultant, Middlesex FA, FF and SBC were present to discuss. Middlesex FA now to organise meeting with head of Thomas Knyvett.
Matthew Arnold Sports Centre	Youth 11v11 and 9v9 and mini 5v5 pitches used to over-capacity in the peak period.	Move youth 11v11 and 9v9 and mini 5v5 matches to '3G' pitches.	Matthew Arnold	Football Foundation		Football Foundation School		Main pitch surface and floodlights to be replaced as part of school development with work expected to be finished by summer 2020.
Kenyngton Recreation Ground	One adult pitch poor, others at lower end of 'standard' quality. Identified in the LFFP as a priority site for grass improvements.	Improve grass pitches	SBC	Middlesex FA, Football Foundation, Colne Valley Girls and Ladies FC	£100,000 for pitch improvements	Football Foundation.	High	FA to look to arrange pitch inspection for pitches in FFP once Covid 19 situation eases and staff return.

## CRICKET - Site Specific Actions

Site	Issues	Action	Lead	Partners	Cost	Potential funding	Priority	Working Notes/Context
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## RUGBY - Site Specific Actions

<i>Site</i>	<i>Issues</i>	<i>Action</i>	<i>Lead</i>	<i>Partners</i>	<i>Anticipated Cost</i>	<i>Potential funding</i>	<i>Priority</i>	<i>Working Notes</i>
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<b>HOCKEY - Site Specific Actions</b>								
<i>Site</i>	<i>Issues</i>	<i>Action</i>	<i>Lead</i>	<i>Partners</i>	<i>Resources</i>	<i>Potential funding</i>	<i>Priority</i>	<i>Working Notes</i>

**DRAFT 5 YEAR PPS ACTION PLAN - (Strategic and Site Specific High Priority Actions)**  
**December 2025**

**January 2021 to**

<b>FOOTBALL- Strategic Actions</b>								
<i>Site</i>	<i>Issues</i>	<i>Actions</i>	<i>Lead</i>	<i>Partners</i>	<i>Anticipated cost</i>	<i>Potential funding</i>	<i>Priority</i>	<i>Working Notes</i>
NA	Community access to public and private education pitches	Pursue formal Community Use agreements at all existing and any future proposed pitches on public and private education sites.	SBC	Academies and schools	Possible funding for improvements to physical accessibility. (apply for external funding)	Football Foundation	High	
NA	Securing developer contributions	Ensure that policy provision is made to secure developer contributions towards new and improved football facilities.	SBC	Developers	Determined by Sport England's New Development Calculator (apply for external funding)		High	CM emailed Joanna Ghazalah enquiring about how we ensure this on 28/4/20. Ashford Town have applied for funding for proposed 3G pitch.
NA	Identification of sites for additional '3G' football turf pitches	Examine the feasibility of providing additional pitches at Ashford Town	SBC	Potential host sites  Football Foundation  S106 funding, CIL	£10,000 for feasibility studies (apply for external funding)	Club funds.	High	Is investigation needed into contaminated land at old Esso site?  Ashford Town progressing with 3G pitch to replace main turf pitch so no longer looking at Esso site for this.
NA	Site specific grounds maintenance needs	Review site specific grounds maintenance needs when next reviewing SBC's grounds maintenance specification.	SBC	GANTIP	-	Existing SBC budgets	High	Leisure services to speak to Jackie and Dennis about when specification is to be reviewed. No longer have contractor as done in house so may be continually review.
<b>FOOTBALL- Site Specific Actions</b>								
<i>Site</i>	<i>Issues</i>	<i>Actions</i>	<i>Lead</i>	<i>Partners</i>	<i>Anticipated cost</i>	<i>Potential funding</i>	<i>Priority</i>	<i>Working Notes</i>
Ashford Town FC	· Existing pitches used to over-capacity in the peak period	· Provide a '3G' football turf pitch.	Ashford Town FC	Football Foundation	£750,000 for '3G' pitch	LFFP – priority site, Football Foundation, CIL	High	YEAR 1 ACTION PLAN - Ashford Town to apply for planning permission in summer 2020 to convert main pitch to 3G. Decided to start with pitch and then look at other facilities. Club in touch with FA, Football Foundation and SBC for advice. Planning on applying for FF funding once planning permission granted. CIL application was submitted June 2020.
	· Identified in the LFFP as a priority site for a '3G' pitch, grass pitch and changing improvements.	· Improve grass pitches.			£100,000 for grass pitches			

		· Implement changing facility improvements.			£665,000 for changing facilities			
Kenyngton Recreation Ground (SBC Owned)	· One adult pitch poor, others at lower end of 'standard' quality.	Improve grass pitches	SBC	Football Foundation	£100,000 for pitch improvements (apply for external funding)	LFFP – priority site (Highest scoring site within LFFP), Football Foundation	High	CS discussed with Group Head DA in March - very keen on this location in terms of deprivation and lack of current opportunities. Colne Valley Ladies and girls. On site have pavilion on lease basis - £700 per year. We maintain the pitches. Depends on match funding needed.....discussion around maintenance of pitches needed. Jason Free or Rob Manning. CM. YEAR 1 ACTION PLAN FA to look to arrange pitch inspection for pitches in FFP once Covid 19 situation eases and staff return.
	· Identified in the LFFP as a priority site for grass improvements.							
Laleham Recreation Ground (SBC Owned-leased to Rec association)	· Mini-soccer 5v5 pitch used to over capacity in the peak period.	· Improve grass pitches and car parking capacity.	Laleham Recn. Grd. Assoc.	Staines Lammas Youth FC	£100,000 for pitch improvements	LFFP – priority site, Football Foundation	High	YEAR 2 ACTION PLAN?. Staines Lammas see priority as investigating 3G at Thomas Knyvett or improving grass pitches there so create home for club where more/ all teams can play. Improvements at Laleham would help but Thomas Knyvett option to be explored first. Ownership to be checked.
	· Car parking inadequate. Identified in the LFFP as a priority site for grass improvements.	Move 5v5 matches to '3G' pitches.						
Long Lane Recreation Ground (SBC Owned)	· 'Poor' standard pitch.	· Improve grass pitches.	SBC	Football Foundation	£50,000 for grass pitches(apply for external funding)	LFFP – priority site, Football Foundation	High	CS had discussion with Group Head (DA) to highlight that this site has been listed for potential investment and could this be discussed to avoid a missed opportunity to compliment the new existing offer. DA open to discussion but felt Kenyngton was more of a priority in terms of deprivation and lack of opportunities. Need to consult with clubs to gage interest - no obvious club to engage. YEAR 2 ACTION PLAN?
	· Changing facilities at lower end of 'standard' quality.  · Identified in the LFFP as a priority site for pitch improvements, refurbish changing pavilion and a new MUGA	· Implement changing facility improvements.  Install small sided informal (MUGA)			£150,000 for MUGA(apply for external funding) £ X for Changing room facility refurbishment(apply for external funding)			
Matthew Arnold Sports Centre	Youth 11v11 and 9v9 and mini 5v5 pitches used to over-capacity in the peak period.	Move youth 11v11 and 9v9 and mini 5v5 matches to '3G' pitches.	Matthew Arnold School	-	-	School, Football Foundation	High	YEAR 1 ACTION PLAN - Main pitch surface and floodlights to be replaced as part of school development with work expected to be finished by end of June 2020.
New Spelthorne Leisure Centre (SBC Owned)	Identified in the LFFP as a priority site for a '3G' pitch and changing facilities.	· Provide a '3G' football turf pitch.	SBC	Football Foundation	£750,000 for '3G' pitch (apply for external funding)	LFFP – priority site, Football Foundation, Proposed new Leisure Centre Budget	High	YEAR 1 ACTION PLAN - Due to change in site location the new centre is now likely to contain 4 small sided 3G pitches rather than a full size pitch and 2 small sided pitches as in original plan. Planning permission for proposed new centre to be applied for in 2020
		· Provide changing facilities			£665,000 for changing facilities			

[illegible]

Site	Issues	Action	Lead	Partners	Cost	Potential funding	Priority	Working Notes/Context
Ashford Sports Club	<ul style="list-style-type: none"> <li>Small seasonal deficit on the grass pitches.</li> <li>'Poor' quality practice nets.</li> </ul>	<ul style="list-style-type: none"> <li>Provide new non-turf pitch</li> <li>Provide new practice nets</li> </ul>	Ashford Cricket Club	-	£10,000 for non-turf pitch £25,000 for new nets	Investigate external	High	
Kempton Cricket Club	<ul style="list-style-type: none"> <li>Small seasonal deficit on the grass pitches.</li> <li>'Poor' quality practice nets.</li> </ul>	<ul style="list-style-type: none"> <li>Provide new non-turf pitch</li> <li>Provide new practice nets</li> </ul>	Kempton Cricket Club	-	£10,000 for non-turf pitch £25,000 for new nets	Investigate external	High	Issue with security of tenure with the Covid 19 situation. Look into situation and see if this can be secured.
Laleham Recreation Ground	Pitches currently unused.	Reinstate pitches subject to confirmed demand from Staines & Laleham CC	Laleham Recreation Ground Committee	Staines & Laleham CC	£5,000 per annum for pitch maintenance		High	YEAR 2/3 ACTION PLAN? Much of 2020 season lost due to Covid 19 situation. Revisit demand in 2021.
Long Lane Recreation Ground	Pitches currently unused.	Reinstate pitches subject to confirmed demand from Ashford CC	SBC	Ashford CC	£5,000 per annum for pitch maintenance (This would require a growth bid)		High	YEAR 2/3 ACTION PLAN? Much of 2020 season lost due to Covid 19 situation. Revisit demand in 2021.
Shepperton Cricket Club	Small seasonal deficit on the grass pitches.	Negotiate access to Thamesmead School non-turf pitches	Shepperton CC	Thamesmead School			High	Year 2 Action Plan. Much of 2020 season lost due to Covid 19 situation. Revisit demand in 2021.
Staines and Laleham Sports Club	<ul style="list-style-type: none"> <li>Poor quality non-turf pitch.</li> <li>Poor quality practice nets</li> </ul>	<ul style="list-style-type: none"> <li>Provide new non-turf pitch</li> <li>Provide new practice nets</li> </ul>	Staines and Laleham Sports Club	-	£10,000 for non-turf pitch £25,000 for new nets	Investigate external	High	Year 2 ACTION PLAN.
<b>RUGBY - Strategic Actions</b>								
Site	Issues	Actions	Lead	Partners	Anticipated cost	Potential funding	Priority	Working Notes
NA	Securing developer contributions	Ensure that policy provision is made to secure developer contributions towards improved rugby facilities.	SBC	Developers	Determined by Sport England's New Development Calculator		High	
<b>RUGBY - Site Specific Actions</b>								
Site	Issues	Action	Lead	Partners	Anticipated Cost	Potential funding	Priority	Working Notes
	<ul style="list-style-type: none"> <li>'Poor' quality drainage on two grass pitches.</li> </ul>	<ul style="list-style-type: none"> <li>Improve pitch drainage</li> </ul>			£50,000 for drainage improvements	Club funds, investigate external funding		

London Irish ARFC	<ul style="list-style-type: none"> <li>Weekly usage is balanced</li> <li>Need to provide for Gaelic Football needs in addition.</li> </ul>	<ul style="list-style-type: none"> <li>Provide floodlights to two additional pitches, subject to a feasibility study</li> <li>Continue to provide capacity for Gaelic Football users.</li> </ul>	LIARFC	Developers	£50,000 for floodlights		High	
Staines RFC	<ul style="list-style-type: none"> <li>'Standard' quality drainage.</li> <li>Weekly usage is</li> </ul>	<ul style="list-style-type: none"> <li>Improve pitch drainage</li> <li>Provide floodlights to two additional pitches</li> </ul>	SRFC	Developers	£25,000 for drainage improvements £50,000 for floodlights	Club funds, investigate external funding	High	
<b>HOCKEY - Strategic Actions</b>								
Site	Issues	Action	Lead	Partners	Anticipated Cost	Potential funding	Priority	Working Notes
NA	Securing developer contributions	Ensure that policy provision is made to secure developer contributions towards new and improved hockey facilities.	SBC	Developers	Determined by Sport England's New Development Calculator		High	
<b>HOCKEY - Site Specific Actions</b>								
Site	Issues	Action	Lead	Partners	Resources	Potential funding	Priority	Working Notes
Ashford Sports Club	Pitch currently used to full capacity in peak and off-peak periods	Move football users to new '3G' pitch provision as it is provided	Ashford Sports Club	AHC	-		High	Ashford Hockey Club
Staines and Haleham Sports Association	<ul style="list-style-type: none"> <li>New clubhouse proposal</li> <li>Sound barriers required</li> </ul>	<ul style="list-style-type: none"> <li>Provide new clubhouse</li> <li>Install sound barriers</li> </ul>	SHC	Staines and Haleham Sports Association	£500,000 for new clubhouse £50,000 for sound barriers	developer, club, investigate external funding	High	Staines Hockey Club

## PPS SITE SPECIFIC ACTIONS - ALL

FOOTBALL								
Site	Issues	Actions	Lead	Partners	Anticipated cost	Potential funding	Priority	Working Notes
Ashford Recreation Ground	<ul style="list-style-type: none"> <li>· 'Poor' standard pitch.</li> <li>· Changing facilities at lower end of 'standard' quality.</li> </ul>	<ul style="list-style-type: none"> <li>· Review grounds maintenance with GANTIP.</li> <li>· Assess the need for changing facility improvements.</li> </ul>	SBC	GANTIP	-		Medium	
Ashford Sports Club	Youth 11v11 and 9v9 pitches used to over-capacity in the peak period.	Move youth 11v11 and 9v9 matches to '3G' pitches.	Ashford Sports Club	-	-		Medium	
Ashford Town FC	<ul style="list-style-type: none"> <li>· Existing pitches used to over-capacity in the peak period</li> <li>· Identified in the LFFP as a priority site for a '3G' pitch, grass pitch and changing improvements.</li> </ul>	<ul style="list-style-type: none"> <li>· Provide a '3G' football turf pitch.</li> <li>· Improve grass pitches.</li> <li>· Implement changing facility improvements.</li> </ul>	Ashford Town FC	Football Foundation	£750,000 for '3G' pitch  £100,000 for grass pitches  £665,000 for changing facilities	LFFP – priority site, Football Foundation, CIL	High	Meeting with Ashford Town, FA, FF and SBC postponed in March due to Covid-19. Conference call held at beginning of May with club, FA and FF. Club keen to progress with planning application for conversion of pitch to 3G to enable applications to be made for funding. Planning application to be submitted summer 2020. Application made for CIL funding. June 2020.
Bishop Duppas Recreation Ground	<ul style="list-style-type: none"> <li>· Pitch at lower end of 'standard' quality.</li> <li>· 'Poor' standard changing facilities.</li> </ul>	<ul style="list-style-type: none"> <li>· Review grounds maintenance with GANTIP</li> <li>· Assess the need for changing facility improvements.</li> </ul>	SBC	GANTIP	-	GANTIP?	Medium	
Cedars Recreation Ground	Identified in the LFFP as a priority site for informal small-sided pitches.	Provide informal, small-sided pitches.	SBC	Football Foundation	£20,000 annual maintenance	LFFP – priority site, Football Foundation	Medium	FA to look to arrange pitch inspection for pitches in FFP once Covid 19 situation eases and staff return.
Kempton Cricket Club	No current issues.	No action required.	-	-	-		-	
Kenyngton Recreation Ground	<ul style="list-style-type: none"> <li>· One adult pitch poor, others at lower end of 'standard' quality.</li> <li>· Identified in the LFFP as a priority site for grass improvements.</li> </ul>	Improve grass pitches	SBC	Football Foundation	£100,000 for pitch improvements	LFFP – priority site, Football Foundation	High	FA to look to arrange pitch inspection for pitches in FFP once Covid 19 situation eases and staff return.
Laleham Recreation Ground	<ul style="list-style-type: none"> <li>· Mini-soccer 5v5 pitch used to over capacity in the peak period.</li> <li>· Car parking inadequate.</li> </ul>	<ul style="list-style-type: none"> <li>· Improve grass pitches and car parking capacity.</li> </ul> Move 5v5 matches to '3G' pitches.	Laleham Recn. Grd. Assoc	Staines Lammas Youth FC	£100,000 for pitch improvements	LFFP – priority site, Football Foundation	High	



	Identified in the LFFP as a priority site for grass improvements.		Assess					
Lammas Recreation Ground	No changing facilities.	Assess the need for changing facility	SBC	-	-		Low	
Littleton Recreation Ground	No changing facilities.	Assess the need for changing facility	SBC	-	-		Low	
Long Lane Recreation Ground	<ul style="list-style-type: none"> <li>· 'Poor' standard pitch.</li> <li>· Changing facilities at lower end of 'standard' quality.</li> <li>· Identified in the LFFP as a priority site for pitch improvements and a new MUGA</li> </ul>	<ul style="list-style-type: none"> <li>· Improve grass pitches.</li> <li>· Implement changing facility improvements.</li> </ul>	SBC	Football Foundation	£50,000 for grass pitches £150,000 for MUGA	LFFP – priority site, Football Foundation	High	FA to look to arrange pitch inspection for pitches in FFP once Covid 19 situation eases and staff return.
Matthew Arnold Sports Centre	Youth 11v11 and 9v9 and mini 5v5 pitches used to over-capacity in the peak period.	Move youth 11v11 and 9v9 and mini 5v5 matches to '3G' pitches.	Matthew Arnold School	-	-		High	
Meadhurst Sports Club	Youth 9v9 pitches used to over-capacity in the peak period.	Move youth 9v9 matches to '3G' pitches.	Meadhurst Sports Club	-	-		Medium	
New Spelthorne Leisure Centre	Identified in the LFFP as a priority site for a '3G' pitch and changing facilities.	<ul style="list-style-type: none"> <li>· Provide a '3G' football turf pitch.</li> <li>· Provide changing facilities</li> </ul>	SBC	Football Foundation	£750,000 for '3G' pitch £665,000 for changing facilities	LFFP – priority site, Football Foundation, potential new leisure centre budget	High	Plans for new centre to now include 4 small sided pitches rather than full size and small sided pitches due to change in location of build and less space available.
Shepperton Recreation Ground	<ul style="list-style-type: none"> <li>· Pitch at lower end of 'standard' quality.</li> <li>· No changing facilities.</li> </ul>	<ul style="list-style-type: none"> <li>· Review grounds maintenance with GANTIP</li> <li>· Assess the need for changing facility improvements.</li> </ul>	SBC	GANTIP	-		Medium	
Spelthorne Sports Club	Youth 9v9 pitches and mini 7v7 pitches used to over-capacity in the peak period.	Move youth 9v9 and mini 7v7 matches to '3G' pitches.	Spelthorne Sports Club	-	-		Medium	
St. Paul's Catholic College	No secured community access.	Negotiate a formal Community Use Agreement	SBC	St. Paul's Catholic College	-		Low	
Staines and Laleham Sports Club	<ul style="list-style-type: none"> <li>· Youth 11v11 and 9v9 pitches used to over-capacity in the peak period.</li> <li>· Changing facilities at the lower end of 'standard' quality, identified in the LFFP as a priority.</li> </ul>	<ul style="list-style-type: none"> <li>· Move youth 11v11 and 9v9 matches to '3G' pitches.</li> <li>· Improve changing facilities.</li> </ul>	Staines and Laleham Sports Club	Football Foundation	£665,000 for changing facilities	LFFP – priority site, Football Foundation	High	

Thamesmead School	No secured community access.	Negotiate a formal Community Use Agreement	SBC	Thamesmead School	-		Medium	
Thomas Knyvett College	<ul style="list-style-type: none"> <li>Identified in the LFFP as a priority site for a '3G' pitch, grass pitch and changing improvements.</li> <li>No community use</li> </ul>	<ul style="list-style-type: none"> <li>Provide a '3G' football turf pitch.</li> <li>Improve grass pitches.</li> <li>Implement changing facility improvements.</li> <li>Negotiate a formal Community Use Agreement</li> </ul>	Thomas Knyvett College	Football Foundation	£750,000 for '3G' pitch  £100,000 for grass pitches  £665,000 for changing facilities	LFFP – priority site, Football Foundation	High	Conference call held mid May with Staines Lammas' club consultant, FA, FF and SBC to discuss. FA now to organise meeting head of Thomas Knyvett.  Information provided by SBC to club consultant and FA re proposed pipeline under part of Thomas Knyvett land. Outcome of pipeline proposal expected Nov 2020. Contacts at the school are Sigfrid Tudose (Facility Manager) and Richard Beeson (new head). Staines Lammas have had no contact with him yet but had dealings with previous head)
Wheatsheaf Park	No current issues.	No action required.	-	-	-		-	
<b>CRICKET</b>								
Site	Issues	Action	Lead	Partners	Cost	Potential funding	Priority	Working Notes
Ashford Sports Club	<ul style="list-style-type: none"> <li>Small seasonal deficit on the grass pitches.</li> <li>'Poor' quality practice nets.</li> </ul>	<ul style="list-style-type: none"> <li>Provide new non-turf pitch</li> <li>Provide new practice nets</li> </ul>	Ashford Cricket Club	-	£10,000 for non-turf pitch £25,000 for new nets	Investigate external funding	High	
Kempton Cricket Club	<ul style="list-style-type: none"> <li>Small seasonal deficit on the grass pitches.</li> <li>'Poor' quality practice nets.</li> </ul>	<ul style="list-style-type: none"> <li>Provide new non-turf pitch</li> <li>Provide new practice nets</li> </ul>	Kempton Cricket Club	-	£10,000 for non-turf pitch £25,000 for new nets	investigate external funding	High	Issue with security of tenure with the Covid 19 situation. Look into situation and see if this can be secured.
Laleham Recreation Ground	Pitches currently unused.	Reinstate pitches subject to confirmed demand from Staines & Laleham CC	Laleham Recreation Ground Committee	Staines & Laleham CC	£5,000 per annum for pitch maintenance		High	
Long Lane Recreation Ground	Pitches currently unused.	Reinstate pitches subject to confirmed demand from Ashford CC	SBC	Ashford CC	£5,000 per annum for pitch maintenance		High	
Shepperton Cricket Club	Small seasonal deficit on the grass pitches.	Negotiate access to Thamesmead School non-turf pitches	Shepperton CC	Thamesmead School	-		High	
Spelthorne Sports Club	Small seasonal deficit on the grass pitches.	Extra capacity provided by new non-turf wicket	Spelthorne Sports Club		-		-	
Sunbury Cricket Club	No current issues	No action required	-	-	-		-	

Staines and Laleham Sports Club	<ul style="list-style-type: none"> <li>Poor quality non-turf pitch.</li> <li>Poor quality practice nets</li> </ul>	<ul style="list-style-type: none"> <li>Provide new non-turf pitch</li> <li>Provide new practice nets</li> </ul>	Staines and Laleham Sports Club	-	£10,000 for non-turf pitch £25,000 for new nets	investigate external funding	High	
St. James's Boys School	<ul style="list-style-type: none"> <li>Unsecured community use</li> </ul>	<ul style="list-style-type: none"> <li>Seek community use agreement</li> </ul>	SBC	St. James's Boys School	-		Medium	
Thamesmead School	<ul style="list-style-type: none"> <li>No current community use of new non-turf pitches</li> <li>Unsecured community use</li> </ul>	<ul style="list-style-type: none"> <li>Allow use by Shepperton CC</li> <li>Seek community use agreement</li> </ul>	SBC	Thamesmead School Shepperton CC	-		Medium	

## RUGBY

Site	Issues	Action	Lead	Partners	Cost	Potential funding	Priority	Working Notes
London Irish ARFC	<ul style="list-style-type: none"> <li>'Poor' quality drainage on two grass pitches.</li> <li>Weekly usage is balanced</li> <li>Need to provide for Gaelic Football needs in addition.</li> </ul>	<ul style="list-style-type: none"> <li>Improve pitch drainage</li> <li>Provide floodlights to two additional pitches, subject to a feasibility study</li> <li>Continue to provide capacity for Gaelic Football users.</li> </ul>	LIARFC	Developers	£50,000 for drainage improvements £50,000 for floodlights	Club funds, investigate external funding	High	
Staines RFC	<ul style="list-style-type: none"> <li>'Standard' quality drainage.</li> <li>Weekly usage is balanced</li> </ul>	<ul style="list-style-type: none"> <li>Improve pitch drainage</li> <li>Provide floodlights to two additional pitches</li> </ul>	SRFC	Developers	£25,000 for drainage improvements £50,000 for floodlights	Club funds, investigate external funding	High	

## HOCKEY

Site	Issues	Action	Lead	Partners	Resources	Potential funding	Priority	Working Notes
Ashford Sports Club	Pitch currently used to full capacity in peak and off-peak periods	Move football users to new '3G' pitch provision as it is provided	Ashford Sports Club	AHC	-		High	One of the main users other than Hockey is Ashford Town Football Club. Discussions are underway for a 3G pitch at Ashford Town. A planning application is to be submitted in summer 2020. If a 3G pitch is installed at Ashford Town then this will help free up space at Ashford Sports Club.
St. Paul's Catholic College	No security of tenure for S&WHHC	Negotiate Community Use Agreement with St. Paul's Catholic College	S&WHHC	St. Paul's Catholic College	-		Medium	
Staines and Laleham Sports Association	<ul style="list-style-type: none"> <li>New clubhouse proposal</li> </ul>	<ul style="list-style-type: none"> <li>Provide new clubhouse</li> </ul>	SHC	Staines and Laleham Sports	£500,000 for new clubhouse	developer, club, investigate external funding	High	

Open to Association	· Sound barriers required	· Install sound barriers		Association	£50,000 for sound barriers			
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## Equality Analysis Template

<b>Directorate: Community and Wellbeing</b>  <b>Service Area:</b> Leisure and Community Wellbeing	<b>Lead Officer:</b> Claire Moore  <b>Date completed:</b> 22 July 2020
<b>Service / Function / Policy / Procedure to be assessed:</b>  The Spelthorne Playing Pitch Strategy	
<b>Is this:</b> New / Proposed <input type="checkbox"/> Existing/Review <input type="checkbox"/> Changing <input checked="" type="checkbox"/>  (Please tick appropriate box)	<b>Review date:</b> July 2021

## Part A – Initial Equality Analysis to determine if a full Equality Analysis is required.

### What are the aims and objectives/purpose of this service, function, policy or procedure?

The overall aims of the Spelthorne Playing Pitch Strategy are to:

- present an overview of existing provision
- assess current and future demand as a result of housing growth and identify local needs
- ensure information is available to enable the Council to make the best use of all available resources and effectively manage Council owned facilities
- support sports clubs, schools and community organisations to maintain, manage and improve outdoor sports pitch provision across the Borough
- provide the evidence base needed to secure funds for capital investment to develop new provision and improve existing facilities
  - provide an evidence base for the Spelthorne Local Plan
- develop an action plan to ensure the continued provision of accessible and high quality sports pitches across the Borough

### Please indicate its relevance to any of the equality duties (below) by selecting Yes or No?

	Yes	No
Eliminating unlawful discrimination, victimisation and harassment	✓	
Advancing equality of opportunity	✓	
Fostering good community relations	✓	

**If not relevant to any of the three equality duties and this is agreed by your Head of Service**, the Equality Analysis is now complete - please send a copy to. **XXXXXXXXXXXX** **If relevant**, a Full Equality Analysis will need to be undertaken (PART B below).

## PART B: Full Equality Analysis.

## Step 1 – Identifying outcomes and delivery mechanisms (in relation to what you are assessing)

<b>What outcomes are sought and for whom?</b>	A strategic assessment of outdoor playing pitch provision with recommendations to ensure local provision meets the needs of the local community.
<b>Are there any associated policies, functions, services or procedures?</b>	The strategy is produced in line with all of the relevant corporate policies and procedures.
<b>If partners (including external partners) are involved in delivering the service, who are they?</b>	Ploszajski Lynch Consulting Ltd to produce the strategy A steering group consisting of representatives from Sport England, Active Surrey, Middlesex FA, The England and Wales Cricket Board, England Hockey and The Rugby Football Union. Local clubs and schools

## Step 2 – What does the information you have collected, or that you have available, tell you?

**What evidence/data already exists about the service and its users?** (in terms of its impact on the 'equality strands', i.e. race, disability, gender, gender identity, age, religion or belief, sexual orientation, maternity/pregnancy, marriage/civil partnership and other socially excluded communities or groups) and **what does the data tell you?** e.g. are there any significant gaps?

The following data is available for the borough as a whole:

- The current Spelthorne population prediction for 2020 is 101,087.
- The largest percentage of Spelthorne residents are aged between 30 and 59 years. Nationally 16.4% of the population are over 65 but in Spelthorne this figure is 17.36% and rising. By 2021 this figure is predicted to be 19.2%.
- 61.7% population in Spelthorne are between 16 and 74, this is slightly higher than the south east, but lower than England. This is the age which is generally considered to be economically active.
- In the 2011 census, people identified their ethnicity as follows :- 81% white british, 6.3% white other, 2.5% mixed ethnicity, 4.2% Asian / Asian British:Indian (the highest % compared with other Surrey Boroughs), 0.7% Asian / Asian British:Pakistani, 2.8% all other Asian ethnic groups, 1.6% Black/African/Caribbean/Black British 1% other ethnic groups and 12.7% all non-white ethnic groups.
- The unemployment rate in Spelthorne is 2.7%, which is lower than the regional (3.1%) and national (3.9%) averages.
- Approximately 1.8% of 16-18 year olds are not in education, employment or training in Surrey. The national average is 5.3%.
- In 2016 around 2% of the national population identified themselves as lesbian, gay or bisexual. In London this was 2.7%.
- Life expectancy in Spelthorne is 84.2 years for females and 81.2 years for males. This is slightly lower than Surrey, but higher than the averages for England and the South East.
- Life expectancy for people living in the most deprived areas of Spelthorne is lower when compared to the people living in the least

deprived areas. (5.7 years lower for men and 5.1 years lower for women).

- 10.6% of the population report at least two long term health conditions, at least one of which is musculoskeletal related. This rate is higher for Surrey (9.7%), but lower than the England average (12.1%).
- 6.42% of people in Spelthorne report that their day to day activities are limited a lot by health issues compared to 6.88% in the South East and 8.31% in England.
- Spelthorne has the highest rate of deprivation in Surrey.
- 57% of adults in Spelthorne are classified as being overweight or obese. This is higher when compared to Surrey but lower than the South East and England (2017/18). 33.5 % of year 6 children in Spelthorne are classified as overweight or obese which is higher than the rate in Surrey and the South East.
- 15.1% of adults in Spelthorne smoke which is higher than the England average of 14.4%.
- According to Active Lives survey 2018/19 Spelthorne is the most inactive borough in Surrey with 26.8% of people doing less than 30 minutes of moderate intensity physical activity a week. According to Active Lives survey 2017/18, 67% of young people in school years 1 to 11 are doing less physical activity than an average of 30 minutes a day both in and outside school.

**Has there been any consultation with, or input from, customers / service users or other stakeholders?** If so, with whom, how were they consulted and what did they say? If you haven't consulted yet and are intending to do so, please list which specific groups or communities you are going to consult with and when.

Consultation has taken place with clubs, schools, National Governing Bodies and the County Sports Partnership by way of questionnaires, telephone conversations, face to face meetings and site visits. Stakeholders fed back information relating to pitch use and playing numbers.

**Are there any complaints, compliments, satisfaction surveys or customer feedback that could help inform this assessment? If yes, what do these tell you?**

Feedback was sort as part of the assessment for the playing pitch strategy. In addition the Council receive comments from clubs and other users relating to pitches or sites in the borough.

### Step 3 – Identifying the negative impact.

a. Is there any negative impact on individuals or groups in the community?



**Barriers:**

What are the potential or known barriers/impacts for the different 'equality strands' set out below? Consider:

- **Where** you provide your service, e.g. the facilities/premises;
- **Who** provides it, e.g. are staff trained and representative of the local population/users?
- **How** it is provided, e.g. do people come to you or do you go to them? Do any rules or requirements prevent certain people accessing the service?
- **When** it is provided, e.g. opening hours?
- **What** is provided, e.g. does the service meet everyone's needs? How do you know?

\* Some barriers are justified, e.g. for health or safety reasons, or might actually be designed to promote equality, e.g. single sex swimming/exercise sessions, or cannot be removed without excessive cost. If you believe any of the barriers identified to be justified then please indicate which they are and why.

**Solutions:**

What can be done to minimise or remove these barriers to make sure everyone has equal access to the service or to reduce adverse impact? Consider:

- Other arrangements that can be made to ensure people's diverse needs are met;
- How your actions might help to promote good relations between communities;
- How you might prevent any unintentional future discrimination.

<b>Equality Themes</b>	<b>Barriers/Impacts identified</b>	<b>Solutions (ways in which you could mitigate the impact)</b>
<b>Age</b> (including children, young people and older people)	Lack of suitable size pitches for different ages	Take account of findings showing deficiencies in certain pitch sizes eg 7 v 7 or 9 v 9 and follow recommendations to help ensure sufficient supply for all ages groups. Review Council provision in line with demand for different pitch sizes.
<b>Disability</b> (including carers)	Some facilities not fully accessible	Check that sports pavilions and facilities are accessible to people with disabilities and encourage providers to make improvements as necessary.

<b>Gender</b> (men and women)	Lack of separate changing for male and females players/officials	Check that sports pavilions have changing rooms that are suitable for male and female players and officials and encourage providers to make improvements as necessary.
<b>Race</b> (including Gypsies & Travellers and Asylum Seekers)	None	
<b>Religion or belief</b> (including people of no religion or belief)	None	
<b>Gender Re-assignment</b> (those that are going through transition: male to female or female to male)	None	
<b>Pregnancy and Maternity</b>	None	
<b>Sexual orientation</b> (including gay, lesbian, bisexual and heterosexual)	None	

### Step 4 – Changes or mitigating actions proposed or adopted

Having undertaken the assessment are there any changes necessary to the existing service, policy, function or procedure? What changes or mitigating actions are proposed?

Recommendations which have an impact on equality should be actioned. Future reviews and assessments of sports pitches and pavilions should include a review of disabled access, age ranges and male / female facilities at each site.

### Step 5 – Monitoring

How are you going to monitor the existing service, function, policy or procedure ?

Reviews of facilities will be undertaken as part of the strategy action plan

## Part C - Action Plan

Barrier/s or improvement/s identified	Action Required	Lead Officer	Timescale/update
	.	.	
	.		

Equality Analysis approved by:

Group Head:	Date:
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## Urgent actions

### Cabinet 4 November 2020

These are the urgent actions which have been taken since the last Cabinet meeting on 23 September 2020.

The following urgent actions were agreed by the Chief Executive in consultation with the Leader, on the following dates and for the reasons stated. These are not Key Decisions.

<b>DATE</b>	<b>ACTION</b>	<b>REASON FOR URGENCY</b>
<b>23 September 2020</b>	The renewal of a letting in the Elmsleigh Centre, Staines-upon-Thames	To secure the transaction completion of the letting before the Cabinet or its Sub-Committee was next due to meet
<b>15 October 2020</b>	A new letting in the Elmsleigh Centre, Staines-upon-Thames.	To secure the transaction completion of the letting before the Cabinet or its Sub-Committee was next due to meet

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